

# MINUTES

## **SPECIAL MEETING** Thursday, 12 July 2012

The Council Chambers 35 Bloomfield Street CLEVELAND QLD

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#### 1 DECLARATION OF OPENING

The Mayor declared the meeting open at 11.30am.

#### 2 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

#### **MEMBERS PRESENT:**

Cr K Williams Mayor

Cr A Beard Deputy Mayor & Councillor Division 8

Councillor Division 1 Cr W Boglary Cr C Ogilvie Councillor Division 2 Cr K Hardman Councillor Division 3 Cr L Hewlett Councillor Division 4 Cr M Edwards Councillor Division 5 Councillor Division 6 Cr J Talty Cr M Elliott Councillor Division 7 Cr P Gleeson Councillor Division 9 Councillor Division 10 Cr P Bishop

#### **EXECUTIVE LEADERSHIP GROUP:**

Mrs S Rankin Interim Chief Executive Officer

Mr M Drydale General Manager Corporate Services

Mrs T Averay General Manager Environment Planning & Development

Mrs L Rusan General Manager City Services

Mr L Wallace Acting General Manager Governance Mr G Soutar General Manager Redland Water

**MINUTES:** 

Mrs J Parfitt Corporate Meetings & Registers Team Leader

#### 3 MATERIAL PERSONAL INTEREST AND CONFLICT OF INTEREST

Nil

#### 4 BUDGET ADDRESS BY THE MAYOR

The Mayor presented Redland City Council's Annual Budget.

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#### 5 BUSINESS

#### 5.1 REDWASTE ANNUAL PERFORMANCE PLAN 2012/2013

Dataworks File Name: WM Reporting – Annual Performance Plans

Attachment: Redwaste Annual Performance Plan 2012/2013

Responsible Officer: Elisa Underhill

**Manager City Enterprises** 

Author: Robert Walford

**Service Manager - Waste Operations** 

#### **EXECUTIVE SUMMARY**

The RedWaste business unit is a commercial business unit of Redland City Council (RCC). Section 31(1) of the *Local Government (Beneficial Enterprises and Business Activities) Regulation 2010* states:

"A local government's operational plan for a financial year must include an annual performance plan for each commercial business unit."

RedWaste presents its 2012/2013 annual performance plan (APP) for adoption.

#### **PURPOSE**

RedWaste's 2012/2013 Annual Performance Plan is presented for adoption so as to meet the requirements of the Local Government (Beneficial Enterprises and Business Activities) Regulation 2010.

#### **BACKGROUND**

Section 31(2) of the Local Government (Beneficial Enterprises and Business Activities) Regulation 2010 states that a business' annual performance plan is a document stating the following for the financial year:

- 1. the unit's objectives;
- 2. the nature and extent of the significant business the commercial business unit is to conduct;
- 3. the unit's financial and non-financial performance targets;
- 4. the nature and extent of the community service obligations the unit must
- 5. perform;
- 6. the cost of, and funding for, the community service obligations;
- 7. the unit's notional capital structure, and treatment of surpluses;
- 8. the unit's proposed major investments;
- 9. the unit's outstanding, and proposed, borrowings;
- 10. the unit's policy on the level and quality of service consumers can expect;
- 11. the delegations necessary to allow the unit to exercise autonomy in its
- 12. commercial activities; and

13. the type of information that the unit's reports to the local government must contain.

Following the adoption of RedWaste's Fees and Charges at the Councillor Workshop held 21 June 2012, RedWaste now presents its 2012/2013 Annual Performance Plan for adoption.

#### **ISSUES**

- The Annual Performance Plan must be included in Council's Operational Plan to meet the legislative requirements of the Local Government Act and Regulations;
- The commercial utility charges presented at the Councillor Workshop held 21
  June 2012 incorporated GST inclusive pricing. Recent changes to the GST
  legislation have reclassified commercial waste collection charges as GST
  exempt. The figures presented in the Annual Performance Plan have been
  amended accordingly.

#### RELATIONSHIP TO CORPORATE PLAN

#### 2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

- 2.1 Achieve sustainability through strong leadership and innovation, and by effective planning and managing our services, assets and resources
- 2.8 Implement Council's waste management strategy by applying best practice principles in pricing, public awareness, resource management, recycling and recovery

#### FINANCIAL IMPLICATIONS

By adopting the Annual Performance Plan Council is also adopting the 2012/2013 budget for RedWaste. Financial implications may result where Council requests a performance review, an operational or capital change, or requests an increase in performance standards.

#### PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted as it is not considered that the outcome of recommendations in this report will result in future amendments to the Redlands Planning Scheme.

#### CONSULTATION

Consultation has occurred with:

- Mayor and Councillors;
- General Manager City Services;
- General Manager Corporate Services;
- Group Manager City Enterprises;
- Service Manager Waste Operations;

- Management Accountant Commercial Business;
- Service Manager Commercial Finance;
- Senior Portfolio Advisor City Enterprises; and

#### **OPTIONS**

#### **PREFERRED**

That Council resolve to accept RedWaste's 2012/2013 Annual Performance Plan, as presented in the attachment.

#### OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr A Beard Seconded by: Cr M Edwards

That Council resolve to accept RedWaste's 2012/2013 Annual Performance Plan, as presented in the attachment.

#### **CARRIED**

DIVISION

FOR: Crs Beard, Talty, Edwards, Hewlett, Hardman and Williams.

AGAINST: Crs Boglary, Ogilvie, Elliott, Gleeson and Bishop.

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#### MOTION TO RESOLVE INTO OPEN FORUM AT 11.52AM

Moved by: Cr J Talty

That the meeting resolve into open forum to allow discussion on item 5.2.

**CARRIED** 

#### MOTION TO RESOLVE OUT OF OPEN FORUM AT 12.30PM

Moved by: Cr J Talty

That the meeting resolve out of open forum.

**CARRIED** 

### 5.2 ADOPTION OF BUDGET ESTIMATES AND FIXING OF RATES AND CHARGES

Dataworks File Name: FM Corporate Budget

Attachment: Attachment 1 - Budget Book 2012-13

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Noela Barton

**Service Manager Revenue and Recovery** 

#### **EXECUTIVE SUMMARY**

Section 98 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* (Regulation) requires Council to prepare a budget for its operating fund each financial year in accordance with section 99 of the same Regulation. The prepared budget must be adopted after 31 May or before 1 September or a later day if decided by the Minister pursuant to section 100 of the Regulation.

The budget prepared is consistent with Council's:

- Long-term community plan;
- Financial Strategy;
- 5 year corporate plan; and
- Annual operational plan.

Section 94 of the *Local Government Act 2009* (LGA 2009) requires Council to adopt at its budget meeting for a financial year what rates and charges are to be levied for that financial year.

Section 52 of the Regulation requires Council at its budget meeting to decide the date by which, or the period within which, rates or charges must be paid.

Section 106 of the Regulation requires that Council must prepare a Revenue Statement each financial year in accordance with section 107 of the same

Regulation. Among other things the Revenue Statement states the rating categories for rateable land and a description of each. It provides an outline and explanation of the measures Council has adopted for raising revenue, including rates and charges and concessions to be granted for the financial year.

In consideration of the relevant sections noted above the 2012/2013 Annual Budget, Revenue Statement, rates and charges to be fixed for the financial year and the time period within which they must be paid is submitted to Council for adoption.

#### **PURPOSE**

This report presents the 2012/2013 annual budget, Revenue Statement, rates and charges to be levied and the time within which they must be paid for adoption.

#### **BACKGROUND**

Section 52 of the Regulation requires Council at its budget meeting to decide the date by which, or the period within which, rates or charges must be paid.

Section 94(1) of the LGA 2009 provides Council with the power to levy rates and charges.

Section 94(2) requires Council must decide by resolution at its budget meeting for a financial year what rates and charges are to be levied for the financial year.

Section 98 of the Regulation requires Council to prepare a budget for its operating fund each financial year in accordance with section 99 of the same Regulation. Section 100 of the Regulation requires the prepared budget must be adopted after 31 May or before 1 September or a later day if decided by the Minister.

The rates and charges to be levied for 2012/2013 are detailed within the 2012/2013 Revenue Statement that is presented for adoption with the 2012/2013 Annual Budget.

#### **ISSUES**

The power to levy the rates and charges submitted to Council for adoption is provided under Section 94 of the LGA 2009. Under this section Council must levy a general rate and may levy special rates and charges, separate rates and charges and utility charges.

Under section 14 of the Regulation Council has the power to levy differential general rates. Section 11 of the Regulation allows a minimum amount of general rates to be fixed.

Section 50 of the Regulation provides the power to resolve to limit the increase in rates or charges.

Section 52 of the Regulation requires Council at its budget meeting to decide the date by which, or the period within which, rates or charges must be paid.

Section 53 of the Regulation allows Council to grant a rate payer a concession for rates or charges for land under Part 10 of the same Regulation.

Section 67 of the Regulation allows interest to be charged on overdue rates and charges.

#### For 2012/2013 Council has determined that:

- Differential general rates will be applied. Rateable land has been categorised into forty-five categories of land.
- A minimum general rate will apply on each rating category.
- A 30% cap will be applied to the rating categories identified as 3a-3b, 4a-4b and 12a-12b.
- Special charges will apply to the localised areas of Raby Bay, Aquatic Paradise, Sovereign Waters and the Southern Moreton Bay Islands.
- Separate charges will apply to all rateable land in Redland City.
- Utility charges will be applied for water, wastewater, waste and recycling services.
- The time within which rates and charges must be paid is not less than 30 days after the date of issue on the Rate Notice.
- The rate of interest to be applied is 11% from the day the rate and/or charge becomes overdue.
- A rebate will apply on:
  - Differential general rates for eligible pensioners under Corporate Policy POL-2557 Council Pensioner Rebate Policy;
  - b) Water and Wastewater Fixed Access Charges and Separate and Special charges on land used exclusively for farming that could otherwise be used for another purpose such as residential or commercial as detailed in the 2012/2013 Revenue Statement; and
  - c) On rates and charges granted under Council resolutions, as defined in the resolutions, to various charitable organisations, community groups, sporting associations, independent schools, and property owners.

