19.4 WELLINGTON PROPERTY MANAGEMENT PTY LTD V REDLAND CITY COUNCIL -PLANNING & ENVIRONMENT COURT APPEAL 2519/18 (MATERIAL CHANGE OF USE FOR A CHILD CARE CENTRE AT 100-102 COLLINS STREET, REDLAND BAY)

**Objective Reference:** Authorising Officer: Louise Rusan, General Manager Community & Customer Services **Responsible Officer:** David Jeanes, Group Manager City Planning & Assessment **Report Author: Christy Englezakis, Senior Appeals Planner** Attachments: 1. **Location - Confidential Council Resolution 2018/52 - Confidential** 2. 3. **Original Plans - Confidential** 4. **Amended Plans - Confidential** 5. **Consolidated Grounds for Refusal - Confidential** 

- 6. Cinque Application Confidential
- 7. Draft Conditions Confidential

The Council is satisfied that, pursuant to Section 275(1) of the *Local Government Regulation 2012*, the information to be received, discussed or considered in relation to this agenda item is:

(f) starting or defending legal proceedings involving the local government.

# PURPOSE

This report provides Council with an update in the matter of Wellington Property Management Pty Ltd (**Wellington**) v Redland City Council (**Council**) (Planning & Environment Court Appeal 2519/2018) and sets out the relevant information to enable Council to consider a without prejudice offer by the appellant to settle the appeal.

# BACKGROUND

Wellington made a development application for a Material Change of Use for a Child Care Centre at 100-102 Collins Street, Redland Bay (see attachment 1), which was refused by Council on 20 June 2018 on grounds of need, impacts on the City's network of centres and traffic (see attachment 2). Wellington filled an appeal against the refusal on 9 July 2018.

Council and Wellington have been in without prejudice negotiations regarding amendments to the proposed development (see attachment 3). On three different occasions the Appellant provided amended plans to Council subsequent to without prejudice negotiations, namely 16 October 2018, 22 January 2019 and 30 January 2019. The most recent amended plans (see attachment 4) are in response to the issues raised by Council at the mediations on 4 October 2018, 17 January 2019 and 25 January 2019. Wellington is seeking to resolve the appeal on the basis of these amended plans, prior to the commencement of the hearing, on 25 February 2019.

# ISSUES

# **Grounds of the Appeal – Original Plans**

On 7 September 2018, Council filed Consolidated Grounds for Refusal (see attachment 5), removing traffic as a ground of refusal (noting that were the Court minded to approve the appeal, traffic matters would be managed by way of conditions) and confining the issues in dispute to need, town planning and noise. Council resolved to amend the reasons for refusal at the General Meeting on 5 September 2018 (Council Resolution 2018/150). The joint expert report (JER) process has been completed in respect of these issues.

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# <u>Need</u>

Both experts agreed there is a strong community and economic need for an additional 200 childcare places in Redland Bay over the next 18 years. They further agreed that this need may be satisfied by the provision of three average sized, or two larger childcare centres over this time period.

Council's need expert, further concluded that there were at least six locations within Redland Bay where childcare centres are actively encouraged to locate and there was no planning need for the proposed development to be located on the subject site. He was also of the opinion that if the current application for a childcare centre opposite this site

discussed below) was approved, the need for this centre would be reduced to zero, prior to 2030.

In contrast, the need expert on behalf of the appellant, concluded that the subject site was a logical location for the proposal and would serve a local need in the southern part of the suburb without impacting on the hierarchy of centres.

Ultimately, both parties' experts agree with respect to the need for additional childcare places in the area. While the experts do not agree that the proposed location is the most suitable, location is considered to be a planning matter, which is discussed below.

## Planning

Disagreement between the parties' planning experts arose principally with respect to location, scale and character.

Council's planning expert, contended that the proposal conflicts with the Desired Environmental Outcomes, Urban Residential Zone and Child Care Centre Code of the Redlands Planning Scheme v7.1 [superseded] (**Planning Scheme**). He concluded that the proposal represents significant over-development of the site, indicated by the need for a two storey building, the area required for vehicle parking and manoeuvring; the requirement for substantial noise mitigation measures and inadequate outdoor open space.

The co-respondent's expert,largely agreed withand concluded thatthere remained genuine debate about conflict with the planning scheme.

In contrast, for the appellant, found no conflict with the planning scheme, concluding that even if the Court was to find any conflict, it would be at the lowest end of the conflict scale and readily overcome by the grounds of public interest, specifically:

- The proposed development satisfies a community need;
- It is located close to existing centres, thereby establishing a local activity node; and
- The location is convenient to a residential catchment, which is not currently served by a childcare centre; and
- Accessibility is improved by the location at the corner of a trunk collector road; and
- A childcare facility at this location would complement, rather than compromise, other local centres, including the existing and proposed centre across Collins Street; and
- The proposed development will cater for only a proportion of the identified need; and
- As it is not a commercial or retail development, it will not result in 'ribbon' commercial development; rather, it is a community use adjoining a local centre.

<u>Noise</u>

Item 19.4

The noise experts, for Council and for the appellant, agreed that a childcare centre could be established on the site, such that it would not result in unacceptable noise levels, however differed in their conclusions with respect to the required extent of noise control. Adequate noise barriers and enclosure of the first floor outdoor play area were specifically at issue.

## Amended Plans

During mediation discussions, the parties resolved that there was sufficient agreement with respect to the issue of need, in that 200 additional child care places would be required over the next 18 years. Location and planning aspects remained in dispute. These issues were addressed at the third mediation, after which Council was provided with further amended plans and reports, focussed on the planning and noise aspects of the development.

## Officer's assessment

Council Planning officers have considered the proposed changes and are satisfied that the amendments made by the Appellant address the grounds for refusal by:

- Reducing gross floor area and site cover;
- Moving the upper floor forward to cover parking bays and reduce the visual impact of the car park;
- Reorienting the upper floor away from adjacent properties, thereby reducing conflicts with sensitive receptors;
- Altering the upstairs play area to achieve Specific Outcome S3(2) of the Child Care Centre Code, to provide an outdoor play area that is not enclosed by louvres and glazed windows;
- Providing a 2m landscape buffer along all street frontages to present an attractive streetscape and address Specific Outcome S3 of the Child Care Centre Code;
- Stepping of retaining walls and acoustic barriers to constrain the combined height; and
- Utilising low, semi-transparent fencing with landscaping to improve the streetscape.

# Expert advice

# Planning

Council's planning expert, reiterated that one of the Council's stronger points of conflict with the original plans was that the proposal was an overdevelopment of the site. He then went on to say that as a result of the without prejudice negotiations and the Appellant amending their design, this has, in effect, produced a better design, and as a result the amended plans much better respond to the original issues raised by Council.

## Noise

on behalf of Council, reviewed the revised noise assessment, based on the amended plans and considering a single storey residence approved on the lot immediately north of the subject site, instead of a two storey residence as considered in the JER.

has provided preliminary advice to the effect that the acoustic barrier height would likely stay at a similar height. Noise disturbance from the first floor outdoor play area was addressed in the amended plans by reorienting the play space to Collins Street, away from residences. considers that noise from this play area may exceed the noise limits proposed in the JER, however

notes that the exact height of the acoustic barrier and any other mitigation measures may be managed by way of conditions and may be determined by further modelling. Noise disturbance from the first floor outdoor play area was addressed in the amended plans by reorienting the play space to Collins Street, away from residences, and the effect of this will be assessed in the modelling.

# **Co-respondent in the Appeal**

On 23 July 2018, Cinque Projects Pty Ltd ('**Cinque**') filed a Notice of Election to become a corespondent in the appeal. Cinque's interest in the appeal relates to their current development applications for a Child Care Centre and Retail Development directly across the road, at 89 and 91-101 Collins Street, Redland Bay (see attachment 6). If approved by Council, Cinque's centre will provide places for up to 150 children.

