



**Redland**  
CITY COUNCIL

# **MINUTES**

## **SPECIAL MEETING**

**Thursday, 16 December 2010**

**Council Chambers  
1st floor Administration Building  
Bloomfield Street Cleveland. Qld 4163**

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## 1 DECLARATION OF OPENING

The Mayor declared the meeting open at 9.06am.

## 2 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

### PRESENT:

#### Members:

Cr M Hobson PSM	Mayor
Cr M Elliott	Deputy Mayor and Councillor Division 7
Cr W Boglary	Councillor Division 1
Cr C Ogilvie	Councillor Division 2
Cr D Henry	Councillor Division 3
Cr J Burns	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr T Bowler	Councillor Division 6
Cr K Reimers	Councillor Division 8
Cr K Williams	Councillor Division 9
Cr H Murray	Councillor Division 10

#### Executive Leadership Group:

Mr G Stevenson PSM	Chief Executive Officer
Mr P Navin	Acting General Manager Customer Services
Mr N Clarke	General Manager Governance
Mr G Underwood	General Manager Planning & Policy
Mr M Drydale	General Manager Corporate Services
Mrs T Averay	General Manager Development & Community Standards

#### Officers:

Mr D Elliott	Manager Infrastructure Planning
Mr A Ross	Manager Legal Services
Mr D Carter	Principal Advisor Natural Environment

#### Minutes:

Mrs J Parfitt	Corporate Meetings & Registers Team Leader
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## 3 PUBLIC PARTICIPATION

### MOTION TO ADJOURN MEETING

Moved by: Cr Williams  
Seconded by: Cr Townsend

That Council adjourn the meeting for a 15 minute public participation segment.

CARRIED

1. Mr R Harris, of Macleay Island, addressed Council in relation to various SMBI issues and parking at Weinam Creek.
2. Mr R Schmidt, of Russell Island and member of the SMBI Communities Advisory Committee, addressed Council in relation to items to be discussed at today's meeting.

### **MOTION TO RESUME MEETING**

Moved by: Cr Williams  
Seconded by: Cr Reimers

That the meeting proceedings resume.

CARRIED

### **4 MATERIAL PERSONAL INTEREST AND CONFLICT OF INTEREST**

The Mayor reminded Councillors of their responsibilities in relation sections 172, 173 and 174 of the *Local Government Act 2009*.

### **COUNCILLOR ABSENCES DURING MEETING**

Cr Bowler left the meeting at 10.03am and returned at 10.07am during item 5.2  
Cr Townsend left the meeting at 10.03am and returned at 10.04am during item 5.2  
Cr Ogilvie left the meeting at 10.14am and returned at 10.17am during item 5.2  
Cr Elliott left the meeting at 10.38am and returned at 10.40am during item 5.2  
The meeting adjourned at 10.45am and resumed at 10.59am  
Cr Williams left the meeting at 10.45am and returned at 11.07am during item 6.1  
Cr Townsend left the meeting at 11.01am and returned at 11.03am during item 6.1  
Cr Elliott left the meeting at 11.04am and returned at 11.06am during item 6.1  
Cr Ogilvie left the meeting at 11.17am and returned at 11.28am during item 6.1  
Cr Elliott left the meeting at 11.37am and returned at 11.56am during item 6.1  
Cr Townsend left the meeting at 11.47am and returned at 11.49am during item 6.1  
Cr Ogilvie left the meeting at 12.08pm and returned at 12.09pm during item 6.1  
Cr Murray left the meeting at 12.45pm during item 6.1 and returned at 1.14pm during item 6.2  
Cr Boglary left the meeting at 12.57pm and returned at 1.02pm during item 6.2  
Cr Ogilvie left the meeting at 1.20pm and returned at 1.21pm during item 6.2  
Cr Burns left the meeting at 1.22pm and returned at 1.24pm during item 6.2  
Cr Elliott left the meeting at 1.44pm at the conclusion of item 6.2 and returned at 2.25pm during item 6.4  
Cr Townsend left the meeting at 1.44pm at the conclusion of item 6.2 and returned at 1.48pm at the commencement of item 6.4  
Cr Burns left the meeting at 1.59pm and returned at 2.02pm during item 6.4  
Cr Murray left the meeting at 2.01pm and returned at 2.15pm during item 6.4  
Cr Williams left the meeting at 2.01pm and returned at 2.03pm during item 6.4  
Cr Townsend left the meeting at 2.11pm and returned at 2.14 during item 6.4  
Cr Henry left the meeting at 2.26pm and returned at 2.27pm during item 6.4  
Cr Burns left the meeting at 2.34pm and returned at 2.35pm during item 6.4  
Cr Townsend left the meeting at 2.36pm and returned at 2.43pm during item 6.4  
Cr Elliott left the meeting at 3.28pm and returned at 3.32pm during item 6.5

## 5 ITEMS OF BUSINESS

### 5.1 STRATEGIC FRAMEWORK - SOUTHERN MORETON BAY ISLANDS

**Dataworks Filename:** LUP SMBI - General  
**Attachments:** [Strategic Framework](#)  
**Responsible Officer Name:** Gary Stevenson  
Chief Executive Officer  
**Author Name:** Gary Stevenson  
Chief Executive Officer

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#### EXECUTIVE SUMMARY

Following Council's adoption of the Strategic Framework (attached) for addressing SMBI Issues in February 2009, there has been significant implementation effort and a number of solid outcomes. The critical affirmation of implementation of the final stages of the Strategic Framework is timely to ensure best outcomes are secured.