#### **RELATIONSHIP TO CORPORATE PLAN**

#### 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

- 9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council
- 9.6 Implement long term asset management planning that supports innovation and sustainability of service delivery, taking into account the community's aspirations and capacity to pay for desired service levels
- 9.7 Develop our procurement practices to increase value for money within an effective governance framework
- 9.8 Work 'smarter' across departments, in multi-disciplinary teams to achieve continuous improvement and effective co-ordination

#### FINANCIAL IMPLICATIONS

The financial implications of the 2012/13 annual budget are in line with Council's:

- Long-term community plan;
- Financial Strategy;
- 5 year corporate plan; and
- Annual operational plan.

#### CONSULTATION

Budget workshops have been conducted with the Executive Leadership Group (ELG) and Councillors to prepare the 2012/2013 annual budget and determine what rates and charges are to be levied.

#### OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr A Beard Seconded by: Cr M Edwards

That Council resolve to:

- 1. Note the Statement of Estimated Financial Position for year ending 30 June 2012 pursuant to section 153 of the *Local Government (Finance, Plans and Reporting) Regulation 2010*;
- 2. Apply the code of competitive conduct to the following business activities pursuant to section 47 of the *Local Government Act 2009*:
  - Caravan Parks (whilst still under the ownership of Redland City Council);
  - School Aged Care;
  - Redland Performing Arts Centre;
  - Building Certification Services;
  - Marine Transport Operations;
  - Fleet and Plant Operations;
  - Cemeteries Operations;
  - Redland Art Gallery;
- 3. Apply full cost pricing principles to RedWaste;
- 4. Operate Redland Water significant business activity as a commercialised business unit;
- 5. Adopt the 2012/2013 Annual Budget (Attachment 1) pursuant to section 100 of the Local Government (Finance, Plans and Reporting) Regulation 2010;

6. Adopt the 2012/2013 Revenue Statement including Rates and Charges to be levied and tabled in the Annual Budget (Attachment 1) pursuant to sections 94 and 106 of the Local Government (Finance, Plans and Reporting) Regulation 2010; and

7. Adopt the balance of the Agenda and all other aspects of the budget and financial documents as recommended by Council officers in the Report items 5.2.3 to 5.2.15.

#### **CARRIED**

DIVISION

FOR: Crs Boglary, Hardman, Hewlett, Edwards, Talty, Beard, Gleeson,

Bishop and Williams.

AGAINST: Crs Ogilvie and Elliott.

#### 5.2.1 STATEMENT OF ESTIMATED FINANCIAL POSITION 2011/12

Dataworks Filename: FM Financial Statements

Attachment: Statement of Estimated Financial Position 2011-

2012

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Sandra Bridgeman

**Acting Service Manager Financial Reporting &** 

**Capital Management** 

#### **EXECUTIVE SUMMARY**

Section 153 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* requires a statement of estimated financial position 2011/2012 be presented at Council's annual budget meeting.

The purpose of this report is to present Council with the estimated 2011/12 financial position for noting. Details of the estimated financial operations and financial position for year ended 30 June 2012 are provided in the attached Redland City Council Financial Report – Forecast Financial Results for the period ending 30 June 2012. Please note that the report contains anticipated, unaudited figures.

The revised budget for 2011/12 was adopted by Council at its General Meeting of 30 May 2012 and has been used as the foundation for the estimated financial position for 2011/12. Since the adoption of the revised budget, any variations to revenue and expenditure of significance have been re-estimated where they can be quantified with a level of certainty.

#### **PURPOSE**

The purpose of this report is to present Council's estimated financial position for the 2011/12 financial year in accordance with section 153 of the *Local Government* (Finance, Plans and Reporting) Regulation 2010.

#### **BACKGROUND**

Council adopts an annual budget at the beginning of each financial year and undertakes revisions of the budget at quarterly intervals. The information contained in the attached financial report provides details of both the original and revised quarter 3 budgets and also a forecast of expenditure for the June period of 2011/12.

#### **ISSUES**

Section 153 of the *Local Government (Finance, Plans and Reporting) Regulation 2010*, states that the statement of estimated financial position:

- be prepared on an accrual basis;
- state the estimated income and expenditure stated in the adopted annual budget for the financial year; and

• state the actual income and expenditure for the financial year or if the budget meeting is held before the end of the financial year—the anticipated actual income and expenditure for the financial year.

#### **RELATIONSHIP TO CORPORATE PLAN**

#### 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

- 9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council
- 9.6 Implement long term asset management planning that supports innovation and sustainability of service delivery, taking into account the community's aspirations and capacity to pay for desired service levels
- 9.7 Develop our procurement practices to increase value for money within an effective governance framework

#### FINANCIAL IMPLICATIONS

This report does not include any financial implications. It reports on previously adopted original and revised budgets and includes forecasts of significance to the end of the 2011/12 financial year. As these figures are anticipated and unaudited, they are subject to change with the completion of the financial year-end accounting process.

#### PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not result in future amendments to the Redlands Planning Scheme.

#### CONSULTATION

The General Manager of Corporate Services and the Group Manager of Financial Services have provided assurance that this information is provided in accordance with legislative requirements.

#### OFFICER'S RECOMMENDATION

That Council resolve that the information with respect to Council's estimated financial position for the 2011/12 financial year, in accordance with section 153 of the *Local Government (Finance, Plans and Reporting) Regulation 2010*, as presented in the attached financial report, be received and noted.

### 5.2.2 NATIONAL COMPETITION POLICY REQUIREMENTS FOR SIGNIFICANT AND OTHER BUSINESS ACTIVITIES IN 2012/2013

Dataworks Filename: FM Corporate Budget

Responsible Officer: Gavin Holdway

**Group Manager Financial Services** 

Author: Deborah Corbett-Hall

**Service Manager Commercial Finance** 

#### **EXECUTIVE SUMMARY**

Section 47(7) of the *Local Government Act 2009* states a local government must decide each financial year, by resolution, whether or not to apply the code of competitive conduct to a business activity prescribed under a regulation.

Additionally, section 99(i) of the *Local Government (Finance, Plans and Reporting)* Regulation 2010 requires that a Local Government's budget must contain the estimated costs of:

- the local government's significant business activities carried on using a full cost pricing basis; and
- · the activities of the local government's commercial business units; and
- the local government's significant business activities.

The necessary information will be provided at the Special Budget Meeting as per previous years. In the interim, it is recommended that for the 2012/2013 financial year, Council resolve to identify as:

Type 2 business activity (also known as a Type 2 significant business activity) that is a commercialised business unit

Redland Water

Type 2 business activity (also known as a Type 2 significant business activity)

Waste Operations & Planning, known as 'RedWaste'

and, to apply the Code of Competitive Conduct to the following business activities

- Caravan Parks (whilst still under the ownership of Redland City Council)
- School Aged Care
- Redland Performing Arts Centre
- Building Certification Services
- Marine Transport Operations
- Fleet and Plant Operations
- Cemeteries Operations
- Art Gallery

Under section 10 of the Local Government (Beneficial Enterprises and Business Activities) Regulation 2010, a local government must assess, as soon as possible after the budget meeting for the year, whether any new type 1 or type 2 business activities have arisen. This report includes a proposal for 2012/2013 financial year

that will be revised on conclusion of the final statements for 2011/2012, as per previous years.

Under section 9 of the Local Government (Beneficial Enterprises and Business Activities) Regulation 2010, the Minister must set the 'threshold amounts' for current expenditure of that financial year to determine whether an activity is to be identified as a new type 1 or type 2 business activity. At the time of writing, the threshold amounts for 2012/2013 were not publicly available and the latest information to hand is the published thresholds for 2011/2012. As mentioned above, this proposal will be reviewed once the final 2011/2012 statements are known for the existing business activities.

#### **PURPOSE**

The purpose of this report is to identify activities that are business activities for 2012/2013 based on the current financial forecasts for 2011/2012 financial year and to review the application of the Code of Competitive Conduct (the Code) to business activities across Redland City Council. The financial statements containing the estimated costs of the significant business activity and other business activities will be included in the 2012/2013 Budget Publication for adoption at the Special Budget Meeting in July 2012.

#### **BACKGROUND**

Section 47(7) of the *Local Government Act 2009* states a local government must decide each financial year, by resolution, whether or not to apply the code of competitive conduct to a business activity prescribed under a regulation.

Additionally, section 99(i) of the Local Government (Finance, Plans and Reporting) Regulation 2010 requires that a Local Government's budget must contain the estimated costs of

- the local government's significant business activities carried on using a full cost pricing basis; and
- the activities of the local government's commercial business units; and
- the local government's significant business activities.

The necessary information is provided as part of the budget publication as per previous years. The code of competitive conduct is outlined in the Local Government (Beneficial Enterprises and Business Activities) Regulation 2010 and includes

- Competitive neutrality principle;
- Pricing provisions;
- Financial Reporting; and
- Community Service Obligations.