These concurrent applications present a potential competitive disadvantage to each party, thus their respective interests in gaining development approval to address the immediate social and economic need. At the time of writing this report, the Cinque applications remain under assessment by Council, it is likely they will approve in the near future.

Cinque has not indicated whether they will elect to proceed to the hearing were Council and the Appellant to agree to resolve the appeal. Instead, they have advised that they will assess their position depending on the outcome of their respective applications and Council's consideration of the Wellington application on 20 February 2019.

Having chosen to rely on Council's experts in the matters of Need and Noise, Cinque engaged with the JER process in respect of planning matters only. Cinque's planning expert, largely agreed with the opinion of Council's expert, on the issues of location, built form and 'residential character' and outdoor play area requirements.

Were the appeal to proceed to a hearing,is likely to further agitate on the issue of co-location, given it has not been substantively discussed during mediations, nor further consideredby Council's planning expert,Whilstopinion on the other matters indispute may not have altered as a result of the amended plans, his reliance on the opinion of

in respect of these issues throughout the JER process may limit the strength of his argument if Cinque proceeds.

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## STRATEGIC IMPLICATIONS

## **Legislative Requirements**

The amended plans were assessed against the relevant provisions of the Redlands Planning Scheme v 7.1 [superseded] and grounds of refusal. Further detail about these requirements is provided in the 'Issues' section of this report.

# **Risk Management**

The appellant has indicated that it may vacate its hearing date of 25 February 2019 (and the following four days), if Council resolves to settle the appeal. Declining this offer will result in the matter proceeding to the hearing, which, if Council is unsuccessful, may result in the approval of the development in its original form (which Council originally resolved to refuse).

It is important to note that, even if Council resolves to settle, the co-respondent may continue with the appeal. Council will still be required to attend the hearing, however, if minded to settle, now in support of the Appellant's position (subject to a minor change occurring on the first day of the hearing, which makes the amended plans the basis of the appeal).

# Financial

To date, costs associated with the appeal, including Counsel and experts, areShouldCouncil resolve to refuse the offer and the matter proceeds to a hearing, further estimated costsofwill be incurred. Accepting the offer will result in minimal further costs to Council.

Note that if Council accepts the offer and the co-respondent maintains their contest, Council would still be required to attend the hearing, however Council's duty would be less onerous, given its support (subject to the approval of the minor change) for the Appellant. Costs for Counsel and Council's experts would be minimal, particularly as some experts may no longer be required, as it would not be necessary for Council to illustrate certain issues to the Court. In effect, the Appellant would be arguing against the co-respondent and Council would simply be required to outline their position.

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# People

Not applicable.

# Environmental

Not applicable.

# Social

There is a recognised, immediate and long term, social and community need for childcare facilities in Redland Bay, which this development will partially address. Further details with respect to this need are discussed in the 'Issues' section of this report.

# **Alignment with Council's Policy and Plans**

The assessment of this offer and Officers' recommendation aligns with Council's policies and plans as referenced in the 'Issues' section of this report.

# CONSULTATION

Consulted	Consultation Date	Comments/Actions
Planning Assessment Unit	23/01/2019 – 01/02/2019	Planning officers reviewed the amended plans and reports, and advised that the revisions adequately address the reasons for refusal in relation to site design.
Legal Services Unit	Ongoing	Council's Solicitor facilitated advice from Counsel and the experts. Advice was also provided in the progress of the appeal.
Counsel	Ongoing	Provided advice with respect to prospects, mediation strategy, carriage of the appeal and preparation for the hearing.

# OPTIONS

# **Option One**

Council resolves to:

- 1. accept the offer made by the appellant and resolve the appeal, generally in accordance with the amended layout and draft conditions package, and on the basis the parties bear their own costs;
- 2. instruct its solicitors to take all necessary steps to settle the appeal; and
- 3. maintain this report and attachments as confidential until the conclusion of the appeal, subject to maintaining the confidentiality of legally privileged and commercial in confidence information.

# **Option Two**

Council resolves to:

- 1. refuse the offer made by the appellant to resolve the appeal;
- 2. instruct its solicitors to take all necessary steps to prepare the appeal for a hearing; and
- 3. maintain this report and attachments as confidential until the conclusion of the appeal, subject to maintaining the confidentiality of legally privileged and commercial in confidence information.

## **OFFICER'S RECOMMENDATION**

**Council resolves to:** 

- 1. accept the offer made by the appellant and resolve the appeal, generally in accordance with the amended layout and draft conditions package, and on the basis the parties bear their own costs;
- 2. instruct its solicitors to take all necessary steps to settle the appeal; and
- 3. maintain this report and attachments as confidential until the conclusion of the appeal, subject to maintaining the confidentiality of legally privileged and commercial in confidence information.

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# AMENDMENT MOTION

# PROCEDURAL RESOLUTION 2018/51

Moved by:Cr Tracey HugesSeconded by:Cr Paul Gleeson

That Council amends the motion to read as follows:

That Council resolves to adopt Option 4 and refuse the application under the following grounds:

- 1. The proposed development does not provide for the identified convenience needs of the local community and will impact on the role and function of the City's network of centres in accordance with Specific Outcome S1.3(1) and Overall Outcome 4.24.7(2)(a)(ii) of the Urban Residential Zone Code and Specific Outcome S1.2 and Overall Outcomes 6.7.3(2)(a) of the Child Care Centre Code.
- 2. The proposed development does not provide for safe, efficient and convenient movement of vehicles and does not minimise the impact on surrounding traffic networks in accordance with Overall Outcome 6.7.3 of the Child Care Centre Code and Overall Outcomes 8.1.3 (2) of the Access and Parking Code.
- 3. There are no other relevant matters that justify the approval of the development despite the conflict with the relevant assessment benchmarks.

# CARRIED 8/0

Crs Peter Mitchell, Lance Hewlett, Mark Edwards, Julie Talty, Murray Elliott, Tracey Huges, Paul Gleeson and Paul Bishop voted FOR the motion.

Crs Karen Williams, Wendy Boglary and Paul Gollè were absent from the meeting.

The motion with the amendment became the motion and was put as follows:

