

Redland
CITY COUNCIL

MINUTES

GENERAL MEETING

Wednesday 17 November 2010

**Council Chambers
1st floor Administration Building
Bloomfield Street Cleveland. Qld 4163**

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1 DECLARATION OF OPENING

The Mayor declared the meeting open at 4.00pm and acknowledged the Quandamooka people, who are the traditional custodians of the land on which Council meets. The Mayor also paid Council's respect to their elders, past and present, and extend that respect to other indigenous Australians who are present.

2 DEVOTIONAL SEGMENT

Father Frank O'Dea, Member of the Ministers' Fellowship, led Council in a brief devotional segment.

3 RECOGNITION OF ACHIEVEMENT

3.1 KEEP AUSTRALIA BEAUTIFUL

Redland City Council won 'Keep Australia Beautiful National Community Action and Partnerships Award for 2010', building on Redlands previous win as Queensland's Sustainable City for 2010.

The award citation highlighted Redland City Council's demonstrated leadership and achievement in three specific programs that brought together Council, local landholders, community groups and residents, to address local sustainability issues.

Special mention was made of Council's Habitat Protection Program partnerships with private landholders, the hundreds of volunteers working in the Community Bush Care and Wildlife Rescue programs and Indigiscapes centre's environmental education activities.

3.2 AUSTRALIAN SAFER COMMUNITIES AWARD

Redland City Council was named joint Local Government Category winner in the Australian Safer Communities Awards 2010.

As joint winner, Redland City Council received the award in recognition of Council's Seniors Emergency Preparedness Project.

The Mayor congratulated Council's Community Development Team and Council staff, Redland aged care provider groups and RAGOSI for their contributions to the award which recognises an important Council initiative towards a safer senior's community.

4 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

MEMBERS PRESENT:

Cr M Hobson PSM	Mayor
Cr M Elliott	Deputy Mayor and Councillor Division 7
Cr W Boglary	Councillor Division 1
Cr C Ogilvie	Councillor Division 2
Cr D Henry	Councillor Division 3
Cr J Burns	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr T Bowler	Councillor Division 6
Cr K Reimers	Councillor Division 8
Cr K Williams	Councillor Division 9
Cr H Murray	Councillor Division 10

EXECUTIVE LEADERSHIP GROUP:

Mr G Stevenson PSM	Chief Executive Officer
Mr G Underwood	General Manager Planning & Policy
Mr N Clarke	General Manager Governance
Mr G Jensen	Acting General Manager Customer Services
Mr G Holdway	Manager Financial Control
Mrs T Averay	General Manager Development & Community Standards

MINUTES:

Mrs J Parfitt	Corporate Meetings & Registers Team Leader
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5 RECEIPT AND CONFIRMATION OF MINUTES

5.1 GENERAL MEETING MINUTES 20 OCTOBER 2010

Moved by: Cr Townsend
Seconded by: Cr Elliott

That the minutes of the General Meeting held on 20 October 2010 be confirmed.

CARRIED

5.2 SPECIAL MEETING MINUTES 15 NOVEMBER 2010

Moved by: Cr Boglary
Seconded by: Cr Townsend

That the minutes of the Special Meeting held on 15 November 2010 be confirmed.

CARRIED

6 MATTERS OUTSTANDING FROM PREVIOUS GENERAL MEETING MINUTES

6.1 REPORT FROM CHIEF EXECUTIVE OFFICER

The Chief Executive Officer presented the following items for noting:

6.1.1 TRAFFIC HANDLING – MOUNT COTTON ROAD, CAPALABA

At the General Meeting on 31 March 2010, Council resolved that a report be presented to a future Planning and Policy Committee meeting to address Council's longer term plan for handling traffic on Mount Cotton Road, Capalaba.

A report addressing this matter will be presented to the 24 November 2010 Planning and Policy Committee meeting.

6.1.2 PETITION (DIVISION 9) MANAGEMENT OF SAFETY ISSUES – CROTONA ROAD EAST, ALEXANDRA HILLS AND CROTONA ROAD, CAPALABA

At the General Meeting on 25 August 2010 Council resolved that the petition requesting that Council undertake precinct traffic planning to assist with the management of safety issues rat running and dangerous intersections along and around Crotona Road East, Alexandra Hills and Crotona Road, Capalaba be received and referred to the Planning & Policy department for investigation and a report back to Council.

A report addressing this matter will be presented to the 2 February 2011 Planning & Policy Committee meeting.