A significant business activity of a local government is a business activity that meets the annual thresholds as determined by the Minister and is conducted in competition or potential competition with the private sector. It is worth noting that the *Local Government Act 2009* states a significant business activity does not include a building certifying activity (section 43(5)); however at section 47(3) it also prescribes that a local government must apply the code of competitive conduct to a building certifying activity.

Under the 'competitive neutrality principle', a local government that is conducting a business activity in competition with the private sector should not enjoy a net advantage over competitors only because the entity is in the public sector.

In creating the financial statements for the 2012/2013 Budget Publication, the following definition of a Community Service Obligation as provided in the Local Government (Beneficial Enterprises and Business Activities) Regulation 2010 (section 22) has been considered:

A **community service obligation** is an obligation the local government imposes on a business entity to do something that is not in the commercial interests of the business entity to do.

#### **ISSUES**

Redland City Council is required to consider Department of Local Government - previously known as the Department of Local Government and Planning (The Department)'s financial thresholds to ascertain whether new business activities will be introduced for the 2012/2013 financial year in line with current legislative requirements.

The latest Departmental thresholds were published in June 2011:

- for new type 1 activities:
  - o water and sewerage combined activities \$41,620,000
  - o other activities \$24,950,000
- for new type 2 activities:
  - o water and sewerage combined activities \$12,465,000
  - o other activities \$8,350,000.

In deciding whether an activity should be a new type 1 or type 2 business activity for the 2012/2013 financial year, local governments must consider the operating expenditure for the 2011/2012 financial year less any depreciation included therein and any expenditure included therein to achieve competitive neutrality which is not actually incurred by the local government plus any loan redemption payments in that year.

This report contains a proposal for the 2012/2013 financial year that will be reviewed on the completion of the 2011/2012 end of year financials.

The following table provides a review of the threshold implications and provides recommendation regarding the applicability of the framework:

Activity	Classification	Comments and recommendation
	Business Activity that is commercialised	Expenditure forecast for 2012/2013 (2011/2012 figures are a subset of Allconnex Water) indicates that the activity will exceed the business activity estimate threshold hence there will be a legislative need for reporting in accordance with NCP requirements.  New significant business activity in 2012/2013.

Activity	Classification	Comments and recommendation
	Type 2 Significant Business Activity	Expenditure forecast for 2011/2012 indicates that the activity will exceed the business activity estimate threshold hence there will be a continued need for reporting in accordance with NCP requirements.  No change for 2012/2013.
Redland Performing Arts Complex	Business Activity	No change for 2012/2013.
Building Certification	Business Activity	No change for 2012/2013.
Caravan Parks	Business Activity	It is likely changes to management and/or ownership will occur during 2012/2013.  Expected to be applied for the first part of 2012/2013.
School Age Care	Business Activity	No change for 2012/2013.
Marine Transport Operations	Business Activity	Several activities associated with Weinam Creek marine facilities have been aggregated to form this business activity and it is being developed to improve recording and reporting. No change for 2012/2013
Fleet and Plant Operations	Business Activity	No change for 2012/2013.
Cemeteries Operations	Business Activity	No change for 2012/2013.
Redland Art Gallery	Business Activity	No change for 2012/2013.

Of note, for the 2011/2012 financial year, Council resolved to continue with the business activity subject to the code of competitive conduct: Quarry Operations, whilst it was providing goods and services to Allconnex Water. It is considered that this activity no longer qualifies to be a business activity subject to the code of competitive conduct from 1 July 2012 as all transactions are anticipated to be internal to council.

#### **RELATIONSHIP TO CORPORATE PLAN**

#### 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

- 9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council
- 9.6 Implement long term asset management planning that supports innovation and sustainability of service delivery, taking into account the community's aspirations and capacity to pay for desired service levels
- 9.7 Develop our procurement practices to increase value for money within an effective governance framework
- 9.8 Work 'smarter' across departments, in multi-disciplinary teams to achieve continuous improvement and effective co-ordination

#### FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report – all business activities are budgeted for and operating statements are provided in the budget publication.

#### PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not result in any future amendments to the Redlands Planning Scheme.

#### **CONSULTATION**

The Executive Leadership Group has reviewed the existing business activities and Type 2 Business Activity during 2012. Consultation was formalised in a workshop on 10 May 2012. Additionally, an annual review of the Financial Strategy with Councillors and the Executive Leadership Group was conducted between October and December 2011 and considered the parameters for commercial revenue and full cost recovery.

#### **OPTIONS**

#### **PREFERRED**

That Council resolve as follows:

- That Redland Water returns to Council as a Type 2 significant business activity to be run as a commercial business unit and Waste Operations & Planning (RedWaste) be classified as a Type 2 significant business activity; and
- 2. To apply the Code of Competitive Conduct to the following business activities:
  - i. Caravan Parks (whilst still under the ownership of Redland City Council)
  - ii. School Aged Care
  - iii. Redland Performing Arts Centre
  - iv. Building Certification Services
  - v. Marine Transport Operations
  - vi. Fleet and Plant Operations
  - vii. Cemeteries Operations
  - viii. Redland Art Gallery

#### **ALTERNATIVE**

That Council request further information or propose amendments to the proposed business activity listing above.

#### OFFICER'S RECOMMENDATION

#### That Council resolve as follows:

- 1. That Redland Water returns to Council as a Type 2 significant business activity to be run as a commercial business unit and Waste Operations & Planning (RedWaste) be classified as a Type 2 significant business activity; and
- 2. To apply the Code of Competitive Conduct to the following business activities:
  - i. Caravan Parks (whilst still under the ownership of Redland City Council)

- ii. School Aged Care
- iii. Redland Performing Arts Centre
- iv. Building Certification Services
- v. Marine Transport Operations
- vi. Fleet and Plant Operations
- vii. Cemeteries Operations
- viii. Redland Art Gallery

### 5.2.3 ESTABLISHMENT OF RESERVE BALANCES AND TRANSFERS FOR 2012/2013

Dataworks Filename: FM Corporate Budget

Attachment: Attachment 1 - Reserve Transfers and

**Anticipated Reserve Balances 2012/13** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Grant Tanham-Kelly

**Service Manager Strategic Finance** 

#### **EXECUTIVE SUMMARY**

Section148 and 149 of the *Local Government (Finance, Plans and Reporting)* Regulation 2010 governs the framework for the establishment of and transfers to and from reserves.

The purpose of this report is to provide details of Redland City Council reserve balances for the 2011-2012 and 2012-2013 financial years, including the impact of forecast transfers to and from reserves for 2012-2013.

Reserves are forecast to increase by \$2.76 million for 2011-2012 and increase by \$1.83 million for 2012-2013. Final reserve balances for 2011-2012 will be determined as part of the end of year finalisation of accounts. This report recommends that Council resolve to adopt the forecast reserve balances and transfers shown in Attachment 1.

#### **PURPOSE**

The purpose of this report is to provide details of Redland City Council reserve balances for the 2011-2012 and 2012-2013 financial years, including the impact of forecast transfers to and from reserves for 2012-2013. This is a requirement under sections 148 and 149 of the *Local Government (Finance, Plans and Reporting) Regulation 2010.* 

#### **BACKGROUND**

Each year Council develops and adopts a budget that includes forecasts for transfers to and from both operational and capital reserves. Sections 148 and 149 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* governs the framework for the establishment of and transfers to and from reserves. During budget development, reports have been identified both contributions to reserves and capital and operational projects that are forecast to be funded from reserves.

#### **ISSUES**

A local government may establish a reserve in the operating fund by including the reserve in its annual budget or by resolution. Section 148(2) of the *Local Government (Finance, Plans and Reporting) Regulation 2010* states that the purpose of the reserve must stated in:

- a) the annual budget or an amendments of the annual budget;
- b) the resolution that adopts or amends the annual budget; or
- c) the resolution.

Transfer to and from reserves are covered in section 149 of *Local Government* (*Finance, Plans and Reporting*) regulation 2010. Section 149(2) states that a local government may make a transfer to or from a reserve in the operating fund only if it:

- a) resolves to make the transfer; or
- b) includes the transfer in its annual budget.

Local governments must provide transparency over transfers that are for a purpose that is not the purpose of the reserve. Additionally, subsection (4) of section 149 permits councils to close reserves where the purpose of the reserve no longer exists.

The opening balance of reserves as at 1 July 2011, the anticipated closing balance of reserves as at 30 June 2012, and budgeted transfers and anticipated balances for 2012-2013 are provided in Attachment 1. The anticipated balances for 2011-2012 reflect the revised budget adopted by Council on 25 May 2011.

#### **RELATIONSHIP TO CORPORATE PLAN**

#### 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

#### FINANCIAL IMPLICATIONS

It is anticipated that reserve balances will increase by \$2.76 million for 2011-2012. Final figures for 2011-2012 will be determined as part of the end of year finalisation of accounts.

#### PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not result in future amendments to the Redlands Planning Scheme.

#### **CONSULTATION**

The Executive Leadership Group and Councillors have been consulted as part of the recent budget workshops in relation to budget transfers and they are identified as line items on the face of the Operating and Capital Funding Statements.

#### OFFICER'S RECOMMENDATION

That Council resolve to adopt, in accordance with sections 148 and 149 of the Local Government (Finance, Plans and Reporting) Regulation 2010, the forecast reserve balances and transfers identified in Attachment 1.