## **COUNCIL RESOLUTION 2018/52**

Moved by: Cr Tracey Huges Seconded by: Cr Mark Edwards

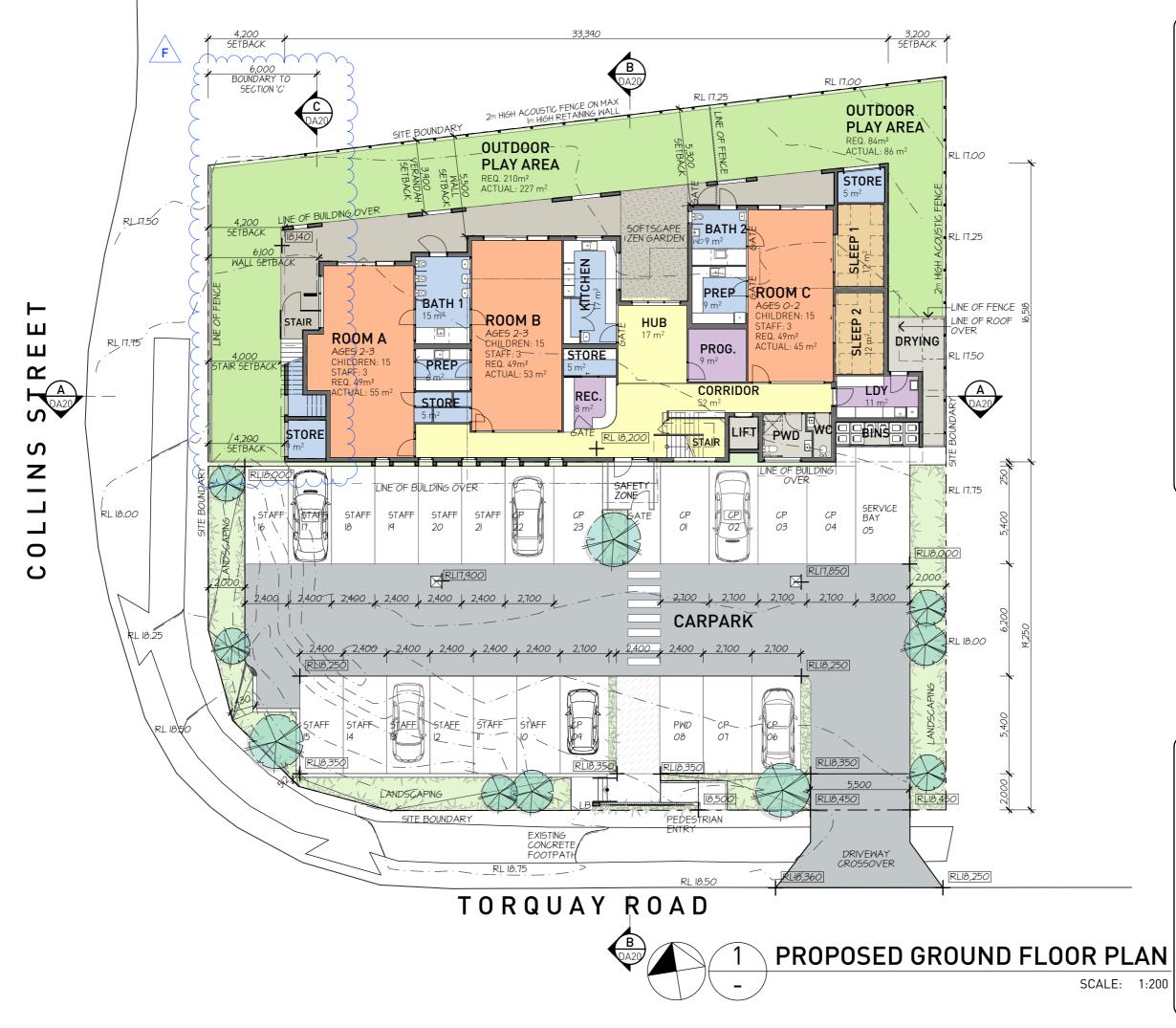
That Council resolves to adopt Option 4 and refuse the application under the following grounds:

- 1. The proposed development does not provide for the identified convenience needs of the local community and will impact on the role and function of the City's network of centres in accordance with Specific Outcome S1.3(1) and Overall Outcome 4.24.7(2)(a)(ii) of the Urban Residential Zone Code and Specific Outcome S1.2 and Overall Outcomes 6.7.3(2)(a) of the Child Care Centre Code.
- 2. The proposed development does not provide for safe, efficient and convenient movement of vehicles and does not minimise the impact on surrounding traffic networks in accordance with Overall Outcome 6.7.3 of the Child Care Centre Code and Overall Outcomes 8.1.3 (2) of the Access and Parking Code.
- **3.** There are no other relevant matters that justify the approval of the development despite the conflict with the relevant assessment benchmarks.

# CARRIED 8/0

Crs Peter Mitchell, Lance Hewlett, Mark Edwards, Julie Talty, Murray Elliott, Tracey Huges, Paul Gleeson and Paul Bishop voted FOR the motion.

Crs Karen Williams, Wendy Boglary and Paul Gollè were absent from the meeting.







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#### PROJECT **NEW CHILDCARE CENTRE**

LOCATION 100-102 COLLINS STREET **REDLAND BAY QLD 4165** CLIENT WELLINGTON PROPERTY MANAGEMENT PTY LTD. TITLE

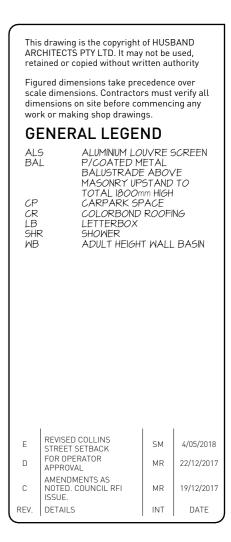
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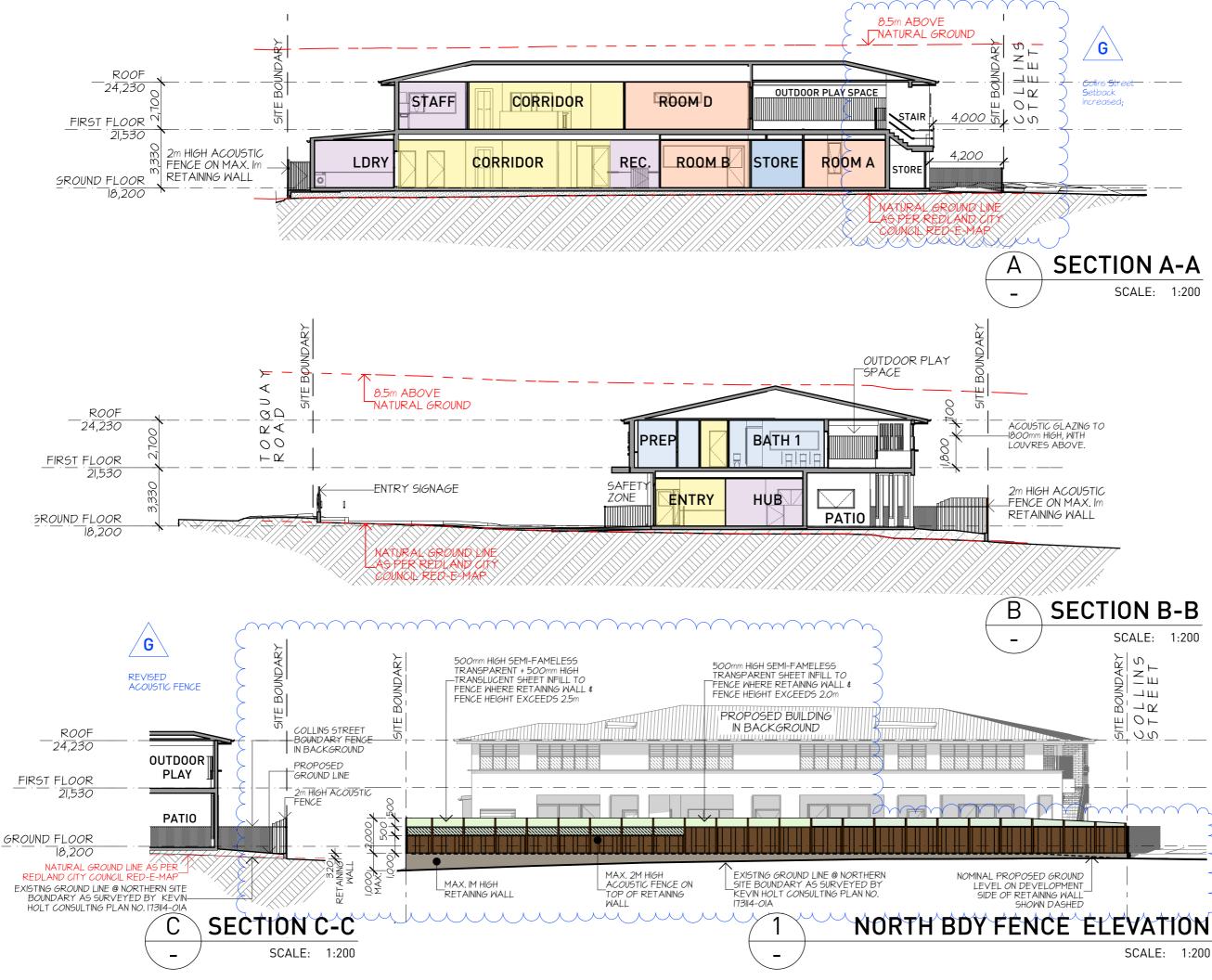
#### PROJECT NEW CHILDCARE CENTRE