#### PURPOSE

The purpose of this report is to present a review of the implementation of the Strategic Framework to date and to affirm the remaining implementation stages.

#### BACKGROUND

In adopting the Strategic Framework in February 2009, it was evident that there were a number of significant issues that were unique to SMBI which presented a challenge to their communities and to Council. Over many years, Council had endeavoured to address the issues and while there have been many incremental changes, there appeared to have been little resolution of some of the underlying problems.

Council therefore established a framework that aimed to address governance, community engagement, planning, lobbying and implementation needs, and to create a strong mandate for future action. To be successful it requires a whole new way of thinking – a paradigm shift along with consolidation or integration of the good work already done before.

#### ISSUES

A number of significant issues were summarised in the Strategic Framework (see attached), which also acknowledged environmental and social strengths that exist within the communities of SMBI, as the unique lifestyle characteristics attract many visitors and residents alike. However, the focus of the Strategic Framework was to address the infrastructure and servicing challenges and to build community confidence and support.

Council has worked diligently to address many of the issues and has invested considerable effort and unprecedented capital to address the challenges and to

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implement the Strategic Framework, and the current state can be described as follows;

- The legacy of poorly planned early land development then under the jurisdiction of State Government with little regard to infrastructure requirements (eg drainage paths and land for community purposes) still remains however Council's land management and planning initiatives are evidence of a progressive mitigation;
- There is still a significant back-log of civil infrastructure development for current and future population however this is being reduced by significantly increased capital investment in recent years largely funded by the Communities through increased rates;
- There is still a significant back-log of social infrastructure development and sub-optimal services for current and future population however this is being reduced by significantly increased capital investment in recent years largely funded by the Communities through increased rates and with the support of local and regional community organisations;
- Transport planning is better integrated as a result of lobbying State Government by Council and the community however the integration of transport services has not yet been fully achieved;
- Council (own-source) revenue capacity is nearing its maximum threshold and ratepayers are expressing stronger reactions to increases partly reflecting the general cost-of-living pressures;
- There is still limited prospect for future developer contribution revenue which will not change;
- There is still minimal State and Commonwealth Government support but lobbying by Council and the Communities continues;
- High cost of operations, maintenance and construction has not changed though Council programming and increased investment has achieved some economies of scale;
- Relative isolation and associated communication and transport challenges has not changed;
- Entrenched community discontent continues to be expressed by some interest groups but appears to be mostly fixated on topical issues and projects (eg mainland parking and alternative barge routes);
- The recent city-wide Community Satisfaction Survey results indicate comparatively lower satisfaction levels for SMBI communities;
- Disparate representative and interest groups continue to be active with conflicting and competing lobby efforts on the topical issues and projects (eg mainland parking vs alternative barge routes vs bridge proposals) rather than combining initiatives and focusing on the bigger picture;
- While generally operating very effectively within the community, there has been some dissatisfaction expressed in relation to the SMBI Community Advisory Committee by some interest groups and individuals actively attacking

and attempting to undermine the credibility of the Committee, despite the Committee's voluntary efforts to constructively contribute to the implementation of the Strategic Framework.

The Strategic Framework contains six core initiatives as follows;

1. To establish an effective community engagement/governance framework that displaces the perceived need for emerging radical forums and political opportunists and that strengthens the decision-making interface between Council and the communities.
2. To establish a firm Council position on the future service levels for SMBI communities, and also to adopt a strategy for sustainable development and maintenance of these service levels.
3. To review funding sources and establish strategic policy direction regarding funding sources to address the SMBI infrastructure backlog.
4. To secure State Government commitment for long-term and substantial funding to address the SMBI civil and social infrastructure deficiencies.
5. To develop a position with regard to possible State Govt/Council creation of a medium-long term Integrated Transport Plan.
6. To adequately resource the management of the various initiatives.

Council actions in implementing the Strategic Framework include the following;

#### SMBI community engagement

In accordance with the Strategic framework council appointed two Councillors and ten community members to the SMBI Community Advisory Committee which has been operating since June 2009. The Committee has conducted 10 workshops reviewing every aspect of infrastructure, economic, social and environmental planning for the SMBI communities. A total of 26.5 hours have been spent in workshops.

The Committee has also conducted 8 formal Advisory Committee meetings and on each occasion has presented the outcomes of its workshops and meetings to the Council for its formal consideration.

5 of these Committee meetings have been held on the islands and on each occasion the meeting was open to public attendance and observation and on each occasion the meeting invited members of the community present to address the Committee on any issue they wish. The most recent meeting held on Lamb Island on 16 November 2010, had approximately 30 members of the community present.

The Committee's work is accruing to the point where it will consider and make recommendations on revised infrastructure and service planning for the community's future. This is expected to occur in mid 2011.

Committee members have offered a wide range of perspectives and Council has valued the voluntary commitment made by Committee members which has been quite substantial.

Unfortunately the establishment of the Committee has attracted some opposition and as such the initiative has not completely displaced the perceived need for establishment of single-issue interest and lobby groups, but it has most certainly strengthened the decision-making interface between Council and the communities.

Council officers, the Mayor and Divisional Councillor have invested extraordinary time and effort and have introduced a number of initiatives to engage the community with considerable success.

#### Revised SMBI Strategic Plan (previously SMBIPLUS)

Council has progressively been revising the assumptions and conclusions that lead to its previous adoption of the SMBI Planning and Land Use Strategy (SMBIPLUS) in 2000. That document had been developed in conjunction with State Government and the Communities and has ever since guided Council in its management of growth on the islands.