### 5.2.4 CITY CANALS SPECIAL CHARGE - RABY BAY AND AQUATIC PARADISE ANNUAL IMPLEMENTATION PLANS 2012/2013

Dataworks Filename: RTT: Policy – City Canals & Lake Special

Charges

Attachments: <u>Attachment 1A – Map Aquatic Paradise</u>

Attachment 1B - Map Raby Bay

**Attachment 2A - Raby Bay Existing Works** 

Plan

**Attachment 2B - Aquatic Paradise Existing** 

**Works Plan** 

**Attachment 3A - Raby Bay Existing Annual** 

**Implementation Plan** 

**Attachment 3B - Aquatic Paradise Existing** 

**Annual Implementation Plan** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Rodney Powell

**Senior Adviser Infrastructure Project** 

#### **EXECUTIVE SUMMARY**

In accordance with section 971 of the (now repealed) *Local Government Act 1993*, Council adopted an overall plan for the special charge, to be known as the City Canals Special Charge as set out in Council's resolution of 12 July 2000 (amended 25 June 2010). Pursuant to section 277 of the Local Government Act 2009 and section 20 of the Acts Interpretation Act 1954, this overall plan continues as an overall plan, under section 28(4) of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation').

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 for both Aquatic Paradise and Raby Bay Canals are identified in Attachments 2A and 2B. Most of the accumulated levy funds are set aside for maintenance dredging at Aquatic Paradise and tidal works at Raby Bay in future years in accordance with the overall plan. The annual implementation plans are provided as Attachments 3A and 3B.

#### **PURPOSE**

This report presents the annual implementation plan for 2012/2013 for the City Canals Special Charge (reference: Benefited Area Map APC-3, RBC-3-1) for Council adoption.

#### **BACKGROUND**

In accordance with section 971 of the (now repealed) Local Government Act 1993, Council adopted an overall plan for the special charge, to be known as the City Canals Special Charge as set out in Council's resolution of 12 July 2000 (amended 25 June 2010). Pursuant to section 277 of the Local Government Act 2009 and section 20 of the Acts Interpretation Act 1954, this overall plan continues as an overall plan, under section 28(4) of the Local Government (Finance, Plans and Reporting) Regulation 2010 ('the Regulation').

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 for both Aquatic Paradise and Raby Bay Canals are identified in Attachments 2A and 2B. Most of the accumulated levy funds are set aside for maintenance dredging at Aquatic Paradise and tidal works at Raby Bay in future years in accordance with the overall plan. The annual implementation plans are provided as Attachments 3A and 3B.

#### **ISSUES**

Following a review of the City Canals Special Charge which included significant community consultation during 2010/11, Council has determined that it will continue with the adopted overall plan but will not raise any additional revenue through the special charge. Further investigatory work in relation to the revetment walls at Raby Bay associated with the overall plan was undertaken in 2011/12 which will inform future expenditure projections a report is due in July 2012. Further assessment of the overall plan will be carried out in 2012/13.

It is therefore proposed that there will be no new City Canals Special Charge for 2012/13.

The works programmed for the 2012/2013 financial year are:

#### Raby Bay

Revetment Wall - 42 Raby Bay Boulevard	\$189,384
Total	\$189,384

#### Aquatic Paradise

Total	ſ	<b>\$</b> 1:	52,41	6
•	ERA Licence	\$	9,06	4
•	Dredging	\$9	99,03	1
•	Planning (Dredge & disposal options report)	\$	17,86	1
•	Canal maintenance	\$2	26,46	0

#### RELATIONSHIP TO CORPORATE PLAN

#### 5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

#### FINANCIAL IMPLICATIONS

The City Canals Special Charge reserves for Aquatic Paradise and Raby Bay will accommodate specific requirements identified in the annual implementation plan.

#### PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted and it is considered that the outcome of recommendations in this report will not result in some future amendments to the Redlands Planning Scheme

#### **CONSULTATION**

Consultation has been undertaken with the Aquatic Paradise and Raby Bay communities, the broader Redland community, Councillors, Executive Leadership Group and senior officers.

#### **OPTIONS**

#### **PREFERRED**

That Council resolve to:

- Amend and adopt the City Canals Levy Special Charge works plans as per Attachments 2A and 2B;
- 2. Adopt the City Canals Special Charge 2012/13 annual implementation plans as per Attachments 3A and 3B;
- 3. Apply the previously levied City Canals Special Charge to the rateable land identified in Attachment 1A and 1B; and
- 4. Levy no new City Canals Special Charge for 2012/13.

#### **ALTERNATIVE**

No alternative is recommended

#### OFFICER'S RECOMMENDATION

#### That Council resolve to:

1. Amend and adopt the City Canals Levy Special Charge works plans as per Attachments 2A and 2B;

- 2. Adopt the City Canals Special Charge 2012/13 annual implementation plans as per Attachments 3A and 3B;
- 3. Apply the previously levied City Canals Special Charge to the rateable land identified in Attachment 1A and 1B; and
- 4. Levy no new City Canals Special Charge for 2012/13.

### 5.2.5 SOVEREIGN WATERS LAKE LEVY SPECIAL CHARGE: ANNUAL IMPLEMENTATION PLAN 2012/2013

Dataworks Filename: RTT Policy: City Canals & Lake Special Charge

Attachments: Attachment 1 - Sovereign Waters Existing Works

<u>Plan</u>

**Attachment 2 - Sovereign Waters Existing Annual** 

**Implementation Plan** 

**Attachment 3 – Map Sovereign Waters** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Rodney Powell

**Senior Adviser Infrastructure Project** 

#### **EXECUTIVE SUMMARY**

In accordance with section 971 of the (now repealed) *Local Government Act 1993*, Council adopted an overall plan for the special charge, to be known as the Lake Levy Special Charge as set out in Council's resolution of 12 July 2000. Pursuant to section 277 of the *Local Government Act 2009* and section 20 of the *Acts Interpretation Act 1954*, this overall plan continues as an overall plan, under section 28(4) of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation').

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 1 and include minor maintenance and cleaning works. Most of the accumulated levy funds are set aside for maintenance dredging in future years in accordance with the overall plan. The annual implementation plan is provided as Attachment 2.

#### **PURPOSE**

This report presents the annual implementation plan for 2012/2013 for the Lake Levy Special Charge (reference: Benefited Area Map SWL-1) for Council adoption.

#### **BACKGROUND**

In accordance with section 971 of the (now repealed) *Local Government Act 1993*, Council adopted an overall plan for the special charge, to be known as the Lake Levy Special Charge as set out in Council's resolution of 12 July 2000. Pursuant to section 277 of the *Local Government Act 2009* and section 20 of the *Acts Interpretation Act 1954*, this overall plan continues as an overall plan, under section 28(4) of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation').

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the

Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include minor maintenance and cleaning works. Most of the accumulated levy funds are set aside for maintenance dredging in future years in accordance with the overall plan. The annual implementation plan is provided as Attachment 2.

#### **ISSUES**

Following a review of the Lake Levy Special Charge which included significant community consultation during 2010/11, Council has determined that it will continue with the adopted overall plan but will not raise any additional revenue through the special charge. Further investigatory work in relation to the dredging activity associated with the overall plan was commenced in 2011/12 and will be completed early in 2012/13 this will inform future expenditure projections. Further assessment of the overall plan will be carried out in 2012/13.

It is therefore proposed that there be no new Lake Levy Special Charge for 2012/13.

The works programmed for 2012/12013 include-

Cleaning & Maintenance	\$2,000
Dredge & Disposal Planning	\$30,900
Ambient Water Quality Monitoring Program	\$15,028

Total \$47,928

#### RELATIONSHIP TO CORPORATE PLAN

#### 5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

#### **FINANCIAL IMPLICATIONS**

The Lake Levy Special Charge reserve will accommodate specific requirements identified in the annual implementation plan.

#### PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted and it is considered that the outcome of recommendations in this report will not result in future amendments to the Redlands Planning Scheme.

#### CONSULTATION

Consultation has been undertaken with the Sovereign Waters community, the broader Redland community, Councillors, Executive Leadership Group and senior officers.

#### **OPTIONS**

#### **PREFERRED**

That Council resolve to:

- 1. Amend and adopt the Lake Levy Special Charge works plan as per Attachment 1;
- 2. Adopt the 2012/13 annual implementation plan as per Attachment 2; and
- 3. Apply the previously levied Lake Levy Special Charge to the rateable land identified in Attachment 3; and
- 4. Levy no new Lake Levy Special Charge in 2012/13.

#### **ALTERNATIVE**

No alternative is recommended

#### OFFICER'S RECOMMENDATION

That Council resolve to:

- 1. Amend and adopt the Lake Levy Special Charge works plan as per Attachment 1;
- 2. Adopt the 2012/13 annual implementation plan as per Attachment 2; and
- 3. Apply the previously levied Lake Levy Special Charge to the rateable land identified in Attachment 3; and
- 4. Levy no new Lake Levy Special Charge in 2012/13.

#### 5.2.6 AQUATIC PARADISE MARINA SPECIAL CHARGE

Dataworks Filename: RTT Policy Aquatic Paradise Marina Special

Charge

Attachments: <u>Attachment 1 – Aquatic Paradise Overall Plan</u>

2012-2013

**Attachment 2 - Aquatic Paradise Marina Special** 

**Charge Annual Implementation Plan** 

Attachment 3 – Map Aquatic Paradise Canals
Attachment 4 - Aquatic Paradise Marina Special

**Charge Works Plan** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Rodney Powell

**Senior Adviser Infrastructure Project** 

#### **EXECUTIVE SUMMARY**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Aquatic Paradise Marina Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include dredging, maintenance and cleaning works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map APC-4).

The proposed Aquatic Paradise Marina Special Charge is recommended for 2012/13 to be \$1,365.39 per berth.