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FIRST FLOOR PLAN



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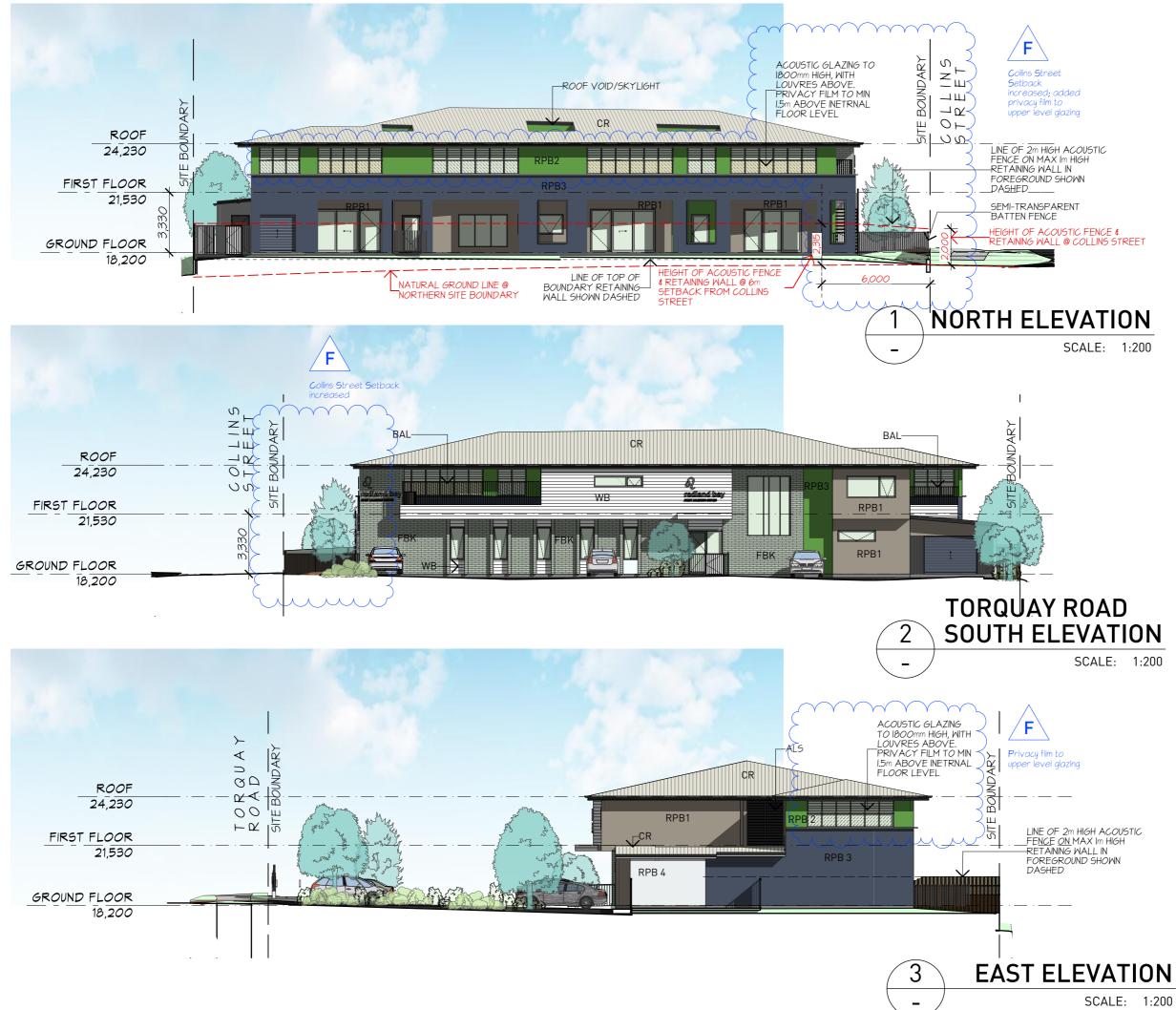
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#### PROJECT NEW CHILDCARE CENTRE

LOCATION 100-102 COLLINS STREET REDLAND BAY QLD 4165 CLIENT WELLINGTON PROPERTY MANAGEMENT PTY LTD. TITLE SECTIONS

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#### PROJECT NEW CHILDCARE CENTRE

LOCATION 100-102 COLLINS STREET **REDLAND BAY QLD 4165** CLIENT WELLINGTON PROPERTY MANAGEMENT PTY LTD. TITLE **ELEVATIONS 1** 

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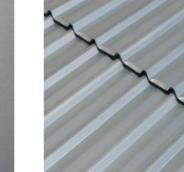
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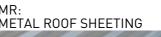
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#### PROJECT NEW CHILDCARE CENTRE

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TITLE **ELEVATIONS 2 & MATERIALS** SCHEDULE

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<sup>JOB №.</sup> 1674





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#### PROJECT NEW CHILDCARE CENTRE

LOCATION 100-102 COLLINS STREET REDLAND BAY QLD 4165 CLIENT WELLINGTON PROPERTY MANAGEMENT PTY LTD. TITLE

PERSPECTIVES SHEET 1

SCALE: NTS @ A3 DRAWN BY: PE ISSUE DATE 4/05/2018

ISSUE E

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## PROJECT NEW CHILDCARE CENTRE

LOCATION 100-102 COLLINS STREET REDLAND BAY QLD 4165 CLIENT WELLINGTON PROPERTY MANAGEMENT PTY LTD. TITLE

PERSPECTIVES SHEET 2

SCALE: NTS @ A3 DRAWN BY: PE ISSUE DATE 4/05/2018

JOB No. 1674 DWG No. DA41 ISSUE E





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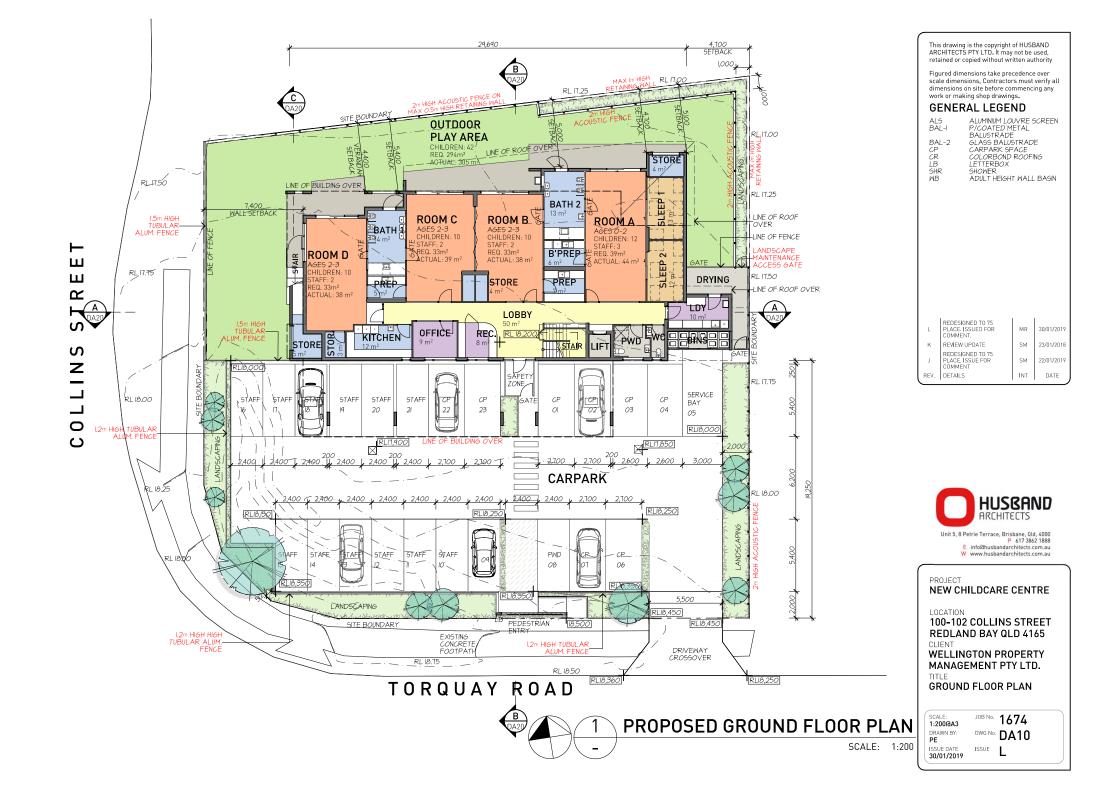
PROJECT NEW CHILDCARE CENTRE

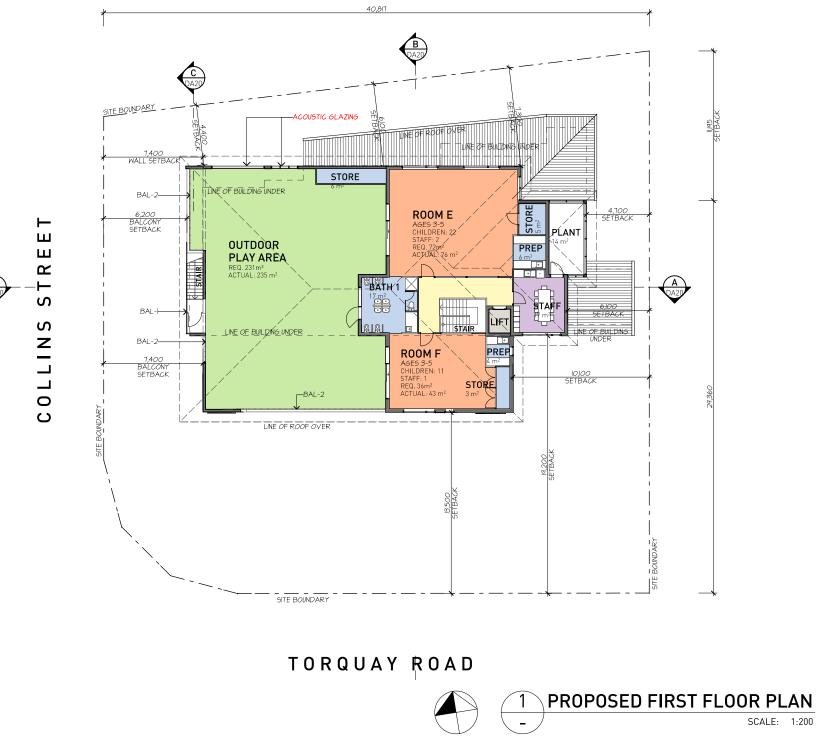
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**PERSPECTIVES SHEET 3** 

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PROJECT NEW CHILDCARE CENTRE LOCATION 100-102 COLLINS STREET REDLAND BAY QLD 4165 CLIENT WELLINGTON PROPERTY MANAGEMENT PTY LTD. TITLE

FIRST FLOOR PLAN



# IN THE PLANNING AND ENVIRONMENT COURT HELD AT: BRISBANE

No: 2519 of 2018

Between:	WELLINGTON PROPERTY MANAGEMENT PTY LTD (ACN 100 029 776)	Appellant
And:	REDLAND CITY COUNCIL	Respondent
And:	CINQUE PROJECTS PTY LTD	Co-Respondent by Election

# CONSOLIDATED GROUNDS FOR REFUSAL

Redlands Planning Scheme Version 7.1

- 1. The built form including the associated parking and driveway area of the proposed development the subject of this appeal (**Development**) is too large for the subject site, such that the site is not an "appropriate location" for it, and the Development is incompatible within its locality, which results in conflict with:
  - a) Overall outcome 4.24.7(2)(b)(i)(b) and (c) of the Urban Residential Zone Code (UR Zone Code);
  - b) Specific Outcome 1.3 of the UR Zone Code;
  - c) Overall Outcome 6.7.3(2)(a)(ii) of the Child Care Centre Code (Child Care Code); and
  - d) Specific Outcomes 1.2(1) and S2(1) of the Child Care Code.
- 2. The Development is not co-located with other similar uses or community facilities or focal points, which results in conflict with:
  - a) Specific Outcome S1.3 of the UR Zone Code;
  - b) Overall Outcome 6.7.3(2)(a)(i) of the Child Care Code; and
  - c) Specific Outcome S1.1(1)(b) of the Child Care Code.
- 3. The Development's ground floor outdoor play area, and its proposed side and rear boundary landscaping and deep planting, rely upon using the same spaces, and in those spaces those requirements are mutually exclusive, such that the proposed development is in conflict with Specific Outcomes S3(2) and (3).
- 4. The Development's proposed upper floor outdoor play area does not achieve the functional requirements of an outdoor play area, in circumstances where the area is

REDLAND CITY COUNCIL
92-95 Bloomfield Street
Cleveland QLD 4163
Tel: 07 3829 8645
Email: benjamin.leong@redland.qld.gov.au

roofed, and the glass windows to the north and east of this play area are acoustically glazed and obscured for off-site privacy and amenity reasons, such that the proposed development is in conflict with Specific Outcome S3(2) of the Child Care Code.

- 5. The Development would result in adverse noise impacts affecting neighbouring residential zoned lots, which results in conflict with:
  - a) Overall outcome 4.24.7(2)(c)(i)(e) and (ii) of the UR Zone Code;
  - b) Specific Outcomes S3.3(1)(b) and S3.8 of the UR Zone Code;
  - c) Overall Outcome 6.7.3(2)(a)(iv) of the Child Care Code; and
  - d) Specific Outcome S2(2) of the Child Care Code.
- 6. For the purpose of s.45(5)(b) of the *Planning Act 2016* (Q.), there are no other "relevant matters" that would that would warrant the approval of the development application.

ASSESSMENT MANAGER CONDITIO	DNS <u>TIMING</u>
<ol> <li>Comply with all conditions of this approval, at no the timing periods specified in the right-hand co column indicates that the condition is an ongoi condition must be complied with for the life of the</li> </ol>	lumn. Where the ng condition, that
Approved Plans and Documents	
<ol> <li>Undertake the development in accordance with the and documents referred to in Table 1, subject to this approval and any notations by Council on the</li> </ol>	the conditions of commencing and

Plan/Document Title	Reference Number	Prepared By	Plan/Doc. Date
Ground Floor Plan	1674/DA10/L	Husband Architects	30/01/2019
First Floor Plan	1674/DA11/K	Husband Architects	30/01/2019
Elevations 1	1674/DA30/G	Husband Architects	30/01/2019
Elevations 2 & Materials Schedule	1674/DA31/F	Husband Architects	30/01/2019
Landscape Concept Plan	1709-L- SD01/Ground Floor/Rev 4	ASdesign	Received 30/01/2019
Proposed Planting Palette	1709-L- SD03/Rev 2	ASdesign	Received 30/01/2019
Concept Services Plan	17141/SK20 Rev A1	Morgan consulting engineers	15/12/2017
Traffic Engineering Assessment Report	BMC18033	BMC Traffic	01/11/2017
NoiseImpactAssessment (most recent30/01/19)AddendumsA,B and C also listed	L02419/PAK/18- 119	MWA Environmental	30/01/2019

# Table 1: Approved Plans and Documents

# Land Dedication and Design

3.	Locate, design and install outdoor lighting, wh	ere required, to	Prior to the use
	minimise the potential for light spillage to cau	use nuisance to	commencing and
	neighbours.		ongoing.