The SMBI Community Advisory Committee has played a crucial role in advising Council on the revision of various elements of the SMBIPLUS and it is expected that a new plan will be presented to Council for its review in mid 2011. Following community engagement on this plan the Council will be asked to formally adopt the new plan.

Progress has been steady and despite the substantial workload involved, the timeframes for finalisation of this project are expected to be met.

#### Revised Integrated Local Transport Plan (ILTP)

Council has completed the initial stage of its revision of the ILTP and has released a Discussion Paper for public consultation prior to preparing and adopting the revised ILTP.

To reach this stage Council has engaged independent experts to undertake research and community engagement (eg Macleay Island Speak-out and independent travel pattern surveys) to ensure that its assumptions and conclusions will be based on accurate and current information.

Community engagement activities have included (but not limited to) the following;

- Interactive SpeakOut session on Macleay Island attended by approximately 500 people (280 attendees registered on the day)



- Independent and comprehensive mobility survey with 706 respondents
- Meetings with interest groups including Our Parking Spot

Further community engagement activity will be undertaken early in 2011 as part of the next stage of this project including invitations to respond to the Discussion Paper and a further SpeakOut session planned for Russell Island.

The revision of the ILTP has also involved consultation with other relevant government agencies (eg Department of Transport and Main Roads and Translink) and private sector service providers.

Importantly Council has also commissioned an independent study into future marine transport routes which assess economic and environmental issues relating to alternative future routes. This study will be considered as an important element of the ILTP and its findings will be released publicly.

#### Redland Bay Centre and Foreshore Master Plan (RBC&FMP)

Council adopted this Master Plan late in 2008 but the implementation of the Weinam Ck parking initiatives is subject to Council addressing other aspects of the Master Plan, including the ILTP and a socio-economic impact assessment relating to the parking initiatives. The latter of these tasks is expected to be undertaken early in 2011.

Council's current intention was to commence Weinam Ck car-parks capital works during mid 2011, subject to satisfactory completion of the precedent tasks and has budgeted accordingly in its Capital Works Program. Necessary preparation for this project has been provisionally progressed eg (survey, design etc...).

However expressions of interest by private sector have prompted Council to consider alternative strategies for its implementation approach to the whole of the Master Plan. This is the subject of later reports in this Special Council Meeting agenda.

It is noted that the single aspect of Weinam Ck parking charges and availability has attracted the vast majority of attention and objection from the communities. While it is understandable that this potentially immediate impact on the community has been predominant, it is unfortunate that fixation on this narrow aspect has distracted due consideration of other more profound planning issues.

#### Transport initiatives

Council has actively engaged and lobbied government and private transport providers to pursue opportunities to enhance the level of bus service and the level of integration between bus and ferry transport services.

Translink has responded with specific proposals for bus service improvements and integrated ticketing, however requires Council to fully fund these improvements at a very significant cost.

Council will continue to negotiate with Translink following the completion of the ILTP.

Council has also engaged Translink in relation to necessary improvements at Weinam Creek and has secured commitment from Translink for significant capital funding to construct improved facilities which will significantly enhance safety and amenity for passengers at this important inter-modal transport facility.

It is intended that such improvement would be undertaken in conjunction with Council's major capital improvements to the parking facilities.

Council has also continued planning for other major transport projects including the proposed boat ramp and car-park extension on Macleay Island. This significant capital project is currently subject to development approval processes and public submissions have been invited. This project will be funded by Council's general fund, rather than the SMBI infrastructure reserve.

In relation to the islands' road networks, Council has increased the capital investment into road construction in recent years as illustrated in the table below;

Most of this program has been funded by the SMBI Infrastructure reserve but it has been supplemented by capital funding from the general fund.

Another important initiative being considered by Council is to use debt funding to significantly accelerate the capital investment into constructing the SMBI road network. In addition to accelerating the works program, this initiative would spread the burden of funding the backlog infrastructure works over future generations rather than calling on current rate-payers to fund it all. This option will be considered by Council during its 2011/12 budget deliberations.

Council has also recently released results of independent studies regarding residents' concerns of the potential health impact of dust for Council's roads. The results indicate that dust emissions are within acceptable health standards.

#### Other initiatives

Council has continued to pursue a range of economic, social and environmental initiatives. The most recent significant project announced by Council is the Southern Russell Island Conservation Park. This will be a major contribution to that Island's future environmental and social amenity.

Council has also committed to planning of other social infrastructure projects including major open space and recreational projects eg Pat's Park, Jock Kennedy Park, Kennedy's Farm.

Council also continues to plan for major social infrastructure projects in accordance with its Social Infrastructure Plan, including a significant Health Hub initiative to serve the Redland Bay and SMBI communities.

Council's commitment to a more sustainable waste management strategy has continued and includes the significant improvements planned and budgeted for island facilities (eg Macleay Island Transfer Station), integrated mainland waste disposal and recycling arrangements along with remediation of previous landfills.

In accordance with the Strategic Framework, Council has established dedicated resources to implement its initiatives and unlike any other community within Redland City, SMBI communities are uniquely served by a senior officer dedicated to the implementation of the Strategic Framework and to facilitate the work of the SMBI Community Advisory Committee.