#### **PURPOSE**

This report presents the overall plan and annual implementation plan for 2012/2013 for the Aquatic Paradise Marina Special Charge (reference: Benefited Area Map APC-4) for Council adoption.

#### BACKGROUND

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Aquatic Paradise Marina Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include dredging, maintenance and cleaning works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map APC-4).

#### **ISSUES**

Following a review of the City's Special Charges which included significant community consultation during 2010/11, Council has determined that it will establish a new special charge to be known as the Aquatic Paradise Marina Special Charge.

It is proposed that the Aquatic Paradise Marina Special Charge for 2012/13 is \$1,365.39 per berth.

The works programmed for 2012/2013 include-

Total	\$9,593
Aquatic Paradise ERA	\$ 544
Navigational Beacon Pile Maintenance	\$ 447
Canal Maintenance	\$1,588
Planning (Dredge and Disposal Options Report)	\$1,072
Dredging	\$5,942

#### **RELATIONSHIP TO CORPORATE PLAN**

#### 5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

#### FINANCIAL IMPLICATIONS

The Aquatic Paradise Marina Special Charge reserve will accommodate specific requirements identified in the annual implementation plan.

#### PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted and it is considered that the outcome of recommendations in this report will not result in future amendments to the Redlands Planning Scheme.

#### **CONSULTATION**

Consultation has been undertaken with the Aquatic Paradise community, the broader Redland community, Councillors, Executive Leadership Group and senior officers.

#### **OPTIONS**

#### **PREFERRED**

That Council resolve to:

- Adopt the Aquatic Paradise Marina Special Charge overall plan as per Attachment 1;
- 2. Adopt the Aquatic Paradise Marina Special Charge 2012/13 annual implementation plan as per Attachment 2; and
- 3. Apply the Aquatic Paradise Marina Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2012/13 Aquatic Paradise Marina Special Charge at \$1,365.39 per berth.

#### **ALTERNATIVE**

No alternative is recommended

#### OFFICER'S RECOMMENDATION

#### That Council resolve to:

- 1. Adopt the Aquatic Paradise Marina Special Charge overall plan as per Attachment 1;
- 2. Adopt the Aquatic Paradise Marina Special Charge 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Aquatic Paradise Marina Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2012/13 Aquatic Paradise Marina Special Charge at \$1,365.39 per berth.

#### 5.2.7 RABY BAY MARINA SPECIAL CHARGE

Dataworks Filename: RTT Policy Raby Bay Marina Special Charge

Attachments: Attachment 1 – Raby Bay Overall Plan 2012-2013

<u>Attachment 2 - Raby Bay Marina Special Charge</u>

**Annual Implementation Plan** 

Attachment 3 - Map Raby Bay Marina

**Attachment 4 - Raby Bay Marina Special Charge** 

**Works Plan** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Rodney Powell

**Senior Adviser Infrastructure Project** 

#### **EXECUTIVE SUMMARY**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Raby Bay Marina Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 1 and include maintenance and tidal works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map RBC-5).

The proposed Raby Bay Marina Special Charge is recommended for 2012/13 to be \$728.37 per berth.

#### **PURPOSE**

This report presents the overall plan and annual implementation plan for 2012/2013 for the Raby Bay Marina Special Charge (reference: Benefited Area Map RBC - 5) for Council adoption.

#### **BACKGROUND**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Raby Bay Marina Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include maintenance and tidal works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map RBC-5).

#### **ISSUES**

Following a review of the City's Special Charges which included significant community consultation during 2010/11, Council has determined that it establish a new special charge to be known as the Raby Bay Marina Special Charge.

It is proposed that the Raby Bay Marina Special Charge for 2012/13 is \$728.37 per berth.

The works programmed for 2012/2013 include—

•	Total	\$	<u>320,921</u>
•	Seacrest Court (10,11) 2 blocks	\$	4,967
•	Masthead Dr (67) 1 block	\$	4,334
•	MainRoyal Crt (24)1 block	\$	1,960
•	Raby Bay Lay Down Area	\$	9,000
•	Seacrest Crt. (24,25,26) 3 blocks	\$	68,580
•	Voyagers Court (13,15) 2 blocks	\$	6,000
•	Piermont Place (47,48,49)	\$	84,000
•	Seahaven (12,13) 2 blocks	\$1	114,000
•	Rock armour replacement	\$	9,600
•	Geotech Studies	\$	8,400
•	Monitoring & Maintenance	\$	4,800
•	Future Dredging	\$	5,280

#### RELATIONSHIP TO CORPORATE PLAN

#### 5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

#### FINANCIAL IMPLICATIONS

The Raby Bay Marina Special Charge reserve will accommodate specific requirements identified in the annual implementation plan.

#### PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

#### **CONSULTATION**

Consultation has been undertaken with the Raby Bay community, the broader Redland community, Councillors, Executive Leadership Group and senior officers.

#### **OPTIONS**

#### **PREFERRED**

That Council resolve to:

- Adopt the Raby Bay Marina Special Charge overall plan as per Attachment 1;
- 2. Adopt the Raby Bay Marina Special Charge 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Raby Bay Marina Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2011/12 Bay Marina Special Charge at \$797.86 per berth.

#### **ALTERNATIVE**

No alternative is recommended

#### OFFICER'S RECOMMENDATION

#### That Council resolve to:

- 1. Adopt the Raby Bay Marina Special Charge overall plan as per Attachment 1:
- 2. Adopt the Raby Bay Marina Special Charge 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Raby Bay Marina Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2011/12 Bay Marina Special Charge at \$797.86 per berth.

5.2.8 RABY BAY TIDAL WORKS (COMMUNITY TITLE SCHEME) SPECIAL CHARGE

Dataworks Filename: RTT: Policy – City Canals & Lake Special Charge

Attachments: Attachment 1 – Raby Bay Overall Plan

**Attachment 2 - Raby Bay CTS Special Charge** 

**Annual Implementation Plan** 

Attachment 3 - Map Raby Bay CTS

Attachment 4 - Raby Bay CTS Special Charge

**Works Plan** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Rodney Powell

**Senior Adviser Infrastructure Project** 

#### **EXECUTIVE SUMMARY**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Raby Bay Tidal Works (Community Title Scheme) Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include tidal works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map RBC-4).

The proposed Raby Bay Tidal Works (Community Title Scheme) Special Charge is recommended for 2012/13 to be \$834.64 per unit in a Community Title Scheme.

#### **PURPOSE**

This report presents the annual implementation plan for 2012/2013 for the Raby Bay Tidal Works (Community Title Scheme) Special Charge (reference: Benefited Area Map RBC-4) for Council adoption.

#### **BACKGROUND**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Raby Bay Tidal Works (Community Title Scheme) Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include tidal works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map RBC -4).

#### **ISSUES**

Following a review of the City's Special Charges which included significant community consultation during 2010/11, Council has determined that it establish a new special charge to be known as the Raby Bay Tidal Works (Community Title Scheme) Special Charge.

It is proposed that the Raby Bay Tidal Works (Community Title Scheme) Special Charge for 2012/13 is \$834.64 per unit in a Community Title Scheme.

The works programmed for 2012/2013 include-

•	Geotech (seacrest and completeioin of 11/12 Study	\$ 9,800	
•	Rock Armour replacement	\$ 11,200	
•	Revetment Wall - 12 Seahaven Court	\$133,000	
•	Revetment Wall – 47 Piermont Place	\$ 98,000	
•	Revetment Wall – 13 Voyagers Court	\$ 7,000	
•	Revetment Walls - 24,25,26 Seacrest Court	\$ 80,010	
•	Raby Bay Laydown Area	\$ 10,500	
•	Revetment Wall 24 Mainroyal Court	\$ 2,286	
•	Revetment Wall 67Masthead Drive	\$ 5,057	
•	Revetment wall 10 Seacrest Court	\$ 5,795	
	Total	\$362,648	

## RELATIONSHIP TO CORPORATE PLAN

# 5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

#### FINANCIAL IMPLICATIONS

The Raby Bay Tidal Works (Community Title Scheme) Special Charge reserve will accommodate specific requirements identified in the annual implementation plan.

## PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

## **CONSULTATION**

Consultation has been undertaken with the Raby Bay community, the broader Redland community, Councillors, Executive Leadership Group and senior officers.

## **OPTIONS**

## **PREFERRED**

That Council resolve to:

- 1. Adopt the Raby Bay Tidal Works (Community Title Scheme) Special Charge overall plan as per Attachment 1;
- 2. Adopt the Raby Bay Tidal Works (Community Title Scheme) Special Charge 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Raby Bay (Community Title Scheme) Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2012/13 Raby Bay (Community Title Scheme) Special Charge at \$834.64 per unit in a Community Title Scheme.

## **ALTERNATIVE**

No alternative is recommended

#### OFFICER'S RECOMMENDATION

- 1. Adopt the Raby Bay Tidal Works (Community Title Scheme) Special Charge overall plan as per Attachment 1;
- 2. Adopt the Raby Bay Tidal Works (Community Title Scheme) Special Charge 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Raby Bay (Community Title Scheme) Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2012/13 Raby Bay (Community Title Scheme) Special Charge at \$834.64 per unit in a Community Title Scheme.

5.2.9 RABY BAY TIDAL WORKS (NON COMMUNITY TITLE SCHEME) SPECIAL

**CHARGE** 

Dataworks Filename: RTT: Policy – Raby Bay Tidal Works (Non CTS)

**Special Charge** 

Attachments: Attachment 1 – Raby Bay Overall Plan

Attachment 2 - Raby Bay Non CTS Special Charge Annual Implementation Plan

Attachment 3 – Map Raby Bay Non-CTS
Attachment 4 - Raby Bay Non CTS Special

**Charge Works Plan** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Rodney Powell

**Senior Adviser Infrastructure Project** 

#### **EXECUTIVE SUMMARY**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 ('the Regulation') Council is required to adopt an overall plan for the special charge, to be known as the Raby Bay Tidal Works (Non Community Title Scheme) Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include tidal works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map RBC-6).