Ho	ours of Operation	
4.	Operate the approved use between the hours of 6:00am to 7:00pm Monday to Friday.	Ongoing
<u>Cc</u>	onditioned Works Assessment	
5.	Submit to Council, and receive approval for, Conditioned Works Assessment for the documents and works referred to in Table 2:	Prior to site works commencing.

Document or Works Item	Assessment Criteria
Landscape Plan	<ul> <li>Redlands Planning Scheme Part 8 Division 8 – Landscape Code</li> <li>Redlands Planning Scheme Part 6 Division 7 - Child Care Centre</li> <li>Redlands Planning Scheme Part 9 Schedule 9 – Street Trees</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 3 – Landscaping and Chapter 4 – Security Bonding</li> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions, Chapter 10 – Parks and Open Space and Chapter 11 – Landscaping</li> <li>Redlands Planning Scheme Part 11 Policy 16 – Safer by Design</li> </ul>
Stormwater	<ul> <li>Redlands Planning Scheme Part 8 Division 9 – Stormwater Management Code</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 4 – Security Bonding</li> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions and Chapter 6 – Stormwater Management</li> <li>Water Sensitive Urban Design Technical Guidelines for South East Queensland</li> <li>State Planning Policy July 2017</li> <li>Queensland Urban Drainage Manual</li> </ul>
Water Supply and Sewerage	<ul> <li>SEQ Water Supply and Sewerage Design and Construction Code</li> <li>Redlands Planning Scheme Part 8 Division 7 – Infrastructure Works Code</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 4 – Security Bonding</li> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions, Chapter 7 – Water Reticulation and Chapter 8 – Sewerage Reticulation.</li> </ul>

Waste Management Plan	<ul> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 16 – Waste Management.</li> </ul>
Access and Parking	<ul> <li>Redlands Planning Scheme Part 8 Division 1 – Access and Parking Code</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 4 – Security Bonding</li> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions and Chapter 15 – Access and Parking</li> <li>Australian Standard 2890:2009 – Parking Facilities Set</li> </ul>
Sediment and Erosion Control Plan/Program	<ul> <li>Redlands Planning Scheme Part 8 Division 6 – Erosion Prevention and Sediment Control Code</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 4 – Security Bonding</li> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions and Chapter 4 – Erosion Prevention and Sediment Control</li> <li>International Erosion Control Association Best Practice Erosion and Sediment Control document</li> </ul>
Earthworks	<ul> <li>Redlands Planning Scheme Part 7 Division 6 – Excavation and Fill Code</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 4 – Security Bonding</li> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions and Chapter 12 – Excavation and Fill.</li> <li>Australian Standard 4678:2002 – Earth- retaining Structures</li> <li>Australian Standard 3798:2007 – Guidelines on Earthworks for Commercial and Residential Development.</li> </ul>
Construction Management Plan	<ul> <li>Redlands Planning Scheme Part 11 Policy 9 Chapter 2 – Documentation and General Conditions</li> <li>Redlands Planning Scheme Part 11 Policy 3 Chapter 4 – Security Bonding.</li> </ul>

# Table 2: Conditioned Works Assessment

6. Comply with all conditions and approved plans in the Conditioned	Prior to the use
Works Approval.	commencing.

Noise	
<ol> <li>Implement noise mitigation in accordance with the approved Noise Impact Assessment Report.</li> </ol>	Prior to the use commencing and ongoing.
Bonds	
8. Lodge with Council the bonds listed in Table 3:	Prior to requesting a pre-start meeting or works commencing, whichever is the sooner.

Bond Item	Amount	Drawn Down	Returned
Road Cleaning Bond	\$2,000		When works accepted on maintenance by Council.
Road Opening Approval Bond	\$5,000		When works accepted on maintenance by Council.
TOTAL	\$7,000		

# Table 3: Bonds

<ul> <li>9. Lodge a Maintenance Bond to the greater value of either;</li> <li>a) 5% of the agreed development works obligations; or</li> <li>b) \$2,500.</li> </ul>	Prior to works being accepted on maintenance by Council.
This bond shall be returned after formal acceptance by the Council of the works off maintenance and the transfer of the applicable works to Council.	
Inspections	

10. Arrange with Council for the following inspections to be carried out at the relevant time in accordance with Table 4: Inspections below.

Inspectio	on	Timing
Prestart		Prior to any works commencing.
Erosion and S Control	Sediment	Immediately after installation of erosion and sediment control measures.

Driveway Crossover/Footpath	Box inspection to be undertaken with reinforcing mesh in place and supported on bar chairs prior to the concrete
	being poured.
Stormwater Bedding	After the stormwater pipelines are bedded and prior to backfilling.
On Maintenance	On completion of all civil and landscaping works to be transferred into public ownership as required by this approval and its conditions and prior to the commencement of the 12 months maintenance period.
Compliance Inspection	On completion of the development in accordance with the approval and its conditions.
Off Maintenance	At the end of the minimum 12 months maintenance period.

# Table 4: Inspections

For the pre-start, on maintenance and off maintenance inspections, at least **five (5) business days** notice must be given to Council. For all other inspections, a minimum of **24 hours** notice must be given to Council.

The contributed assets must be accepted on maintenance and the development must pass a Compliance Inspection before the use commences.

General	
11. Provide details to Council of the nominated Principal Contractor, including copies of the Principal Contractor's workcover and public liability currency certificates. The public liability insurance policy must be a minimum of ten million dollars and must indemnify Redland City Council.	Prior to requesting a pre-start meeting or works commencing, whichever is the sooner.
12. Provide temporary drainage during the building construction phase such that discharge from all constructed roofs and paved areas is disposed of to a lawful point of discharge in accordance with the Queensland Urban Drainage Manual (QUDM) Section 3.4 'Lawful Point of Discharge'. Maintain the temporary system for the duration of the building works.	During construction.
13. Rectify any damage to Council infrastructure as a result of construction activities, at no cost to Council.	Prior to on maintenance or the use commencing, whichever is the sooner.
14. Provide written certification from a Registered Professional Engineer Queensland (RPEQ) certifying that all civil works have been completed in accordance with the approved drawings and specifications and to the applicable Australian Standards.	Prior to on maintenance or the use commencing, whichever is the sooner.

15. Undertake the development works so that there is no risk to public safety at any time on the site, adjacent public land, road reserve or private property. Should the site be unattended or abandoned, public safety must still be maintained.	During the construction phase.
<ol> <li>Rectify any damage done to the road verge during construction, including topsoiling and re-turfing.</li> </ol>	Prior to the use commencing.
17. Maintain all contributed assets for a minimum period of 12 months from the date the works are accepted on maintenance by Council. The works will be accepted off maintenance only where the works have been suitably maintained to any manufacturer's specifications and Council standards and are fit for purpose.	During the on maintenance period.
Access, Roadworks and Parking	
<ol> <li>Provide 23 car parks in accordance with approved site plan. The total number of car parks must include at least 1 disability parking space.</li> </ol>	Prior to the use commencing and ongoing.
Access to car parking spaces, bicycle spaces, bin bays, vehicle loading and manoeuvring areas and driveways must remain unobstructed and available during the approved hours of operation. Loading and unloading operations must be conducted wholly within the site.	
19. Submit to Council for approval, engineering plans and details showing the following frontage works are in accordance with the assessment criteria listed in Table 2: Conditioned Works Assessment of this approval:	As part of the request for conditioned works assessment.
<ul> <li>a) Road construction including concrete kerb and channel and road pavement;</li> <li>b) Footpath earthworks, top soiling and turfing of all disturbed</li> </ul>	
<ul> <li>b) Footpath cultivious, top solving and tuning of all distanced footpath areas;</li> <li>c) Reinstatement of concrete kerb and channel where required;</li> <li>d) Removal of all redundant vehicle crossovers;</li> <li>e) Entry treatment/access to the site;</li> <li>f) Adjustment and relocations necessary to public utility</li> </ul>	
services resulting from these works;	
<ul> <li>g) A minimum 5.5m wide type R-RSC-3 permanent vehicular crossover to the Torquay Road frontage of the site.</li> </ul>	
<b>o</b> , <b>i</b>	Prior to requesting a pre-start meeting or works commencing,

2017/2018 Financial Year is:	
• \$5,375 – this incorporates a refundable bond of \$5,000 and a non-refundable administration fee of \$375	
A copy of the contractor's Workcover insurance currency certificate.	
A copy of the contractor's Public Liability insurance currency certificate. The public liability insurance policy must be a minimum of ten million dollars and must indemnify Redland City Council.	
Submission of a Traffic Management Plan (TMP) that includes proposed haul routes for construction vehicles and that is prepared and authorised by a person who hold a Traffic Management Design qualification.	
Submission of a Traffic Management Plan (TMP) and/or a Traffic Guidance Scheme (TGS) that is prepared and authorised by a person who holds a current DTMR 'Open Level' Traffic Management Design Certification and should include proposed haul routes for construction vehicles associated with the works, as applicable.	
<u>ater Management</u>	
	Prior to the us
ands Planning Scheme Policy 9 Chapter 6 – Stormwater agement to:	commencing an ongoing.
A lawful point of discharge, Manhole Council asset No	ongoing. Prior to the us
A lawful point of discharge, Manhole Council asset No 148629, on Torquay Road. Age stormwater discharge from the site in accordance with the ands Planning Scheme Policy 9 Chapter 6 – Stormwater agement, so as to not cause an actionable nuisance to	ongoing. Prior to the us commencing an ongoing. As part of reques for conditione
A lawful point of discharge, Manhole Council asset No 148629, on Torquay Road. Age stormwater discharge from the site in accordance with the ands Planning Scheme Policy 9 Chapter 6 – Stormwater agement, so as to not cause an actionable nuisance to ning properties. Anit to Council, and receive Conditioned Works approval for, a mwater assessment that is generally in accordance with the byed concept services plan and addresses both quality and tity in accordance with the Redlands Planning Scheme Policy	ongoing. Prior to the us commencing an ongoing. As part of reques
2	<ul> <li>and a non-refundable administration fee of \$375</li> <li>A copy of the contractor's Workcover insurance currency certificate.</li> <li>A copy of the contractor's Public Liability insurance currency certificate. The public liability insurance policy must be a minimum of ten million dollars and must indemnify Redland City Council.</li> <li>Submission of a Traffic Management Plan (TMP) that includes proposed haul routes for construction vehicles and that is prepared and authorised by a person who hold a Traffic Management Design qualification.</li> <li>Submission of a Traffic Management Plan (TMP) and/or a Traffic Guidance Scheme (TGS) that is prepared and authorised by a person who holds a current DTMR 'Open Level' Traffic Management Design Certification and should include proposed haul routes for construction vehicles</li> </ul>

the development in accordance with approved documentation and to manufacturer's specifications.	
Utilities	
25. Pay the cost of any alterations to existing public utility mains, services or installations due to building and works in relation to the proposed development, or any works required by conditions of this approval. Any cost incurred by Council must be paid at the time the works occur in accordance with the terms of any cost estimate provided to perform the works, or prior to plumbing final or the use commencing, whichever is the sooner.	At the time of works occurring.
26. Connect the development to external reticulated sewer, external reticulated water and underground electricity supply.	Prior to the use commencing.
Services	-
27. Remove any redundant sewerage connections within the site or servicing the development and provide documentary evidence to Council or its delegate that this has occurred.	Prior to site works commencing.
<ol> <li>Provide water connections and water meters in accordance with Council's Standard Drawings. Provide details to Council of the water meters and their locations.</li> </ol>	Prior to on maintenance.
Excavation and Filling	
29. Undertake any required excavation and fill works in accordance with the following:	During construction.
<ul> <li>a) Design retaining walls/structures to have a minimum design life of 60 years and to be in accordance with Australian Standard 4678:2002 – Earth Retaining Structures (as amended).</li> </ul>	
<ul> <li>b) Undertake compaction in accordance with Australian Standard 3798:2007 – Guidelines on earthworks for commercial and residential developments (as amended) and Australian Standard 2870:2011 – Residential Slabs and Footings (as amended).</li> </ul>	
c) Comply with the relevant requirements of the <i>Building Regulations 200</i> 6 (as amended) where involving gradients or embankments.	

been	hit to Council test certificates for all filling greater than 400mm pth, confirming that the necessary levels of compaction have achieved, including a Level 1 inspection and testing report in rdance with AS3798.	Prior to compliance inspection.
Quee retair resist	de certification from a Registered Professional Engineer ensland (RPEQ) for the design and construction of any ning walls greater than 1m in height, in relation to stability and cance to overturning and sliding (overall safety factor of 1.5) in redance with AS1170.1 and AS3600.	Prior to compliance inspection.
lawfu	ect all drainage pipes associated with a retaining wall to a I point of discharge in accordance with the Queensland Urban age Manual (QUDM).	Prior to the us commencing.
Erosion	and Sediment Control	
accor publis	gn, implement and maintain measures and practices in dance with "Best Practice Erosion and Sediment Control" shed by the International Erosion Control Association ralasian Chapter) (2008).	During th construction phase.
· · · · · · · · · · · · · · · · · · ·		
sedin could	re dewatering activities (such as from excavations or nent basins) do not discharge water offsite or where the water reasonably be expected to move offsite or into waters or water, unless the following are met: the concentration of total suspended solids (TSS) must not exceed 50 mg/L; turbidity (nephelometric turbidity units - NTU) values must not be greater than 10% of the turbidity of waters immediately upstream of the sites water entry points at time	During construction phase.
sedin could storm a) b) c)	hent basins) do not discharge water offsite or where the water reasonably be expected to move offsite or into waters or iwater, unless the following are met: the concentration of total suspended solids (TSS) must not exceed 50 mg/L; turbidity (nephelometric turbidity units - NTU) values must not be greater than 10% of the turbidity of waters immediately upstream of the sites water entry points at time of the release; the pH must be within the range of 6.5-8.5 except where, and to the extent, the natural receiving waters lie outside this range; and,	
sedin could storm a) b)	hent basins) do not discharge water offsite or where the water reasonably be expected to move offsite or into waters or water, unless the following are met: the concentration of total suspended solids (TSS) must not exceed 50 mg/L; turbidity (nephelometric turbidity units - NTU) values must not be greater than 10% of the turbidity of waters immediately upstream of the sites water entry points at time of the release; the pH must be within the range of 6.5-8.5 except where, and to the extent, the natural receiving waters lie outside	
sedin could storm a) b) c) d) 35. Provi Maint adjoir	hent basins) do not discharge water offsite or where the water reasonably be expected to move offsite or into waters or water, unless the following are met: the concentration of total suspended solids (TSS) must not exceed 50 mg/L; turbidity (nephelometric turbidity units - NTU) values must not be greater than 10% of the turbidity of waters immediately upstream of the sites water entry points at time of the release; the pH must be within the range of 6.5-8.5 except where, and to the extent, the natural receiving waters lie outside this range; and, water is to be sampled by experienced personnel and tested by a NATA (National Association of Testing	