#### Funding initiatives

During early 2010 Council undertook a significant review of its Revenue Policy including major rates reform. This was undertaken with the active involvement of the community including the following;

- Invitation to all ratepayers to nominate to participate in a Focus Group
- Establishment of the Focus Group which included SMBI representatives
- Preparation of Reform Proposals
- Internet forum discussion on specific issues
- Community survey conducted by independent company

Council finally adopted its new Revenue Policy which resulted in a number of key reforms;

1. Segregation of SMBI revenue and expenditure to ensure transparency of the financial position and sustainability for the Island Communities and to illustrate an unsustainable situation to State Government
2. Creation of new vacant land rate category
3. Simplification of rate categories and bandings
4. Introduction of a Convergence Ratio to manage the extreme upper rate impacts
5. Change to Minimum General Rate to reduce the number of properties on this rating level
6. Proposed use of debt funding to accelerate the infrastructure backlog program.

These revenue reforms and other important sustainability initiatives in Council's Long-term Financial Strategy will enhance the future capacity of Council to address the SMBI issues. However it is blatantly apparent that Council and the Communities (through rates funding) simply do not have the capacity to finance the infrastructure backlog.

The only way that Council and the Communities will be able to address the future needs of the islands' communities, is for State Government to provide very significant capital funding support.

This is a critical element of the Strategic Framework which Council and the Communities must work collaboratively to secure a commitment from State Government.

Council also continues also to advocate to Allconnex Water the need to address sewerage needs of the islands' communities.

#### Senior Officers' (State Government and Council) Working Group

At the last State Government election, Council secured a commitment from Anna Bligh and Andrew Fraser to establish a high level officers working group between State Government and Council. This Working Group has since been established comprises senior representatives of seven State Government Departments and senior Council officers.

The Working Group has discussed many matters relating to economic, social and environmental planning for the islands and has also visited the islands to collectively inspect a number of aspects.

Some of the more significant issues discussed by the Working Group include;

- Transport;
- Major capital infrastructure;
- Conservation;
- Community and social infrastructure; and
- On-islands economic development.

It is anticipated that the Working Group's attention will focus on the critical need for State Government to make clear commitments to working with Council and the community to address the many issues. It is anticipated that the Working Group's advice will also be escalated to higher levels of the State Government bureaucracy in due course.

#### Advocacy to State Government

During the 2009 State Government elections Council intensively lobbied all candidates for the Redlands electorate and senior parliamentarians representing the major parties.

Council also commissioned independent survey of the communities and published the results of the survey which indicated the following;

- 78% of respondents said their vote would be influenced by the level of commitment made by the candidates to plan for and address the future needs of the SMBI communities
- 77% were either dissatisfied or very dissatisfied with what state governments had done in the past

- 91% said the state government in partnership with Council should provide significant funding for capital works
- 93% said that state government should commit to address the issues
- 95% said it was either important or very important that Council and the State Government should plan for and address the issues.

Council also sought a formal statement from candidates and then published the responses prior to the election.

Council has continued to lobby Ministers and senior officers of State Government including the Minister for Infrastructure Planning, Minister for Climate change and Sustainability, and the Minister for Transport. Council arranged an inspection of the islands which was attended by the Minister for Infrastructure Planning, the Hon Stirling Hinchliffe MP, both of which have visited the islands in recent months.

It is noted that the SMBI communities issues have been raised in parliament by successive local members and it is anticipated that this will continue. To be most effective however, such efforts will need to be in concert with Council's efforts, rather than opposing or contradictory.

To this end, the Chief Executive Officer intends to engage representatives of the various community interest groups in the near future to inform them of the achievements and directions set out in this report and in particular to encourage them to collaborate with Council and each other to secure essential support of State Government.

Advocacy will be intensified during 2011 in the lead-up to the next State Government election and will particularly draw upon the SMBIPLUS, the ILTP and the outputs of the Senior Officers Working Group to secure commitment from all candidates and the leaders of the major parties to significant capital and other involvement of the State Government to plan for and satisfy the needs of the islands communities.

This is a critical objective of the Strategic Framework and if unsuccessful Council and the communities will not be in a position to address the backlog infrastructure deficiencies.

## **RELATIONSHIP TO CORPORATE PLAN**

The recommendation primarily supports Council's strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

## **FINANCIAL IMPLICATIONS**

There is a need to allocate adequate resources to continue to implement the proposals. Importantly, the Strategic Framework does not seek to rely on Council as a sole respondent. The State Government will need to be convinced that it must

accept responsibility for its past, and will need to be an active partner in delivery of the solutions for the future.

### **PLANNING SCHEME IMPLICATIONS**

In the short term there are no implications for the Redland Planning Scheme, however, Strategic Planning outcomes may result in changes in due course.

### **CONSULTATION**

This report was prepared with input from Planning & Policy Department officers, the Mayor and Divisional Councillor.

### **OFFICER'S RECOMMENDATION**

That Council resolve to:

1. Note and endorse the report regarding implementation of the Strategic Framework for addressing SMBI issues;
2. Acknowledge the contribution of the SMBI Communities Advisory Committee; and
3. Note the Chief Executive Officer's intention to engage various community interest group representatives to inform them of the achievements and directions set out in this report and in particular to encourage them to collaborate with Council and each other to secure essential support of State Government.

### **MOTION TO SUSPEND STANDING ORDERS**

Moved by: Cr Williams  
Seconded by: Cr Burns

That Standing Orders be suspended to allow discussion on this item.

CARRIED

### **MOTION TO RESUME STANDING ORDERS**

Moved by: Cr Bowler  
Seconded by: Cr Reimers

That Standing Orders be resumed.

CARRIED

### **PROPOSED MOTION**

Moved by: Cr Williams  
Seconded by: Cr Burns

That Council resolve to:

1. Note and endorse the report regarding implementation of the Strategic Framework for addressing SMBI issues;

2. Acknowledge the contribution of the SMBI Communities Advisory Committee;
3. Note the Chief Executive Officer's intention to engage various community interest group representatives to inform them of the achievements and directions set out in this report and in particular to encourage them to collaborate with Council and each other to secure essential support of State Government; and
4. That Council review the Terms of Reference for the SMBI Communities Advisory Committee in February 2011.

On being put to the vote the motion was LOST.

A division was called for.

Crs Burns and Williams voted in the affirmative.

Crs Reimers, Murray, Elliott, Bowler, Townsend, Henry, Ogilvie, Boglary and Hobson voted in the negative.

The motion was declared by the Mayor as LOST.

#### **COUNCIL RESOLUTION**

Moved by: Cr Townsend

Seconded by: Cr Boglary

#### **That Council resolve to:**

1. **Note and endorse the report regarding implementation of the Strategic Framework for addressing SMBI issues;**
2. **Acknowledge the contribution of the SMBI Communities Advisory Committee; and**
3. **Note the Chief Executive Officer's intention to engage various community interest group representatives to inform them of the achievements and directions set out in this report and in particular to encourage them to collaborate with Council and each other to secure essential support of State Government.**

**CARRIED** (unanimously)

## 5.2 SMBI INTEGRATED LOCAL TRANSPORT PLAN UPDATE

<b>Datworks Filename:</b>	<b>RTT SMBI Integrated Local Transport Plan</b>
<b>Attachments:</b>	<a href="#"><u>Attachment 1 - Preliminary Project Plan</u></a> <a href="#"><u>Attachment 2 - SMBI ILTP Discussion Paper</u></a>
<b>Responsible Officer Name:</b>	<b>David Elliott</b> <b>Manager Infrastructure Planning</b>
<b>Author Name:</b>	<b>Janet Smith</b> <b>Advisor Transport Planning</b>

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### EXECUTIVE SUMMARY

- The SMBI ILTP continues its progress – current highlights include the key supporting studies nearing their completion and the release of the community and stakeholder discussion paper for feedback
- Over recent months this project has experienced delays due to:
  - Delays on key supporting studies:
    - Alternative barge route study
    - Travel mobility study
  - Delay on the release of the *Southern Moreton Bay Islands Integrated Local Transport Review: a community and stakeholder discussion paper* (refer Attachment 2)
- Two (2) key community engagement activities, namely the ‘Speak Out’ style event and deliberative forum/workshop are scheduled for mid-February (actual date TBA)
- Following from the above engagement the consultant Aurecon will draft the *2011 SMBI ILTP*
- Consultation is required for **draft 2011 SMBI ILTP** – it is proposed this is undertaken as part of the overall Redlands Transport Plan review which is currently in the preliminary stages (refer Attachment 1 - Preliminary Project Plan).

### PURPOSE

The purpose of this report is to provide an update on the Southern Moreton Bay Islands Integrated Local Transport Plan.

### BACKGROUND AND ISSUES

The revised *SMBI ILTP*, an update on the 2002 document was originally scheduled to be completed by the end of 2010. A key part of this project was that it would draw on information from supporting studies, namely the *Alternative barge route assessment* and the *Travel mobility survey*. Both these studies have experienced delays, and this has impacted on the overall timeframe for completion of this project.

The SMBI ILTP review involved comprehensive community engagement. These engagement activities have been impacted on as a result of delays to supporting

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studies, however also the delayed released on the *Southern Moreton Bay Islands Integrated Local Transport Review: a community and stakeholder discussion paper*.

There are two (2) key upcoming community engagement activities, namely the 'Speak Out' style event and deliberative forum/workshop. The 'Speak Out' event will be held on Russell Island, in a similar style to that held on Macleay Island earlier in the year. This event stems from a commitment to the community to undertake such an event on Russell Island. This event will allow Council to present information to the community from the alternative barge study and also the travel mobility survey, and also present feedback it has received in response to the *Southern Moreton Bay Islands Integrated Local Transport Review: a community and stakeholder discussion paper*.

Feedback from the community to this discussion paper closes COB 4 February 2011. The community will have the opportunity to provide further input at the 'Speak Out' and forum.

The deliberative forum/workshop aims to engage members the community and also corporate and government stakeholders in a discussion that distils feedback and presents outcomes of the discussion paper and supporting studies, and also independent submissions by SMBI Forum, Save Our Parking Spot (SOPS) and Moreton Bay Combined Islands Association. The outcome sought from this event is a recommended (based on agreed criteria) list of actions to inform the drafting of the *2011 SMBI ILTP*.

Following on from the engagement events the Consultants, Aurecon, will draft the *2011 SMBI ILTP* Consultation of this draft plan. It is proposed this is undertaken as part of the whole of Redlands Transport Plan review, which is currently in the preliminary stages. Please see Attachment 1 - Preliminary Project Plan.

## **RELATIONSHIP TO CORPORATE PLAN**

The recommendation primarily supports Council's strategic priority 5: wise planning and design.

## **FINANCIAL IMPLICATIONS**

Funds to undertake the finalisation of the SMBI ILTP including community engagement are inclusive in the current budget.

## **PLANNING SCHEME IMPLICATIONS**

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

## **CONSULTATION**

This report has been discussed with the divisional Councillor.