The proposed Raby Bay Tidal Works (Non Community Title Scheme) Special Charge is recommended for 2012/13 to be \$1,440.35 per standard lot.

#### **PURPOSE**

This report presents the overall plan and annual implementation plan for 2012/2013 for the Raby Bay Tidal Works (Non Community Title Scheme) Special Charge (reference: Benefited Area Map RBC-6) for Council adoption.

## **BACKGROUND**

In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* In accordance with Sections 28(3), 28(4), 28(5) and 28(6) of the *Local Government* (Finance, Plans and Reporting) Regulation 2010 ('the Regulation') Council is

required to adopt an overall plan for the special charge, to be known as the Raby Bay Tidal Works (Non Community Title Scheme) Special Charge. The overall plan is included at Attachment 1.

As the overall plan is for more than 1 year, under Sections 28(7) and 28(8) of the Regulation Council must also adopt an annual implementation plan for each year of the overall plan. Additionally, in accordance with Sections 28(9) and 29 of the Regulation Council is required to adopt an annual implementation plan before or at the budget meeting for each year of the period for carrying out the overall plan.

The annual implementation plan works programmed for 2012/13 are identified in Attachment 2 and include tidal works. The annual implementation plan is provided as Attachment 2.

In accordance with Section 28(3)(a) of the Regulation Council must identify the rateable land to which the special charge applies which is provided at Attachment 3 (reference: Benefited Area Map RBC - 6).

## **ISSUES**

Following a review of the City's Special Charges which included significant community consultation during 2010/11, Council has determined that it establish a new special charge to be known as the Raby Bay Tidal Works (Non Community Title Scheme) Special Charge.

It is proposed that the Raby Bay Tidal Works (Non Community Title Scheme) Special Charge for 2012/13 is \$1,440.35 per standard lot.

The works programmed for 2011/2012 include-

•	Geotech (Seacreast and completion of 11/12 study)	\$	121,800
•	Rock armour replacement	\$	139,200
•	Revetment Wall - 12 Seahaven Court	\$1	,653,000
•	Revetment Wall -47 Piermont Place	\$1	,218,000
•	Revetment Wall – 13 Voyagers Court	\$	87,000
•	Revetment Walls - 24,25,26 Seacrest Court	\$	994,410
•	Raby Bay Lay Down Area	\$	130,500
•	Revetment Wall – 24 Mainroyal Court	\$	28,414
•	Revetment Wall – 67 Masthead Drive	\$	62,849
•	Revetment wall – 10 Seacrest Court	\$	72,019
Total		\$4	,507,192

## RELATIONSHIP TO CORPORATE PLAN

## 5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of

urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

## FINANCIAL IMPLICATIONS

The Raby Bay Tidal Works (Non Community Title Scheme) Special Charge reserve will accommodate specific requirements identified in the annual implementation plan.

## PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

#### CONSULTATION

Consultation has been undertaken with the Raby Bay community, the broader Redland community, Councillors, Executive Leadership Group and senior officers.

## **OPTIONS**

#### **PREFERRED**

That Council resolve to:

- Adopt the Raby Bay Tidal Works (Non Community Title Scheme) Overall Plan as per Attachment 1;
- 2. Adopt the Raby Bay Tidal Works (Non Community Title Scheme) 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Raby Bay (Non Community Title Scheme) Special Charge to the rateable land identified in Attachment 3; and
- 4. Fix the 2012/13 Raby Bay (Non Community Title Scheme) Special Charge at \$1,440.35 per standard lot.

# **ALTERNATIVE**

No alternative is recommended

#### OFFICER'S RECOMMENDATION

- 1. Adopt the Raby Bay Tidal Works (Non Community Title Scheme) Overall Plan as per Attachment 1;
- 2. Adopt the Raby Bay Tidal Works (Non Community Title Scheme) 2012/13 annual implementation plan as per Attachment 2;
- 3. Apply the Raby Bay (Non Community Title Scheme) Special Charge to the rateable land identified in Attachment 3; and

4. Fix the 2012/13 Raby Bay (Non Community Title Scheme) Special Charge at \$1,440.35 per standard lot.

# 5.2.10 OVERALL PLAN - KARRAGARRA ISLAND RURAL FIRE LEVY SPECIAL CHARGE 2012-2013

Dataworks File Name: FM Corporate Budget

Attachment: Karragarra Island Rural Fire Levy Special Charge

<u>12/13</u>

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Noela Barton

Service Manager Revenue and Recovery

## **EXECUTIVE SUMMARY**

In accordance with Section 28 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation'), Council is required to identify and adopt an overall plan for the Karragarra Island Rural Fire Levy Special Charge for 2012/2013 when resolving to levy the special charge and the rateable land to which the special charge will apply. This overall plan for the Karragarra Island Rural Fire Levy Special charge 2012/2013 is submitted to Council for adoption.

## **PURPOSE**

To submit to Council for adoption the Karragarra Island Rural Fire Levy Special Charge overall plan for the 2012/2013 financial year.

## **BACKGROUND**

Council has in previous financial years contributed to the Southern Moreton Bay Islands rural fire brigades through the raising of revenue from the Rural Fire Levy Special charge.

Following the introduction of the *Local Government (Finance, Plans and Reporting)* Regulation 2010 and changes to the legislative requirements regarding Special Rates and Charges, Council need only adopt on an annual basis an overall plan for each rural fire brigade which covers a 12 month period, negating the need to also adopt an Annual Implementation Plan. There is no requirement to return any unspent charges from the previous Rural Fire Levy Special Charge for 2012/2013, provided Council has discharged its duty by providing the revenue raised to each fire brigade in each financial year they were imposed. Council has discharged its duty with regard to time limit for the Rural Fire Levy Special charge through monthly payment of all revenue received from the special charge to the rural fire brigades.

#### **OVERALL PLAN**

Under section 128A of the *Fire and Rescue Service Act 1990* local government may make and levy special rates and charges and contribute the amounts raised to rural fire brigades.

The Rural Fire Service is provided in areas where there is no urban fire service and is fully staffed by volunteers from the community. The activities they undertake include responding to the outbreak of fires within their local area and in surrounding areas in support of other rural fire brigades and emergency service workers. They work in

conjunction with Rural Operations staff from the Queensland Fire and Rescue Service (QFRS) undertaking a range of planning and preparation activities throughout the year to ensure communities are prepared for the fire season, which includes hazard reduction burns. They control the use of fire by providing authorised Fire Wardens to manage permits to light fires. Brigade members also engage in delivering community education and awareness on fire behaviour and prevention.

The Karragarra Island Rural Fire Levy Special Charge is levied to contribute funding to the service, facilities and activities provided by the Karragarra Island Rural Fire Brigade. The Special Charge is set in consultation with the QFRS Rural Operations Area Director for the Redlands district area and is considered in relevance to the annual budget 2012/2013 provided by the Karragarra Island Rural Fire Brigade.

The Karragarra Island Rural Fire Brigade state in their budget (attached) they have approximately \$8,000 in funds held and will expend funding in 2012/2013 on:

- General running costs of the Brigade facilities, appliances, and equipment \$4,500
- Maintenance and Repairs of the Brigade facilities, appliances, and equipment \$3,000
- Capital costs on building upgrade and appliance replacement and new equipment \$8,500

For 2012/2013 the Karragarra Island Rural Fire brigade requested a levy of \$30 per annum and the QFRS have advised that in consideration of the budget put forward \$30 per annum for 2012/2013 is appropriate

The charge of \$30.00 will be levied on a quarterly basis in the months of July, October, January and April and charged on a per lot basis on all rateable land on Karragarra Island.

Council discharges its duty for the time limit for carrying out the overall plan by monthly payment of all revenue received from the special charge to the Karragarra Island Rural Fire Brigade.

Based on the current property data held in the Rating system Council officers estimate the amount to be raised by the levy, and therefore the estimated cost of the overall plan for 2012/2013 is \$8,070.

The estimated time for implementing the overall plan is 1 year, ending on 30 June 2013.

#### RELATIONSHIP TO CORPORATE PLAN

## 8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.8 Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan

# 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

## FINANCIAL IMPLICATIONS

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS and the budget prepared by the Karragarra Island Rural Fire Brigade for 2012/2013.

## PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

#### CONSULTATION

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS, Councillors, the Executive Leadership Group and the budget prepared by the Karragarra Island Rural Fire Brigade for 2012/2013.

## OFFICER'S RECOMMENDATION

- 1 Adopt the overall plan described in this report for the Karragarra Island Rural Fire Levy Special Charge for 2012/2013; and
- 2 Fix the Karragarra Island Rural Fire Levy Special Charge for 2012/2013 at \$30 per annum to be charged on a per lot basis on all rateable land on Karragarra Island.

# 5.2.11 OVERALL PLAN – LAMB ISLAND RURAL FIRE LEVY - SPECIAL CHARGE 2012/2013

Dataworks File Name: FM Corporate Budget

Attachment: Lamb Island Rural Fire Levy Special Charge 12/13

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Noela Barton

Service Manager Revenue and Recovery

12 July 2012

#### **EXECUTIVE SUMMARY**

In accordance with Section 28 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation'), Council is required to identify and adopt an overall plan for the Lamb Island Rural Fire Levy Special Charge for 2012/2013 when resolving to levy the special charge and the rateable land to which the special charge will apply. This overall plan for the Lamb Island Rural Fire Levy Special charge 2012/2013 is submitted to Council for adoption.