Waste Management	
37. Install a screened refuse storage area, located as indicated on the approved plans for the development, for the storage of a minimum of 10 wheelie bins. The storage area must be impervious, well drained, provided with a hose cock, enclosed and illuminated for night time use.	Prior to the us commencing an ongoing.
Landscaping Works	-
38. Submit detailed Landscape Plans, specification notes and documentation to Council for approval in accordance with the assessment criteria listed in Table 2: Conditioned Works Assessment of this approval. Include the following items:	As part of reques for conditione works assessmen
<ul> <li>Designs that are generally in accordance with the Landscape Plan Concept – Ground Floor 1709-L-SD01 Rev 4 by AS Design.</li> <li>A maintenance plan for the entire landscaping component of the development.</li> </ul>	
<ul> <li>Details of lighting to driveways, car parks and footpaths within the site.</li> </ul>	
Advice: Council suggest the use of a trellis structure attached to the proposed Acoustic fence to support the proposed climbing plant species.	
39. Turf all areas of disturbance within the road verge with turf cut from a weed free source.	Prior to Compliance Inspection or th use commencing whichever is th sooner.
40. Remove all weed species from the site, as identified in Part B of Council's Pest Management Plan 2012-2016.	Prior to Compliance Inspection or th use commencing whichever is th sooner.
<ul> <li>41. Pay to Council a monetary contribution for street tree planting for four (4) street trees. The contribution must be calculated in accordance with the Redlands Planning Scheme Policy 3 Chapter 3 – Landscaping and must be paid at the rate current at the time of payment under Council's Fees and Charges Schedule. The current rate is \$177 per tree (2018/2019 Financial Year).</li> </ul>	Prior to Compliance Inspection or th use commencing whichever is th sooner.

Survey and As Constructed Information	
42. Submit as constructed drawings and documentation for all works prepared in accordance with the Redlands Planning Scheme Policy 9 – Infrastructure Works, Chapter 2.	As soon as all works are completed and prior to the request
Include surveyed as constructed data showing works completed (digital and hard copies) and amended design plan data showing construction deviation from design plans (digital and hard	for on maintenance or the use commencing,
copies). The digital data and the design data must be endorsed by a RPEQ and Landscape Architect holding AILA (Australian Institute of Landscape Architecture) membership and a	whichever is the sooner.
registered surveyor using the certification clauses contained in Planning Scheme Policy 9 – Infrastructure Works, Chapter 2.	

# ADDITIONAL APPROVALS

The following further **Development Permits** are necessary to allow the development to be carried out.

- Building Works approval.
- Building works demolition:
  - Provide evidence to Council that a Demolition Permit has been issued for structures that are required to be removed and/or demolished from the site in association with this development.

Further approvals, other than a Development Permit or Compliance Permit, are also required for your development. This includes, but is not limited to, the following:

- Conditioned works assessment as detailed in Table 2 of the conditions.
- Plumbing and drainage works.
- Capping of Sewer for demolition of existing buildings on site.
- Road Opening Permit for any works proposed within an existing road reserve.
- Food Business Licence in accordance with the Food Act 2006.

# ASSESSMENT MANAGER ADVICE

Infrastructure Charges
 Infrastructure charges apply to the development in accordance with the State Planning Regulatory Provisions (adopted charges) levied by way of an Infrastructure Charges Notice. The infrastructure charges are contained in the attached Redland City Council Infrastructure Charges Notice.

# • Live Connections

Redland Water is responsible for all live water and wastewater connections. Contact *must* be made with Redland Water to arrange live works associated with the development.

Further information can be obtained from Redland Water on 07 3829 8999.

## Coastal Processes and Sea Level Rise

Please be aware that development approvals issued by Redland City Council are based upon current lawful planning provisions which do not necessarily respond immediately to new and developing information on coastal processes and sea level rise. Independent advice about this issue should be sought.

## Hours of Construction

Please be aware that you are required to comply with the *Environmental Protection Act* in regards to noise standards and hours of construction.

## • Services Installation

It is recommended that where the installation of services and infrastructure will impact on the location of existing vegetation identified for retention, an experienced and qualified arborist that is a member of the Australian Arborist Association or equivalent association, be commissioned to provide impact reports and on site supervision for these works.

## • Fire Ants

Areas within Redland City have been identified as having an infestation of the Red Imported Fire Ant (RIFA). Biosecurity Queensland should be notified on 13 25 23 of proposed development(s) occurring in the Fire Ant Restricted Area before earthworks commence. It should be noted that works involving movements of soil associated with earthworks may be subject to movement controls and failure to obtain necessary approvals from Biosecurity Queensland is an offence. It is a legal obligation to report any sighting or suspicion of fire ants within 24 hours to Biosecurity Queensland on 13 25 23. The Fire Ant Restricted Area as well as general information can be viewed on Fisheries the Department of Agriculture and (DAF) website www.daf.qld.gov.au/fireants

## • Cultural Heritage

The Aboriginal Cultural Heritage Act 2003 requires anyone who carries out a land use activity to exercise a duty of care. Further information on cultural heritage duty of care is available on the Department of Aboriginal and Torres Strait Islander Partnerships (DATSIP) website: <u>https://www.datsip.qld.gov.au/resources/datsima/people-communities/cultural-heritage/cultural-heritage-duty-care.pdf</u>

The DATSIP has established a register and database of recorded cultural heritage matters, which is also available on the Department's website: <u>https://www.datsip.qld.gov.au/people-communities/aboriginal-torres-strait-islander-cultural-heritage/cultural-heritage-search-request</u>

Quandamooka Yoolooburrabee Aboriginal Corporation (QYAC) is the registered cultural heritage body in the Redland City local government area. It is recommended you consult with QYAC in relation to aboriginal and cultural heritage matters prior to the commencement of works on site. QYAC can be contacted on 07 3415 2816 or admin@QYAC.net.au

Should any aboriginal, archaeological or historic sites, items or places be identified, located or exposed during construction or operation of the development, the *Aboriginal* 

*and Cultural Heritage Act 2003* requires all activities to cease. Please contact DATSIP for further information.

## • Fauna Protection

It is recommended an accurate inspection of all potential wildlife habitats be undertaken prior to removal of any vegetation on site. Wildlife habitat includes trees (canopies and lower trunk) whether living or dead, other living vegetation, piles of discarded vegetation, boulders, disturbed ground surfaces, etc. It is recommended that you seek advice from the Queensland Parks and Wildlife Service if evidence of wildlife is found.

## • Environment Protection and Biodiversity Conservation Act

Under the Commonwealth Government's *Environment Protection and Biodiversity Conservation Act* (the EPBC Act), a person must not take an action that is likely to have a significant impact on a matter of national environmental significance without Commonwealth approval. Please be aware that the listing of the Koala as **vulnerable** under this Act may affect your proposal. Penalties for taking such an action without approval are significant. If you think your proposal may have a significant impact on a matter of national environmental significance, or if you are unsure, please contact Environment Australia on 1800 803 772. Further information is available from Environment Australia's website at <u>www.ea.gov.au/epbc</u>

Please note that Commonwealth approval under the EPBC Act is independent of, and will not affect, your application to Council.

## • Road and Rail Noise

Council's Road and Rail Noise Impact Overlay Map identifies that the proposed development will be impacted by road/rail noise and triggers the Redlands Planning Scheme Part 5 – Overlays, Division 10 – Road and Rail Noise Impacts Overlay Code. It is recommended that your development be designed and constructed to minimise impacts from the nearby roadway or rail corridor.