## OPTIONS

### PREFERRED

That Council resolve as follows:

1. To receive the SMBI ILTP update report and note the proposed upcoming *SpeakOut and Community Forum*; and
2. That the release of the Southern Moreton Bay Island Integrated Local Transport Review, a community and stakeholder discussion paper be ratified.

### ALTERNATIVE

No alternative is proposed.

## OFFICER'S RECOMMENDATION

That Council resolve as follows:

1. To receive the SMBI ILTP update report and note the proposed upcoming *SpeakOut and Community Forum*; and
2. That the release of the Southern Moreton Bay Island Integrated Local Transport Review, a community and stakeholder discussion paper be ratified.

## COUNCIL RESOLUTION

Moved by: Cr Townsend

Seconded by: Cr Bowler

That Council resolve as follows:

1. To receive the SMBI ILTP update report and note the proposed upcoming *SpeakOut and Community Forum*; and
2. That the release of the Southern Moreton Bay Island Integrated Local Transport Review, a community and stakeholder discussion paper be ratified.

## AMENDMENT MOTION

Moved by: Cr Williams

Seconded by: Cr Burns

That a new point 3 be added to the resolution as follows:

3. That the submission period be extended to 18 February 2011.

On being put to the vote the amendment was **CARRIED**.

A division was called for.

Crs Burns, Reimers, Murray, Williams, Ogilvie, Boglary and Hobson voted in the affirmative.

Crs Elliott, Bowler, Townsend and Henry voted in the negative.

The motion was declared by the Mayor as **CARRIED**.

The motion, with the amendment, became the motion and was put as follows:

**That Council resolve as follows:**

- 1. To receive the SMBI ILTP update report and note the proposed upcoming *SpeakOut and Community Forum*;**
- 2. That the release of the Southern Moreton Bay Island Integrated Local Transport Review, a community and stakeholder discussion paper be ratified; and**
- 3. That the submission period be extended to 18 February 2011.**

**CARRIED**

A division was called for.

Crs Burns, Reimers, Murray, Williams, Ogilvie, Boglary and Hobson voted in the affirmative.

Crs Elliott, Bowler, Townsend and Henry voted in the negative.

The motion was declared by the Mayor as **CARRIED**.

## 6 CLOSED SESSION ITEMS

### MOTION TO CLOSE MEETING

Moved by: Cr Bowler  
Seconded by: Cr Henry

That the meeting be closed to the public under section 72 (1) of the *Local Government (Operations) Regulation 2010* to permit discussion on the following item:

#### 6.1 SMBI Water Transport Alternative Route Study

*The reason that is applicable is as follows:*

*"(h) other business for which a public discussion would be likely to prejudice the interests of the local government or someone else, or enable a person to gain a financial advantage."*

CARRIED

A division was called for.

Crs Reimers, Murray, Elliott, Bowler, Henry, Ogilvie, Boglary and Hobson voted in the affirmative.

Crs Burns, Williams and Townsend voted in the negative.

The motion was declared by the Mayor as CARRIED.

### MOTION TO ADJOURN MEETING (10.45AM)

Moved by: Cr Reimers  
Seconded by: Cr Williams

That the meeting adjourn for a five (5) minute break.

CARRIED

### MOTION TO RESUME MEETING (10.59AM)

Moved by: Cr Reimers  
Seconded by: Cr Williams

That the meeting resume.

CARRIED

**MOTION TO REOPEN MEETING**

Moved by: Cr Bowler  
Seconded by: Cr Henry

That the meeting be again opened to the public.

CARRIED

**6.1 SMBI WATER TRANSPORT ALTERNATIVE ROUTE STUDY**

**Datworks Filename:** RTT Marine Landing Facilities - Bay Islands  
**Responsible Officer Name:** David Elliott  
Manager Infrastructure Planning Group  
**Author Name:** Thomas Rose  
Advisor Marine Investigations

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**EXECUTIVE SUMMARY**

A confidential report from Manager Infrastructure Planning Group, dated 13 December 2010 was discussed in closed session pursuant to section 72(1)(e) of the *Local Government (Operations) Regulation 2010*.

**COUNCIL RESOLUTION**

Moved by: Cr Townsend  
Seconded by: Cr Henry

That Council resolve as follows:

1. To note the draft SMBI Water Transport Alternative Route Study & integrate the findings as part of the SMBI ILTP project;
  2. That, in addition, it notes that it is beyond Council's capacity to fund capital costs of this infrastructure;
  3. That it also forward the SMBI Water Transport Alternative Route Study to the State Government, private operators and consortiums interested in any of the proposals investigated to undertake their own economic analysis and other major assessments for alternate barge routes and bridge options if they so wish; and
  4. That Council explore with current operator and potential operators (as well as the State Government and other stakeholders) options to make barge travel via the Weinam Creek to Bay Islands transport corridor a more attractive alternative for barge travel, including, but not exclusive to:
    - Regulation
    - Subsidies, and
-

- **Streamlining opportunities for more efficient and environmentally sensitive services; and**
- 5. That Council ask the consultant to finalise the report and develop contextual detail re financial aspects and to add conclusions prior to public release.**

**CARRIED**

**MOTION TO CLOSE MEETING**

Moved by: Cr Williams  
Seconded by: Cr Boglary

That the meeting be closed to the public under section 72 (1) of the *Local Government (Operations) Regulation 2010* to permit discussion on the following item:

6.2 Redland Bay Centre and Foreshore Master Plan: Alternative Implementation Strategy

*The reason that is applicable is as follows:*

*"(h) other business for which a public discussion would be likely to prejudice the interests of the local government or someone else, or enable a person to gain a financial advantage."*

CARRIED

**MOTION TO OPEN MEETING TO THE PUBLIC**

Moved by: Cr Williams  
Seconded by: Cr Elliott

That the meeting be open to the public.