## **PURPOSE**

To submit to Council for adoption the Lamb Island Rural Fire Levy Special Charge overall plan for the 2012/2013 financial year.

## **BACKGROUND**

Council has in previous financial years contributed to the Southern Moreton Bay Islands rural fire brigades through the raising of revenue from the Rural Fire Levy Special charge.

Following the introduction of the *Local Government (Finance, Plans and Reporting)* Regulation 2010 and changes to the legislative requirements regarding Special Rates and Charges, Council need only adopt on an annual basis an overall plan for each rural fire brigade which covers a 12 month period, negating the need to also adopt an Annual Implementation Plan. There is no requirement to return any unspent charges from the previous Rural Fire Levy Special Charge for 2012/2013; provided Council has discharged its duty by providing the revenue raised to each fire brigade in each financial year they were imposed. Council has discharged its duty with regard to time limit for the Rural Fire Levy Special charge through monthly payment of all revenue received from the special charge to the rural fire brigades.

## **OVERALL PLAN**

Under section 128A of the *Fire and Rescue Service Act 1990* local government may make and levy special rates and charges and contribute the amounts raised to rural fire brigades.

The Rural Fire Service is provided in areas where there is no urban fire service and is fully staffed by volunteers from the community. The activities they undertake include responding to the outbreak of fires within their local area and in surrounding areas in support of other rural fire brigades and emergency service workers. They work in conjunction with Rural Operations staff from the Queensland Fire and Rescue

Service (QFRS) undertaking a range of planning and preparation activities throughout the year to ensure communities are prepared for the fire season, which includes hazard reduction burns. They control the use of fire by providing authorised Fire Wardens to manage permits to light fires. Brigade members also engage in delivering community education and awareness on fire behaviour and prevention.

The Lamb Island Rural Fire Levy Special Charge is levied to contribute funding to the service, facilities and activities provided by the Lamb Island Rural Fire Brigade. The Special Charge is set in consultation with the QFRS Rural Operations Area Director for the Redlands district area and is considered in relevance to the annual budget 2012/2013 provided by the Lamb Island Rural Fire Brigade.

The Lamb Island Rural Fire Brigade state in their budget (attached) they have approximately \$19,000 in funds held and will expend funding in 2012/2013 on:

- General running costs of the Brigade facilities, appliances, and equipment \$4,500
- Maintenance and Repairs of the Brigade facilities, appliances, and equipment \$4,000
- Capital costs on building upgrade and appliance replacement and new equipment \$6,000

For 2012/2013 the Lamb Island Rural Fire brigade requested a levy of \$10 per annum and the QFRS have advised that in consideration of the budget put forward \$10 per annum for 2012/2013 is appropriate

The charge of \$10.00 will be levied on a quarterly basis in the months of July, October, January and April and charged on a per lot basis on all rateable land on Lamb Island.

Council discharges its duty for the time limit for carrying out the overall plan by monthly payment of all revenue received from the special charge to the Lamb Island Rural Fire Brigade.

Based on the current property data held in the Rating system Council officers estimate the amount to be raised by the levy, and therefore the estimated cost of the overall plan for 2012/2013 is \$7,590.

The estimated time for implementing the overall plan is 1 year, ending on 30 June 2013.

#### RELATIONSHIP TO CORPORATE PLAN

# 8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.8 Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan

# 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

## FINANCIAL IMPLICATIONS

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS and the budget prepared by the Lamb Island Rural Fire Brigade for 2012/2013.

## PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

#### CONSULTATION

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS, Councillors, the Executive Leadership Group and the budget prepared by the Lamb Island Rural Fire Brigade for 2012/2013.

## OFFICER'S RECOMMENDATION

- 1 Adopt the overall plan described in this report for the Lamb Island Rural Fire Levy Special Charge for 2012/2013; and
- 2 Fix the Lamb Island Rural Fire Levy Special Charge for 2012/2013 at \$10 per annum to be charged on a per lot basis on all rateable land on Lamb Island.

# 5.2.12 OVERALL PLAN – MACLEAY AND PERULPA ISLANDS RURAL FIRE LEVY - SPECIAL CHARGE 2012/2013

Dataworks File Name: FM Corporate Budget

Attachment: Macleay & Perulpa Islands Rural Fire Levy

**Special Charge 12/13** 

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Noela Barton

Service Manager Revenue and Recovery

## **EXECUTIVE SUMMARY**

In accordance with Section 28 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation'), Council is required to identify and adopt an overall plan for the Macleay and Perulpa Islands Rural Fire Levy Special Charge for 2012/2013 when resolving to levy the special charge and the rateable land to which the special charge will apply. This overall plan for the Macleay and Perulpa Islands Rural Fire Levy Special charge 2012/2013 is submitted to Council for adoption.

## **PURPOSE**

To submit to Council for adoption the Macleay and Perulpa Islands Rural Fire Levy Special Charge overall plan for the 2012/2013 financial year.

## **BACKGROUND**

Council has in previous financial years contributed to the Southern Moreton Bay Islands rural fire brigades through the raising of revenue from the Rural Fire Levy Special charge.

Following the introduction of the *Local Government (Finance, Plans and Reporting)* Regulation 2010 and changes to the legislative requirements regarding Special Rates and Charges, Council need only adopt on an annual basis an overall plan for each rural fire brigade which covers a 12 month period, negating the need to also adopt an Annual Implementation Plan. There is no requirement to return any unspent charges from the previous Rural Fire Levy Special Charge for 2012/2013; provided Council has discharged its duty by providing the revenue raised to each fire brigade in each financial year they were imposed. Council has discharged its duty with regard to time limit for the Rural Fire Levy Special charge through monthly payment of all revenue received from the special charge to the rural fire brigades.

#### **OVERALL PLAN**

Under section 128A of the *Fire and Rescue Service Act 1990* local government may make and levy special rates and charges and contribute the amounts raised to rural fire brigades.

The Rural Fire Service is provided in areas where there is no urban fire service and is fully staffed by volunteers from the community. The activities they undertake include responding to the outbreak of fires within their local area and in surrounding areas in

support of other rural fire brigades and emergency service workers. They work in conjunction with Rural Operations staff from the Queensland Fire and Rescue Service (QFRS) undertaking a range of planning and preparation activities throughout the year to ensure communities are prepared for the fire season, which includes hazard reduction burns. They control the use of fire by providing authorised Fire Wardens to manage permits to light fires. Brigade members also engage in delivering community education and awareness on fire behaviour and prevention.

The Macleay and Perulpa Islands Rural Fire Levy Special Charge is levied to contribute funding to the service, facilities and activities provided by the Macleay and Perulpa Islands Rural Fire Brigade. The Special Charge is set in consultation with the QFRS Rural Operations Area Director for the Redlands district area and is considered in relevance to the annual budget 2012/2013 provided by the Macleay and Perulpa Islands Rural Fire Brigade.

The Macleay and Perulpa Islands Rural Fire Brigade state in their budget (attached) they have approximately \$6,000 in funds held and will expend funding in 2012/2013 on:

- General running costs of the Brigade facilities, appliances, and equipment \$26,000
- Maintenance and Repairs of the Brigade facilities, appliances, and equipment \$20,000
- Capital costs on building upgrade and appliance replacement and new equipment \$25,000
- Community education and training \$7,000

For 2012/2013 the Macleay and Perulpa Islands Rural Fire brigade requested a levy of \$30 per annum and the QFRS have advised that in consideration of the budget put forward that \$25 per annum for 2012/2013 is more appropriate

The charge of \$25.00 will be levied on a quarterly basis in the months of July, October, January and April and charged on a per lot basis on all rateable land on Macleay and Perulpa Islands.

Council discharges its duty for the time limit for carrying out the overall plan by monthly payment of all revenue received from the special charge to the Macleay and Perulpa Islands Rural Fire Brigade.

Based on the current property data held in the Rating system Council officers estimate the amount to be raised by the levy, and therefore the estimated cost of the overall plan for 2012/2013 is \$93,775.

The estimated time for implementing the overall plan is 1 year, ending on 30 June 2013.

## RELATIONSHIP TO CORPORATE PLAN

## 8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council

will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.8 Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan

# 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

## FINANCIAL IMPLICATIONS

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS and the budget prepared by the Macleay and Perulpa Islands Rural Fire Brigade for 2012/2013.

## PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

#### CONSULTATION

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS, Councillors, the Executive Leadership Group and the budget prepared by the Macleay and Perulpa Islands Rural Fire Brigade for 2012/2013.

## OFFICER'S RECOMMENDATION

- 1 Adopt the overall plan described in this report for the Macleay and Perulpa Islands Rural Fire Levy Special Charge for 2012/2013; and
- 2 Fix the Macleay and Perulpa Islands Rural Fire Levy Special Charge for 2012/2013 at \$25 per annum to be charged on a per lot basis on all rateable land on Macleay and Perulpa Islands.

# 5.2.13 OVERALL PLAN – RUSSELL ISLAND RURAL FIRE LEVY - SPECIAL CHARGE 2012/2013

Dataworks File Name: FM Corporate Budget

Attachment: Russell Island Rural Fire Levy Special Charge

12/13

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Noela Barton

Service Manager Revenue and Recovery

## **EXECUTIVE SUMMARY**

In accordance with Section 28 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* ('the Regulation'), Council is required to identify and adopt an overall plan for the Russell Island Rural Fire Levy Special Charge for 2012/2013 when resolving to levy the special charge and the rateable land to which the special charge will apply. This overall plan for the Russell Island Rural Fire Levy Special charge 2012/2013 is submitted to Council for adoption.