6.1.3 REQUEST FOR LAND EXCHANGE

At the General Meeting on 25 August 2010 Council resolved that a report be brought back to Council to allow review of the delegation to the Chief Executive Officer as adopted at the General Meeting of 27 September 2006 pertaining to entering into land exchanges on the Southern Moreton Bay Islands.

A report addressing this matter will be presented to the 24 November 2010 Planning and Policy Committee Meeting.

6.1.4 PETITION (DIVISION 3) REQUEST FOR A SKATE PARK AT THORNLANDS

At the General Meeting on 22 September 2010 Council resolved that the petition requesting that Council build a small skate park for scooters, skateboards and BMX riders that could be located on the corner of Lorikeet Drive and Swallow Street next to the existing park, be received and referred to the Planning & Policy department for investigation and a report back to Council.

A report addressing this matter will be presented to the 24 November 2010 Planning & Policy Committee meeting.

6.1.5 PETITION (DIVISION 4) STEPS AT 36 ORANA ESPLANADE

At the General Meeting on 20 October 2010 Council resolved that the petition requesting that the steps budgeted for in this years budget be put in place in front of No. 36 Orana Esplanade and that the old steps in front of No. 38 Orana Esplanade be made into a ramp, be received and referred to the appropriate area of Council for consideration and a report back to Council.

A report addressing this matter will be presented to the 2 March 2011 Planning & Policy Committee meeting.

6.1.6 PETITION (DIVISION 1) SAFETY CONCERNS ON BAINBRIDGE STREET, ORMISTON

At the General Meeting on 20 October 2010 Council resolved that the petition requesting that Council:

1. repair the road on Bainbridge Street at Ormiston;
2. provide/install traffic islands on Bainbridge Street to slow down the continuous speeders up and down our street; and
3. provide better street lighting for security issues of residences but also driving visibility;

be received and referred to the appropriate area of Council for consideration and a report back to Council.

A report addressing this matter will be presented to the 2 March 2011 Planning & Policy Committee meeting.

6.1.7 STREET RENAMING – FACCILO LANE, RAYMOND STREET AND LORAINE STREET, CAPALABA

At the General Meeting on 20 October 2010 this item was noted as 'lying on the table' and in accordance with part 3, Division 5, Section 29(7) of Subordinate Local Law No. 5 (Meetings) a procedural motion is required, '*that the item be taken from the table*' before the matter can be considered and concluded.

This matter will be presented to the 2 February 2011 Planning & Policy Committee meeting for consideration.

6.1.8 DREDGING AT VICTORIA POINT JETTY

At the General Meeting on 20 October 2010 resolved that a report be prepared on the dredging at Victoria Point jetty affecting the landing of the Coochiemudlo Island ferries as this is affecting more than passenger ferries, it has to do with school children having to get home in a certain time and meet the school's duty of care.

A report addressing this matter will be presented to the 2 March 2011 Planning & Policy Committee meeting.

7 PUBLIC PARTICIPATION

MOTION TO ADJOURN MEETING

Moved by: Cr Elliott
Seconded by: Cr Murray

That Council adjourn the meeting for a 15 minute public participation segment.

CARRIED

1. Mr P Gleeson, Chairman Capalaba Progress Association, addressed Council on the development at 54 and 56-58 Mt Cotton Road, Capalaba and tabled a petition on this matter.
2. Ms N Olssen, President Russell Island Association and Bushcare Group, addressed Council in relation to the proposal to create the Southern Russell Island Conservation Park.
3. Mr B Smith, Mt Cotton, on behalf of Mr R Carroll, addressed Council in relation to the cancellation of the Truck Show at Cleveland Showgrounds.

MOTION TO EXTEND

Moved by: Cr Elliott
Seconded by: Cr Murray

That public participation be extended to allow further speakers.

CARRIED

4. Ms L Denisenko, Victoria Point, addressed Council in relation to a petition submitted to Council requesting the removal of a steel fence from Orana Esplanade.
5. Ms C Molloy, Lamb Island, addressed Council in relation to parking at Weinam Creek ferry terminal and requested an independent review of the parking problems.
6. Ms G Nemeth, Macleay Island, addressed Council in relation to parking issues at Weinam Creek ferry terminal.

MOTION TO RESUME MEETING

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That the meeting proceedings resume.

CARRIED

8 PETITIONS/PRESENTATIONS

8.1 PETITIONS

8.1.1 PETITION (DIVISION 5) CHANGE OF STREET NAME – CUPHEA STREET RUSSELL ISLAND TO ANZAC MEMORIAL DRIVE, RUSSELL ISLAND

Moved by: Cr Townsend
Seconded by: Cr Henry

That the petition, which reads as follows, be received and referred to the appropriate area of Council for consideration and a report back to Council:

"We the undersigned, request that Council give all due consideration to and undertake to change the name of Cuphea Street, Russell Island to Anzac Memorial Drive. Our reasons for the petition request are that the name change will provide some small recognition for the services of and sacrifices made of all our armed services personnel on our behalf in the various arenas of conflict."

CARRIED

8.1.2 PETITION (DIVISION 5) CHILD CARE CENTRE, RUSSELL ISLAND

Moved by: Cr Townsend
Seconded by: Cr Henry

That the petition, which reads as follows, be received and referred to the Development & Community Standards Department and Legal Services for consideration:

"We the undersigned, request that Council take prompt steps to approve the proposed development of a child-care centre to be located on Nicholas Street, Russell Island. If approved, the centre will provide a centrally located and much needed service to the families of the Bay Islands."

CARRIED

8.1.3 PETITION (DIVISION 4) REQUEST TO REMOVE STEEL FENCE FROM ORANA ESPLANADE, VICTORIA POINT

Moved by: Cr Burns
Seconded by: Cr Reimers

That the petition, which reads as follows, be acknowledged and that Council will take no further action as the matter has been dealt with recently through negotiation with the Principal Petitioner and others and agreement reached that following a new risk assessment the fence can be removed in conjunction with other measures to protect the safety of the public:

"We the undersigned, request that Council remove the steel fence from Orana Esplanade, Victoria Point that was erected without notice. It does not

fit in with the natural landscape, restricts access, narrows the pathway, creates glare and does not make it "safe".

Residents do not want fencing on the Esplanade. It is a waste of ratepayers' money."

CARRIED

8.1.4 PETITION (DIVISION 1) REQUEST TO ABOLISH LAKE LEVY

Moved by: Cr Boglary
Seconded by: Cr Reimers

That the petition, which reads as follows, be acknowledged and that the matter be referred for consideration during deliberations on the 2011/2012 budget:

"We the undersigned, request that Council abolish the Lake Levy and therefore the maintenance of the Lake to be covered by the General Rate.

The Lake Levy represents a double tax on wet block owners. Sovereign Waters acts as a stormwater run-off and flood control measure for upstream residents which also benefits Council.

The Lake is open to the general public who have full access to all facilities. Maintenance of the Lake should be covered by General Rates in the same way Council maintains other public facilities. Lake facilities in other Council area do not pay any lake levies."

CARRIED

8.1.5 PETITION (DIVISION 8) REQUEST COUNCIL SUPPORT FOR CHANGE OF SUBURB BOUNDARY FOR FULLERTON STREET, ALEXANDRA HILLS

Moved by: Cr Reimers
Seconded by: Cr Boglary

That the petition, which reads as follows, be received and that the petition be forwarded to the relevant Government Department:

"We the undersigned, request that Council support and endorse the change of suburb boundary for Fullerton Street back to pre March 2005 alignment. This will then allow DERM to process this change to the Minister. "

CARRIED

8.1.6 PETITION (DIVISION 9) DEVELOPMENT AT 54 AND 56-58 MT COTTON ROAD, CAPALABA

Moved by: Cr Williams
Seconded by: Cr Reimers

That the petition, which reads as follows, be received and be forwarded to the relevant officers of the Development & Community Standards Department for their consideration:

"We the undersigned, request that Council not approve the operational works application for Stage 1 of the 271 apartments at 54 and 56-58 Mt cotton Road, Capalaba until such time as alternate traffic arrangements are made to the satisfaction of the local community. This includes traffic calming, alternate Rhodes residents' access from Mt Cotton Road, no access from Aramac Court and parking permits for local residents."

CARRIED

8.2 PRESENTATIONS

8.2.1 CONFERENCE REPORT - CR TOWNSEND, DIVISION 5 – LGAQ COMMUNITY DEVELOPMENT CONFERENCE

Cr Townsend presented a report to Council on her attendance at the LGAQ Community Development Conference (Communities within Communities – a Mosaic of Community Development Practice) in Townsville in September 2010.

The workshops on Community Development projects included:

- 'Dogwood Crossing@Miles' – which was a study in the development of a Community Hub.
- 'Mobilising Assets and Building Community Partnerships' – which was centred around the projects 'Seniors Emergency Household Preparedness' and the 'Men's Shed on North Stradbroke'. This workshop was presented by Redland City Council officer, Jennifer Schoof.
- 'Rebuilding Communities after the Weather Turns Sour' – this workshop dealt with significant natural disasters such as Cyclone Ellie and Black Saturday bushfires in Victoria.

Other keynote speakers included:

- Jill Lang, Director of the Queensland Council for Social Service Inc who spoke on poverty and social exclusion in Queensland, the Fair Queensland Agenda, Aboriginal and Torres Strait Islander Reconciliation Process and their Homelessness Community Action Plan.
- Dr Kate Brooks (visiting Fellow – School of Social Services, ANU) who spoke on Community Development and Social Capital or '*the glue and grease of communities*'.
- James Coutts, Assistant Coordinator General, Department of Infrastructure & Planning dealt with 'Community Development through Urban Renewal'.
- Ian Plowman, Psychologist, Facilitator and Social Researcher spoke on 'Community Conversations: Improving the quality of life in communities through meetings without dimensions'.

9 MOTION TO ALTER THE ORDER OF BUSINESS

Nil.

10 MATERIAL PERSONAL INTEREST AND CONFLICT OF INTEREST**10.1 CONFLICT OF INTEREST****Development & Community Standards Committee 9 November 2010 – Item 12.3.1**

- Crs Williams, Hobson, Boglary, Ogilvie, Henry, Reimers, Murray, Bowler and Townsend – see item for details.

Customer Services Committee 10 November 2010 – Item 14.1.6

- Crs Hobson, Boglary, Reimers, Bowler, Williams, Henry and Ogilvie – see item for details.

COUNCILLOR ABSENCES FROM MEETING

Cr Ogilvie left the meeting at 4.09pm and returned at 4.10pm during 'Recognition of Achievement' segment.

Cr Elliott left the meeting at 4.29pm and returned at 4.32pm during public participation.

Cr Ogilvie left the meeting at 4.36pm and returned at 4.37pm during public participation.

11 DEVELOPMENT & COMMUNITY STANDARDS

11.1 DEVELOPMENT & COMMUNITY STANDARDS COMMITTEE 26/10/2010

[Development & Community Standards Committee Minutes 26/10/2010](#)

Moved by: Cr Townsend

Seconded by: Cr Boglary

That the Development & Community Standards Committee Minutes of 26 October 2010, be received and resolutions noted on items resolved under delegated authority.

CARRIED

12 DEVELOPMENT & COMMUNITY STANDARDS

12.1 DEVELOPMENT & COMMUNITY STANDARDS COMMITTEE 9/11/2010

[Development & Community Standards Committee Minutes 9/11/2010](#)

Moved by: Cr Townsend

Seconded by: Cr Boglary

That the Development & Community Standards Committee Minutes of 9 November 2010, be received and resolutions noted on items resolved under delegated authority.

CARRIED

The following Councillors declared a conflict, or potential conflict of interest, in the following item, as members of the organisations listed below, and remained in the chamber for discussion and decision as they formed more than half of the members present at that time.

Cr Hobson **Member** of - Geography Teachers' Association of Qld Inc, Milton, Member, Cleveland Uniting Church, Cleveland, Member, Redlands RSL, Cleveland, Member, Macleay Island Bowls Club, Macleay Island, Member, Bay Islands Golf Club, Macleay Island, Honorary Member, Rotary Club of Cleveland, Honorary Member, Soroptimist International Bayside, Alexandra Hills, Honorary Vice President, Wellington Point, Cricket Club, Wellington Point.
Patron of - Bay FM 100.3, Cleveland, Bayside Respite Care Association, Capalaba, Cancer Council Queensland (Redlands Branch), Cleveland, Cleveland Local Ambulance Committee, Cleveland, Cleveland District State High School Parents & Citizens Association, Cleveland, Cleveland Symphony Orchestra Inc, Cleveland, Coochiemudlo Island Surf Life Saving Club Inc, Victoria Point, Isle of Coochie Golf Club Inc, Coochiemudlo Island, Music Program – Redlands College, Wellington Point, Redlands PCYC, Capalaba, Point Lookout Surf Life Saving Club Inc, North Stradbroke Island, Redlands District Committee on the Ageing (RDCOTA), Cleveland, Redland City Bands, Cleveland
Redland Genealogical Society, Cleveland, Redland Hospital Auxiliary Inc, Cleveland, Redland Scottish and Celtic Society Inc, Alexandra Hills, Redlands Bayside Disability Services Inc, Cleveland, Redlands Cricket Inc, Capalaba, Redlands Bayside AUSSI Masters Swimming Club, Victoria Point, Redlands Orchid Society Inc, Cleveland, Redlands Sporting Club Pipe Band, Victoria Point, Surf Life Saving Queensland – South Coast Branch, Mermaid Beach, Surf Life Saving Queensland, South Brisbane (Vice Patron), University of the Third Age, Cleveland, Redlands Women's Information Network (RWIN), Thornlands, Wynnum Redlands Cycling Club, Cleveland.
Cr Hobson voted in the affirmative.

- Cr Boglary Ormiston House Friend, Wellington Point Traders, Museum Friend, Wellington Point Rotary, Wellington Point Lions, Friend of Peel Island, P&C Wellington Point State High School, P&C Wellington Point State School, Redlands College, Ormiston State School, Ormiston College, Wellington Point Cricket Club, Bayside Disability Association, Bayside Domestic Violence, Soroptimist, Redlands Cancer Branch, Relay for Life.
Cr Boglary voted in the affirmative.
- Cr Ogilvie Patron - Point Lookout Surf Lifesaving Club, NSI All Sports Club, Redlands United Soccer Club, Redlands Touch Association.
Cr Ogilvie voted in the affirmative.
- Cr Henry Member, Wildlife Preservation Society of Qld, Committee Member Maybanke Accommodation, Crisis and Support Services, Honorary Life Member, Friends of Peel Island Association, Member Redland Museum, Member Redland Boat Club, Member Thornlands State School P&C Association, Friend of Rotary Club of Sunrise, Patron Redland Aero Model Soarers Club, Patron Old Schoolhouse Gallery, Committee Member Donald Simpson Centre.
Cr Henry voted in the affirmative.
- Cr Townsend Member Tingara Boat Club, Redland Bay and Victoria Point Lions Clubs. Cr Townsend voted in the affirmative.
- Cr Williams Previously on the Executive of Redfest and current volunteer, past committee member of Redlands Easter Festival and current volunteer, Honorary member of Rotary Club Capalaba, member Lions Club, Capalaba and Capalaba Business Improvement District Incorporated. Cr Williams voted in the affirmative.
- Cr Bowler Member Wildlife Preservation Society.
Cr Bowler voted in the affirmative.
- Cr Murray Patron of Mooroodu Sports & Recreation Club, Koala Action Group, Birkdale Breakers Swimming Club, Wynnum Redlands Canoe Club, Honorary Vice President of the Wellington Point Cricket Club, Wellington Point State High School P&C, Birkdale State School P&P, Mary McKillop School P&C.
Cr Murray voted in the affirmative.
- Cr Reimers Patron Muddies Cricket Club, Redlands Dog Obedience Club, Redlands Multisports Club, Friend of the Scottish & Celtic Society/Highland Gathering, Redlands Museum.
Cr Reimers voted in the affirmative.

12.3.1 TEMPORARY ENTERTAINMENT VENUES - PROPOSED CHANGE TO FEES AND CHARGES

Dataworks Filename: Law & Enforcement Local Law No 09 – Entertainment Venues

Responsible Officer Name: Graham Simpson
Acting Group Manager Community Standards

Author Name: Jennifer Haines
Service Manager Health and Environment Unit

EXECUTIVE SUMMARY

In the 2010/2011 fees and charges schedule adopted by Council, the permit fee for a Temporary Entertainment Venue Permit under Local Law 9 – Entertainment Venues was set based on an internal review of all Health and Environment Unit fees and charges. The new fee for this permit did not take into account the impact the fee would have on events run by community and charity groups. It is proposed that the fees for a temporary Entertainment Venue permit be amended to reflect the reduced cost to Council in processing a permit for small, community based events. The report also considers the issue of further fee discounts for bona-fide community and charity organisations.

PURPOSE

The purpose of this report is to seek Council approval to revise the current fee structure including adding a new lower fee for Temporary Entertainment Venue permits for small community based events.

BACKGROUND

In previous years the Health and Environment fees and charges provided for a 100% fee waiver where an activity was carried out by a charitable, religious or not for profit organisation. Following a review of fee waivers and discounts by Internal Audit, the Development and Community Standards fee schedule was revised to provide better controls and greater accountability. The 2010/11 fee schedule approved by Council on 25 June 2010 did not provide for the waiver of permit fees for charitable or not for profit organisations. Instead, the 2010/11 Schedule allowed these organisations to apply for a 25% fee reduction.