On being put to the vote the motion was LOST.

**MOTION TO REOPEN MEETING**

Moved by: Cr Williams  
Seconded by: Cr Ogilvie

That the meeting be again opened to the public.

CARRIED

**6.2 REDLAND BAY CENTRE AND FORESHORE MASTER PLAN:  
ALTERNATIVE IMPLEMENTATION STRATEGY**

**Datworks Filename:** LUP Planning - Redland Bay Centre & Foreshore Plan

**Responsible Officer Name:** Gary Stevenson  
Chief Executive Officer

**Author Name:** Gary Stevenson  
Chief Executive Officer

**EXECUTIVE SUMMARY**

A confidential report from Chief Executive Officer, dated 13 December 2010 was discussed in closed session pursuant to section 72(1)(e) of the *Local Government (Operations) Regulation 2010*.

**COUNCIL RESOLUTION**

Moved by: Cr Williams  
Seconded by: Cr Ogilvie

**That Council resolve to:**

1. **Note and endorse the report regarding alternative implementation strategy for the Redland Bay Centre and Foreshore Master Plan;**
2. **Authorise the Chief Executive Officer to commence a staged approach to market testing for a private/public partnership in accordance with recommendations of Coffey Commercial Advisory (dated 15 December 2010) subject to progressive reports to Council;**
3. **Refer operational funding required for consultancy services associated with the market testing to the next quarterly budget review; and**
4. **Endorse the concept of a lower cost interim Weinam Creek car park project proposal.**

**CARRIED**

A division was called for.

Crs Burns, Reimers, Murray, Elliott, Williams, Henry, Ogilvie, Boglary and Hobson voted in the affirmative.

Crs Bowler and Townsend voted in the negative.

The motion was declared by the Mayor as **CARRIED**.



### 6.3 COMMUNICATIONS STRATEGY – SOUTHERN MORETON BAY ISLANDS

**Dataworks Filename:** LUP SMBI - General  
**Responsible Officer Name:** Gary Stevenson  
Chief Executive Officer  
**Author Name:** Gary Stevenson  
Chief Executive Officer

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#### EXECUTIVE SUMMARY

As highlighted in earlier reports in this agenda, the next six months is a critical phase of strategic planning for the Southern Moreton Bay Islands, and as such it is important that a comprehensive and structured communications approach is executed to optimise opportunity to engage the community and the State Government.

#### PURPOSE

The purpose of this report is to present the strategy and structure of a Communications Plan for the next six to twelve months.

#### BACKGROUND

At various times Council has undertaken comprehensive engagement of the SMBI Communities, including the following notable activities in recent years;

- Redland Planning Scheme (2005/06)
- Southern Redland and SMBI Place Project (2007/08)
- Redland Bay Centre and Foreshore Master Plan (2007/08/09)
- SMBI Sport and Recreation Strategy (2008)
- SMBI Strategic Framework (2009)
- Redland Social Infrastructure Strategy (2009)
- Redland 2030 Community Plan (2009/10)
- SMBI Integrated Local Transport Plan (2010)

Council has also engaged the Community on specific projects and programs quite effectively with specifically focussed Communications Plans.

However the next six to twelve months is a critical period that requires Council and the Communities to collaborate with the express aim of securing State Government support to address the issues that require significant resourcing.

It is therefore considered necessary to strategically draw the various engagement and advocacy activities into an integrated approach rather than deliver the various communications for each initiative individually.

## ISSUES

The proposed Communications Strategy will be structured around three primary community engagement phases and will culminate in the intensive engagement of State Government as follows;

### 1. "Big Picture" Phase

This phase will commence late in 2010 and continue into early 2011. Based on the aggregation of the various issues and initiatives set out in an earlier report in this agenda, it is intended to ensure that the Community is fully informed about the Strategic Framework and the critical goal of securing State Government support in mid to late 2011.

### 2. ILTP Phase

This phase will reach its conclusion with the finalisation of the ILTP early to mid 2011. It will incorporate a range of initiatives on and off islands, including the finalisation of details for the interim stage of implementation of improvements to Weinam Creek marine transit facility and car-park and the outcomes of the Barge Study.

### 3. New Strategic Plan Phase

The adoption of the new Strategic Plan is expected to be achieved in mid 2011 and will be the fundamental basis for lobbying State Government, however the prospect of success will be greatly enhanced if the Communities support is maximised. Hence this phase will be focussed on harnessing public support for the initiatives within the new Strategic Plan.

### 4. State Government Phase

This will be carried out in mid to late 2011 and will involve a comprehensive period of advocacy to State Government and the Opposition with the objective of securing significant support prior to the 2011/12 State Government election.

To achieve the best possible outcomes it is intended to prepare more detailed action plans which will set out the timing and nature of the many engagement activities to be conducted over the next six to twelve months.

## RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

**FINANCIAL IMPLICATIONS**

There will be a need to allocate adequate resources for the engagement and advocacy activities which will be subject to quarterly budget revision and the 2011/12 budget.

**PLANNING SCHEME IMPLICATIONS**

In the short term there are no implications for the Redland Planning Scheme, however, Strategic Planning outcomes may result in changes in due course.

**CONSULTATION**

This report was prepared following discussions with Officers from Planning & Policy Department and Marketing and Communications Group, and the Mayor and Divisional Councillor.

**OFFICER'S RECOMMENDATION/  
COUNCIL RESOLUTION**

Moved by: Cr Williams  
Seconded by: Cr Ogilvie

**That Council resolve to note and endorse the four phases of engagement and advocacy.**

**CARRIED** (unanimously)

(Crs Elliott and Townsend were not present when this motion was put.)

**MOTION TO CHANGE THE ORDER OF BUSINESS**

Moved by: Cr Boglary  
Seconded by: Cr Burns

That the order of business be altered to discuss item 6.5 *Native Title: Indigenous Land Use Agreement Negotiations* before item 6.4 *Complaint Regarding Mt Cotton Biomass Development*.

CARRIED

**MOTION TO CLOSE MEETING**

Moved by: Cr Williams  
Seconded by: Cr Reimers

That the meeting be closed to the public under section 72 (1) of the *Local Government (Operations) Regulation 2010* to permit discussion on the following item:

6.4 Native Title: Indigenous Land Use Agreement Negotiations

*The reason that is applicable is as follows:*

*"(h) other business for which a public discussion would be likely to prejudice the interests of the local government or someone else, or enable a person to gain a financial advantage."*

CARRIED

**MOTION TO REOPEN MEETING**

Moved by: Cr Reimers  
Seconded by: Cr Murray

That the meeting be again opened to the public.

CARRIED

**6.4 NATIVE TITLE: INDIGENOUS LAND USE AGREEMENT NEGOTIATIONS**

**Dataworks Filename:** Native Title Claims – Quandamooka Minjerriba  
**Responsible Officer Name:** Gary Stevenson  
Chief Executive Officer  
**Author Name:** Andrew Ross  
Manager Legal Services

**EXECUTIVE SUMMARY**

A confidential report from Chief Executive Officer, dated 13 December 2010 was discussed in closed session pursuant to section 72(1)(e) of the *Local Government (Operations) Regulation 2010*.

**COUNCIL RESOLUTION**

Moved by: Cr Ogilvie  
Seconded by: Cr Henry

**That Council resolve as follows:**

- 1. To note the report and keep the report confidential until the determination of the Quandamooka Native Title Claim.**
- 2. To agree to the recognition of a 'right to live' in the draft consent determination if the Quandamooka People agree to include in the local government ILUA a clause stating that this right cannot be exercised on land in which Council holds an interest, namely parks and reserves.**
- 3. Council only supports the conversion of State land tenure to Aboriginal Land Act freehold land (or other tenure) to the Quandamooka People where compliant with contemporary town planning standards under the *Sustainable Planning Act 2009*.**
- 4. To seek further information and clarification from Quandamooka people on the commitments they seek from Council as part of the ILUA.**
- 5. To seek formal commitment from the State Government to open dialogue with Council to address land use and infrastructure implications of Native Title and NSI land releases.**
- 6. That Council:**
  - a. is satisfied that the services for indigenous Cultural heritage assessment by:**
    - i the Quandamooka Land Council Aboriginal Corporation for Southern Moreton Bay Islands; and**
    - ii Minjerriba Moorgumpin Elders in Council Aboriginal Corporation for North Stradbroke Island because they are of such specialised and or confidential nature that it would be impractical to Council to invite tenders or quotations.**
  - b. Delegates the Chief Executive Officer authority to:**
    - i to make, vary and discharge a contract with the Quandamooka Land Council Aboriginal Corporation for Southern Moreton Bay Islands and Minjerriba Moorgumpin Elders in Council Aboriginal**

Corporation for North Stradbroke Island for indigenous Cultural heritage assessment; and

- ii sign all relevant documentation associated with those contracts.

**CARRIED**

**MOTION TO CLOSE MEETING**

Moved by: Cr Murray  
Seconded by: Cr Reimers

That the meeting be closed to the public under section 72 (1) of the *Local Government (Operations) Regulation 2010* to permit discussion on the following item:

**6.5 Complaint Regarding Mt Cotton Biomass Development**

*The reason that is applicable is as follows:*

*"(h) other business for which a public discussion would be likely to prejudice the interests of the local government or someone else, or enable a person to gain a financial advantage."*

CARRIED

**MOTION TO REOPEN MEETING**

Moved by: Cr Ogilvie  
Seconded by: Cr Elliott

That the meeting be again opened to the public.

CARRIED

**6.5 COMPLAINT REGARDING MT COTTON BIOMASS DEVELOPMENT**

**Dataworks Filename: GOV Special Meetings 2010**

**Responsible Officer Name: Gary Stevenson  
Chief Executive Officer**

**Author Name: Gary Stevenson  
Chief Executive Officer**

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**EXECUTIVE SUMMARY**

A confidential report from Chief Executive Officer, dated 13 December 2010 was discussed in closed session pursuant to section 72(1)(e) of the *Local Government (Operations) Regulation 2010*.

**COUNCIL RESOLUTION**

Moved by: Cr Bowler  
Seconded by: Cr Elliott

**That Council resolve to:**

- 1. Invite the complainant to provide a written response to the Investigation Report at his earliest convenience;**
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2. Invite the complainant to address Councillors;
3. Advise the complainant that thereafter Council will determine its position in relation to findings and intended action; and
4. Deem the Investigation Report to not be confidential and advise the complainant and other stakeholders.

**CARRIED** (unanimously)

## **7 MEETING CLOSURE**

There being no further business, the Mayor declared the meeting closed at 3.51pm.

Signature of Chairperson: \_\_\_\_\_

Confirmation date: \_\_\_\_\_