## **PURPOSE**

To submit to Council for adoption the Russell Island Rural Fire Levy Special Charge overall plan for the 2012/2013 financial year.

## **BACKGROUND**

Council has in previous financial years contributed to the Southern Moreton Bay Islands rural fire brigades through the raising of revenue from the Rural Fire Levy Special charge.

Following the introduction of the *Local Government (Finance, Plans and Reporting)* Regulation 2010 and changes to the legislative requirements regarding Special Rates and Charges, Council need only adopt on an annual basis an overall plan for each rural fire brigade which covers a 12 month period, negating the need to also adopt an Annual Implementation Plan. There is no requirement to return any unspent charges from the previous Rural Fire Levy Special Charge for 2012/2013, provided Council has discharged its duty by providing the revenue raised to each fire brigade in each financial year they were imposed. Council has discharged its duty with regard to time limit for the Rural Fire Levy Special charge through monthly payment of all revenue received from the special charge to the rural fire brigades.

#### OVERALL PLAN

Under section 128A of the *Fire and Rescue Service Act 1990* local government may make and levy special rates and charges and contribute the amounts raised to rural fire brigades.

The Rural Fire Service is provided in areas where there is no urban fire service and is fully staffed by volunteers from the community. The activities they undertake include responding to the outbreak of fires within their local area and in surrounding areas in support of other rural fire brigades and emergency service workers. They work in

conjunction with Rural Operations staff from the Queensland Fire and Rescue Service (QFRS) undertaking a range of planning and preparation activities throughout the year to ensure communities are prepared for the fire season, which includes hazard reduction burns. They control the use of fire by providing authorised Fire Wardens to manage permits to light fires. Brigade members also engage in delivering community education and awareness on fire behaviour and prevention.

The Russell Island Rural Fire Levy Special Charge is levied to contribute funding to the service, facilities and activities provided by the Russell Island Rural Fire Brigade. The Special Charge is set in consultation with the QFRS Rural Operations Area Director for the Redlands district area and is considered in relevance to the annual budget 2012/2013 provided by the Russell Island Rural Fire Brigade.

The Russell Island Rural Fire Brigade state in their budget (attached) they have approximately \$216,000 in funds held and will expend funding in 2012/2013 on:

- General running costs of the Brigade facilities, appliances, and equipment \$48,600
- Maintenance and Repairs of the Brigade facilities, appliances, and equipment \$25,500
- Capital costs on building \$16,500
- Community education and training \$2,000

For 2012/2013 the Russell Island Rural Fire brigade requested a levy of \$10 per annum and the QFRS have advised that in consideration of the original budget put forward that \$0 per annum for 2012/2013 is more appropriate. The revised budget is attached.

The estimated time for implementing the overall plan is 1 year, ending on 30 June 2013.

## **RELATIONSHIP TO CORPORATE PLAN**

## 8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.8 Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan

## 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

## FINANCIAL IMPLICATIONS

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS and the budget prepared by the Russell Island Rural Fire Brigade for 2012/2013.

## PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

## **CONSULTATION**

The levy proposed for 2012/2013 is in response to consultation with the Area Director Rural Operations QFRS, Councillors, the Executive Leadership Group and the budget prepared by the Russell Island Rural Fire Brigade for 2012/2013.

## OFFICER'S RECOMMENDATION

- 1 Adopt the overall plan described in this report for the Russell Island Rural Fire Levy Special Charge for 2012/2013; and
- 2 Fix the Russell Island Rural Fire Levy Special Charge for 2012/2013 at \$0 per annum to be charged on a per lot basis on all rateable land on Russell Island.

# 5.2.14 CATEGORISATION OF LAND FOR DIFFERENTIAL RATING 2012/2013

Dataworks File Name: FM Corporate Budget

Attachment: <u>Differential Rating Categories 2012/2013</u>

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Noela Barton

**Service Manager Revenue and Recovery** 

12 July 2012

## **EXECUTIVE SUMMARY**

Section 15 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* requires Council to decide the different categories of rateable land in the local government area.

The categories must be determined at the Budget Meeting and prior to levying the differential rates.

The tabled attachment 'Differential Rating Categories 2012/2013' details the differential rating categories for 2012/2013.

## **PURPOSE**

The purpose of this report is to comply with section 15 of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010 to ensure that Council decides on the different rating categories of rateable land in the local government area prior to levying differential rates.

## **BACKGROUND**

Each year Council conducts budget workshops to review its rating categories and the principles outlined in the Revenue Policy, particularly with respect to revenue from rates and charges. The rating categories are reviewed during these workshops to ensure compliance with legislation and policy objectives.

#### **ISSUES**

The tabled attachment 'Differential Rating Categories 2012/2013' details the rating categories together with criteria definitions to apply for 2012/2013.

Rating has been discussed at several budget workshops with Council. It has been determined that Council supports a differential rating scheme for 2012/2013.

The principles that underpin the development of the Rating Categories for 2012/2013 include:

**Sustainable financial management** — Council will ensure it manages revenue diligently and that the application of funds is founded on sustainable strategic objectives which result in timely and optimal investment in identified priorities.

**Fairness** — While the rating legislation requires Council to use property valuations as the basis for raising rate revenue, Council will try to limit extreme implications for upper and lower valued properties by applying a minimum general rate and by

applying a rate convergence model (banding) where applicable. For those properties that can never be developed, Council will also attempt to limit the rates obligation.

**Differentiation of categories** — Council will apply different rates to various categories of property that will reflect the particular circumstances of the categories and Council's policy objectives relating to those categories.

## **RELATIONSHIP TO CORPORATE PLAN**

## 8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals.

8.8 Provide clear information to citizens about how rates, fees and charges are set and how council intends to finance the delivery of the community plan and corporate plan

## FINANCIAL IMPLICATIONS

This framework provides the platform for the making and levying of rates which will be determined in the special budget meeting.

## PLANNING SCHEME IMPLICATIONS

It is not considered the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

## **CONSULTATION**

The Executive Leadership Group, Councillors and rate modelling staff have been consulted regarding the implications of this report in the numerous budget workshops held to support the development of the budget for 2012/2013.

## OFFICER'S RECOMMENDATION

That Council resolve to adopt pursuant to Section 15 of the *Local Government* (*Finance, Plans and Reporting*) Regulation 2010, the categories into which rateable land is categorised and the descriptions by which the land is categorised for the financial year beginning 1st July 2012 as detailed in the tabled attachment 'Differential Rating Categories 2012/2013'.

5.2.15 TEN YEAR CAPITAL WORKS PROGRAMME 2012-2022

Dataworks Filename: FM Corporate Budget

Attachment: Final 10 Year Capital Report 2012/2022

Responsible Officer: Martin Drydale

**General Manager Corporate Services** 

Author: Grant Tanham-Kelly

**Service Manager Strategic Finance** 

#### **EXECUTIVE SUMMARY**

Redland City Council annually revises its ten year capital programme which then forms a significant part of the ten year financial plan (Financial Strategy). For the 2012-2013 budget and nine years thereafter, the attached capital works program has been developed with delivery assurance and financial and asset sustainability as its key drivers.

The ten year capital programme is underpinned by four policy statements:

**Policy Statement 1**: commitment to meet Department of Local Government measures of sustainability targets within five years subject to further clarification.

**Policy Statement 2:** Asset and Service Management plans drive investment and renewals to be fully identified, scoped and prioritised.

**Policy Statement 3:** Gateway reviews to be introduced to consider reasonability, deliverability and affordability amongst other factors.

**Policy Statement 4:** Capital submissions to be supported with required documentation and approved before inclusion in the programme.

The attached program has been developed over several months following consultation with key stakeholders in the organisation

## **PURPOSE**

This report presents the revised ten year capital programme to Council for adoption for the 2012-2013 Budget.

#### **BACKGROUND**

Council reviews the ten year capital programme annually and then further reviews the current year capital program at least quarterly during each financial year. Following the annual review and revision of the Financial Strategy, Council endorsed four policy statements. These policy statements and other considerations as determined by the Financial Strategy, Community, Corporate and other plans have input into the development of the ten year capital programme. The first year of the programme then forms the budget for 2012-2013.

## **ISSUES**

In adopting the ten year capital programme 2012-2022, Council will provide the community with a statement of intent in relation to renewing and maintaining the

City's assets and committing to financial and asset sustainability in the short, medium and long term.

#### **RELATIONSHIP TO CORPORATE PLAN**

# 9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way.

- 9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council.
- 9.6 Implement long term asset management planning that supports innovation and sustainability of service delivery, taking into account the community's aspirations and capacity to pay for desired service levels.
- 9.7 Develop our procurement practices to increase value for money within an effective governance framework.

#### FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report as the budget for 2012-2013 already reflects the programmes in the attachment and the ten year financial model and Financial Strategy have been updated accordingly.

## PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not result in future amendments to the Redlands Planning Scheme.

## **CONSULTATION**

Detailed reviews of the ten year capital programme have been held with Councillors, Executive Leadership Group and key financial staff in ten workshops between February and June 2012.

## OFFICER'S RECOMMENDATION

That Council resolve to adopt the Ten Year Capital Works Programme 2012-2022, as attached.

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# **6 MEETING CLOSURE**

There being no further business, the Mayor declared the meeting closed at 12.32pm.
Signature of Chairperson:
Confirmation date: