



Redland
CITY COUNCIL

MINUTES

GENERAL MEETING

Wednesday 28 September 2011

The Council Chambers
35 Bloomfield Street
CLEVELAND QLD

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1 DECLARATION OF OPENING

The Mayor declared the meeting open at 4.00pm and acknowledged the Quandamooka people, who are the traditional custodians of the land on which Council meets.

The Mayor also paid Council's respect to their elders, past and present, and extend that respect to other indigenous Australians who are present.

A minute silence was held to mark the passing of Uncle Pat Iselin, member of the Minjerriba Moorgumpin Elders in Council, North Stradbroke Island.

2 DEVOTIONAL SEGMENT

Pastor Richard Kingham, member of the Ministers' Fellowship, led Council in a brief devotional segment.

3 RECOGNITION OF ACHIEVEMENT

3.1 AUSTRALASIAN FLEET MANAGERS ASSOCIATION SAFETY AWARD 2011

The Mayor announced that Jon Horsey and his team at Fleet Services are the deserving recipients of the AFMA (Australasian Fleet Managers Assoc) Safety Award 2011. Jon and Peter Harman were presented with our award in Sydney.

This award is an acknowledgment of Fleet's ongoing dedication, innovation and commitment towards ensuring the safety of all Council staff using plant and equipment delivered through Fleet Services Unit.

This prestigious award is a highly sought after award by large and small national fleet's throughout Australia so it is not hard to imagine the effort required for a Council of our size to achieve this recognition.

Our Fleet Services is currently being considered for another two awards - the Queensland Road Safety award and the National Fleet Safety Initiative award which will be decided in the September/December quarter.

The Mayor asked Councillors to join with her in congratulating Jon and his Fleet Services Unit for winning this award and for their ongoing efforts to keep us safe.

4 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

MEMBERS PRESENT:

Cr M Hobson PSM	Mayor
Cr M Elliott	Deputy Mayor and Councillor Division 7
Cr W Boglary	Councillor Division 1
Cr C Ogilvie	Councillor Division 2
Cr D Henry	Councillor Division 3
Cr J Burns	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr T Bowler	Councillor Division 6
Cr K Reimers	Councillor Division 8
Cr H Murray	Councillor Division 10

EXECUTIVE LEADERSHIP GROUP:

Mr G Stevenson PSM	Chief Executive Officer
Mr M Drydale	General Manager Corporate Services
Mrs L Rusan	General Manager City Services
Mrs K Petrik	Acting General Manager Governance
Mrs T Averay	General Manager Environment Planning & Development

MINUTES:

Mrs J Parfitt	Corporate Meetings & Registers Team Leader
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APOLOGY:

An apology was noted for Cr Williams, Councillor Division 9

5 RECEIPT AND CONFIRMATION OF MINUTES

5.1 GENERAL MEETING MINUTES 31 AUGUST 2011

Moved by: Cr M Elliott
Seconded by: Cr K Reimers

That the minutes of the General Meeting held on 31 August 2011 be confirmed.

[General Meeting Minutes 31 August 2011](#)

CARRIED

6 MATTERS OUTSTANDING FROM PREVIOUS COUNCIL MEETING MINUTES

The Chief Executive Officer presented the following items for noting:

6.1.1 PETITION (DIVISION 4) INSTALLATION OF PEDESTRIAN CROSSING AT ST RITA'S PRIMARY SCHOOL, BENFER ROAD, VICTORIA POINT

At the General Meeting on 29 June 2011 Council resolved as follows:

That the petition, which reads as follows, be received and referred to the appropriate area of Council for consideration and a report back to Council:

"Petition from residents requesting that Council support the installation of a pedestrian crossing at St Rita's Primary School, Benfer Road, Victoria Point. This would bring St Rita's school into line with all other primary schools in the area, i.e., crossing safety guard and zebra crossing."

A report addressing this matter will be presented to 2 November 2011 Planning & Policy Committee meeting.

6.1.2 PETITION (DIVISION 10) SAFETY UPGRADE OF TINGALPA CREEK

At the General Meeting on 29 June 2011 Council resolved as follows:

That the petition, which reads as follows, be received and referred to the appropriate area of Council for consideration and a report back to Council as to what works can be done in 2011-2012:

"Petition requesting that Council prioritise a safety upgrade of the denuded and eroded foreshore area on the banks of Tingalpa Creek at the corner of the Esplanade at the end of Railway Parade, Thorneside."

A report addressing this matter will be presented to 2 November 2011 Planning & Policy Committee meeting.

6.1.3 PETITION (DIVISION 1) NO TRAFFIC LIGHTS AT CNR BIRKDALE AND MAIN ROADS, WELLINGTON POINT

At the General Meeting on 29 June 2011 Council resolved as follows:

That the petition, which reads as follows, be received and referred to a committee or officer for consideration and a report to the local government:

"Petition requesting no traffic lights be installed at corner of Birkdale and Main Roads, Wellington Point. Traffic calming needed – not lights."

A report addressing this matter will be presented to 2 November 2011 Planning & Policy Committee meeting.

7 PUBLIC PARTICIPATION

MOTION TO ADJOURN MEETING

Moved by: Cr W Boglary

Seconded by: Cr K Reimers

That Council adjourn the meeting for a 15 minute public participation segment.

CARRIED

The following speakers addressed Council in relation to parking at Weinam Creek and the SMBI Integrated Local Transport Plan:

1. Ms J Jacobsen of Macleay Island.
2. Ms G Nemeth of Macleay Island.

MOTION TO RESUME MEETING

Moved by: Cr M Elliott

Seconded by: Cr W Boglary

That the meeting proceedings resume.

CARRIED

8 PETITIONS AND PRESENTATIONS

8.1 PETITIONS

Nil.

8.2 PRESENTATION

8.2.1 STATEMENT BY CR BOGLARY

Cr Boglary read the following statement regarding the findings of the Conduct Review Panel following investigation of formal complaints about her comments about the Our Parking Spot petition as reported in local media:

"I apologise that the conduct review panel on the balance of probabilities found that my comments were not impartial.

My comments were not intended to be derogatory or offensive to those doing the right thing and I apologise to them if they took offense."

9 MOTION TO ALTER THE ORDER OF BUSINESS**MOTION TO ACCEPT LATE ITEM**

Moved by: Cr C Ogilvie

Seconded by: Cr M Elliott

That a late item – *Point Lookout Hall Refurbishment* – be received and discussed as item 18.1.1.

CARRIED

10 DECLARATION OF MATERIAL PERSONAL INTEREST AND CONFLICT OF INTEREST ON ANY ITEMS OF BUSINESS**10.1 MATERIAL PERSONAL INTEREST**

- Cr Elliott declared a Material Personal Interest in Item 12.1.2 *Category 2 – Complying Code Assessment and Minor Impact Assessments* – see item for details.

10.2 CONFLICT OF INTEREST

- Cr Bowler declared a conflict of interest in item 15.2.3 *Runnymede Project Expression of Interest* – see item for details.
- Cr Henry declared a conflict of interest in item 15.2.3 *Runnymede Project Expression of Interest* – see item for details.

**11 DEVELOPMENT AND COMMUNITY STANDARDS COMMITTEE
6 SEPTEMBER 2011****11.1 ENVIRONMENT PLANNING & DEVELOPMENT**

Moved by: Cr B Townsend
Seconded by: Cr W Boglary

That the Development & Community Standards Committee Minutes of 6 September 2011 be received and resolutions noted on items resolved under delegated authority.

CARRIED

[Development & Community Standards Committee Minutes 6/9/2011](#)

ITEMS RESOLVED UNDER DELEGATED AUTHORITY**11.1.1 CATEGORY 1 – MINOR COMPLYING CODE ASSESSMENTS &
HOUSEKEEPING**

(This item was resolved under delegated authority at Committee)

**11.1.2 CATEGORY 2 – COMPLYING CODE ASSESSMENTS AND MINOR
IMPACT ASSESSMENTS**

(This item was resolved under delegated authority at Committee)

11.1.3 APPEALS LIST – CURRENT AS AT 26 AUGUST 2011

(This item was resolved under delegated authority at Committee)

12 DEVELOPMENT AND COMMUNITY STANDARDS COMMITTEE 20 SEPTEMBER 2011

Cr Elliott declared a Material Personal Interest in Item 12.1.2, Application No. 8 (*Development Permit issued for Reconfiguration of lots (one into three lots) at 75-77 Valentine Road, Alexandra Hills. Mr H W Elliott and Mr S J Fleury (ROL005548)) as his son is the applicant.*

Cr Elliott left chambers at 4.25pm and returned at 4.26pm after the motion was put and carried.

12.1 ENVIRONMENT PLANNING & DEVELOPMENT

Moved by: Cr B Townsend
Seconded by: Cr W Boglary

That the Development & Community Standards Committee Minutes of 20 September 2011 be received and resolutions noted on items resolved under delegated authority.

CARRIED

[Development & Community Standards Committee Minutes 20/9/2011](#)

ITEMS RESOLVED UNDER DELEGATED AUHTORITY

12.1.1 CATEGORY 1 – MINOR COMPLYING CODE ASSESSMENTS & HOUSEKEEPING

(This item was resolved under delegated authority at Committee)

12.1.2 CATEGORY 2 – COMPLYING CODE ASSESSMENTS AND MINOR IMPACT ASSESSMENTS

(This item was resolved under delegated authority at Committee)

12.1.3 CATEGORY 3 – MODERATELY COMPLEX CODE AND IMPACT ASSESSMENTS

(This item was resolved under delegated authority at Committee)

12.1.4 APPEALS LIST – CURRENT AS AT 13 SEPTEMBER 2011

(This item was resolved under delegated authority at Committee)

12.2.1 CLOSED SESSION: APPEAL 2894 OF 2011 – COMPENSATION CLAIM AT 18 MAINSAIL STREET, BIRKDALE

(This item was resolved under delegated authority at Committee)

13 PLANNING AND POLICY COMMITTEE 7 SEPTEMBER 2011

Moved by: Cr T Bowler
Seconded by: Cr M Elliott

That the Planning & Policy Committee Minutes of 7 September 2011 be received.

CARRIED

[Planning & Policy Committee Minutes 7/9/2011](#)

13.1 GOVERNANCE**13.1.1 DRAFT REDLANDS BASEBALL PARK LANDSCAPE MASTER PLAN,
DRAFT LAURIE BURNS SPORTSFIELDS LANDSCAPE MASTER PLAN &
DRAFT JACKSON ROAD COMMUNITY PRECINCT LANDSCAPE MASTER
PLAN**

Datworks Filename: P&R Sports Parks – Redlands Baseball Park
Masterplan
P&R Sports Parks – Laurie Burns Sportsfields
Masterplan
P&R Sports Parks – Jackson Road Community
Precinct Masterplan

Attachments: [Draft Redlands Baseball Park LMP](#)
[Draft Laurie Burns Sportsfields LMP](#)
[Draft Jackson Road Community Precinct LMP](#)

Responsible Officer: Nick Clarke
General Manager Governance

Author: Kristina Dickman
Senior Adviser Sport & Recreation

EXECUTIVE SUMMARY

In accordance with Council's 2010/11 Operational Plan, Council has developed draft Landscape Master Plans for the nominated parks.

- Redlands Baseball Park
- Laurie Burns Sportsfields
- Jackson Road Community Precinct (formerly known as Jackson Road Park)

The sites currently function as sporting grounds, recreational parks and a community precinct area. There are multiple stakeholder interests and environmental considerations at all of these sites.

Stage 1 of the master planning process is now completed with the development of three draft landscape master plans. Subject to Council approval, the drafts will be released to the public to conduct further community consultation prior to their finalisation.

PURPOSE

The purpose of this report is to present to Council the draft Redlands Baseball Park Landscape Master Plan, the draft Laurie Burns Sportsfields Landscape Master Plan and the draft Jackson Road Community Precinct Landscape Master Plan and seek approval for the release of the draft plans to the community for further public consultation and feedback.

BACKGROUND

In accordance with the Operational Budget 2010/11 and the Operational Plan 2010/11, Council has undertaken landscape master planning for Redlands Baseball Park, Laurie Burns Sportsfields and Jackson Road Community Precinct.

ISSUES

Landscape master plans (LMPs) provide a planning guide for sports parks and community precincts, for both the community and Council over a ten year period, along with strategic and operational advice.

Stage 1 of the master planning process is now complete with the development of the three draft landscape master plans which are ready for further community consultation. Once finalised the landscape master plans will guide the following:

- Operations and maintenance schedules;
- Equipment and facility replacement and renewal;
- Grant and subsidy applications from other levels of government that can be sought to implement small or large components of the LMP; and
- Scheduling capital works projects through Council's 10 year Capital Works Program.

The endorsement of a LMP does not mean that the park will be upgraded in its entirety within a set timeframe. The implementation may be in stages and as funding is made available.

In delivering on the visions and goals of Redlands 2030 Community Plan and Council Corporate Plan 2010-2015, Council endorsed the 2010/11 Operational Plan and accompanying budget for the Redlands Baseball Park Landscape Master Plan, Laurie Burns Sportsfields Landscape Master Plan and Jackson Road Community Precinct Landscape Master Plan.

Extensive background information, internal and external stakeholder engagement and technical studies compiled by Council officers over the last several months have

been considered and consolidated into the draft Redlands Baseball Park Landscape Master Plan, the draft Laurie Burns Sportsfields Landscape Master Plan and the draft Jackson Road Community Precinct Landscape Master Plan.

The landscape master plans for the two sports parks and one community precinct are developed as planning guides for Council and the community for ten to twenty years and provide a vision to guide site development as well as design features and direction for the management of significant issues.

The major design influences for the planning include:

- Protection of the environmental values of the parks balanced with the needs of the community;
- Maximisation of access to the parks and opportunities for walking and cycling;
- Links and connections to other paths/open space areas/ community facilities;
- Minimisation of potential crime risks through design and lighting solutions;
- Maximising recreation opportunities and providing a mix of activities and infrastructure for people of all ages and abilities;
- Creation of natural and artificial shaded areas;
- Flood mitigation and site drainage issues;
- Site entry car parking and vehicle movement, pedestrian safety; and
- Placement of utilities.

Each draft landscape master plan contains an analysis of the site and its context and character, key findings of technical studies and community consultation, a vision and proposed landscape plan, indicative finishes and a planting palette.

Stage 2 of the master planning process is to conduct further community consultation on the draft landscape master plans. The open public consultation process allows a community wide peer review which provides different ways for residents to participate in community consultation on issues that affect them. The information gathered through this process will provide Council with 'best-fit' options for the sites as well as highlight other unforeseen opportunities or limitations of the draft landscape master plans prior to their finalisation.

The suggested public consultation period for each draft landscape master plan is until the 17 October 2011.

This timeframe has been proposed in order enable the community to participate in a range of community engagement processes with Council officers and further redrafting to complete the master plans within the 2011 calendar year.

RELATIONSHIP TO CORPORATE PLAN

The draft Redlands Baseball Park Landscape Master Plan, Laurie Burns Sportsfields Landscape Master Plan and Jackson Road Community Precinct Landscape Master Plan will drive three outcome areas from the Corporate Plan and Redlands 2030, and

their implementation will contribute to the achievement of the eleven goals from the Corporate Plan.

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.6 Manage the built environment in a way that creates accessible and user friendly spaces and maintains our local character and identity, ensuring all new developments use high quality design that reflects our sub-tropical climate, promotes health, community harmony and wellbeing
- 5.8 Plan and advocate to connect the city's communities with improved public transport including a road, ferry, cycling and walking network that provides safe and efficient movement within the city and the region and supports physical activity; and promote efficient and environmentally responsible private transport
- 5.11 Provide for 'place making' throughout the city through creative and inclusive master planning, local area planning, public art and heritage planning and precinct character planning processes to manage development at a local level
- 5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved
- 5.13 Enhance the city's liveability and enable people to enjoy outdoor activities, social gatherings and community events through planning, providing and managing high quality parks and open spaces

7. Strong and connected communities

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

- 7.2 Provide access to quality services, facilities and information that meet the needs of all age groups and communities, especially disadvantaged and vulnerable people
- 7.7 Increase children and young people's active participation in community life and support their social, cultural and physical development
- 7.8 Support "Ageing Well in the Redlands", to enable active participation in all aspects of community life

2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

- 2.1 Achieve sustainability through strong leadership and innovation, and by effective planning and managing our services, assets and resources
- 2.4 Provide and maintain safe and attractive routes for people to walk and cycle throughout the city and to connect to nearby regional centres
- 2.7 Keep Redlands clean and green through programs that increase community participation in practical and positive local action to build a sense of ownership and an increasing pride in our city
- 2.9 Protect our community and the natural environment by managing environmental harm and nuisance caused by industry, business, development from past and present activities

FINANCIAL IMPLICATIONS

There are no additional financial implications for Council as a result of this report. Funds for community engagement and revisions to the draft landscape master plan have been accommodated in the 2011/12 budget.

The finalised landscape master plans will be used as tools to schedule annual capital works projects through the 10 Year Capital Works Program. The endorsement of a landscape master plan does not mean that the park will be upgraded in its entirety. The implementation may be in stages and as funding is made available from both internal and external sources through revenue, grants, subsidies and partnerships.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation to date has involved interviews, site analysis, intercept surveys, surveys with residents and onsite meetings with both internal and external stakeholders.

This information has been directly translated in the draft master plans. Further public engagement with stakeholders, residents and user groups, will refine the draft master plans, prior to presenting them to Council for final endorsement.

Further consultation has also been conducted with:

- Elected Council Representatives
- Leisure & Recreation Services Manager
- Senior Sport and Recreation Officer - Leisure & Recreation Services

- Service Manager - Survey Services
- Principal Adviser - Land Use Planning
- Principal Adviser – Open Space Planning
- Senior Advisers – Natural Environment Team
- Senior Adviser – Waste Planning
- Senior Adviser - Parks and Conservation

OPTIONS

PREFERRED

That Council resolve as follows:

1. To approve the release of the draft Redlands Baseball Park Landscape Master Plan, the draft Laurie Burns Sportsfields Landscape Master Plan and the draft Jackson Road Community Precinct Landscape Master Plan, for the purposes of seeking public comments; and
2. That the consultation period remains open for public comment until 17 October 2011.

ALTERNATIVE

That Council does not support the public release of the draft landscape master plans and the matter be deferred to subsequent meeting of Council pending additional information as directed by Council.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr T Bowler
Seconded by: Cr B Townsend

That Council resolve as follows:

1. To approve the release of the draft Redlands Baseball Park Landscape Master Plan, the draft Laurie Burns Sportsfields Landscape Master Plan and the draft Jackson Road Community Precinct Landscape Master Plan, for the purposes of seeking public comments; and
2. That the consultation period remains open for public comment until 17 October 2011.

CARRIED (en bloc)

13.2 CITY SERVICES

13.2.1 PETITION [DIVISION 10] REQUEST FOR CONCRETE PATH HENRY STREET, THORNESIDE

Datworks Filename:	RTT Design & Construction – Footpaths
Attachment:	<u>Attachment A – Henry Street Path Connection</u>
Responsible Officer:	Murray Erbs Group Manager City Infrastructure
Author:	Jonathan Lamb Advisor Cycling & Public Transport

EXECUTIVE SUMMARY

Residents from Thorneside have requested via a petition to Council the construction of a concrete pedestrian path along an unformed section of Henry Street in Thorneside.

An assessment has been made of the request to construct a concrete path and it has been determined by Officers to support the request, as per the recommendation in this report.

PURPOSE

The purpose of this report is to provide advice and recommendation on the petition request for a concrete pedestrian path on an unformed section of the Henry Street road reserve in Thorneside.

BACKGROUND

Council has received a petition from residents requesting the construction of a concrete path on Henry Street, Thorneside. The General Meeting Minutes of 25 May 2011, Item 8.1.1 note the following motion:

That the petition which reads as follows, be referred to a Committee for consideration and a report back to Council:

“Petition for a concrete walking path to replace the road-base walking path between 9 Henry St, Thorneside and 3 Henry St Thorneside. Existing road-base path is always washed out and is a hazard for walkers”.

The existing gravel path link on Henry Street is located between Beatty Road and Thorne Road and is adjacent to the Frank Street Bushland Reserve (See Attachment A). This part of the Henry Street road reserve is unformed. There is an existing pedestrian path on Beatty Road and there is also a connection from the corner of Thorne Road along Henry Street to the pathway joining Faye Street.

ISSUES

The path connection through Henry Street between Beatty Road and Railway Parade is well used by pedestrians. A formalised concrete path in the location requested in the petition will make the link more accessible, enhance the local existing path network and will also assist with reducing maintenance associated with gravel and soil entering the road drainage system.

This section of the footpath has been preliminarily assessed in comparison with other similar projects throughout the city. It has been classified as medium priority and therefore eligible for inclusion on the 10 years Capital Works Program.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

FINANCIAL IMPLICATIONS

It is estimated that to design and construct a 2.0m wide concrete pedestrian path in the location requested will cost approximately \$35,000 - \$40,000 and will be sought as part of future budget allocation in the 10 Year Capital Works Program.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that no planning approval is required to construct the path in the Henry Street road reserve. The outcomes of the recommendations in this report are also consistent with Redlands Planning Scheme policies such as Planning Scheme Policy 9 Infrastructure Works - Chapter 5 Road and Path Design and Part 9 Schedules – Schedule 6 Movement Network and Road Design.

CONSULTATION

Consultation was made with Officers from City Planning and Environment, City Infrastructure and City Spaces and the elected member for Division 10.

OPTIONS**PREFERRED**

That Council resolve list the design and construction of a concrete pedestrian path in Henry Street, Thorneside (between 9 Henry Street and 3 Henry Street), in the 10 Year Capital Works Program.

ALTERNATIVE

The alternative option is to leave the current gravel connection as-is.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr T Bowler
Seconded by: Cr B Townsend

That Council resolve to list the design and construction of a concrete pedestrian path in Henry Street, Thorneside (between 9 Henry Street and 3 Henry Street) in the 10 Year Capital Works Program.

CARRIED (en bloc)

13.2.2 PROPOSED ROAD OPENING - 7A ARCADIA STREET, CAPALABA (LOT 19 ON RP 124205)

Dataworks Filename: RTT Road Opening

Attachment: [Attachment A – Site Plan](#)

Responsible Officer: Murray Erbs
Group Manager City Infrastructure

Author: Luke Gillis
Advisor Capital Works

EXECUTIVE SUMMARY

A request has been made by the DTS Group for vehicular access over 7A Acadia Street, Capalaba (described as Lot 19 on RP.124205).

This will allow access to the proposed development at 281 Old Cleveland Road East, Capalaba.

This lot is zoned CP7 in the Redland Planning Scheme with the intention that it would be a future road.

PURPOSE

To seek Council's permission to surrender Council freehold land to the State as road for the land between Arcadia Street and the new development at 281 Old Cleveland Road in accordance with s.94 *Land Act 1994* and s.51 *Land Title Act 1994*.

BACKGROUND

281 Old Cleveland Road is subject to a Material Change of Use development application to create 15 new townhouse style units on site. The site currently exists with a single detached dwelling and associated sheds. This dwelling will be removed from the lot during the establishment of the proposed units. This lot is zoned CP7 in the Redland Planning Scheme with the intention that it would be a future road.

The Consent to make 7A Arcadia Street, Capalaba a public road should be subject to the following requirements:

- That the road is built to the standards required by the development approval;
 - The existing water main in the lot is maintained or altered as required by the development approval conditions;
 - That the lot may be dedicated upon sealing of the subdivision plans;
 - All costs to construct the road, maintain services and convert the lot to a gazetted road is at the expense of the developer; and
-

- That the above requirements are included in any development that is given on 281 Old Cleveland Road, Capalaba.

ISSUES

The implications of the Officer's Recommendation will result in the formalisation of a council owned lot being transferred from council ownership to the state government as road reserve.

To comply with the Planning Scheme it is recommended:

1. That Council surrender to the state the section of land as indicated on drawing number AI0084 – 3861/E (area 498 square metres) for road purposes.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.12 Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

FINANCIAL IMPLICATIONS

There are no financial implications to Council. All costs are recoverable from the developer.

CONSULTATION

The Manager City Infrastructure has consulted with the Divisional Councillor, Property Services Manager, Service Manager Planning Assessment, Survey Services Manager and the Manager Land Use Planning.

OPTIONS

PREFERRED

That Council resolve to:

1. Surrender Lot 19 on RP.124205 as indicated on Attachment A, Drawing number AI0084-3861/E, to the State for the purpose of being dedicated a road for public use; and

2. Delegate authority to the Chief Executive Officer, under s.257(1)(b) of the *Local Government Act 2009*, to make, vary and discharge the contract and to sign all relevant documents to give effect to the resolutions.

ALTERNATIVE

No alternative recommended.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr T Bowler
Seconded by: Cr B Townsend

That Council resolve to:

1. Surrender Lot 19 on RP.124205 as indicated on Attachment A, Drawing number AI0084-3861/E, to the State for the purpose of being dedicated a road for public use; and
2. Delegate authority to the Chief Executive Officer, under s.257(1)(b) of the *Local Government Act 2009*, to make, vary and discharge the contract and to sign all relevant documents to give effect to the resolutions.

CARRIED (en bloc)

13.2.3 REQUEST TO EXTEND ROADS TO RECOVERY PROGRAM

Dataworks Filename: G & S Roads to Recovery

Attachment: [Attachment A - Letter from Australian Local Government Association](#)

Responsible Officer: Murray Erbs
Group Manager City Infrastructure

Author: Vije Vijekumar
Principal Engineer Roads and Drainage (Acting)

EXECUTIVE SUMMARY

Council has been receiving funding from the Federal Government through the Department of Infrastructure, Transport, Regional Development and Local Government under the Roads to Recovery Program funding since 2001. This program was initially for a period of 4 years, which was extended twice and the current program expires in June 2014.

A letter has been received from the Australian Local Government Association seeking support for the increased and ongoing Roads to Recovery Program funding [see Attachment A].

PURPOSE

The purpose of this report is to seek resolution from Council to support the campaign by the Australian Local Government Association [ALGA] for the increased and ongoing Roads to Recovery Program funding.

BACKGROUND

The Roads to Recovery (R2R) program has become an essential element in local government's ability to maintain and upgrade the local roads network. It is an example of a partnership between the national and local government to provide direct funding to local communities.

Australia's local road network consists of around 680,000 km of road and related infrastructure, such as bridges, earthworks and road signage. Local roads link our homes to our schools and shops, they take us to arterial roads and national highways. In regional areas, they also link entire communities.

Local roads are owned and maintained by local government. The cost of this maintenance is met from rates and funding from state and federal governments. Over the years, the amount of funding available to local government has not kept pace with the cost of maintaining local roads to acceptable standards. Much local road infrastructure is now reaching the end of its economic life and its replacement cost cannot be met by local government alone.

In recognition of the growing backlog in local road maintenance, the Federal Government established the Roads to Recovery Program, which has had three phases.

The first R2R program provided \$1.2bn between February 2001 and June 2005.

The R2R program was of such importance to local government, ALGA, in association with its member associations, conducted a strong and focussed Renew R2R campaign during 2002 and 2003 to have the program renewed beyond June 2005.

This resulted in the Australian Government announcing in January 2004 that, as part of the new AusLink initiative, a new R2R program would provide a further \$1.2bn over the four years from July 2005 to June 2009.

A third campaign resulted in the program again being extended from 2009-10 to 2013-14 allocations with \$1.75 billion (\$350 million in 2009-10) to be distributed to Australia's local councils, state and territory Governments responsible for local roads in the unincorporated areas (where there are no councils) and the Indian Ocean Territories.

Redland City Councils share of this program which is distributed according to a formula based on population and road length set by the Local Government Grants Commissions in each state and the Northern Territory is:

	Roads to Recovery Life of Program Allocation	Roads to Recovery Annual Allocation
2001 - 2005	\$3,933,511	\$983,377
2005 - 2009	\$4,034,051	\$1,008,512
2009 -2014	5,704,353	1,140,871

This is fixed for the life of the program.

The program has served Council well in contributing to the cost of maintaining its road network. Funds have been utilised in resurfacing which protects the underlying pavement, much like a coat of paint to a timber clad house. Councils currently expend \$4.16m on this task including the contribution from R2R. This is still about \$0.50m short of that required to maintain surface lives of 20 years for asphalt and 12 years for sprayed seals.

ISSUES

- Local government roads comprise over 80 per cent of Australia's roads by length, and for many councils, including Redland City Council, expenditure on roads is their largest single outlay. Simply to maintain the existing condition of local roads is beyond the financial capacity of Councils who have demands to provide a multitude of services.

- The Australian Government's Roads to Recovery Program, which is funded to 2014, is highly valued by local and regional communities. They benefit directly from the increased utility provided by better roads and improved road safety.
- The Roads to Recovery program is currently funded to 2014 at a rate of \$350 million per year. It should be made permanent to provide funding certainty to local government which, given the ongoing nature of the road asset management task, is crucial.
- ALGA has undertaken a detailed analysis of the current state of local roads networks. That analysis shows that there is a considerable backlog of infrastructure spending. The research shows that in order to restore and maintain the current network would require additional funding of approximately \$1.2 billion per annum. In the case of Redland City Council this shortfall has been identified as \$6.98m per annum.
- Redland City Council's Transport Asset and Service Plan prepared in July 2010 identified a life cycle funding gap of \$6.98m per annum with a life cycle sustainability index of 72.24%. The loss of \$1.14m of grants would increase the gap to \$8.12m which is also increasing due to rising costs at over 6.5% per annum. The effect of this is to further reduce this already fragile sustainability index.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.6 Manage the built environment in a way that creates accessible and user friendly spaces and maintains our local character and identity, ensuring all new developments use high quality design that reflects our sub-tropical climate, promotes health, community harmony and wellbeing

FINANCIAL IMPLICATIONS

Additional grants for road works from the Federal Government.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was not consulted as there are no Planning Scheme implications

CONSULTATION

Relevant staff from Project Delivery group and Operations and Maintenance group.

OPTIONS**PREFERRED**

That Council resolve to call on the Federal Government to:

1. Recognise the successful delivery of the Roads to Recovery Program by local government since 2000;
2. Continue the Roads to Recovery Program on a permanent basis to assist local government meet its responsibilities of providing access for its communities;
3. Continue the Roads to Recovery Program with the current administrative arrangements; and
4. Provide an increased level of funding under a future Roads to Recovery Program that recognises the shortfall of funding on local roads of \$1.2 billion annually.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr T Bowler

Seconded by: Cr B Townsend

That Council resolve to call on the Federal Government to:

1. **Recognise the successful delivery of the Roads to Recovery Program by local government since 2000;**
2. **Continue the Roads to Recovery Program on a permanent basis to assist local government meet its responsibilities of providing access for its communities;**
3. **Continue the Roads to Recovery Program with the current administrative arrangements; and**
4. **Provide an increased level of funding under a future Roads to Recovery Program that recognises the shortfall of funding on local roads of \$1.2 billion annually.**

CARRIED (en bloc)

13.3 ENVIRONMENT PLANNING & DEVELOPMENT

13.3.1 ACCEPTANCE OF TRUSTEESHIP - 267 AVALON ROAD, SHELDON

Dataworks Filename: 267 Avalon Road Sheldon

Attachments: [Attachment 1 Context Map of Public Land Areas](#)
[Attachment 2 National Reserve System Mapping](#)
[Attachment 3 7C s Mapping with Connections](#)
[Tracks and Trails](#)

Responsible Officer: Gary Photinos
Manager City Planning & Environment

Author: Leo Newlands
Advisor Reserve Management

EXECUTIVE SUMMARY

The Department of Environment and Natural Resource Management (DERM) has requested that Council accept the trusteeship of Lot 2 on RP175224 at 267 Avalon Road for 'Environmental Purpose' and 'Sport and Recreation'.

The lot is private land (45.8ha) that would be purchased under the DERM South East Queensland Koala Habitat Protection and Rehabilitation Plan, and progressively revegetated to restore koala habitat. The agreement with the vendor relies on Council's commitment to becoming trustee of the property.

The property offers significant biodiversity conservation and recreational opportunities for the city and the region.

PURPOSE

The purpose of this report is to seek Council approval to accept trusteeship of Lot 2 on RP175224 at 267 Avalon Road, Sheldon for 'Environmental Purpose' and 'Sport and Recreation' with conditions negotiated between Council and DERM.

BACKGROUND

The South East Queensland Koala Habitat Protection and Rehabilitation Plan (SEQKHPRP) aims to restore koala habitat in SE Queensland by acquiring cleared or degraded land to restore koala habitat in areas where it has been lost. DERM is seeking to purchase such land, having two or more hectares of high or medium suitability for rehabilitation as koala habitat. DERM does not manage these properties as National Park due to their small size and remote location from other parks.

DERM has received an expression of interest from the owners to sell their property at Lot 2 on RP175224 at 267 Avalon Road, Sheldon (the property) to DERM under the SEQKHPRP.

DERM notified Council (June 2011) that it intends to purchase the property under the SEQKHPRP, and made a formal request that Council become trustee of the property under the provisions of the *Land Act* 1994. The site (45.8 hectares) is located to the west side of Avalon Road and is bounded by Emu Street Bushland Refuge to the north, Tingalpa creek and Brisbane Koala Bushland on the west, and the pineapple farm and Ford Road Conservation Area immediately to the south (Attachment 1).

ISSUES

PROPERTY DESCRIPTION

Owner	Private
Land number	135243
Property Number	33943
Lot and Plan	Lot 2 on RP175224
Address	267-269 Avalon Road, Sheldon. 4157
Tenure	Freehold
Area	45.8ha

COUNCIL ASSESSMENT

A desktop study of the property and site inspection was undertaken by Council Officers. This grazing property is characterised by pasture grasses overtopped by tall remnant eucalypts. The property includes 10 dams of varying size and condition, internal fencing, sheds yards and crush, house, propagation house, septic system, tanks, and pasture irrigation system.

The site has mixed zoning/overlays under the Redland Planning Scheme, including Environmental Protection, SEQ Koala SPRP, Bushland Habitat, State koala Policy, Water Catchment, and Waterways and Moreton Bay overlay.

If Council becomes the trustee, the property would be managed contiguously with the Buhot Creek reserve. This in turn may lead to operational convenience for Council as it will improve access to Buhot Creek Reserve for fire and pest management activities and facilitate further recreational opportunities.

DERM has also undertaken a range of other acquisitions in the area that further support koala, biodiversity and recreational opportunities in Logan City Council. Facilitating the acquisition of this property by DERM for Council to become trustee further supports the multilateral approach to koala and general conservation management in this region (Attachment 1).

National Reserve System Mapping

The National Reserve System (NRS) is Australia's network of protected areas for conserving terrestrial biodiversity. The SEQ Councils NRS Partnership has undertaken mapping to assist in the selection of potential NRS sites through NRS Priority Focus Areas, poorly conserved Regional Ecosystems (REs) and Functional Habitat blocks (FHBs). The FHB mapping aims to incorporate biodiversity values not captured by the focus values or RE mapping such as biodiversity "hot spots", ecological corridors and potential linkages.

The NRS mapping (Attachment 2) recognises this land as being a "biodiversity hotspot" with areas of "remnant vegetated corridors" and "regrowth within vegetated corridors". This underscores the significance of this property and its role in broader biodiversity and vegetation management.

Protection of Regional Ecosystems (REs)

The site consists of 6 REs, two of which are classed as 'endangered'. Apart from the rehabilitation of koala habitat, protection and reestablishment of 'endangered' and 'of concern' REs is a significant issue. This proposal offers opportunities to protect the city's vulnerable REs and supports objectives in Councils Biodiversity Policy and Strategy to "improve or at least maintain existing extent of vulnerable Regional Ecosystems". Descriptions of the RE's are as follows:

12.3.1- (Status: Endangered)- Description - Complex to simple notophyll vine forest.

12.3.6- (Status: Not of Concern)- Description - *Melaleuca quinquenervia*, *Eucalyptus tereticornis*, *Lophostemon suaveolens* ± *Corymbia intermedia* open-forest to woodland with a grassy ground layer dominated by species such as *Imperata cylindrica*.

12.3.11a- (Status: Of Concern)- Description - Open-forest to woodland of *Eucalyptus tereticornis*, *E. siderophloia* and *Corymbia intermedia*. *Corymbia tessellaris*, *Lophostemon suaveolens* and *Melaleuca quinquenervia* frequently occur and often form a low tree layer.

12.11.5a – (Status: Not of Concern)-Description - Open forest of *Eucalyptus tindaliae*, *Eucalyptus carnea* ± *Corymbia citriodora*, *Eucalyptus crebra*, *Eucalyptus major*, *Corymbia henryi*, *Angophora woodsiana*, *C. trachyphloia* (away from the coast) or *E. siderophloia*, *E. microcorys*, *E. racemosa* subsp. *racemosa*, *E. propinqua* (closer to the coast).

12.11.5k- (Status: Not of Concern)-Description - Open forest of *Corymbia henryi* &/or *Eucalyptus fibrosa* subsp. *fibrosa* ± *C. citriodora*, *Angophora leiocarpa*, *E. carnea*, *E. tindaliae*, *E. propinqua*, *C. intermedia*. Includes patches of *E. dura*.

12 11 23- (Status: Endangered)- Description - *Eucalyptus pilularis* open forest.

Fauna

The property has a range of koala trees including large gums with hollows. The property owner has often seen koalas moving across his property and utilising the

trees and that hollows are well utilised by birds and gliders. Observations indicate that the property is well used by fauna such as wallabies, sulphur crested cockatoos and native waterfowl. The proposed restoration of habitat will only enhance the usage of the site for a broad range of species.

Seven Cs, Connections and recreational opportunities

Council's trusteeship and management of this land also supports the Seven C's strategy by supporting the recognised north/south rural network connection. The Seven C's mapping indicates the recognised or potential linkages to support the Seven C's strategy (Attachment 3).

In contrast to the on-road linkage indicated under the Seven C's, this site provides an alternative connection between Koala Bushland Coordinated Conservation Area, Ford Road Conservation Area and Emu Street Bushland Reserve with further potential linkages to Brisbane City Council's Brisbane koala Bushland. As such, this site is a significant gain in providing recreational continuity.

Currently, a number of trails exist on adjacent reserves (Attachment 3) and would be easily linked to this property. Given that much of the site will be revegetated, agreement with DERM for a trails layout would be negotiated through a property plan and the MOU prior to the commencement of works. DERM has already indicated that they are happy to incorporate these recreational facilities.

This site offers potential for a trailhead for environmental education, riding, cycling and hiking events and associated provision of basic camping facilities. Agreement with DERM for a part of the site to be set aside for this 'in-principle' purpose should be negotiated. The part of the site that appears most suited for this purpose is the area where the house and shed are currently located (all will be removed by DERM). However, it may be possible to retain the septic system to facilitate the addition of future toilet amenities. The stockyards are in good condition and offer a simple but robust facility for recreational horse riders who may wish to yard their horses when camping or passing through. The facility also offers a loading ramp for those who require this option.

Protection of catchment

The Tingalpa Creek Waterway Management Plan (2003) included a health assessment of the creek at two locations upstream and downstream of this property. The two assessments gave the tributary an overall rating of 'A' (very good condition), however riparian vegetation condition was rated B (good condition) at the downstream site (Leacroft Road, Burbank).

A more recent assessment and prioritisation project of the City's creeks gave the Upper Tingalpa Creek catchment a low priority for management (due to low development pressure and current good condition).

A recent survey of creeks by WPSQ (Bayside Branch) to locate populations of the locally rare Ornate Rainbowfish identified a new population of that species, in addition to a high proportion of other native fish species, in Tingalpa Creek above the Leslie Harrison Dam. With low external pressures, the Tingalpa Creek population of Ornate Rainbowfish is likely to remain unaffected. Therefore, additional land use

protection can only support the continued conservation of all native species in Tingalpa Creek.

Dam Management

There are 10 dams on the property. The larger dams appear to be in good health – colour is indicative of a healthy lake with littoral vegetation present and clear open water with no aquatic weeds obvious. The largest dam at the rear of the property is approximately 20 m deep has been stocked with Murray Cod and Bass and is fed by the other large dams further up the drainage line. Some of the smaller dams look turbid and lack emergent vegetation. These smaller dams were built primarily for aesthetic value only and are of questionable value. Water quality testing, dewatering and refilling of smaller dams is a point of negotiation with DERM. This property offers opportunities as a reference site for dam water quality research to support Council's dam prioritisation and management initiatives.

Due Diligence

Prior to taking trusteeship of the land, Council should seek the trusteeship to be conditioned upon a due diligence report being undertaken by DERM and identified issues of safety rectified before handover. Council has already developed a due diligence assessment and reporting template which would be immediately applicable to this situation and which fulfils Council's requirements for due diligence.

Site inspection prior to trusteeship by DERM

Prior to the transfer of management of the site to Council, the site would be inspected by Council Officers and assessed against agreed outcomes.

Summary of advantages and disadvantages

Advantages	Disadvantages
Provides continuity in public managed conservation land from Cornubia State Forest in the south to Brisbane Koala Bushland and Emu Street in the north.	Relatively short time frame for establishment of habitat
Adds significantly to Koala habitat enhancement and connectivity within Redlands Consistent with regional conservation goals	Long term management of site
Supports the conservation and enhancement of 'endangered' and 'of concern' Regional Ecosystems	Additional costs to Council for management on a per hectare basis
Facilitates off-road recreational linkages	
Possible trailhead venue for cycling, walking and horseriding	
Possible dam research reference site	
All outcomes can be negotiated with DERM	

DERM CONDITIONS

Formal

The contract is “subject to and conditional upon Redland City Council providing the buyer with written confirmation that they will accept appointment as trustees of the property...”

DERM have indicated that they are committed to a contract date (date) to provide confirmation of Councils willingness to become trustee. The successful discharge of the contract with the vendor relies strongly upon Councils willingness to become trustee for the site once revegetation works have been finalised as per an agreement with Council. If Council does not accept trusteeship of the property, it may either be: a) covenanted by DERM and re-sold on the open market or; b) the vendor may choose sell to another member of the public. Either of these outcomes would be less desirable.

The contract between DERM and the vendor identifies chattels “All fixed improvements on or used in connection with the land including but not limited to the Vendor’s interests (if any) in the boundary fences or the fences which are used as boundary fences”

DERM requires that the property be reserved under nominated Community Purposes for one of the following: ‘Sport and Recreation’; ‘Open Space’; ‘Parks and Gardens’ or; ‘Scenic Purposes’. None of these options by itself adequately reflects the purposes for which the land is proposed. However, a property can be nominated for a range of purposes. DERM have specifically proposed that Sport and Recreation Purposes and ‘Environmental Purposes’ be utilised. ‘Environmental Purposes’ is consistent with revegetation outcomes for Koalas and ‘Sport and Recreation Purposes’ is consistent with allowing recreational outcomes to be achieved.

Council discussions with DERM

All aspects of the management of the site and Councils desired outcomes would be negotiated via a Memorandum of Understanding (MOU) between DERM and Council.

DERM has indicated that revegetation of the site consists primarily of planting koala food and habitat trees consistent with the existing Regional Ecosystem. Restoration of the understory is then facilitated through natural regeneration and weed management. Upon purchase, DERM will revegetate and maintain koala habitat until it is established. Twenty eight of the 45.8 hectares is mapped by DERM as suitable for rehabilitation as koala habitat. Timing of regeneration is expected between 3 and 5 years with the expectation that Council would then become trustee of the site. Outcomes for revegetation and weed management will be negotiated between parks and Conservation and DERM.

The site also incorporates a number of buildings, sheds and stables fencing, stock yards and tanks. The sheds, house, and internal fencing are earmarked to be removed.

The property has both boundary and internal fencing. Surrounding properties may require this fencing for the containment of stock. However, DERM has indicated that internal fencing would be removed concurrently with the revegetation of the site at DERM's cost.

A number of fire management tracks exist on the property. DERM have indicated that the existing management roads in place have been well constructed and in good order. The position, layout and maintenance of additional fire access tracks and recreation tracks would be negotiated between DERM and Councils Parks and Conservation and conditioned in an agreement with DERM.

Specific outcomes

All aspects of the management of the site and Councils desired outcomes would be negotiated between DERM and Council.

RELATIONSHIP TO CORPORATE PLAN

1. Healthy natural environment

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

- 1.2 Stop the decline in population of the koala and other species at risk through advocacy, protecting and restoring vital habitat and increasing community engagement and action
- 1.3 Protect our natural environment by restoring degraded landscapes, contaminated land and managing fire, pests and other hazards
- 1.5 Co-ordinate effective management of the conservation estate on all (private and public) lands in Redlands, through a combination of incentives and various tenure and management arrangements to restore, maintain and plant new habitat
- 1.6 Address the decline in the health of Redlands waterways and improve water quality, aquatic populations and their biodiversity

2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

- 2.4 Provide and maintain safe and attractive routes for people to walk and cycle throughout the city and to connect to nearby regional centres

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.8 Plan and advocate to connect the city's communities with improved public transport including a road, ferry, cycling and walking network that provides safe and efficient movement within the city and the region and supports physical activity; and promote efficient and environmentally responsible private transport

FINANCIAL IMPLICATIONS

This recommendation does not require any change to the current year's budget. Budget will be required after Council takes trusteeship of the site. This is estimated to be in 3-5 years at not exceeding a cost of \$500 per hectare for maintenance of firebreaks, trails and weed management. However, if proposed revegetation and natural regeneration occurs as predicted, costs could be significantly reduced. Establishment of the site (fencing etc) will be at no cost to Council other than officer time to negotiate requirements. There may be some legal costs associated with negotiation of a Memorandum of Understanding.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will result in some future amendments to the Redlands Planning Scheme such as the change of zoning to CN1 to allow conservation and recreational outcomes. This zoning would be consistent with the adjacent Ford Road Conservation area and Emu Street Bushland Reserve.

CONSULTATION

Consultation has been undertaken between Parks and Conservation, City Environment, City Planning, DERM and QPWS. All are in agreement that the proposed trusteeship will provide significant benefits to the city and the region for koalas, recreation and conservation.

OPTIONS

PREFERRED

1. That Council accept trusteeship of Lot 2 on RP175224 at 267 Avalon Road, Sheldon from the State for 'Environmental Purposes' and 'Sport and Recreation' with conditions; and
2. That the Chief Executive Officer be delegated authority, under s.257(1)(b) of the *Local Government Act 2009*, to negotiate the terms of the agreement and where applicable sign all documentation.

ALTERNATIVE

That Council resolves to not accept trusteeship of Lot 2 on RP175224 at 267 Avalon Road, Sheldon.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr T Bowler
Seconded by: Cr B Townsend

That Council resolve as follows:

- 1 To accept trusteeship of Lot 2 on RP175224 at 267 Avalon Road, Sheldon from the State for 'Environmental Purposes' and 'Sport and Recreation' with conditions; and**
- 2 That the Chief Executive Officer be delegated authority, under s.257(1)(b) of the *Local Government Act 2009*, to negotiate the terms of the agreement and where applicable sign all documentation.**

CARRIED (en bloc)

13.3.2 REVOKE VEGETATION PROTECTION ORDER - 23 JAIDAN PLACE VICTORIA POINT

Datworks Filename: EM Vegetation Protection Orders (Local Law 6)

Responsible Officer: Gary Photinos
Manager City Planning & Environment

Authors: Candy Daunt
Advisor Habitat Protection
Ken Folkes
Aborist

EXECUTIVE SUMMARY

In 1997, Council resolved to protect two mature fig (*ficus*) trees under section 2 of Interim Local Law No 56A on the property located at 23 Jaidan Place Victoria Point.

Due to the declining health of the trees, the owners applied for and were granted a permit to lawfully remove the trees. The dead and diseased fig trees were removed in 2004.

This report outlines the process under Local Law 6 – Protection of Vegetation, Division 2 – Revocation of order, with the Officer's Recommendation that the vegetation protection order for the two fig trees should be revoked by Council.

PURPOSE

That Council resolve to revoke the Vegetation Protection Orders under the provision of Local Law 6 – Protection of Vegetation on the two fig trees that were lawfully removed in 2004.

BACKGROUND

- 9 September, 1992 - Council resolved to rezone Lot 30 on RP 198867 from rural non urban to residential A. Conditions of the Rezoning state that the two fig trees on the property are to be protected. This condition was reflected in the Subdivision approval.
- 25 November, 1997 - Council resolved to declare that the two (2) *ficus* trees situated on the north western boundary of Lot 19 on SP100530 are protected trees under Section 2 on Interim Local Law No 56A.
- 1998 - Local Law 6 (Protection of Vegetation) is enacted
- 28 June, 2004 - The owners applied for a permit to remove the trees and one tree was dead and the other due to disease. Council granted the permit for removal (TC 001890).

- 9 May, 2011 - The owners received a development approval for a realignment of Lot (ROL005533)
- 10th of June, 2011- Public Notification of the Vegetation Protection Order was advertised in the Redland Times. A period of at least 21 days had been allocated to receive public submissions for and against the revocation of the VPO, with the close date of public submission being Friday, 8th of July, 2011. This has occurred as per provisions of Local Law 6. No submissions were received.

ISSUES

Revoking of a Vegetation Protection Order Under Local Law 6 (Protection of Vegetation)

The administrative process outlined in Division 2 – Revocation of order, Local Law 6 – Protection of Vegetation was not undertaken in 2004 when the tree clearing permit was issued. This report finalises the legislative requirements under Local Law 6 – Protection of Vegetation to revoke the order.

This process included public notification, including the calling of public submissions and advice from Council's arborist. Once Council has considered all the necessary information it may, by resolution, revoke the Vegetation Protection Order.

Site Inspection

A site visit was undertaken by Council's arborist and it was identified that as the trees have been lawfully removed their significance is no longer applies and therefore the vegetation protection order should be revoked.

RELATIONSHIP TO CORPORATE PLAN

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation was undertaken with the property owners, Mr and Mrs O'Connor, the Environmental Assessment Team, Legal Services and general public through public notification notice in the Redland Times.

OPTIONS**PREFERRED**

That Council resolve to confirm the revocation of the Vegetation Protection Order under the provision of Local Law No. 6 (Protection of Vegetation) on two fig (*figus*) trees located 23 Jaidan Place Victoria Point.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr T Bowler

Seconded by: Cr B Townsend

That Council resolve to confirm the revocation of the Vegetation Protection Order under the provision of Local Law No. 6 (Protection of Vegetation) on two fig (*figus*) trees located 23 Jaidan Place Victoria Point.

CARRIED (en bloc)

13.3.3 VEGETATION PROTECTION ORDERS VPO 16, 17, 19, 21**Dataworks Filename:** EM Vegetation Protection Orders (Local Law 6)**Attachments:** [Summary of submissions and reports: VPO 16,17,19,21](#)
[VP 16 79 Main Rd Wellington Point \(BAAM\)](#)
[VP 17 12 Somerset St, Alexandra Hills \(BAAM\)](#)
[VP 19 2 Macquarie St, Capalaba \(BAAM\)](#)
[VP 21 10 Somerset St, Alex Hills \(Landzone\)](#)**Responsible Officer:** Gary Photinos
Manager Environmental Management**Authors:** Candy Daunt
Advisor Habitat Protection
Ken Folkes
Aborist

EXECUTIVE SUMMARY

The owners of the properties situated at 79 Main Road, Wellington Point (VPO 16); 12 Somerset Street, Alexandra Hills (VPO 17) and 2 Macquarie Street, Capalaba (VPO 19) had applied for a Vegetation Protection Order (VPO) for various gum trees located on their properties.

A Council officer had applied for a Vegetation Protection Order VPO 21 for one *Eucalyptus Tereticornis* located at 10 Somerset Street, Alexandra Hills.

Council resolved on the 29th of June, 2011 to make an interim VPO under the provision of Local Law 6 – Protection of Vegetation.

This report outlines the outcomes of the expert report, public submissions and the officer recommendation that the VPO for the various gum trees as identified in the expert reports should be confirmed by Council.

PURPOSE

That Council resolve to confirm the Vegetation Protection Orders under the provision of Local Law 6 – Protection of Vegetation on the gum trees identified in the reports prepared by Biodiversity Assessment and Management Pty Ltd (03 August, 2011) and Landzone (dated 04 April, 2011).

BACKGROUND

- Local Law 6 “Protection of Vegetation” was passed in 1998.
- Council resolved on the 29th of June, 2011 to make an Interim Vegetation Protection Order under the provisions of Local Law 6 ‘Protection of Vegetation’ on the identified Eucalyptus trees as described in application VPO 16, VPO

17, VPO 19 and VPO 21; and to make an Interim Vegetation Protection Order under the provisions of Local Law 6 'Protection of Vegetation', on the identified significant trees on the south east property adjacent to VP17, subject to site inspection.

- All identified property owners were notified by registered mail on 8th July, 2011 that the gum trees were now protected by an interim vegetation protection order. Follow up telephone calls were also made to property owners to confirm that they had received and understood the information contained within the letter.
- An expert report for the various gum trees has been undertaken by Biodiversity Assessment and Management Pty Ltd (BAAM), and Landzone has been received and assessed by Council.
- Public Notification of the Vegetation Protection Order was advertised in the Redland Times on Friday the 15th of July, 2011. A period of at least 21 days had been allocated to receive public submissions for and against the VPO, with the close date of public submission being Friday, 5th of August, 2011. This has occurred as per provisions of Local Law 6. Submissions were received for VPO 17 and VPO 19. No submissions were received for VPO 16 and VPO 21.

ISSUES

Making of an Interim Vegetation Protection Order Under Local Law 6 (Protection of Vegetation)

Council has resolved to apply an interim vegetation protection order; however, it only remains in place for six months, while the requirements for establishing a vegetation protection order can be undertaken. These include public notification, including the calling of public submissions and the commissioning of an expert report. The interim order ensures that the vegetation is protected during this time. Once Council has considered all the necessary information it may at a subsequent meeting confirm or revoke the Vegetation Protection Order.

Site Inspection

As per Council's resolution to investigate the inclusion of any significant trees worthy for protection under the provisions of Local Law 6 'Protection of Vegetation', on the on the south east property adjacent to VP17; it has been confirmed that there are no significant trees on this site and therefore the vegetation protection order process on this property will not progress.

Expert Report

The expert reports for the gum trees were commissioned and are attached. The consultants have assessed the gum trees against the grounds of order as nominated in the vegetation protection order application forms.

The expert reports strongly conclude that the identified vegetation is significant using the criteria in Local Law 6 and recommends that the retention and protection of the

trees identified in the attached reports prepared by Biodiversity Assessment and Management Pty Ltd, and Landzone.

Submissions

The summary attachment identifies the submissions and officer response in relation to submissions received for applications VPO 17 and 19. The issues generally relate to the maintenance of the trees, for example leaf and branch drop. It is recommended that a vegetation management guideline for the appropriate management of the protected vegetation is prepared and implemented for these properties to ensure issues of tree maintenance are addressed on a regular basis.

Confirming the Vegetation Protection Order

These trees are strong candidates for protection based on the outcomes of the expert report, and in line with Council's current strategic approach of broader protection of urban trees within the City. Taking into account the importance of these trees in a local and state context and submission were received, it can be recommended that Council confirm the Vegetation Protection Order.

It would be a condition under a Vegetation Protection Order that a vegetation management guideline is prepared and implemented for the properties identified in the application VPO 17 and 19. It would also be a condition under the Vegetation Protection Order that damage to the vegetation can only occur where Council has issued a permit for such works.

RELATIONSHIP TO CORPORATE PLAN

1. Healthy natural environment

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

- 1.1 Increase biodiversity by taking informed action to protect, enhance and manage our local ecosystems
- 1.2 Stop the decline in population of the koala and other species at risk through advocacy, protecting and restoring vital habitat and increasing community engagement and action

FINANCIAL IMPLICATIONS

Redland City Council

There are minor financial implications with this application associated with in-kind (advice) to the owners when required.

Owner

There are costs to owners and/or applicants of \$157 application fee associated for a permit to damage protected vegetation.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has been undertaken with the owners of the properties and adjoining neighbours where appropriate.

Consultation was also undertaken with Environmental Management; Environmental Education (Habitat Protection Extension Team); Development and Community Standards; Landzone and BAAM (external consultants) and the general public, through the public notification process.

OPTIONS

PREFERRED

That Council resolve

1. To confirm the Vegetation Protection Orders under the provision of Local Law 6 – Protection of Vegetation on the gum trees identified in the reports prepared by Biodiversity Assessment and Management Pty Ltd (03 August, 2011) and Landzone (dated 04 April, 2011);
2. That damage to the vegetation is only permitted under Section 27 (j) of Local Law No. 6 (Protection of Vegetation) “if the damage is allowed under a permit issued by Council under the provisions of this Local Law”; and
3. That a vegetation management guideline is prepared and implemented for the properties listed in Vegetation Protection Order application VPO 17 and 19 under Section 21 of Local Law No. 6 (Protection of Vegetation).

ALTERNATIVE

That Council resolve not to confirm the Vegetation Protection Order Orders under the provision of Local Law 6 – Protection of Vegetation on the gum trees identified in the reports prepared by Biodiversity Assessment and Management Pty Ltd (03 August, 2011) and Landzone (dated 04 April, 2011).

OFFICER’S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr T Bowler

Seconded by: Cr B Townsend

That Council resolve as follows:

1. **To confirm the Vegetation Protection Orders under the provision of Local Law 6 – Protection of Vegetation on the gum trees identified in the reports**

prepared by Biodiversity Assessment and Management Pty Ltd (03 August, 2011) and Landzone (dated 04 April, 2011);

2. That damage to the vegetation is only permitted under Section 27 (j) of Local Law No. 6 (Protection of Vegetation) “if the damage is allowed under a permit issued by Council under the provisions of this Local Law”; and
3. That a vegetation management guideline is prepared and implemented for the properties listed in Vegetation Protection Order application VPO 17 and 19 under Section 21 of Local Law No. 6 (Protection of Vegetation).

CARRIED (en bloc)

13.3.4 REDLANDS HOUSING STRATEGY 2011 - 2013

Datworks Filename:	LUP Redlands City Housing Strategy
Attachments:	<u>Attachment 1 - Redlands Housing Strategy 2011-2031 Report</u> <u>Attachment 2 - Housing Needs Assessment</u> <u>Attachment 3 – Process Used to Develop Housing Strategy</u> <u>Attachment 4 – The Five Outcomes</u> <u>Attachment 5 – Consultation Process</u>
Responsible Officer:	Gary Photinos Manager City Planning & Environment
Author:	Martin Hunt Principal Advisor City Wide Planning

EXECUTIVE SUMMARY

The Redlands Housing Strategy 2011-2031 is Council's first formal housing policy to address local housing challenges in the Redlands and represents a coordinated policy. It has been prepared in response to specific objectives identified in the Community Plan 2030 and Corporate Plan 2010-2015.

The outcomes of the Strategy will inform a number of important changes to Council's overall housing policy framework including informing the new planning scheme preparation and changes to non-planning scheme related housing policies. The drafting of the housing strategy is a statutory requirement pursuant to the Sustainable Planning Act 2009 (SPA) and the Local Government Act 2009 (LGA).

The Strategy has been through a process of consultation with key stakeholders, both to identify the key housing challenges in the Redlands, and also to determine ways to manage these challenges. The Housing Strategy represents a collaborative body of work, responding to a wide range of views on how to meet the diverse and future needs of the community.

It is recommended that the Strategy be adopted, and then implemented under the leadership of the Redlands Housing Task Group. Following Council's formal adoption of the Strategy, the recommendations will need to be incorporated into Council's Operational Plan/s and future budget/s along with incorporation into the new Redlands Planning Scheme.

PURPOSE

That Council resolve to endorse the Redlands Housing Strategy and supporting documents.

BACKGROUND

Work on the Redlands Housing Strategy 2011-2031 commenced in mid 2010 in partnership with a project consortium comprising Council, 99 Consulting, SGS Economics and Planning, and John Gaskell Planning Consultants. The project consisted of 3 stages:

1. **Stage 1 Scoping Study** – to set out the scope and overall direction of the strategy
2. **Stage 2 Background Studies** – comprising:
 - i. A Housing Needs Assessment - analysing data about the current and future population and housing market in the Redlands
 - ii. A Planning Scheme Review - barriers and opportunities in the current Planning Scheme which are likely to help or hinder the task of meeting future needs.
 - iii. A Non-Planning Scheme policy Review – Council’s current non-planning scheme interventions in the housing market.
3. **Stage 3 Redland Housing Strategy** – this built on the previous four aspects of the project to answer the question “what can we do, as a local government, to address the Redland’s housing challenges?”

ISSUES

COUNCIL HAS A STATUTORY OBLIGATION TO PREPARE A HOUSING STRATEGY

The Redland Housing Strategy 2011 – 2031 has been developed in response to –

- a range of statutory obligations and policy drivers; and
- current and future housing issues.

Council has a statutory obligation to develop a housing strategy in accordance with the Sustainable Planning Act 2009 (SPA) and the Local Government Act 2009 (LGA). SPA gives legal effect to State Planning Policy 1/07 Housing and Residential Development (SPP 1/07), which requires Council to do a housing needs assessment and a planning scheme analysis when amending the planning scheme. It is also a requirement of SPP 1/07 to amend the planning scheme according to the findings of the needs assessment and analysis. In addition, the Local Government Act 2009 gives legal effect to Council’s Corporate Plan.

A key strategic priority for land use in the Redland City Council Corporate Plan 2006 – 2010 was to develop a housing strategy to respond to a range of housing challenges in the Redlands.

HOUSING ISSUES IDENTIFIED IN COMMUNITY PLAN

The Strategy sought to address a range of local housing issues, many of which were identified through community engagement for the Redlands 2030 Community Plan, in the research carried out for the Redlands Social Infrastructure Strategy 2009 and in the preparation of the Local Growth Management Strategy 2008 (LGMS). These included:

- The need for clear definitions and consistent use of terms such as housing affordability, affordable housing, housing stress and adaptability. These terms need to be defined and clarified in terms of their meaning in the Redlands context.
- Diversity of housing choices - whether there is adequate and appropriate housing to meet community needs.
- Declining housing affordability and increasing housing stress, and the impacts of this declining affordability on households.
- Tenure types – the implications of tenure types on affordability and housing stress for those on low-medium incomes.
- The concept of “affordable living” in the context of transport and service costs, particularly in the Southern Moreton Bay and North Stradbroke Islands (SMB & NSI). The relationship between location, housing affordability and affordable living needs to be explored.
- The need for flexibility of accommodation, and the current adaptability of buildings to changing social and demographic trends.
- A shortage of affordable housing. There is a small social housing sector in Redlands and a shortage of crisis accommodation. Partnerships, policy and mechanisms to address this shortfall needed to be investigated.
- The implications of an ageing population for housing size, type, design and housing affordability.
- The housing needs of Indigenous people in our Redland communities.
- The challenges young people face in accessing affordable housing in the Redlands.
- The increase in the number of people at risk of homelessness and the provision of adequate accommodation and support services to address this.
- The question of cultural and behavioural change regarding diverse housing types and forms, particularly in terms of higher-density living.

STAKEHOLDER GROUP CONSULTATION ISSUES

Some of the themes raised in the first round of consultation were as follows. It should be noted that these were general comments and did not necessarily reflect the views of all those present at the time.

The difficulty of achieving higher densities in Redlands

Developers consulted in this process expressed the view that in the Redlands it is difficult to deliver financially viable medium density housing projects outside key central locations such as Cleveland and Capalaba. According to some of the developers consulted, this is largely due to local market conditions and a lack of demand, and not so much a matter of planning regulation. Members of the Bayside Housing Network reflected on the type of community opposition medium density housing developments have recently attracted.

The challenge of land supply

Some of the developers consulted, and the participants in the Quandamooka Forum, commented on the challenge of land supply requirements over the next 20 years. The Forum commented particularly on the situation on North Stradbroke Island where there is very little developable land, but there is a likelihood of an influx of people following successful Native Title negotiations. Developers commented on a lack of serviced land in general.

A perception of inflexibility and lack of timeliness in Council's development assessment process

Most of the developers consulted and the participants in the Aged Care Providers Network expressed a strong view that Council takes too long to process development applications and is not sufficiently flexible in the application of planning policy.

Balance between environmental and housing needs

There was a strong perception amongst developers, aged care providers and to some extent also social housing providers that at present environmental preservation maybe over-emphasised at the expense of housing development.

Aged Care Facilities

Aged Care providers expressed a strong view that the planning scheme does not sufficiently support the existing requirements of the aged care industry. In their view, retirement village projects are processed as simply "standard" housing developments, resulting in inappropriate assessment of project components such as car parking and infrastructure requirements.

Island Issues

The Quandamooka Forum focused on the specific situation on the Islands (especially North Stradbroke). They commented on a likely increase in demand for housing as a result of Native Title decisions, and on the difficulty of achieving this within current planning and infrastructure arrangements.

Housing Affordability

Social housing providers noted that there has recently been a rapid expansion of social housing in the Redlands and when this all comes into operation it should result

in easing some of the pressure on the social housing system. However, long-term plans are unclear. Developers mainly commented on the difficulty of achieving affordability given land and development costs and spoke of the need for incentives to improve affordability.

Link between housing and economic development

A number of comments linked housing and economic development in various ways, including:

- the aged care and retirement living industries' role as major employers in the Redlands;
- housing development as an employment and economic development opportunity for Aboriginal and Torres Strait islander people; and
- the need to ensure that local employment opportunities grow along with housing.

THE REDLANDS HOUSING STRATEGY WORKSHOP

The Housing Strategy Workshop, held on 30 May 2011, built on these insights. This workshop involved a gathering of representatives from a number of sectors including:

- the development industry;
- non-profit housing and homelessness organisations;
- aged care providers;
- the Quandamooka traditional owners;
- the Queensland Department of Communities; and
- Council staff from a number of different groups.

Participants intensively workshopped each of the five outcomes.

For Outcomes 1 and 2 participants were asked to respond spatially, working in groups to determine where the extra 21,000 dwellings would be best located. This resulted in a number of alternative solutions to this question, and a shared appreciation of the challenges of the task. For the other three outcomes, participants were asked to brainstorm actions which would help achieve the goal. As the workshop proceeded, the lists of suggestions were posted on the walls of the meeting room and participants were invited to vote on the ones they supported the most strongly.

Many of the actions and approaches suggested - especially those strongly supported by the group - are incorporated into the final housing strategy report.

RELATIONSHIP TO CORPORATE PLAN

1. Healthy natural environment

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

- 1.1 Increase biodiversity by taking informed action to protect, enhance and manage our local ecosystems

2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

- 2.1 Achieve sustainability through strong leadership and innovation, and by effective planning and managing our services, assets and resources
- 2.2 Promote, support and encourage commitment to green living in our community by improving residents' understanding of climate change and achieving greater water, energy and waste conservation and efficiency
- 2.5 Achieve greater use of public transport by advocating for improved access to innovative and high quality services
- 2.6 Conserve energy and water, improve efficiency and reduce greenhouse gas emissions resulting from Council's energy consumption

4. Quandamooka Country

The rich Aboriginal heritage of the Redlands (Quandamooka) and the Traditional Owners' ongoing custodianship of Quandamooka land and waters will be widely understood and respected, and we will work together for the future of Quandamooka Country

- 4.6 Build on Council's partnership with local Aboriginal organisations to strengthen shared planning, service delivery, advocacy and decision-making, using the Quandamooka Aboriginal Community Plan to guide our management of assets and services

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.2 Manage population growth in a compact settlement pattern, having defined the sustainable carrying capacity of the city and limits to population growth
- 5.5 Plan and develop a network of accessible centres that provide a wide range of retail, commercial and community services along with local employment opportunities
- 5.6 Manage the built environment in a way that creates accessible and user friendly spaces and maintains our local character and identity, ensuring all new developments use high quality design that reflects our sub-tropical climate, promotes health, community harmony and wellbeing

- 5.8 Plan and advocate to connect the city's communities with improved public transport including a road, ferry, cycling and walking network that provides safe and efficient movement within the city and the region and supports physical activity; and promote efficient and environmentally responsible private transport
- 5.9 Promote housing diversity, choice and affordability to address the city's current and future needs, incorporating medium density housing within and around the city's centres and transport nodes
- 5.11 Provide for 'place making' throughout the city through creative and inclusive master planning, local area planning, public art and heritage planning and precinct character planning processes to manage development at a local level

6. Supportive and vibrant economy

Businesses will thrive and jobs will grow from opportunities generated by low impact industries, cultural and outdoor lifestyle activities, ecotourism and quality educational experiences.

- 6.1 Bolster the local economy and local employment by providing business support to local companies, promoting social enterprise and providing opportunities for creativity, diversity and entrepreneurial activity

7. Strong and connected communities

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

- 7.3 Increase community safety, health and wellbeing by planning and delivering programs, services, partnerships, regulations and education
- 7.8 Support "Ageing Well in the Redlands", to enable active participation in all aspects of community life

FINANCIAL IMPLICATIONS

There are no immediate financial implications other than initiating amendments to the Redlands Planning Scheme. Recommendations for future local area planning, modelling, joint venture projects and incentive schemes will need to be considered as part of future budgets. In the short to medium term, there are financial implications for the actions identified and as such detail planning and costing will be presented through budget preparation and adoption processes.

The Redlands Housing Strategy's preparation and other associated costs are included in 2010/11 Budget. As the final payment was not made on the project before the end of the last financial year and adjustment will need to be made in Q1 to cover the amount of the final invoice for this project.

PLANNING SCHEME IMPLICATIONS

It is considered that the adoption of the Strategy and its actions will translate directly into the new Redlands Planning Scheme. The drafting of the new planning scheme will commence in the 2011/2012 Budget period.

CONSULTATION

To complement the broad community consultation which informed the Community Plan we have undertaken consultation with stakeholders who have a direct role with housing in the Redland and have an intimate understanding of the housing issues relevant to their respective disciplines.

The consultation process is summarised in Attachment 5.

OPTIONS

PREFERRED

That Council resolve to adopt the Redlands Housing Strategy 2011 – 2031 as attached; (Attachment 1) as the basis for:

1. The drafting of the new Redlands Planning Scheme;
2. Informing Council's budget, capital works and operational plans;
3. Providing Council with an advocacy tool for liaison with the State Government, private sector and not-for-profit companies on key planning issues;
4. Guiding and inform future detailed design and planning processes pertaining to housing in the Redlands; and
5. Establishing of the Redlands Housing Task Group, with a mandate to implement the actions recommended in the Strategy.

ALTERNATIVE

That Council not resolve to adopt the Redlands Housing Strategy 2011 – 2031 as attached; (Attachment 1).

OFFICER'S RECOMMENDATION

That Council resolve to adopt the Redlands Housing Strategy 2011 – 2031 as attached; (Attachment 1) as a basis for:

1. The drafting of the new Redlands Planning Scheme;
 2. Informing Council's budget, capital works and operational plans;
 3. Providing Council with an advocacy tool for liaison with the State Government, private sector and not-for-profit companies on key planning issues;
 4. Guiding and inform future detailed design and planning processes pertaining to housing in the Redlands; and
 5. Establishing of the Redlands Housing Task Group, with a mandate to implement the actions recommended in the Strategy.
-

COMMITTEE RECOMMENDATION

1. That this item be deferred to the October Planning & Policy meeting with a Councillor workshop prior to the Committee meeting, with Councillors to send questions, issues etc to officers by Monday 12 September 2011; and
2. That the Chief Executive Officer prepare a Briefing Note outlining the requirements for planning scheme development under the *Sustainable Planning Act 2009*. The briefing note to include as relates to Redlands:
 - a. Purpose;
 - b. Processes;
 - c. Timeframes;
 - d. Planning studies required; and
 - e. How integration of Council strategic planning documents, particularly the 2030 Community Plan, occurs.

COUNCIL RESOLUTION

Moved by: Cr T Bowler
Seconded by: Cr K Reimers

1. That this item be deferred to the November Planning & Policy Committee meeting; and
2. That the Chief Executive Officer prepare a Briefing Note outlining the requirements for planning scheme development under the *Sustainable Planning Act 2009*. The briefing note to include as relates to Redlands:
 - a. Purpose;
 - b. Processes;
 - c. Timeframes;
 - d. Planning studies required; and
 - e. How integration of Council strategic planning documents, particularly the 2030 Community Plan, occurs.

CARRIED

13.4 GENERAL BUSINESS

Permission was granted for Cr Elliott to bring forward the following item of General Business.

13.4.1 REVIEW OF MCU REQUIREMENTS ON SMALL LOT APPLICATIONS

Request that a review be undertaken of the Material Change of Use requirements on small lot applications and overlay requirements on development applications.

COUNCIL RESOLUTION

Moved by: Cr T Bowler

Seconded by: Cr B Townsend

That the General Business item be noted.

CARRIED (en bloc)

14 CUSTOMER SERVICES COMMITTEE 21 SEPTEMBER 2011

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That the Customer Services Committee Minutes of 21 September 2011 be received.

CARRIED

[Customer Services Committee Minutes 21/9/2011](#)

14.1 CUSTOMER SERVICES**14.1.1 MONTHLY REPORT FOR CITY SPACES GROUP**

Datworks Filename: GOV Reports to Committee - City Spaces

Attachment: [City Spaces Attachment July](#)

Responsible Officer: John Frew
Acting Manager City Spaces

Author: Tracy Carrick
Group Administration Co-ordinator

EXECUTIVE SUMMARY

The core activities of the City Spaces Group are contained within this report and cover the period 1 July to 31 July 2011.

- The Roads and Drainage Maintenance Unit;
- Parks and Conservation Unit and;
- Environmental Education Unit;

have all contributed to this report.

PURPOSE

To provide information to Council on the activities undertaken by the City Spaces Group.

BACKGROUND

The City Spaces Group undertakes the day to day operational activities of environmental education and environmental extension programs, the maintenance of roads, drains, marine and quarry facilities and the maintenance of Council's parks reserves and assets. This range of activities is undertaken by Council's day labour and contractor workforce.

The group generally operates between the hours of 7am to 4.45pm weekdays with an on call service for after hours, however the environmental education operates 6 days per week and many evenings.

ISSUES**ROADS AND DRAINAGE UNIT – Unscheduled Activities and Significant Events****Graffiti**

54 instances for a cost of \$2235.25

Vandalism

93 Instances of Vandalism

Illegally Dumped Refuse

11.55 tonnes waste / cost to dispose = \$1313.65

Activities Status

All Activities on target.

PARKS AND CONSERVATION UNIT– Unscheduled Activities and Significant Events**Graffiti**

24 instances for a cost of \$1180.00

Vandalism

2 instances of Vandalism

Illegally Dumped Refuse

.70 tonnes waste / cost to dispose = \$86.10

Activities Status

All Activities on target.

ENVIRONMENTAL EDUCATION UNIT– Unscheduled Activities and Significant Events

- IndigiScapes won the Eco-tourism category at the 2011 Moreton Bay & Islands Tourism Awards. This is the fourth year in a row we have won this category at the awards and are now entered into the state awards.
- Three staff attended the 6th World Environmental Education Congress in Brisbane. This is the first time this international congress had been held in Australia and Redland City Council was represented in the foyer with a stall and a presentation was given about Council's Habitat Protection Programs and how they achieve environmental objectives to this international audience.
- *Totally Wild* and *Great South-east* both filmed segments at IndigiScapes during July, dates to air are not yet available.
- New interpretive signage on wetlands was installed in the IndigiScapes gardens.
- The kid's audio tours about koalas and bandicoots were launched at IndigiScapes. Visitors can borrow a MP3 player and enjoy the tour along the

tracks, encouraging kids to imagine what it is like to be a koala or bandicoot and to better understand their habits and threats.

Extension Programs

- National Tree Day was held at Creekside Circuit West, Victoria Point on 31 July. The morning was a great success with 4000 plants in the ground and about 100 participants.
- The departure of two of our three Habitat Protection staff has left a bit short-handed in this area. As a result, a couple of projects are being put on hold but support for our participants continues the best we can until new staff are on board.

RELATIONSHIP TO CORPORATE PLAN

1. Healthy natural environment

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

3. Embracing the bay

The benefits of the unique ecosystems, visual beauty, spiritual nourishment and coastal lifestyle provided by the islands, beaches, foreshores and water catchments of Moreton Bay will be valued, protected and celebrated.

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

CONSULTATION

This report was prepared in consultation with Unit Service Managers and numerous staff within the City Spaces group.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That Council resolve to note the report.

CARRIED (en bloc)

14.1.2 MONTHLY REPORT FOR PROJECT DELIVERY GROUP

Datworks Filename: GOV Reports to Committee – Project Delivery Group

Attachments: [Attachment 1 for PDG Report August 2011](#)
[Attachment 2a for PDG Report August 2011](#)
[Attachment 2b for PDG Report August 2011](#)
[Attachment 3 for PDG Report August 2011](#)

Responsible Officer: Brad Salton
Manager Project Delivery Group

Author: Delia Dowthwaite
Project Administrator

EXECUTIVE SUMMARY

The Project Delivery Group monthly report is presented to Council for noting.

PURPOSE

The report provides a status and overall financial summary for projects undertaken by the Project Delivery Group in the 2011-12 financial year.

BACKGROUND

The Project Delivery Group (PDG) is responsible for the delivery of capital and major operational projects. This involves developing detailed designs and costing for each project, coordinating the quotation or tendering process and the project delivery and/or construction of the works program.

ISSUES

Listed below are projects that reached practical completion in the month of August 2011.

- 40165 Burnett St, Wellington Pt – pedestrian pathway
- 40169 Aquatic Pde, Beth Boyd Park Thorneside – physical activity station & seating
- 46241 Main Rd, Wellington Pt – causeway reconstruction
- 20609 Cleveland Aquatic Ctr, Cleveland – 25m pool concourse resurfacing
- 45213-2 Cleveland Aquatic Ctr Carpark, Cleveland – reseal carpark
- 40234 Fish 'N' Creeks Trial Set up, Cleveland - supply of infrastructure & services

RELATIONSHIP TO CORPORATE PLAN

8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

- 8.5 Be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Survey Services Manager, Design Services Manager, Project Management Services Manager and Construction Projects Services Manager have been consulted in the preparation of this report and are supportive of the recommendation.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That Council resolve to note the report.

CARRIED (en bloc)

14.1.3 MONTHLY REPORT FOR CITY ENTERPRISES GROUP

Datworks Filename: GOV Reports to Committee - Commercial Services

Responsible Officer: Elisa Underhill
Manager City Enterprises

Author: Robert Walford
A/Service Manager - RedWaste

EXECUTIVE SUMMARY

The core activities of the City Enterprises Group are contained within this report and cover the period 1 July to 30 July 2011.

- RedWaste Business Unit

Has contributed to this report.

RedWaste is a 'Type 2' business unit that reports monthly to Council. On a quarterly basis the unit will report its performance against the key performance indicators included in the annual business performance plan.

PURPOSE

To provide monthly updates to Council on the activities undertaken by the City Enterprises Group, and on a quarterly basis report on the performance of RedWaste against key performance indicators.

BACKGROUND

The RedWaste unit undertakes the day to day operational activities of Council's waste collection and disposal facilities, investigation and remediation of closed landfills and undertakes forward planning to meet the City's future waste needs and infrastructure. This range of activities is undertaken by Council's day labour and contractor workforce.

The group generally operates between the hours of 7:00am to 4:45pm weekdays with an on call service for after hours, with the waste facilities operating seven days per week.

ISSUES

REDWASTE BUSINESS UNIT

New Waste Services

Council's decision to adopt the third, green waste organics bin is a significant step in reducing biodegradable municipal waste to landfill and a landmark event in Council's waste history. In addition to the green waste bin, the ability to offer residents the

choice of a smaller or larger recycling bin resulted in 1,050 requests for new bin options in July comprising 450 greenwaste services, and 600 waste/recycling bin exchanges.

Through targeted marketing and service promotion it is expected that the uptake of new bin options will increase for some months. The RedWaste team have been working tirelessly to provide this service and ensure timely delivery.

Complaints

One odour complaint was received during July concerning the Birkdale Landfill. In preparation for final filling, an area of the face was opened which contained old rubbish i.e. one year old plus. The odour fence was being used in conjunction with the spraying of the waste material with a diluted mixture of the deodoriser. Due to low rainfall in preceding months, odour generation has decreased and combined with improved landfill management odour complaints have decreased significantly.

Site Reports

Birkdale Landfill and Transfer Station

All landfilling operations have been continuing as normal. Landfilling activities were focused on the South West batter section of the landfill. Significant quantities of soil and fill were uncovered resulting in increased void space for waste filling. A monthly ground survey was undertaken to assess remaining void space and life of the Landfill. Clay capping of the landfill to prevent stormwater infiltration has commenced in one area of the landfill.

Expansion of the landfill gas collection network has begun with the drilling of additional landfill gas wells in newly capped area.

Redland Bay Waste Transfer Station

All waste handling operations have been continuing as normal.

A significant quantity of Asbestos was illegally dumped at the sites' hardfill stockpile between Wednesday 6th and Friday 8th July 2011. RedWaste Officers and onsite waste contractors with support from the Safety and Wellbeing Unit cleared the site of asbestos in accordance with legislation and Council policy, preventing serious exposure to the public.

Giles Road Hardfill site

All operations have been continuing as normal.

North Stradbroke Island Waste Transfer Stations

All operations have been continuing as normal.

SMBIs and Coochiemudlo Island Waste Transfer Stations

All operations have been continuing as normal.

Closed Landfill Operations

Some leachate breakouts were noticed at Judy Holt Park eastern side. Leachate management works were carried out immediately and all leachate breakouts were stopped.

Waste Education Activities

July 2011

Highlights of the month

- Wellington Point State School begun the roll out of their grant that they received from the Department of Environmental Resource Management (DERM) with the help of Council this month. This included the introduction of additional recycling bins throughout the school as well as detailed lessons for all the students on how to use the new comingled recycling bins correctly. Stickers, posters and flyers were also part of this grant and will assist the school in continuing their waste minimisation campaign. In the coming months they hope to add five compost bins to their school as well as organics caddies to collect organics for their composts and two aerators.
- On hold messages for Redland City Council:
 - New bin options – register interest today
 - Opening hours for Waste Transfer Stations – winter hours
- Advertisement in the Bayside Bulletin: Items that are free at Council Waste Transfer Stations (1 July)
- An article: *Rethink your rubbish*, featured in Council's 'Beating round the bush' edition (July to December 2011)
- Bayside Bulletin advertisement - Budget 2011-2012, Mayor's message. Waste feature.
- Snapshots in Bayside Bulletin:
 - New Council bin system set to save you money and help the environment! (5 July)
 - Many things are still free at transfer stations (12 July)
 - New green waste bins (12 July)
 - New bin service times (19 July)
 - Asbestos safety reminder (19 July)
 - New Council bin system set to save you money and help the environment! (26 July)

Locations of visits

- Redland Bay State School – three Grade 1 classes

Wellington Point State School: - 16 classes in total across the school.

Activities Status

Comments – All Activities on target.

Waste Strategy

Federal Waste Strategy

The *Product Stewardship Act 2011* came into effect on 8 August 2011 and the Federal Government is drafting regulations under the Act to underpin industry arrangements for collecting and recycling end-of-life televisions, computers and computer peripherals. The Regulations outline the requirements for importers and manufacturers of televisions and computers under the National Television and Computer Product Stewardship Scheme, including recycling targets and access to collection services. The exposure draft of the Regulations is expected to be released in early September 2011 for a four week public consultation period and an officer from the business unit will attend the information session.

Work is underway on assessing the proposed Federal Carbon pricing mechanism and identifying its impacts on Council's waste activities. The Australian Local Government Association (LGAQ) has drawn the Government's attention to the incremental and disproportionate impact of this legislation on local government costs which will be borne by ratepayers through higher rates, with potentially no environmental benefits as they have stated that landfills contribute 3% of Australia's carbon inventory. LGAQ is in discussions with the Local Government Infrastructure Services and the other government associations to develop a nationally consistent methodology to undertake full modelling of the impacts of the carbon tax on local government. A more detailed briefing note will be prepared for Council summarising the information available to date.

State Waste Strategy

The draft Waste Reduction and Recycling Bill 2011 is undergoing review by a parliamentary committee, who will report to Parliament on 23rd September. The draft Regulations have also been released for review and comments are due back by 26 September. The Regulations provide further detail, such as definitions of waste, exempt wastes and how to calculate the levy. LGAQ will be compiling feedback from Councils for a joint submission.

LGAQ will begin consultation in October on the Sustainable Futures Fund (SFF) Business Plan as they are identifying suggested projects under the Plan to utilise the first \$10 million proposed to be allocated for 2011/2012 from the Department of Environment and Resource Management (DERM) to local government. Officers understand that LGAQ are also in discussions with DERM about the role the SFF can play in accelerating the abatement activities of the Carbon tax impacts on the landfill sector.

RELATIONSHIP TO CORPORATE PLAN

1. Healthy natural environment

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

3. Embracing the bay

The benefits of the unique ecosystems, visual beauty, spiritual nourishment and coastal lifestyle provided by the islands, beaches, foreshores and water catchments of Moreton Bay will be valued, protected and celebrated.

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was not consulted as it is not considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

This report was prepared in consultation with Group Manager City Enterprises, Senior Advisor Waste Planning, A/Service Manager RedWaste and numerous staff within the RedWaste unit.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That Council resolve to note the report.

CARRIED (en bloc)

14.1.4 MONTHLY REPORT FOR COMMUNITY AND CULTURAL SERVICES GROUP JULY 2011

Datworks Filename:	GOV Reports to Committee - Customer & Community Services (CCS)
Attachment:	<u>Customer and Community Services Performance Reporting July 2011</u>
Responsible Officer:	Louise Rusan General Manager City Services
Author:	Jodi Marchant Group Business Services Coordinator

EXECUTIVE SUMMARY

This report outlines the key monthly activities for the Community & Cultural Services including:

- Human Services Unit;
- Cultural Services Unit;
- Leisure and Recreation Unit;
- Customer Service Unit;
- Redland Performing Arts Centre

PURPOSE

To provide information to the Council on current performance levels and significant issues affecting service delivery.

BACKGROUND

The Community & Cultural Services (C&CS) Group delivers a wide range of services at multiple locations throughout the City. The Group comprises five Units; these being Human Services, Cultural Services, Leisure and Recreation Services, Customer Service and Redland Performing Arts Centre.

While the group has its predominant focus on community services delivery a number of the services are operational under the Code of Competitive Conduct (Type 3 Businesses) under the Local Government Act. These include the Redland Performing Arts Centre, Straddie Holiday Parks and School Age Care Services.

Each of the teams in the Group reports monthly against a set of performance indicators. Variations from performance expectations are highlighted in the attached annexure. Achievements are also reported on as well as significant future events. Program deliverables and key projects are reported in tables. Each Service Manager summarises the most significant of these each month within the report to the Customer Services Committee. The annexure is provided for Councillors for reference to more detailed reporting if required.

ISSUES

Human Services Unit:

Refer attachment 1

- School Age Care;
- Respite;
- Home Assist Secure;
- Community Grants Program;
- Community Development.

Summary of Activities

- Round One 2011 - 12 Community Grants and RADF Programs opened 25 July and will close on 2 September. Grant Writing workshops have been held with 53 people attending.
- The Community Development Team continues to co-ordinate a number of very successfully Service Provider Networks. The Redlands Youth Network recently met at the Cage Youth space with some 30 service providers attending. The Redlands Interagency Network is planning an Indigenous Cultural Awareness Tour of North Stradbroke Island on 19 August with some 40 people booked in for this tour. The Redlands Disability Network is working towards an event to be held in Disability Awareness Week.
- A funding application has been submitted to Suncorp Insurance's Crime Prevention Grants for a project to engage with young people in the Victoria Point CBD.
- Support has been provided to a range of Seniors Week Activities including RDCOTA Seniors Walk at the Donald Simpson Centre Park on 21st August; Inspiring Seniors at Redlands Sports Club on 26th August and the Donald Simpson Centre Seniors Week Programme 20th - 28th August.
- The RADF Annual General Meeting and Showcase of RADF projects to celebrate Arts Queensland's 20 years of RADF was held on Thursday 21 July.

Cultural Services Unit:

Refer attachment 2

- Libraries
- Redland Art Gallery
- Museums

Summary of Activities

Libraries:

- Project Gutenberg - we now provide access to 15,000 Public Domain eBooks through our OverDrive website. These titles are now limited by Digital Rights Management so our clients can borrow any of these titles without impacting on their OverDrive borrowing limits, keep the titles if they like and there is no

restriction on the number of clients borrowing the same Project Gutenberg title at the same time.

Art Gallery:

- The Redland Art Gallery entered the Jumpers and Jazz Festival in Warwick. Entrants knit/crochet jumpers for the trees on the main street of Warwick and RAG volunteers knitted and crocheted a tree jumper around the theme Starry Starry Night. There were 144 entries for this festival and the Redland Art Gallery was highly commended for their entry.
- On 7 July the Redland Art Gallery e-newsletter was launched. This provides mail recipients with an option to receive electronic invitations and updates rather than hard copies. This has reduced the amount of printing required and postage costs.
- RAG Exhibitions/Events booklet for the period 11 July 2011 to 22 January 2012 was launched.

Museum:

- The Memorandum of Understandings between Redland City Council and the Redland Museum and North Stradbroke Island Historical Museum has now been signed by all parties. The Redland Museum has received their first quarterly payment and the North Stradbroke Island Historical Museum has received its full payment of the grant plus the first quarterly payment of the money for the Oodgeroo Project.

Leisure & Recreation Unit:

Refer attachment 3

- Major Venues (Showgrounds, Aquatic Centre and Russell Island Pool);
- Community Halls;
- Recreation (Lifeguard Services);
- Cemeteries;
- Camping Grounds (Straddie Holiday Parks).

Summary of Activities

- In partnership with Sporting Wheelies and Disabled Association, Redlands is hosting a Local Sports Connect Forum on the 30 August 2011 to bring together the Disability (provider) sector and Sport (Supplier) sector together to create opportunities for more inclusive programs at a local level. Funding from the Sport and Recreation Services has been provided to Sporting Wheelies to work in the Redlands over the next 3 years in the delivery of this framework.
- Working with QLD Health in the implementation of a 6 month Heart Moves program for SMBI commencing in August. QLD Health has provided \$11,500 towards this program. The program is an initiative of the Heart Foundation that aims to encourage people at risk or long term inactive people into low intensity activity. This program will compliment work already being supported by the

Local Sport and Recreation Officer and funding provided by Sport and Recreation Services under Active Inclusion.

- Ongoing issues between schools and sporting club over the use of fields not only at the showgrounds but in other sports parks as well. Increasingly schools are requesting to use these spaces as they are sport specific and of a high standard. The majority of our sports parks are at capacity and with this increase usage puts additional pressure on the fields which has limited time to recover. Growing disparity with schools charging for sports field usage and yet for schools to use Council sports fields there is no charge. Currently sporting clubs are increasingly becoming frustrated at the extra expense to maintain the increase usage with school use. In addition there are some school groups who are not booking these fields through the parks bookings system hence we have no means of contacting users to the conditions of the fields or field closures.
- Expressions of interest sought for September School Holidays have been very popular with over 40 activities being planned.

Customer Services Unit:

Refer attachment 4

Summary of Activities

- No significant major activities to be reported for this month.

Redland Performing Arts Centre:

Refer attachment 5

Summary of Activities

Entrepreneurial Program:

- RPAC presented the second performance in the seniors' concert series – Barry Crocker's 'Banjo' – on Saturday, 2 July, which attracted 489 patrons (97.8% of capacity). Barry Crocker is regarded as one of the 'Greats' in the Australian entertainment industry and was awarded an Order of Australia in 1987 for services to the Australian entertainment industry and to charity.
- Waltzing Our Matilda, the eighth production in the season, featured on 31 July and attracted 421 patrons (84.2% of capacity). Waltzing Our Matilda charmed audiences in Brisbane and on tour in 2009. Opera Queensland remounted this delightful production for its 2011 Season commencing with a Brisbane show prior to heading to RPAC for one show only. The production then toured Queensland with performances in Roma, Chinchilla, Stanthorpe, Warwick, Gympie, Ipswich, Logan and the Gold Coast. There was a strong growth in attendance, with an increase of approximately 40% at this Opera Queensland performance, as compared to their first performance at the centre in the 2010 season.
- RPAC's entrepreneured performances in July attracted 910 patrons (91% of capacity).

Community Arts Display Space:

- In July local artist Angie Beighton displayed part of her collection of 3D art in the Community Arts Display Space. This art form is constructed with composite materials and processes, some used in boat building and other industrial applications, with other more traditional art techniques to produce resilient yet lightweight wall sculptures. Angie's home on Macleay Island allows her access to the natural world that most of us are distanced from. Isolating a moment, a perspective, a nook, a viewpoint and enhancing the sense of place in the world, the work captures and experience as much as it does the landscape. The display will continue into August.

Operational Projects:

- In 2008, condition audits were carried out at the old RCCC building and it was identified both the emergency lighting and fire detection systems required replacement as both of these essential safety systems failed to comply with current standards. Council engaged Multitech Solutions Pty Ltd to complete this project. Work commenced on 30 May and was completed in July.

RELATIONSHIP TO CORPORATE PLAN**7. Strong and connected communities**

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

- 7.1 Promote festivals, events and activities for people to come together, developing connections and networks to improve community spirit and enhance 'sense of place'
- 7.2 Provide access to quality services, facilities and information that meet the needs of all age groups and communities, especially disadvantaged and vulnerable people
- 7.3 Increase community safety, health and wellbeing by planning and delivering programs, services, partnerships, regulations and education
- 7.4 Increase the participation of people from all age groups and backgrounds in local heritage, the arts and cultural expression
- 7.5 Increase the physical activity participation of residents and deliver programs and incentives that strengthen opportunities for sport and recreation
- 7.6 Provide practical programs, support and guidance to the community sector in its delivery of highly valued support services and community projects
- 7.7 Increase children and young people's active participation in community life and support their social, cultural and physical development

- 7.8 Support “Ageing Well in the Redlands”, to enable active participation in all aspects of community life
- 7.9 Actively participate in multi-agency forums to support the health and wellbeing of Indigenous residents of the Redlands and work with Aboriginal and Torres Strait Island communities in the Redlands to develop initiatives that respond to their aspirations

9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

- 9.1 Deliver excellent leadership throughout the organisation for the benefit of the community

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has occurred with all Community & Cultural Services Managers and the General Manager City Services.

OFFICER’S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That Council resolve to note the report and annexure.

CARRIED (en bloc)

14.1.5 LAND MANAGEMENT PLAN - CLEVELAND AQUATIC CENTRE

Dataworks Filename: EM Land Management Plan - Cleveland Aquatic Centre

Attachment: [Land Management Plan Cleveland Aquatic Centre](#)

Responsible Officer: Greg Jensen
Group Manager Community and Cultural Services

Author: Michael Tait
Project Manager Community and Cultural Services

EXECUTIVE SUMMARY

The Cleveland Aquatic Centre is located on state land held in Trust by Redland City Council on behalf of the Department of Environment and Resource Management (DERM) under the provisions of the *Land Act 1994*. The Cleveland Aquatic Centre is currently being managed by Belgravia Leisure on behalf of Redland City Council under the conditions of a draft Trustee Lease. Prior to finalising a lease agreement between Council and Belgravia Leisure, DERM require that a Land Management Plan be prepared in accordance with the *Land Act 1994*.

The Land Management Plan provides the legislative and policy framework under which future management and development must comply, highlighting the requirements of the various Federal, State and Council legislation and policies impacting on the management of the Cleveland Aquatic Centre. There are no major developments or changes proposed for the Cleveland Aquatic Centre, however, ongoing preventative maintenance must continue to be carried out to ensure the longevity of the facilities. This plan confirms that Council intends to continue to appoint professional managers for the centre to ensure that it provides the best possible aquatic, fitness and leisure programs and experiences for the community.

DERM have recommended that the designated purpose of the entire reserve (Lot 1 on CP910606 and Lot 2 on SL806449) be amended from *Reserve for Local Government* to *Reserve for Sport and Recreation*. This change would ensure that the current and future use of the reserve remains consistent with the reserve's primary purpose. As part of this change, Council should request that the Minister for Environment and Resource Management allow the State Emergency Service to continue to operate from the reserve as an inconsistent use due to its current and future community benefit. It is also recommended that Council seek to permanently close those unconstructed parts of Clarke and Queen Streets which run to the west and north of the reserve respectively, create new lots for this land area and add those new lots to the reserve as a reserve amendment.

PURPOSE

To seek a resolution from Council as follows:

1. Council adopt the attached Land Management Plan – Cleveland Aquatic Centre and submit the plan to the Minister for Environment and Resource Management for approval under the provisions of the Land Act 1994.
2. To make application to the Department of Environment and Resources Management to amend the designated purpose of the entire reserve (Lot 1 on CP910606 and Lot 2 on SL806449) from Reserve for Local Government to Reserve for Sport and Recreation.
3. To make application to the Department of Environment and Resources Management under the *Land Act 1994*, for the permanent closure of those unconstructed parts of Clarke and Queen Streets which run to the west and north of the reserve respectively, create new lots for this land area and add those new lots to the reserve as a reserve amendment.
4. That the Chief Executive Officer be the delegated authority to sign all associated documentation.

BACKGROUND

As the Redland City population grows and diversifies, the demand for community facilities will continue to escalate. Redland City Council must therefore optimise the available space and functionality of its existing and future community facilities, including open space, sport and leisure infrastructure. Aquatic facilities such as the Cleveland Aquatic Centre play an important role in meeting the recreation and physical activity needs of the Redland community.

Cleveland Aquatic Centre is a well-developed facility that is used regularly for recreational swimming and leisure, lap swimming, squad training and competitions, health and fitness programs and club and school swimming carnivals. The facility includes two outdoor heated pools and one indoor heated pool, a popular adventure playground pool and Rapid River Ride, amenities, kiosk and reception area and a commercial gymnasium.

The Cleveland Aquatic Centre is located on state land held in Trust by Redland City Council on behalf of the Department of Environment and Resource Management (DERM) under the provisions of the *Land Act 1994*. The Cleveland Aquatic Centre is currently being managed by Belgravia Leisure on behalf of Redland City Council under the conditions of a draft Trustee Lease. Prior to finalising a lease agreement between Council and Belgravia Leisure, DERM require that a Land Management Plan be prepared in accordance with Section 48(1)(a) of the *Land Act 1994*, as below:

“The trustee of trust land must, if asked by the Minister apply for the approval of a management plan for the trust land”

ISSUES

DERM has indicated that Council need only develop a basic Land Management Plan for the Cleveland Aquatic Centre due to the use of the site remaining unchanged. The Land Management Plan provides the legislative and policy framework under which future management and development must comply, highlighting the requirements of the various Federal, State and Council legislation and policies impacting on the management of the Cleveland Aquatic Centre. The intent of the Land Management Plan is to provide guidance as to the future management and development of the Cleveland Aquatic Centre. The Land Management Plan does not include the finer detail that would be associated with master planning.

There are no major developments or changes proposed for the Cleveland Aquatic Centre, however, ongoing preventative maintenance must continue to be carried out to ensure the longevity of the facilities. This plan confirms that Council intends to continue to appoint professional managers for the centre to ensure that it provides the best possible aquatic, fitness and leisure programs and experiences for the community.

Reserve Land

The reserve land on which the Aquatic Centre is located covers two parcels of land - Lot 2 on SL 806449 and Lot 1 on CP 910606. Currently the reserve is designated for Local Government Purposes, however through consultation, DERM have recommended that the most appropriate designation would be a Reserve for Sport and Recreation.

The Aquatic Centre is situated on Lot 2 on SL 806449; Lot 1 on CP 910606 incorporates the SES shed and sport and recreation functions such as the ramp park facilities for skate boarding, BMX bike riding, and scooter and inline skates. It is proposed that the remaining area of Lot 1 on CP 910606 could be developed as a trail head for the future Cleveland Track Park. The track park will be developed on nearby land held in trusteeship by Redland City Council. The proposed trail head facilities may include picnic and BBQ facilities, toilets, car parking and interpretive information.

Amending the reserve designation to Sport and Recreation would ensure that the use of the reserve for the above activities remains consistent with the reserve's primary purpose. As part of this change, Council should request that the Minister for Environment and Resource Management allow the State Emergency Service to continue to operate from the reserve as an inconsistent use due to its current and future community benefit. DERM have indicated they would support this application.

It is also proposed that the unconstructed parts of adjoining roads, Clarke Street and Queen Street be closed and incorporated into Lot 1 on CP 910606. The closure of Clarke Street will provide additional space for car parking and pedestrian and cycle access to the trail head. The closure of Queen Street is consistent with the Redland Planning Scheme zoning over that area which is Open Space. Approval is now requested for a submission to go to the State to close those unconstructed parts of Clarke and Queen Streets which run to the west and north of the reserve

respectively, create new lots for this land area and add those new lots to the reserve as a reserve amendment.

Key Recommendations of the Land Management Plan

1. Endorse the Cleveland Aquatic Centre Land Management Plan as a planning document to guide the ongoing management of the centre
2. Formalise tenure arrangements for the leasing of the centre to a suitable aquatic facility manager under a Trustee Lease and delineate the responsibilities of Council and the Lessee in the ongoing management and maintenance of the centre in accordance with Council's standards and the requirements of the *Land Act 1994*.
3. Work with the Department of Environment and Resource Management to amend the designated purpose of the entire reserve (Lot 1 on CP910606 and Lot 2 on SL806449) from *Reserve for Local Government* to *Reserve for Sport and Recreation*. This change would ensure that the use of part of the reserve as an aquatic centre remains consistent with the reserve's primary purpose. As part of this change, Council should request that the Minister for Environment and Resource Management allow the State Emergency Service to continue to operate from the reserve as an inconsistent use due to its current and future community benefit. Council should also seek to permanently close those unconstructed parts of Clarke and Queen Streets which run to the west and north of the reserve respectively, create new lots for this land area and add those new lots to the reserve as a reserve amendment.
4. Investigate improved design options incorporating Crime Prevention through Environmental Design elements to improve the security of the Cleveland Aquatic Centre site and the security of the adjacent ramp park.
5. Investigate the development of a Traffic Management Plan to improve vehicle circulation around the Cleveland Aquatic Centre during peak traffic times.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.5 Plan and develop a network of accessible centres that provide a wide range of retail, commercial and community services along with local employment opportunities

FINANCIAL IMPLICATIONS

There are no direct financial implications impacting Council as a result of this report. There is no cost involved to request the Minister amend the designated use of the reserve from Local Government Purposes to Sport and Recreation. Future processes such as the closure of those unconstructed parts of Clarke and Queen Streets will incur minor costs for application and lodgement fees along with advertising the road closure in accordance with the *Local Government Act 2009*.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was consulted and it is considered that the outcome of recommendations in this report will not result in amendments to the Redlands Planning Scheme.

CONSULTATION

The Leisure and Recreation Services Unit and Belgravia Leisure were consulted regarding the operational management of the Cleveland Aquatic Centre and current management strategies relating to swim programs, clientele, maintenance, and the environmental, social and economic issues of the operation.

The Environmental Management Group was consulted regarding current and future uses of the reserve land and the proposed road closure of Clarke and Queen Streets, Cleveland.

The Community and Social Planning Group were consulted regarding the scope of the project and other related Land Management Plans and strategies.

The Marketing and Communications Group was consulted regarding the community consultation, all public advertisements, communications and web content.

The Community Engagement Unit was consulted to provide advice regarding the community engagement activities.

Connelly Project Resources Group was engaged to develop the Land Management Plan and was consulted at every stage of the project.

Comments regarding the content of the Land Management Plan, designated reserve use and road closure were sorted from the Department of Environment and Resources Management and those comments considered in the preparation of the plan and this report.

The community was consulted through the Aquatic Centre Open Day regarding the views on the facility, its management, the services offered and additional services that the community would like offered. Comments were also sort from the Fire Brigade and the SES Local Controller as interested parties adjoining the site. Comments from these interested groups are detailed in the Land Management Plan.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr C Ogilvie
Seconded by: Cr W Boglary

That Council resolve as follows:

1. To adopt the attached Land Management Plan – Cleveland Aquatic Centre and submit the plan to the Minister for Environment and Resource Management for approval under the provisions of the *Land Act 1994*;
2. To make application to the Department of Environment and Resources Management to amend the designated purpose of the entire reserve (Lot 1 on CP910606 and Lot 2 on SL806449) from *Reserve for Local Government* to *Reserve for Sport and Recreation*;
3. To make application to the Department of Environment and Resources Management under section 99 of the *Land Act 1994*, for the permanent closure of those unconstructed parts of Clarke and Queen Streets which run to the west and north of the reserve respectively, create new lots for this land area and add those new lots to the reserve as a reserve amendment; and
4. That the Chief Executive Officer be the delegated authority to sign all associated documentation.

CARRIED

14.1.6 LIBRARY POLICY POL-2876

Datworks Filename: GOV Reports to Committee - Customer & Community Services (CCS)

Attachments: [Minutes April 29 2009 Council Local Law Policy No 4 Libraries Subordinate Local Law No 4 Libraries POL 2876 Library Policy](#)

Responsible Officer: Greg Jensen
Manager Community and Cultural Services

Author: Jann Webb
Client Services Librarian

EXECUTIVE SUMMARY

The Library Policy was due for review in August 2011 and it has now been revised to remove Local Law No. 4 – Libraries and Local Law Policy No. 4 – Libraries which have both been repealed. Minor changes for further clarification were also made to this document.

PURPOSE

The Library Policy has been revised to remove Local Law No. 4 – Libraries and Local Law Policy No. 4 – Libraries as these Local Laws have been reviewed as part of a wider evaluation of all Local Laws. It was recommended to repeal these legal instruments at the General Meeting held on 29 April, 2009 and the motion was carried.

BACKGROUND

The relevance of *Local Law* and *Subordinate Local Law No 4 (Libraries)* was questioned during development of Council's 10 year library strategy (adopted in June 2007). The view of the Library Services Manager and senior staff in Community and Social Planning Group was that sound management practices were adequate to ensure effective library operations, and that State law provided effective protections for public safety. Also, Council's fees and charges arrangements can provide for the issuing of library fines. As these are the main purposes of *Local Law No 4*, staff formed the view that the Local Law was redundant.

At Council's General Meeting on 29 April, 2009, it was resolved as follows:

- 1 That Council has reviewed, under section 899C(1) of the *Local Government Act 1993*, each provision contained in the local law identified in section 3 of *Redland City Council Local Law (Repealing Redundant Provisions) Local Law (No 1) 2009* and each provision contained in the local law identified in section 3 of *Redland City Council Local Law (Repealing Redundant Provisions) Local Law (No 1) 2009* has been identified as a redundant provision; and

- 2 That, pursuant to section 899D(2) of the *Local Government Act 1993*, to make *Redland City Council Local Law (Repealing Redundant Provisions) Local Law (No 1) 2009* which repeals *Local Law No 4 (Libraries)*.

ISSUES

According to the Queensland Local Government Association (QLGA), the State Government's review of Model Local Laws is not likely to result in the development of a new Model Local Law governing public libraries. This is because there is a widely held view, affirmed by the Queensland Public Libraries Association, that the current Model Local Law for libraries is redundant.

RELATIONSHIP TO CORPORATE PLAN

7. Strong and connected communities

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

- 7.4 Increase the participation of people from all age groups and backgrounds in local heritage, the arts and cultural expression

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has occurred between the Client Services Librarian and the Local Law Planning Unit.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That Council resolve to adopt the revised Library Policy POL-2876, as attached.

CARRIED (en bloc)

14.1.7 CLARIFICATION OF COST OF COMMUNITY SERVICE OBLIGATION TO FUND ENERGEX'S 'SUBURBAN STORM TROOPS' CAMPAIGN

Datworks Filename: WM – Campaigns – Waste Reduction

Responsible Officer: Louise Rusan
General Manager City Services

Author: Elisa Underhill
Manager City Enterprises

EXECUTIVE SUMMARY

This report clarifies the full cost of the Community Service Obligation required to fund RedWaste's support of Energex's 'Suburban Storm Troops' campaign by waiving gate fees for residential greenwaste from 17–25 September 2011.

PURPOSE

To provide a Community Service Obligation to compensate the Redwaste Business Unit for the cost incurred by waiving residential greenwaste gate fees from 17–25 September 2011.

BACKGROUND

At the General Meeting held on 31 August 2011, Council resolved to support the Energex "Suburban Storm Troops" campaign as follows:

"That Council resolve to assist Energex with their 'Suburban Storm Troops' campaign to encourage residents to clear neighbourhoods of 'green hazards' ahead of the summer storm season, including:

- 1. The waiving of the gate fee for residents, with proof of residency, who bring clean separated greenwaste to the Birkdale and Redland Bay Waste Transfer Stations from the 17th to the 25th September 2011; and*
- 2. Council approve the payment of a Community Service Obligation for the loss of revenue to the Redwaste Business Unit and expenses relating to disposal costs and traffic control for the weekend promotion estimated at \$26,000 GST exclusive."*

ISSUES

The report presented to Council at the General Meeting recommended support of the campaign on the weekend of 17–18 September 2011. The recommendation was contingent upon the provision of a Community Service Obligation, estimated to be approximately \$26,000 GST Exclusive, which would cover the loss of revenue, costs incurred to process the greenwaste received at the transfer stations and extra expenses relating to administration and traffic management required during the promotion.

The costs associated with extending the waiver over a nine day period, from 17–25 September, are estimated to be approximately \$75,000.

The promotion is unfunded.

The Local Government (Beneficial Enterprises and Business Activities) Regulation 2010 requires that where a local government directs a business unit to do something that is not in the commercial interests of the business entity, the cost of providing the service is to be funded by the local government authority. As it is not in the commercial interests of RedWaste to offer discounted gate fees it is recommended that the Community Service Obligation be increased from \$26,000 to \$75,000, which will cover the costs of the wavier over the nine day period.

RELATIONSHIP TO CORPORATE PLAN

8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.5 Be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities

FINANCIAL IMPLICATIONS

This recommendation requires a change to the current year's budget.

The campaign is unfunded.

It is recommended that Council provide a Community Service Obligation, estimated to be approximately \$75,000, to cover the costs of waiving residential greenwaste gate fees from 17th – 25th September at Birkdale and Redland Bay transfer stations.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was not consulted as it is not considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

- A/Chief Executive Officer and General Manager Corporate Services
- General Manager Customer Services

OPTIONS**PREFERRED**

That Council resolve as follows:

1. To Assist Energex with their 'Suburban Storm Troops' campaign to encourage residents to clear neighbourhoods of 'green hazards' ahead of the summer storm season";
2. That gate fees are waived for residents, with proof of residency, who bring clean separated greenwaste to the Birkdale and Redland Bay Waste Transfer Stations between 17–25 September 2011; and
3. Approve the payment of a Community Service Obligation for the loss of revenue to the Redwaste Business Unit and additional expenses relating to traffic control, extra waste transfer station staff for the weekend and the processing of greenwaste, to a maximum of \$75,000 GST exclusive.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr W Boglary
Seconded by: Cr B Townsend

That Council resolve as follows:

1. To assist Energex with their 'Suburban Storm Troops' campaign to encourage residents to clear neighbourhoods of 'green hazards' ahead of the summer storm season;
2. That gate fees are waived for residents, with proof of residency, who bring clean separated greenwaste to the Birkdale and Redland Bay Waste Transfer Stations between 17–25 September 2011; and
3. Approve the payment of a Community Service Obligation for the loss of revenue to the Redwaste Business Unit and additional expenses relating to traffic control, extra waste transfer station staff for the weekend and the processing of greenwaste, to a maximum of \$75,000 GST exclusive.

CARRIED

14.2 CLOSED SESSION AT COMMITTEE

The Committee meeting was closed to the public under section 72(1) of the *Local Government (Operations) Regulation 2010* to discuss the following item, and following deliberation on this matter, the Committee meeting was again opened to the public.

14.2.1 GARDEN BAG OPERATOR DISCOUNTED GATE FEES

Datworks Filename: WM Policy – Waste Policies & Guiding Documents

Responsible Officer: Louise Rusan
General Manager City Services

Author: Elisa Underhill
Manager Commercial Services

EXECUTIVE SUMMARY

A confidential report from General Manager City Services was discussed in closed session at Committee and was presented to the General Meeting for consideration of the Committee Recommendation.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr W Boglary
Seconded by: Cr K Reimers

That Council resolve to:

1. Offer discounted gate fees of \$60/tonne to all commercial operators disposing of clean, segregated greenwaste at the Birkdale transfer facility, for a twelve month period; and
2. Approve the payment of a Community Service Obligation to the RedWaste business unit to fund the cost of the discounted gate fees, estimated to be a minimum of \$120,000 per annum.

CARRIED (en bloc)

15 CORPORATE SERVICES & GOVERNANCE COMMITTEE 21 SEPTEMBER 2011

Moved by: Cr C Ogilvie
Seconded by: Cr T Bowler

That the Corporate Services & Governance Committee Minutes of 21 September 2011 be received.

CARRIED

[Corporate Services & Governance Committee Minutes 21/9/2011](#)

15.1 CORPORATE SERVICES

15.1.1 ESTABLISHMENT OF RESERVE BALANCES AND TRANSFERS FOR 2011/2012

Dataworks Filename: FM Corporate Budget

Attachment: [Establishment of Reserve Balances and Transfers for 2011/2012](#)

Responsible Officer: Martin Drydale
General Manager Corporate Services

Author: Deborah Corbett-Hall
Acting Service Manager Budget & Forecasting

EXECUTIVE SUMMARY

Sections 148 and 149 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* govern the framework for the establishment of and transfer to and from reserves.

On 28 June 2011, Council adopted the 2011/2012 budget incorporating a preliminary schedule of reserve balances including forecasted transfers to and from reserves. The adopted budget includes some new special charges and this report seeks the approval of establishing the new reserves relating to these new special charges.

Four new reserves will be established:

- Aquatic Paradise Marina Special Charge Reserve;
- Raby Bay Marina Special Charge Reserve;
- Raby Bay Tidal Works (Community Title Scheme) Special Charge Reserve; and
- Raby Bay Tidal Works (Non Community Title Scheme) Special Charge Reserve.

The opening balances of these reserves will be nil and the movements in the reserves are forecasted in the attached Establishment of Reserves Balances and

Transfers for 2011/2012. On establishing these new reserves, the three existing canal and lake reserves will be amended to reflect no appropriations to reserves from 2011/2012 onwards. These existing reserves will be maintained and allowed to diminish as predicted in the relevant works plan adopted on 28 June 2011 at the Special Budget Meeting.

Additionally, the SMBI capital reserve will be updated to include transfers to and from, as detailed on the attachment. These figures and the rating categories were being finalised when the original forecasted reserve transfers and balances report was produced in June 2011.

PURPOSE

This report is updating the initial forecast of reserve balances in 2011/2012 and includes the creation of new reserves for special charges that were introduced in the 2011/2012 adopted budget.

BACKGROUND

There are three existing special charge reserves for canals. On the adoption of the 2011/2012 budget, these existing special charges were retained but no levy attached for the 2011/2012 financial year. Four new special charges were created for 2011/2012:

- Aquatic Paradise Marina Special Charge;
- Raby Bay Marina Special Charge;
- Raby Bay Tidal Works (Community Title Scheme) Special Charge; and
- Raby Bay Tidal Works (Non Community Title Scheme) Special Charge.

For transparency in the finance system, four new reserves will be created for these four new special charges.

The attachment also includes a revised forecast for the SMBI capital reserve - the SMBI rating categories were being finalised at the time of writing the preliminary reserve report for 2011/2012. The appropriations to this reserve are now known and are included in the attachment, along with the revised transfers from the reserve that reconcile to the 2011/2012 adopted SMBI projects funded from this reserve.

Purposes of the New Reserves

Aquatic Paradise Marina Special Charge Reserve - To fund ongoing dredging, maintenance and cleaning works of the canal, improvements and navigational aids located at Aquatic Paradise identified within the Benefited Area Map APC-4.

Raby Bay Marina Special Charge Reserve - To fund ongoing maintenance and replacement of revetment walls within the Raby Bay Marina canal estate Cleveland identified on Benefited Area Map RBC-5.

Raby Bay Tidal Works (Community Title Scheme) Special Charge Reserve - To fund repairs and replacement of revetment walls within the Raby Bay canal estate Cleveland identified on Benefited Area Map RBC-4.

Raby Bay Tidal Works (Non Community Title Scheme) Special Charge Reserve - To fund repairs and replacement of revetment walls within the Raby Bay canal estate Cleveland identified on Benefit Area Map RBC-6.

ISSUES

If the reserve balances are not revised, current year budgets will illustrate variations against actual movements. Section 100(4) of the *Local Government (Finance, Plans and Reporting) Regulation 2010* permits amendments to the adopted budget at any time before the end of the financial year.

If new reserves are not established for the new special charges, transparency between the old special charges and new will be lost.

RELATIONSHIP TO CORPORATE PLAN

9. An efficient and effective organisation

Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way

9.5 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

FINANCIAL IMPLICATIONS

This recommendation requires a change to the current year's budget in terms of creating four new reserve accounts for transparency. Additionally, it is updating the preliminary forecasts for movements to and from reserves. Transfers *to* reserves are a movement in equity, reducing the forecasted retained earnings and increasing forecasted cash reserves so there is no impact to the operating surplus or deficit.

Transfers *from* reserves return the monies to retained earnings for use against any approved project or job.

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not result in amendments to the Redlands Planning Scheme.

CONSULTATION

The General Manager Corporate Services held a meeting with the Group Manager Financial Control and finance staff following the adoption of the 2011/2012 budget to agree the way forward with the new reserves and transparency in the finance system.

OPTIONS

PREFERRED

That Council resolve to:

1. Establish four new reserves in the 2011/2012 financial year with the purpose for each reserve as outlined above:
 - Aquatic Paradise Marina Special Charge Reserve;
 - Raby Bay Marina Special Charge Reserve;
 - Raby Bay Tidal Works (Community Title Scheme) Special Charge Reserve; and
 - Raby Bay Tidal Works (Non Community Title Scheme) Special Charge Reserve.
2. Update the forecasted transfers to and from reserves as per the attachment. The existing reserves that have been updated are:
 - SMBI Capital Reserve;
 - Raby Bay Canal Reserve;
 - Aquatic Paradise Canal Reserve; and
 - Lake Levy Reserve.

These existing canal and lake reserves will be maintained and allowed to diminish as predicted in the relevant works plan on 28 June 2011 at the Special Budget Meeting. Additionally, the four new reserves have been updated to reflect the movements to and from these new reserves.

ALTERNATIVE

That Council resolve to keep the current reserves and forecasted movements as per the adopted budget and transfer the new special charges into the existing reserves. This option will be in direct conflict with the works plans adopted on 28 June 2011 that outlined the existing reserves diminishing to nil over the coming years.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr C Ogilvie
Seconded by: Cr M Elliott

That Council resolve to:

1. Establish four new reserves in the 2011/2012 financial year with the purpose for each reserve as outlined above:
 - Aquatic Paradise Marina Special Charge Reserve;
 - Raby Bay Marina Special Charge Reserve;

- Raby Bay Tidal Works (Community Title Scheme) Special Charge Reserve; and
 - Raby Bay Tidal Works (Non Community Title Scheme) Special Charge Reserve.
2. Update the forecasted transfers to and from reserves as per the attachment. The existing reserves that have been updated are:
- SMBI Capital Reserve;
 - Raby Bay Canal Reserve;
 - Aquatic Paradise Canal Reserve; and
 - Lake Levy Reserve.

These existing canal and lake reserves will be maintained and allowed to diminish as predicted in the relevant works plan on 28 June 2011 at the Special Budget Meeting. Additionally, the four new reserves have been updated to reflect the movements to and from these new reserves.

CARRIED (en bloc)

15.1.2 AUGUST 2011 MONTHLY FINANCIAL REPORTS

Datworks Filename:	FM Monthly Financial Reports to Committee
Attachment:	<u>August 2011 Monthly Financial Report</u>
Responsible Officer:	Martin Drydale General Manager Corporate Services
Author:	Kevin Lamb Financial Reporting Services Manager

EXECUTIVE SUMMARY

Section 152(2) of the *Local Government (Finance Plans & Reporting) Regulation 2010* requires the Chief Executive Officer to present the financial report to a monthly meeting.

It should be noted that the property plant and equipment transferred to Allconnex remains in Council's balance sheet at 31/8/2011. Accounting treatment/entries will be posted to transfer these balances out when Council's interest in Allconnex is finalised and once confirmation of accounting treatment has been provided to RCC by the external auditors.

The financial statements for August 2011 demonstrate that Council exceeded targets set in the 2011-2012 budget for six of the seven Financial Stability Key Financial Performance Indicators. These are:

- ability to pay our bills – current ratio;
- ability to repay our debt – debt servicing ratio;
- cash balance;
- cash balances – cash capacity in months;
- long term financial stability – debt to assets ratio; and
- operating performance

The following Financial Stability Ratio Key Financial Performance Indicators are outside of Council's target range:

- level of dependence on general rate revenue

With respect to the five measures of sustainability adopted as part of the 2011-2012 budget, Council is currently meeting three of the five targets. These are:

- net financial liabilities ratio;
- interest cover ratio; and

- asset consumption ratio

Council's operating surplus ratio is outside of Council's target range and Council's system is currently being structured to measure its' asset sustainability ratio.

PURPOSE

The purpose is to present the August 2011 financial report to Council and explain the content and analysis of the report. Section 152(2) of the *Local Government (Finance, Plans & Reporting) Regulation 2010* requires the Chief Executive Officer of a local government to present statements of its accounts to the local government.

BACKGROUND

The Corporate Plan contains a strategic priority to support the organisation's capacity to deliver services to the community by building a skilled, motivated and continually learning workforce, ensuring assets and finances are well managed, corporate knowledge is captured and used to best advantage, and that services are marketed and communicated effectively.

ISSUES

Please refer to the attached Monthly Financial Performance Report.

RELATIONSHIP TO CORPORATE PLAN

8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.7 Ensure Council resource allocation is sustainable and delivers on Council and community priorities

8.8 Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan

FINANCIAL IMPLICATIONS

Please refer to the attached Monthly Financial Performance Report.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has taken place amongst the Executive Leadership Group.

OPTIONS**PREFERRED**

That Council resolve to note the End of Month Financial Reports for August 2011 and explanations as presented in the Monthly Financial Performance Report.

ALTERNATIVE

That Council requests additional information.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr C Ogilvie

Seconded by: Cr M Elliott

That Council resolve to note the End of Month Financial Reports for August 2011 and explanations as presented in the attached Monthly Financial Performance Report.

CARRIED (en bloc)

15.1.3 FINANCIAL RESERVE TRANSFERS 2010/2011

Dataworks Filename: FM Monthly Financial Reports to Committee

Responsible Officer: Martin Drydale
General Manager Corporate Services

Author: Kevin Lamb
Financial Reporting Services Manager

EXECUTIVE SUMMARY

Council receives grants and subsidies from the state and federal governments each financial year to fund a wide range of operational and capital projects. At the end of each financial year a review is carried out to determine the amount of each grant remaining unspent at 30 June with the unspent amount of each grant being transferred to the Constrained Works Reserve.

This greatly enhances the visibility and accountability of these unexpended funds which Council must spend in accordance with any terms and conditions imposed by the grantor. When the funds are actually spent in the next financial year a corresponding transfer is made from this reserve.

Under Section 149 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* (Transfers to or from an operating fund reserve), the local government may make a transfer to or from a reserve in the operating fund *only if it –*

- Resolves to make the transfer or
- Includes the transfers in its annual budget

A number of projects were identified as having unexpended grant funds at 30 June 2011 –these amounts are now required to be transferred to the Constrained Works Reserves. In addition a number of projects with unexpended grant monies already held in the Constrained Works Reserves were identified as available to fund expenditure incurred in the 2010/11 financial year and require approval to transfer from the reserve.

Formal Council approval for these additional reserve transfers to and from the Constrained Works Reserve in relation to the 2010/2011 financial year is now sought.

PURPOSE

The purpose of this report is to seek Council approval for transfers to and from the Constrained Works Reserves in accordance with Section 149 of the *Local Government (Finance, Plans and Reporting) Regulation 2010* (Transfers to or from an operating fund reserve).

BACKGROUND

The value of unexpended grants as at 30 June 2011 is \$3,385,220.02 and relates to the following projects:

Project Description	Unexpended Grants at 30 June 2011
North Stradbroke Island Resilience and Education Centre	\$30,741.25
Russell Island Resilience and Education Centre	\$30,741.25
William Street Southern Ramp	\$600,000.00
Weinam Creek Pontoon Walkway	\$585,000.00
Toondah Harbour Lease	\$497,649.00
Home Assist Secure Brokerage	\$7,161.65
External Grant Merson Creek	\$10,500.00
External Grant Black Swamp	\$16,497.00
Home Maintenance – HACC	\$302,266.82
Home Assist Secure	\$36,394.05
Grants Commission Receipt for the 2011/2012 year	\$1,268,269.00
Total Unexpended grants	\$3,385,220.02

The value of expended grants as at 30 June 2011 to be transferred from reserves is \$1,282,326.99 for the following:-

Project Description	Expended Grant
Grants Commission Receipt for 2010/2011	\$1,234,516.00
Victoria Pt Library Lease	\$37,862.00
HACC Minor Modifications	\$9,948.99
Total Expended Grants	\$1,282,326.99

ISSUES

There are no issues identified

RELATIONSHIP TO CORPORATE PLAN

8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

8.7 Ensure Council resource allocation is sustainable and delivers on Council and community priorities

8.8 Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan

FINANCIAL IMPLICATIONS

There are no financial implications identified. The transfers to and from reserve are required to meet statutory reporting requirements.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Financial Services has consulted with Senior Financial Advisers across Council and the Manager Financial Services.

OPTIONS

PREFERRED

That Council resolve to formally approve the transfers to and from the Constrained Works Reserve in relation to the 2010/11 financial year.

ALTERNATIVE

That Council seeks additional information.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr C Ogilvie
Seconded by: Cr Elliott

That Council resolve to formally approve the transfers to and from the Constrained Works Reserve in relation to the 2010/11 financial year.

CARRIED (en bloc)

15.2 GOVERNANCE

15.2.1 MAYORS FOR PEACE

Dataworks Filename: CR Invitations - Mayors

Responsible Officer: Luke Wallace
Manager Corporate Governance

Author: Trevor Green
Senior Advisor Environmental Health

EXECUTIVE SUMMARY

The Mayors For Peace initiative is a global network of cities that have formally expressed support for nuclear abolition. As of August 1, 2011, there are 4,892 member cities in 151 countries and regions. There are 73 cities listed as members in Australia.

There are no annual dues or any other financial obligation involved in membership.

Membership in Mayors For Peace shows Council's support for this global initiative.

PURPOSE

For Council to resolve to participate in the Mayors For Peace initiative.

BACKGROUND

On June 24, 1982, at the 2nd United Nations (UN) Special Session on Disarmament held at UN Headquarters in New York, then Mayor of Hiroshima Takeshi Araki proposed a new program to promote the solidarity of cities toward the total abolition of nuclear weapons. This proposal offered cities a way to transcend national borders and work together to press for nuclear abolition. Subsequently, the mayors of Hiroshima and Nagasaki called on mayors around the world to support this program.

The Mayors for Peace is composed of cities around the world that have formally expressed support for the program Mayor Araki announced in 1982. As of August 1, 2011, membership stood at 4,892 cities in 151 countries and regions. There are 73 cities listed as members in Australia.

In March 1990, the Mayors Conference was officially registered as a UN Non-government Organisation (NGO) related to the Department of Public Information. In May 1991, it became a Category II NGO (currently called a NGO in "Special Consultative Status") registered with the Economic and Social Council.

Through close cooperation among member cities, Mayors for Peace, strives to raise international public awareness regarding the need to abolish nuclear weapons and contributes to the realization of genuine and lasting world peace by working to eliminate starvation and poverty, assist refugees fleeing local conflict, support human

rights, protect the environment, and solve the other problems that threaten peaceful coexistence within the human family.

ISSUES

To be a member of Mayors For Peace, the Mayor completes a registration form, which is forwarded to Secretariat, stating that Redland City Council supports the program to promote the solidarity of cities toward the total abolition of nuclear weapons and would like to join the Mayors For Peace. Shortly thereafter, the Secretariat will send by return mail a certificate confirming membership in the Mayors for Peace.

Membership in the Mayors for Peace shows Council's support for this global initiative and allows Council to be a member of this world-wide network. Membership involves no annual dues or any other financial obligation.

Mayors For Peace is an attendee of the Australian Local Government Association annual conference. Further details are available on the Mayors For Peace website:

<http://www.mayorsforpeace.org/english/index.html>

RELATIONSHIP TO CORPORATE PLAN

7. Strong and connected communities

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

7.3 Increase community safety, health and wellbeing by planning and delivering programs, services, partnerships, regulations and education.

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

There are no City Planning & Environment Group implications associated with this report.

CONSULTATION

Consultation has occurred with the Australia Local Government Association, Local Government Association of Queensland, Cairns Regional Council, Brisbane City Council and the Mayor.

OPTIONS

PREFERRED

That Council resolve to participate in the Mayors for Peace initiative.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

**Moved by: Cr D Henry
Seconded by: Cr W Boglary**

That Council resolve to participate in the Mayors For Peace initiative.

CARRIED

15.2.2 SPONSORSHIP APPLICATION - NORTH STRADBROKE ISLAND - BUTT FREE ISLAND

Datworks Filename: CR - Sponsorship - Outgoing

Responsible Officer: Nick Clarke
General Manager Governance

Author: Kathy Petrik
Manager Marketing & Communications

EXECUTIVE SUMMARY

Council's Corporate Sponsorship policy was adopted in October 2009, with the policy objective of *"seeking to support and promote a strong and involved community through the sponsorship of events, projects, services or other activities in an equitable and accountable way.* This policy came into force on 1 January 2010.

The definition of sponsorship is defined as *"a business transaction in which a sponsor provides a financial contribution or value in kind to support an event, project, service or activity in return for negotiated commercial and other benefits. It is a business transaction because it involves an exchange that has measurable value to each party in commercial, communication or philanthropic terms"*.

In accordance with the policy and guidelines, all sponsorships over \$10,000 are to be determined by Council.

This report provides a recommendation from the internal assessment panel not to support the application from Keep Australia Beautiful Queensland for the sponsorship of North Stradbroke Island – Butt Free Island in the amount of \$40,000 plus GST at this time.

PURPOSE

This report provides background and recommendations to Council for the sponsorship application to assist with its decision making.

BACKGROUND

Keep Australia Beautiful Queensland (KABQ) and Butt Free Australia advises that they are tackling cigarette butt littering through programs that educate, inform and encourage smokers to "butt it, then bin it". The program aims to create "Butt Free Zones" to manage cigarette butt litter, decreasing the ongoing costs associated with cleanups.

RCC and KABQ have previously co-operated in a similar, but much smaller program, on Coochiemudlo Island and Victoria Point as part of a "Butt Free Island" pilot initiative launched in April 2011. It received Council sponsorship funding of \$4,999. This funded five installations composed of signage, butt bins and pocket ashtrays.

KABQ is seeking sponsorship to bring the program to North Stradbroke Island on a much larger scale. The requested sponsorship amount of \$40,000 plus GST would fund the following: media launch event (\$10,000), 20 signs at selected locations (\$10,000), 40 butt bins (\$12,000) 2,000 pocket ashtrays (\$6,000), marketing materials \$2,000).

The project is aimed at tourists and residents of all ages who smoke and is intended to be launched during a school holiday period.

Among the benefits the sponsorship would provide to Council would be: ownership and naming rights, branding opportunities, speaker at the launch, distribution of promotional materials; media exposure and banners.

The internal assessment panel representing the areas of city futures; customer and community services; economic development, communications reviewed the application. Input was received from officers directly involved in administering the pilot program on Coochiemudlo Island.

In assessing this application the panel considered the following:

- Impact of providing a single large sponsorship allocation on the overall annual sponsorship budget of \$126,000;
- Assessment of success of Coochiemudlo Island pilot program
- Commercial benefits to Council
- North Stradbroke Island transitional matters including national park declaration and native title registration.

ISSUES

This is the largest request for sponsorship funding received so far – almost one third of the annual sponsorship budget.

If this sponsorship was approved, based on historical data, it would very likely impact on the availability of sponsorship support for other applicants, particularly since the annual budget was reduced this year.

The Coochiemudlo Island Butt Free pilot program is still being assessed by council officers. Cigarette butt audits have continued to be undertaken on Coochiemudlo Island by the community since the program launched and data has been provided which indicates at some locations butts on the ground are increasing and in others they are decreasing. Initial results are difficult to pinpoint because audits appear to show smokers migrate from one area to another on the island and there are reported problems with the emptying and littering of butts at the jetty which are being investigated.

The pilot also appears to demonstrate the need for additional, ongoing Council resources for the program beyond the launch period to receive feedback from the community and unplanned activity to assist the partnership role of retailing and marketing the ashtrays.

We are also advised by council officers that consideration is being given to a more holistic strategy with regard to littering to deal directly with the behavioural change needed to counter it.

The committee also assessed the benefits of this large sponsorship application and noted no reference was made to community consultation and/or local support being provided. This would assist in determining community need for the program and discussions about the visual impact of the signs and other infrastructure.

Discussion also took place about the current transition under way on North Stradbroke Island including responsibilities under the native title determination, ILUA and the new national park. We believe implementation of this program would need to have input, advice and approval from various partners and stakeholders before proceeding.

RELATIONSHIP TO CORPORATE PLAN

1. Healthy natural environment

A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

- 1.4 Improve residents' understanding, respect and enjoyment of the local environment through stewardship and partnerships

3. Embracing the bay

The benefits of the unique ecosystems, visual beauty, spiritual nourishment and coastal lifestyle provided by the islands, beaches, foreshores and water catchments of Moreton Bay will be valued, protected and celebrated.

- 3.3 Ensure the ongoing health of the bay by managing creeks, wetlands and stormwater and by protecting natural areas surrounding the bay

4. Quandamooka Country

The rich Aboriginal heritage of the Redlands (Quandamooka) and the Traditional Owners' ongoing custodianship of Quandamooka land and waters will be widely understood and respected, and we will work together for the future of Quandamooka Country

- 4.3 Strengthen partnerships in natural and cultural resource management with local Aboriginal organisations, in particular management of the North Stradbroke Island holiday parks

7. Strong and connected communities

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

- 7.3 Increase community safety, health and wellbeing by planning and delivering programs, services, partnerships, regulations and education

FINANCIAL IMPLICATIONS

If this sponsorship application is approved, \$40,000 of the annual sponsorship budget would be directed to this program and unavailable to other applicants. There would be no impact on the sponsorship budget if Council accepts the internal assessment panel's recommendation.

PLANNING SCHEME IMPLICATIONS

The outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Mayor Melva Hobson; internal assessment committee made up of representatives of Community Futures, Community and Cultural Services, Economic Development and Marketing and Communications groups

OPTIONS

PREFERRED

That Council resolve to accept the assessment panel's recommendation not to support Keep Australia Beautiful Queensland's application for North Stradbroke Island – Butt Free Island program at this time.

ALTERNATIVES

1. Approve the sponsorship funding of \$40,000 to Keep Australia Beautiful Queensland for North Stradbroke Island – Butt Free Island program; or
2. Vary the amount of sponsorship funding to Keep Australia Beautiful Queensland for North Stradbroke Island – Butt Free Program

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr C Ogilvie
Seconded by: Cr M Elliott

That Council resolve to accept the assessment panel's recommendation not to support Keep Australia Beautiful Queensland's application for North Stradbroke Island – Butt Free Island program at this time.

CARRIED (en bloc)

Cr Bowler declared a perceived Conflict of Interest in the following item stating she was Chair of the Community Advisory Group and would remain in the room voting in the public interest.

Cr Henry declared a perceived Conflict of Interest in the following item stating she was Deputy Chair of the Community Advisory Group and would remain in the room voting in the public interest.

15.2.3 RUNNYMEDE PROJECT EXPRESSION OF INTEREST

Datworks Filename: P&R Indigiscapes – The Runnymede Project

Attachment: [Expression of Interest - Runnymede Project](#)

Responsible Officer: Nick Clarke
General Manager Governance

Authors: Angela Wright
Principal Advisor Open Space Planning
Frank Pearce
Acting Manager Community Futures

EXECUTIVE SUMMARY

The Council owned land on Runnymede Road, Capalaba has been the subject of ongoing investigations and site establishment processes over the last 18 months.

At the April 2011 General Meeting Council resolved to consider calling for an Expression of Interest (EOI) from any not for profit community group that may be interested in operating the Runnymede site, and that a report be brought back to Council within 5 months detailing a proposal for an EOI.

An EOI process has subsequently been developed with input from a number of Council's business units for consideration by Councillors.

PURPOSE

The purpose of the report is to present to Council the EOI documentation (attached) for the Runnymede Project for consideration and to seek approval to use this documentation to call for expressions of interest from not for profit community groups for developing and operating the Runnymede Road site.

BACKGROUND

- The Runnymede Project is based on land dedicated to Council at 377-385 Redland Bay Road, Capalaba, on the corner of Runnymede Road, and described as Lot 1 on Registered Plan 154965.
 1. The site is adjacent to the Redland's Indigiscapes Centre. The aim of the project has been to look at the future potential of the site for a range of community based activities.
-

2. The land was transferred to Council, by way of Court Imposed conditions, free of costs for Town Planning (Community) purposes.
- Council has been previously advised of intentions to retrofit a cottage associated with the Runnymede Project, however, issues associated with asbestos and lead based paints were not known at the time. In addition, Council resolved to develop a governance model, business development plan for the land where the Runnymede Project is based, pending consideration of the 2010/2011 budget (Planning and Policy Committee Meeting June 2010).
 - Council has subsequently undertaken demolition of the cottage and decontaminated the asbestos from the site (General Meeting July 2010).
 - Council has resolved to confirm/acknowledge the role of the Community Advisory Group in developing and progressing the vision of the Runnymede Project based on extensive community engagement for a further 12 months finishing in June 2011.
 - The Community Advisory Group were formally notified that their activities were placed on hold until Council has completed its due diligence assessment and structural assessment of the buildings.
 - The full due diligence/environmental assessment has now been completed for the site as well as full structural assessment of the remaining chicken sheds.
 - At the April 2011 General Meeting Council resolved to consider calling for an EOI for any community group that may be interested in operating the Runnymede site as part of a Permit to Occupy or Lease Agreement and that a report be brought back to Council within 5 months.

ISSUES

Representatives from the City Planning and Environment Group, Community Futures Group and Contract Management Services Unit have developed the EOI document. The document seeks to capture Council's objectives for the site as outlined in the April General Meeting resolution which included:

- The delivery of a collaborative sustainability hub for a range of community uses that encompasses the arts, the environment, community gardens and alternative energy opportunities;
 - The possibility of a commercially operated education and training centre;
 - The fostering of community health and well-being through a range of inclusive community activities, including community gardens and Arts and Culture festivals;
 - To engender partnerships with the Indigiscapes Centre that will compliment the site and encourage the protection and management of Native landscapes and fauna, also addressing operational requirements;
 - That any proposal must be consistent with Redland 2030 as well as the relevant principles and strategies included in the range of Policies contained within the report;
 - An invitation to also seek options through this process in relation to the future use of the chicken sheds.
-

It is in the public interest to invite expressions of interest as this will assist Council to deliver an open and transparent process and maximise the community benefit of the site. The EOI will enable suitable organisations to demonstrate:

- A plan that addresses Council's desired outcomes;
- Value for money and
- The capacity to deliver the plan.

After the close of the process a panel of council officers will then evaluate responses and shortlist organisations, who will then be asked to tender for the development and operation of this site. The tender process will ask organisations to elaborate on responses outlined in their EOI. As such there is no expectation that this EOI response will be extensive so long as it addresses the criteria.

Officers have complied with Council's guidelines to develop a formal EOI process that complies with relevant legislation. This process is aimed at managing corporate risk while providing maximum community outcomes.

RELATIONSHIP TO CORPORATE PLAN

7. Strong and connected communities

Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs

7.3 Increase community safety, health and wellbeing by planning and delivering programs, services, partnerships, regulations and education

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report. The minor costs associated with the EOI process will be absorbed within existing budgets.

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and amendments to the Redlands Planning Scheme for this property are already underway.

CONSULTATION

The following people have been consulted with for the preparation of the EOI:

- Manager Procurement Operations
- Manager City Planning and Environment
- Manager Community Futures
- Principal Adviser Strong Communities
- Principal Adviser Open Space Planning
- Senior Procurement Officer

OPTIONS**PREFERRED**

That Council resolve that it is in the public interest to invite expressions of interest from not for profit community groups for developing and operating the Runnymede Road site using the EOI documentation that has been prepared before inviting written tenders.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr T Bowler
Seconded by: Cr M Elliott

That Council resolve that it is in the public interest to invite expressions of interest from not for profit community groups for developing and operating the Runnymede Road site using the EOI documentation that has been prepared before inviting written tenders.

CARRIED

15.3 CLOSED SESSION AT COMMITTEE

15.3.1 LEASE OF COUNCIL PREMISES

Datworks Filename: L.301331/118536

Responsible Officer: Brian Lewis
Manager Contracts, Acquisitions, Fleet & Facilities

Author: Merv Elliott
Property Services Manager

EXECUTIVE SUMMARY

A confidential report from Manager Contracts, Acquisitions, Fleet & Facilities was considered at Committee and was presented to the General Meeting for consideration of the Committee Recommendation.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr C Ogilvie
Seconded by: Cr M Elliott

That Council resolve to:

- 1 Accept the tender submission by Tenderer 1;**
- 2 Enter a lease with Tenderer 1 for a (two) 2 year period; and**
- 3 To delegate authority under s.257(1)(b) of the *Local Government Act 2009* to the Chief Executive Officer to sign all documents including making, varying and discharging a lease to the successful tenderer, subject to Department of Environment & Resource Management approval as land owner for seabed lease Lot 115 SL9166.**

CARRIED (en bloc)

15.3.2 ALLCONNEX WATER BOARD PERFORMANCE REVIEW 2010/11

Dataworks Filename: CA Reports Allconnex Water

Responsible Officer: Gary Stevenson
Chief Executive Officer

Author: Martin Drydale
General Manager Corporate Services

EXECUTIVE SUMMARY

A confidential report from General Manager Corporate Services was considered at Committee and was presented to the General Meeting for consideration of the Committee Recommendation.

**COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr C Ogilvie
Seconded by: Cr M Elliott

That Council resolve to note the findings and recommendations of the 2010/11 Allconnex Water Board performance review.

CARRIED (en bloc)

16 MAYORAL MINUTES

Nil.

17 DIRECT TO COUNCIL REPORTS

17.1 ENVIRONMENT, PLANNING & DEVELOPMENT

17.1.1 STORM TIDE STUDY COMPLETED

Datworks Filename:	EM Planning-Sea Level Rise & Storm Tide
Attachments:	<u>Ministers Reply re Cardno Study 2009</u> <u>Cardno 2011 Storm Tide</u>
Responsible Officer:	Gary Photinos Manager Environmental Management/Land Use Planning
Author:	Warren Mortlock Principal Advisor Environmental Protection

EXECUTIVE SUMMARY

This item is listed on today's Agenda in line with the outcome of General Meeting 31 August 2011:

“As this item was not considered at today's General Meeting, it will be listed for consideration at the General Meeting scheduled for 28 September 2011.”

This report presents the storm tide modelling completed in June 2011 by Cardno P/L consultants for Redland City. The work updates and extends the coverage of previous similar modelling by the consultants in 2009, that was the subject of a previous report to Council (General meeting 28 October 2009) and several Council resolutions.

The modelling better defines the hazard from storm tides and provides storm tide planning levels for use in the Redland Planning Scheme that meet the requirements of the recently released Queensland State Coastal Plan. This is a complex area of planning, which is impacted by sea level rise. There are implications for Council's land use planning and development assessment, emergency management, and in the design of coastal infrastructure.

The report recommends that Council adopt the Cardno storm tide modelling for planning purposes, and that a step-wise plan be developed for release of this information to the community and its use in development assessment and in the Redland Planning Scheme review to commence in 2012.

PURPOSE

1. Council note progress on previous resolutions (Item 13.1.3 GM 28 October 2009).
 2. Council adopt the Cardno study as a basis for all Council planning, including in emergency management, in the Redland Planning Scheme and in development assessment.
-

BACKGROUND

March 2009, consultants Cardno Lawson Treloar (now Cardno) completed 'Storm Tide Hazard Study Report – Redland and Logan City Councils' and a 'Summary Report' (hereafter 'Cardno 2009') for emergency management purposes.

June 2009, report by consultants Marsden Jacobs and Broadleaf International Redland City Council Climate Change Risk Assessment Report by was adopted by Council as a basis for planning and policy response to climate change.

October 2009, Council resolved (see resolutions under Issues below) that the Cardno 2009 Reports remain confidential and further actions on storm tide be carried out.

February 2010, the Australian Government produced sea level rise maps to assist coastal decision makers and communities, available at: www.ozcoasts.org.au.

August 2010, Council adopted the Climate Change Strategy *Confronting Our Climate Future*, based on the findings of the above reports.

March 2011, the Queensland Government published the Queensland Coastal Plan to come into force in August 2011, following necessary amendments to legislation.

ISSUES

Action on previous resolutions

Council resolutions (GM 28 October 2009) are largely completed. These were to:

- 1) Note the Cardno Report; (completed)
 - 2) Seek endorsement from (DERM) that the methodology used satisfies the requirements of the Queensland Coastal Plan Guidelines; (completed – see Attachment 2)
 - 3) Subject to DERM endorsing the methodology the Infrastructure Planning Group manage the completion of the following tasks:
 - a) Complete mapping of areas of the City not currently mapped including the Southern Moreton Bay Islands, Dunwich, Amity Point, and Tingalpa Creek and surrounding area; (completed)
 - b) Undertake further site specific two dimensional modelling of the following areas to refine the storm tide extents, duration of inundation and hazard level:
 - adjacent to Queens Esplanade in Thorneside and Birkdale; (completed)
 - between Thomas and Murray Streets, Birkdale; (completed)
 - Cleveland Point; (completed)
 - adjacent to Beveridge Rd in Thornlands on the bank of Eprapah Creek; (TBA)
 - adjacent to Wilson Esplanade, Victoria Point; (TBA)
 - Redland Bay Golf Club at Redland Bay; (TBA) and
 - Adjacent to Weinam Creek, Redland Bay. (TBA).
-

- 4) That the draft Storm Tide Hazard Study Risk Assessment Summary Report' (LJ8824/R1) for Redland City and Moreton Bay Regional Councils by consultants Cardno Lawson Treloar, remains confidential; (currently so)
- 5) That a further report be presented to Council following completion of recommendations 2 and 3 to adopt a finalised Redland City Storm Tide Hazard Study for planning purposes; (Herein) and
- 6) That Council acknowledges that this modelling will provide critical input into the Climate Change Strategy which is due for Council consideration in June 2010 (strategy completed).

In January 2010, Council received confirmation from Director General DERM on six issues, in particular noting that: the methodology used by Cardno satisfies the requirements of the draft Queensland Coastal Plan (QCP) 2009; and that the results of the study are suitable for planning purposes with the adoption of allowance for sea level rise (SLR). The approach and findings of Cardno 2011 are also consistent with the final QCP package, including the State Planning Policy for Coastal Protection (SPPCP) and guidelines.

The 'Storm Tide Hazard Study Risk Assessment Summary Report' (LJ8824/R1) was prepared by consultant Cardno Lawson Treloar in 2009. The project gained funding through the Working Together To Manage Emergencies - Local Grants Scheme, made available through the Australian Government Attorney-General's Department represented by Emergency Management Australia. The project was run as a joint study by (the then) Caboolture Shire Council and Redland Shire Council on behalf of the Moreton Bay Regional Council (incorporating Caboolture Shire Council, Pine Rivers Shire Council and Redcliffe City Council) and Logan City Council. A steering committee included representatives of DERM and EMQ. A collaborative relationship with State government has continued since commencement of the study, including data sharing. This has carried through to the additional work now completed by Cardno in 2011.

Cardno Storm Tide Modelling 2011

Cardno 2011 has delivered three components (per Resolution 3 GM Oct 28 2009 above):

- City wide coverage of storm tide using the model developed in 2009 with refinements;
- More detailed (2D hydraulic) foreshore modelling for the priority areas of Raby Bay and Waterloo Bay; and
- A plain language description of the approach followed in Cardno1 and Cardno2 modelling studies 'Storm Tide Hazard Study – Summary Report'.

The refinements over Cardno 2009 were:

- The whole model was re-run to output storm tide levels (output levels) for locations across the whole city (including mainland, SMBI and NSI) improving on the 2009 partial coverage;

- Grid resolution was increased to 100 X 100 metre grid for the whole Bay and greater shoreline resolution using LiDAR survey data of 5 x 5 metre resolution;
- Improved modelling of defined storm tide events at each output location for each of the storm events (selected as 20, 50, 100, 200, 500, and 1000 year ARI);
- Added climate change/sea level rise projections legislated (no longer draft) for use by Council in the SPPCP (ie. 10% increase in intensity and 0.8m SLR by 2100); and
- Provided much more detailed foreshore inundation modelling (called hydraulic 2D models) for two priority locations.

In this report, the focus is on adopting the completed Cardno 2011 study as a first step toward using the information for all planning and emergency management purposes. A step-wise plan for integrating this information into Council planning is needed and great care must be taken in producing products for use in development assessment and the Redland Planning Scheme (under the SPP Coastal Protection), for internal use in planning and design, and for public consumption.

A descriptive report is in attachment. This report may be used by Council as a basis for explanatory communication products for use internally and by the community. The Cardno 2011 data entirely replaces that produced in 2009, which is mainly of historical and methodological interest only.

The Cardno 2011 study produced electronic data files imported straight into Council's GIS, from which Council will produce a range of map products in coming weeks. This provides for greater Council control and saved money and time over the alternative of having consultants produce 'map' outputs.

The main map products envisaged are:

- Mapping for internal use product on Red E Map and available to all officers;
- Mapping to replace the Storm Tide Overlay in the Redland Planning Scheme; and
- Mapping for use by residents at lot level within the resolution of the model.

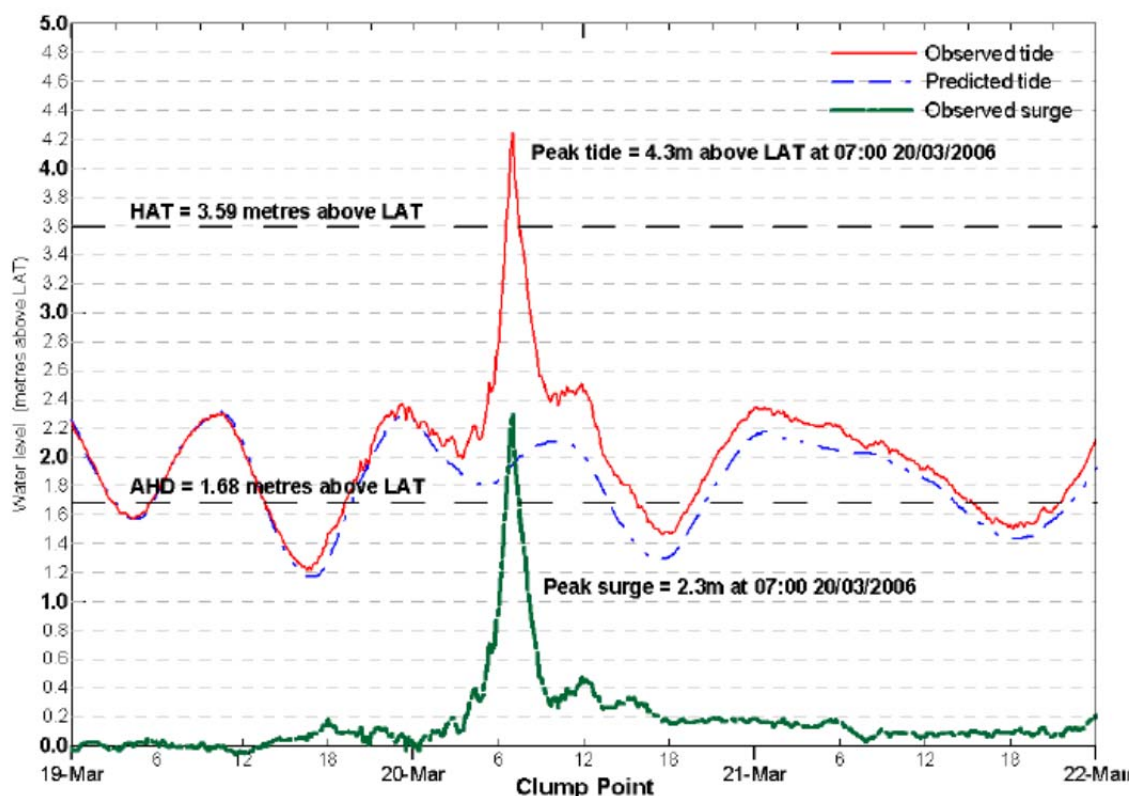
Relationship to Coastal Hazard Areas under Queensland Coastal Plan

The final Queensland Coastal Plan comprising the State Policy for Coastal Management and State Planning Policy Coastal Protection (SPPCP) was published by Department of Environment and Resource Management in May 2011 and comes into effect in August (see separate report this agenda). The SPPCP includes a mandatory development assessment code and mandatory sea level rise projections for use in development assessment. Sea level rise was not independently modelled by Cardno. The sea level rise projections used by Cardno in both the 2009 and 2011 studies and reports is the same as that now legislated by the State Government under the Queensland Coastal Plan and SPPCP: 0.3 metres by 2050 and 0.8 metres by 2100.

The trigger for use of the Coastal Hazards Development Assessment Code in Annex 2 of the SPPCP is whether the development location is within the 'coastal hazard area' – which means it is subject to coastal erosion, storm tide inundation, or inundation by sea level rise from climate change. DERM has produced online mapping of the coastal hazard area, which will be used in development assessment after August. This mapping uses a default storm tide level of "1.5 metres above highest astronomical tide for all development in Southeast Queensland" – see Annex 3.

This default mapping is not currently in step with the Cardno study (which DERM was not aware of). However, DERM has been advised of the GIS data and may now move to incorporate the Cardno modelling into and therefore improve the accuracy of the coastal hazard area mapping. This is a much improved result for Redland City for development assessment purposes.

Storm tide is the total water level experienced during a storm event, such as a cyclone, and is the combination of the normal tide and the **storm surge** (and wave-setup). In the figure below, the storm tide peak during Cyclone Larry at Clump Pt on March 20, 2006 (red or top line) of 4.3 m is made up of peak surge at 2.3m (bottom or green line) on a tide of 2.0m (middle dotted line).



Normal or astronomical tide is predicted in tide tables and used by the boating, sailing and fishing communities among others. A **storm surge** on top of this tide is the hazard known as a **storm tide**. Cardno modelling refined, but did not greatly

change our understanding of the storm surge proportion of storm tides. It is still thought that the 100 year ARI storm is capable of a storm surge around 0.4 to 0.5m higher than normal. If the storm peaks at high tide, that's a far more significant hazard than if the storm peaks at low tide.

However, sea level and 'normal tide' is predicted to rise significantly this century. In response, the SPPCP now requires that Council plan for a 0.8 metre sea level rise by the end of this century. By that time, the 100 year ARI storm surge of around 0.5m is unlikely to have changed greatly, but it is likely to be dwarfed by a sea level that has risen by twice that amount since 2011.

PUBLISHING THE INFORMATION

It is appropriate that the Cardno 2011 storm surge findings be published in due course by Council, when suitable map products have been developed.

The reasons for not publishing the Cardno 2009 study to date were that:

- Large parts of the city were missing from the data layers, which would complicate any public release of the information;
- No two dimensional foreshore studies were available to refine predictions for priority areas - the coarse nature of the Bay model treats the shore as a simple step cross-section (bucket model) and used 0.5m increments;
- The study used Queensland State Government draft sea level rise projections and significant confusion would arise in the public domain if these levels were changed subsequently under the Queensland Coastal Plan and new mapping were issued; and
- Councils Storm tide overlay in the Redland Planning Scheme already contained a 0.3 metre sea level rise allocation.

These issues are better addressed by the 2011 study and its results. When suitable map product are developed, Council approval will be sought prior to the public release. In the meantime, DERM has indicated that it will incorporate the study findings and levels into a revised coastal hazard area mapping for Redland City, and that this will be publicly released by DERM. This move will only affect the application of the Coastal Hazards Development Assessment Code under the SPPCP.

Recent Federal and State government publications (online mapping) make clear the quantum of sea level rise to 2100. In February 2010, the Australian Government produced sea level rise maps to assist coastal decision makers and communities, available at the OzCoasts website at: www.ozcoasts.org.au.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of

urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.4 Review Council's and the community's climate change preparedness, ensuring all risks are understood and plans are activated to deal with expected outcomes

FINANCIAL IMPLICATIONS

This recommendation may require minor changes to the current year's budget to complete two dimensional studies of remaining foreshore areas. Alternatively, these areas may be completed in later financial years.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will result in future amendments to the Redlands Planning Scheme.

Cardno were tasked with providing revised storm tide planning levels for Council that meet the requirements of the new Queensland Coastal Plan and SPP Coastal Protection. In keeping with the current approach of the Redland Planning Scheme and the SPPCP the planning levels provided by Cardno comprise: storm tide levels; sea-level rise predictions (0.8m), and; freeboard (0.3m).

The SPPCP is subordinate legislation that provides (in Annex 3) a default storm tide level of "1.5 metres above HAT for all development in Southeast Queensland" except where a storm tide inundation assessment has been undertaken by a qualified engineer.

The Cardno 2009 and Cardno 2011 studies do meet the SPPPC requirements for storm tide inundation assessment. The DERM coastal hazard area mapping is likely to replace the Storm Tide Overlay for use in the Redland Planning Scheme.

CONSULTATION

Environmental Management Group has facilitated this report, and the Cardno 2011 modelling, as these draw on experience and the work of several areas of Council. The Cardno project was assisted by a steering group of officers from the following Council areas, who have also provided comment or been consulted in the writing of this report: Land Use Planning Group, Infrastructure Planning Group, Sustainable Assessment and Spatial Services.

OPTIONS

PREFERRED

Council receive and adopt the Cardno 2011 study for all planning purposes. Council must now integrate this information into its planning and develop suitable map products under a step-wise plan.

ALTERNATIVE

Council postpone adoption of the Cardno 2011 study.

OFFICER'S RECOMMENDATION

That Council resolve to:

1. Note the completion of previous resolutions (Item 13.1.3 GM 28 October 2009), 1, 2, 3a, 4, 5, and 6 with some two dimensional modelling to be completed for areas listed in resolution 3b;
2. Adopt the completed Cardno 2011 study for all planning purposes; and
3. Develop a step-wise plan to ensure that Cardno 2011 data layers are integrated into Council planning.

COMMITTEE RECOMMENDATION OF 3 AUGUST 2011

That this Item be deferred to the General Meeting scheduled for 31 August 2011.

As this item was not considered at the General Meeting of 31 August 2011, it will be listed for consideration at the General Meeting scheduled for 28 September 2011.

COUNCIL RESOLUTION

Moved by: Cr M Elliott
Seconded by: Cr W Boglary

That Council resolve to:

1. **Note the completion of previous resolutions (Item 13.1.3 GM 28 October 2009), 1, 2, 3a, 4, 5, and 6 with some two dimensional modelling to be completed for areas listed in resolution 3b;**
2. **Adopt the completed Cardno 2011 study for all planning purposes; and**
3. **Develop a step-wise plan to ensure that Cardno 2011 data layers are integrated into Council planning.**

CARRIED

DIVISION

FOR: Crs Reimers, Murray, Elliott, Bowler, Townsend, Henry, Ogilvie, Boglary and Hobson

AGAINST: Cr Burns

Cr Williams was absent from the meeting.

17.1.2 CLIMATE CHANGE: ADAPTATION FOR QUEENSLAND ISSUES PAPER**Dataworks Filename:** EM Policy - Climate Change Policy and Strategy**Responsible Officer:** Toni Averay
General Manager Environment Planning &
Development**Author:** Warren Mortlock
Principal Advisor Environmental Protection

EXECUTIVE SUMMARY

The Department of Environment and Resource Management (DERM) has released Climate Change: Adaptation for Queensland Issues Paper and is seeking feedback on the issues that matter to Council and this community.

Submissions close on 20 October 2011.

This is Council's opportunity to inform the State of our needs in adapting to storms, rising sea levels, cyclones, changing building requirements and supporting people and places to adapt to climate change.

The report recommends that Council resolve to provide delegated authority for the Planning and Policy Committee at its next meeting of 12 October 2011 to approve the whole-of-Council submission.

PURPOSE

The purpose of this report is to:

1. Provide information to Council about DERM's Issues Paper, Climate Change: Adaptation for Queensland as an input document for preparing its next Climate Change Adaptation Plan for 2012 to 2017;
2. Provide advice on how Council Officers will be gathering comments to prepare a submission back to DERM; and
3. Seeking delegated authority for Planning and Policy Committee on 12th October 2011 to approve the submission submission to DERM.

BACKGROUND

ClimateQ: toward a greener Queensland was published by the State government in 2009 and presents a range of initiatives and policies to reduce the state's emissions, prepare for the impacts of climate change, and support the transition to a carbon-constrained 'green' economy. ClimateQ consolidated the approaches taken in *ClimateSmart 2050* and *ClimateSmart Adaptation 2007-12*, drawing on the latest national and international science and policy.

The State government is now planning the next five-year climate change adaptation plan 2012 – 17 for Queensland by releasing the Issues Paper and seeking community and government feedback.

ISSUES

Providing a whole-of-Council endorsed response to the issues paper will be Council's best opportunity to ensure climate change adaptation issues that affect us now and in the future can be considered for inclusion in the next Queensland Adaptation Plan.

Climate Change: Adaptation for Queensland – Issues Paper provides an update on the most recent climate change science and Queensland's policy framework. The Issues Paper focuses on key sectors – community, natural and built environment, and rural sector, and outlines the major initiatives to respond to the range of climate-related risks, and prepare community and businesses to be prepared for climate change.

An internal consultation process commenced on 15 September, 2011, and requested comments to be received by 28 September, 2011 from Senior Officers from across the organisation – City Planning and Environment, Sustainable Assessment, Community Futures, City Infrastructure, City Spaces, Fleet and Facilities, Economic Development.

The comments will be collated into a single, whole-of-Council submission. The submission will be circulated to Councillors 1 week prior to the Planning and Policy Committee meeting scheduled for 12 October, 2011.

RELATIONSHIP TO CORPORATE PLAN

2. Green living

Our green living choices will improve our quality of life and our children's lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

- 2.2 Promote, support and encourage commitment to green living in our community by improving residents' understanding of climate change and achieving greater water, energy and waste conservation and efficiency

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

- 5.3 Advocate strongly to all levels of government about the impacts of an increased population on the city and the region's liveability and natural systems

8. Inclusive and ethical governance

Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision making to achieve the community's Redlands 2030 vision and goals

- 8.3 Establish and maintain effective partnerships with local, regional and national organisations and governments to deliver the visions and goals of the community

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was consulted and it is considered that the outcome of recommendations in this report will eventually require any amendments to the Redlands Planning Scheme as part of the planning scheme review.

OPTIONS

PREFERRED

That Council resolve to provide delegated authority, under s.257(1)(c) of the *Local Government Act 2009*, for Planning and Policy Committee meeting of 12 October 2011, to approve the Council's *Climate Change: Adaptation for Queensland* submission to the Department of Environment and Resource Management.

ALTERNATIVE

There are no alternatives offered.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr C Ogilvie
Seconded by: Cr D Henry

That Council resolve to provide delegated authority, under s.257(1)(c) of the *Local Government Act 2009*, for Planning and Policy Committee meeting of 12 October 2011, to approve the Council's *Climate Change: Adaptation for Queensland* submission to the Department of Environment and Resource Management.

CARRIED

17.1.3 MINERAL EXPLORATION RESTRICTIONS NEAR URBAN AREAS

Datworks Filename: LUP – Sustainable Urban Development

Responsible Officer: Toni Averay
General Manager Environment Planning & Development

Authors: Gary Photinos
Manager, City Planning and Environment Group
Desmond Leong
Strategic Planner

EXECUTIVE SUMMARY

On 15th August 2011 the Queensland Government, responding to community concerns about competing land uses, announced a set of interim measures to restrict coal, mineral and gas exploration in urban areas.

On 22nd August 2011, the Honourable Stirling Hinchliffe, Minister for Employment, Skills, and Mining wrote to Council advising that Council could opt in or out of the Restricted Area. All Councils in South East Queensland that are bound by the SEQ Regional Plan are considered to be within a restricted area.

The Queensland Government has placed a temporary halt on the acceptance of new coal and mineral exploration permit applications in and around urban areas until a permanent solution to exploration-urban interface issues have been implemented.

Council has until the 30th September to notify the Minister of our intentions regarding the implementation of these restrictions.

PURPOSE

That Council resolve that Redland City remain in the South East Queensland (as defined by the SEQ Regional Plan 2009-2031) restricted area (RA 384).

BACKGROUND

- On 15th August 2011 the Queensland Government, responding to community concerns about competing land uses, announced a set of interim measures to restrict coal, mineral and gas exploration in urban areas.
- On 22nd August 2011, the Honourable Stirling Hinchliffe, Minister for Employment, Skills, and Mining wrote to (all) Council/s advising that Council could opt in or out of the Restricted Area.
- The Queensland Government has indicated that a permanent solution is expected by the end of 2011, following community consultation and submissions between 16 August and 16 September 2011, and may include amendments to the *Mineral Resources Act 1989* (by March 2012).

ISSUES

Restricted Area 384

Restricted Area 384 (**RA 384**) was gazetted on 16 August 2011 in accordance with the *Mineral Resources Act* 1989. It covers:

- generally land bound by the SEQ Regional Plan 2009-2031 plus a buffer of approximately two kilometres from the boundary;
- generally regional cities that have a population or planned population of 1000 or more plus approximately a two kilometre buffer zone from the boundary of these cities; and
- specifically the sub-blocks contained within the RA 384 declaration.

The two kilometre buffer is based on the Code of Environmental Compliance – Mining Lease general conditions, which does not authorise mining activities within two kilometres of a Category A environmentally sensitive area.

While RA 384 is in effect, the government will not:

- accept any new applications for coal, mineral or coal seam gas exploration tenements over these areas;
- issue any tenders for new Authorities to Prospect (**ATPs**) in these areas; and
- grant any new exploration tenements in these areas.

Exemptions

The exploration of industrial minerals (such as clay, quartz and sandstone) is exempted from the restrictions to ensure that the construction industry have access to necessary materials and will guard against increased housing construction cost.

Implementation of Policy

RA 384 is a temporary measure. A permanent solution is expected by the end of 2011, following community consultation and submissions between 16 August and 16 September 2011, and may include amendments to the Mineral Resources Act 1989 (by March 2012).

Opting In or Out

The Minister's letter dated 22 of August 2011, provided local governments with the opportunity to apply to the Minister to opt towns in or out of the Restricted Area.

It must be noted that several local governments throughout Queensland have applied to opt in or out depending on certain circumstances. For example, the Mount Isa City Council carried a unanimous vote to opt out of the proposed RA 384 due to City's long mining history and the future economic sustainability provided by the resource sector. Conversely, the Tablelands Regional Council agreed to be included in the State Government's proposed RA 384 on the grounds of protecting urban areas.

Council's seeking to opt in or out of the Restricted Area, had to apply to the Minister in writing by the 16 September 2011; however Redlands has received an extension to the 30th September 2011. The minister will then consider Council's application and subsequent notification of the decision.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.10 Maintain the quality and liveability of residential areas and protect natural resources

FINANCIAL IMPLICATIONS

There are no financial implications impacting Council as a result of this report.

PLANNING SCHEME IMPLICATIONS

The City Planning and Environment Group was consulted and it is considered that the outcome of recommendations in this report will result in no future amendments to the Redlands Planning Scheme.

CONSULTATION

The issues associated with land use planning matters are contained with the SEQ Regional Plan and therefore well document. The recommendation merely serves to maintain the status quo and consultation was not considered necessary. Some research indicated how other Councils have responded to this matter and are contained within the report.

OPTIONS

PREFERRED

That Council resolve that Redland City remain in the South East Queensland (as defined by the SEQ Regional Plan 2009-2031) restricted area (RA 384).

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr T Bowler
Seconded by: Cr D Henry

That Council resolve that Redland City remain in the South East Queensland (as defined by the SEQ Regional Plan 2009-2031) restricted area (RA 384).

CARRIED

DIVISION

FOR: Crs Burns, Reimers, Murray, Elliott, Bowler, Townsend, Henry, Ogilvie, Boglary and Hobson.

Cr Williams was absent from the meeting.

17.2 CITY SERVICES

17.2.1 BUDGET ALLOCATION FOR REDLAND CITY COUNCIL'S TOTAL WATER CYCLE MANAGEMENT PLAN

Datworks Filename: RTT: Total Water Cycle Policy & Planning

Responsible Officer: Murray Erbs
Manager City Infrastructure

Author: Giles Tyler
Senior Advisor Infrastructure Projects

EXECUTIVE SUMMARY

The Environmental Protection (Water) Policy 2009 [EPP] requires all local governments within South East Queensland to develop and endorse a Total Water Cycle Management Plan (TWCMP) by 1 July 2012. In accordance with the EPP statutory requirements, Council has begun the process of preparing a TWCM Plan by completing a detailed project plan and brief, as well as inviting specialist consultancies to submit a proposal to prepare the TWCMP.

To progress the development of the TWCMP, City Infrastructure needs to engage a consultant with expertise and specialist knowledge in this field. There is a current budget shortfall and it is proposed to transfer the required amount from one operational account to the nominated Total Water Cycle Management account.

Due to the restrictive timeframes for Council to prepare and implement a TWCMP it is essential that the awarding of the project is not unnecessarily delayed. It is therefore requested that a transfer of current budget allocations is undertaken prior to the Quarter 1 Budget Review. It is proposed that the transfer of budget allocation is undertaken between two operational accounts from the 2011/12 budget of the Infrastructure Planning Group, being:

- Catchment Management Plans; to
- Total Water Cycle Management.

Programmed catchment management planning, while an important operational responsibility of City Infrastructure, has the capacity to be deferred in the short term and an appropriate budget can be sought at a future quarterly review.

It is recommended that the General Manager Corporate Services transfer \$135,000 from:

- a. Catchment Management Plans (71028.049.0034.821600 – Contractors) to
- b. Total Water Cycle Management (30092.049.0034.821601 – Contractors).

PURPOSE

- The transfer of existing budget allocation will allow for the commissioning of a consultant to commence the preparation of Council's Total Water Cycle Management Plan.
- The allocation of funds will enable Council to prepare a TWCMP that meets the legislative requirements outlined in the Environmental Protection (Water) Policy 2009.

BACKGROUND

Redland City Council is required to prepare and implement a TWCMP by 1 July 2012, in accordance with the statutory requirements of the EPP. In accordance with the EPP, Redland City Council has begun the process of preparing a TWCM Plan by completing a detailed project brief and inviting specialist consultancies to submit a proposal to prepare Council's TWCMP.

The key purpose of the project is to advance Council's strategic vision as outlined in the Redlands 2030 Community plan and Corporate Plan 2010-15 to improve waterway and environmental management in a manner that meets community expectations in the most cost effective way.

In order for Council to fulfil its obligation under the EPP, there is a need to transfer budgets from existing operational projects prior to the Quarter 1 Budget Review.

It is proposed to transfer current budget allocation from Catchment Management Plans account to Total Water Cycle Management account; both are operational accounts from the 2011/12 budget of the Infrastructure Planning Group. The Catchment Management Plans budget was to be used to develop catchment management plans for specific catchments within the Redland local government area.

These catchment management plans differ from the proposed TWCMP in that the TWCMP is an overarching strategic document that sets a vision and objectives, whereas catchment management plans are the detailed planning components of Total Water Cycle Management. Ultimately the development of a TWCMP will be used to provide strategic direction and guiding objectives to future catchment management plans within the local government area.

The detailed project brief has been issued to a number of consultancies who specialize in preparing cycle management plans and have the capability of preparing a TWCMP. A total of eight (8) proposals were submitted ranging in value up to \$260,000.

An open selection process was undertaken in compliance with Council's procurement policies and processes which have identified the preferred consultant with a value of less than \$150,000.

To progress the development of Council's TWCMP, Council needs to engage a consultant with expertise and specialist knowledge in this field and due to the restrictive timeframes it is critical that the commencement of the project is not

unnecessarily delayed further. It is therefore requested that the budget variation be approved prior to the Quarter 1 Review.

ISSUES

- Legislative mandate requires all local governments within South East Queensland to prepare and endorse a Total Water Cycle Management Plan by 1 July 2012.
- Current budget allocations means there is a budget shortfall and City Infrastructure is unable to commission a consultant to begin preparing a TWCMP.

RELATIONSHIP TO CORPORATE PLAN

5. Wise planning and design

We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

5.10 Maintain the quality and liveability of residential areas and protect natural resources

FINANCIAL IMPLICATIONS

This recommendation requires a change to the current year's budget. The Finance One account number and budget phasing details are: Transfer \$135,000 from:-

- a. Catchment Management Plans (71028.049.0034.821600 – Contractors) to
- b. Total Water Cycle Management (30092.049.0034.821601 – Contractors).

PLANNING SCHEME IMPLICATIONS

The City Planning & Environment Group was consulted and it is considered that the adopted TWCMP will result in future amendments to the Redlands Planning Scheme 2006 or will be incorporated into the future SPA planning scheme.

CONSULTATION

A briefing note was issued to:

- General Manager Corporate Services;
- TWCM Steering Committee;
- Manager Sustainable Assessment; and
- Group Manager City Infrastructure.

OPTIONS**PREFERRED**

It is recommended that the General Manager Corporate Services transfer \$135,000 from:

- a. Catchment Management Plans (71028.049.0034.821600 – Contractors) to
- b. Total Water Cycle Management (30092.049.0034.821601 – Contractors).

OFFICER'S RECOMMENDATION

That Council resolve that the General Manager Corporate Services transfer \$135,000 from:

- a. Catchment Management Plans (71028.049.0034.821600 – Contractors) to
- b. Total Water Cycle Management (30092.049.0034.821601 – Contractors).

COUNCIL RESOLUTION

Moved by: Cr M Elliott
Seconded by: Cr B Townsend

That Council resolve that the Chief Executive Officer transfer \$135,000 from:

- a. Catchment Management Plans (71028.049.0034.821600 – Contractors) to
- b. Total Water Cycle Management (30092.049.0034.821601 – Contractors).

CARRIED

18 CLOSED SESSION**18.1 CITY SERVICES****18.1.1 POINT LOOKOUT HALL REFURBISHMENT**

Datworks Filename: Project No: 20383

Responsible Officer: Brad Salton
Manager Project Delivery Group

Author: Greg Finlay
Service Manager, Project Management Services
Unit

EXECUTIVE SUMMARY

A confidential report from Manager Project Delivery Group was presented to today's General Meeting for consideration.

**OFFICER'S RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr M Elliott
Seconded by: Cr C Ogilvie

That Council resolve to increase Project Number 20383 Point Lookout Hall Refurbishment by an additional \$306,000 from Project Number 42131 Amity Point Swimming Enclosure Structural Assessment.

CARRIED

19 MEETING CLOSURE

There being no further business, the Mayor declared the meeting closed at 4.55pm.

Signature of Chairperson: _____

Confirmation date: _____