These provisions have subsequently been formalised in policy POL3094 – Fee Waivers and Discounts Relating to Development and Community Standards Applications.

There have been some concerns raised in relation to the amount community based not for profit organisations are now charged for permits for temporary entertainment events.

The current fees and charges schedule details the following fees for Temporary Entertainment Venues:

Minor event (<5000 people)	\$779.18
Major Event (>5000 people)	\$1262.59

The fee is applied per event (for an event operating up to six days in any one year). An event occurring for more than six days in any one year is considered to be an entertainment venue operating permanently which has a separate fee applied. The number of people attending currently refers to the expected capacity of people attending the event per day.

Therefore, smaller community based events are currently subject to the minor event fee of \$779.18 (which may be reduced to \$584.38 with 25% discount for bona fide charities and not for profit organisations).

Eligible organisations need to satisfy the following criteria apply to be recognised as bona fide charities or not for profit organisations:

- a. Endorsed as a charity by the Australian Taxation Office; or
- b. An incorporated association under the *Associations Incorporation Act 1981* which is not a club licensed under the *Liquor Act 1992*; or
- c. An incorporated association under the *Associations Incorporation Act 1981* which is a club licensed under the *Liquor Act 1992*, if the applicant:
 - i. Does not have an existing management agreement with another licensed club; and
 - ii. Has no more than 20 gaming machines licensed in accordance with the *Gaming Machines Act 1991*.

It is considered that the current fee does not accurately reflect the reduced cost to Council in processing a permit for small community based events, and that a lower fee should apply.

ISSUES

Local Law 9 (Entertainment Venues) aims to ensure that entertainment venues comply with appropriate standards of health and safety and also aims to protect the amenity of areas in which entertainment venues are situated, protecting both the visitors to the event and the residents situated around such events.

The applications for these events require Council's Health and Environment officers to assess key factors such as the provision of amenities, venue safety, public liability insurance and nuisance impacts of the venue such as noise, light spillage and waste. The events range from a simple event such as a market to a more involved assessment of street fair or outdoor concert event. This does have time and resource implications for Council.

Council officers have conducted a full-cost pricing exercise (ABC costing model) and have determined the following costs for the assessment, administration, and compliance costs in relation to these permits. The attendance threshold has also been clarified to reflect that it refers to the maximum capacity of the event at any one time.

The full-cost pricing is:

Small community based events	\$160.00 (proposed new fee)
Minor event > 5000 people (maximum capacity)	\$779.18 (current fee)
Major event >5000 people (maximum capacity)	\$1262.59 (current fee)

Small community based events can be described as small events, conducted by a community organisation or charity, with a community purpose e.g. street fair, Christmas concert, rather than a commercial focus. These events would not have significant impacts on the amenity of the area in which the event is conducted including minimal impacts on public safety, minimal traffic interruption and minimal nuisance impacts on the surrounding areas. A community based event would be conducted for the benefit of the community. This type of event could involve fundraising activities where all profits are returned to the community.

It is proposed that charities and not for profit organisations would be eligible to apply for a 25% discount in accordance with the current discount policy. This would bring the permit fee down to \$120. Alternatively, Council may wish to reinstate the 100% discount (fee waiver) for not for profit and charitable organisations.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's Corporate Plan 2010 – 2015, by aiming to achieve strong and connected communities. It specifically aims to achieve Strategy 7.1 to "Promote festivals, events and activities for people to come together, developing connections and networks to improve community spirit and enhance 'sense of place'." The recommendations also are in line with Council's 4 way test in that the proposed action allows Council to be a sustainable organisation and a caring organisation.

FINANCIAL IMPLICATIONS

The financial implications of this decision if the officer's recommendation is supported would be a reduction in revenue of approximately \$13,000 per annum. If Council were to adopt the alternative resolution, the reduction in revenue would be approximately \$17,000. Note that these estimates are conservative.

CONSULTATION

This issue has been discussed at Council's Development and Community Standards workshop.

OPTIONS

PREFERRED

That Council resolve as follows:

1. To amend the 2010/2011 Fees and Charges Schedule to include a new fee regime for Temporary Entertainment Venues as set out below:

Application for approval and permit for a Temporary Entertainment Event:

- a. Small Community Based Event - \$160.00
 - b. Minor - with an expected maximum capacity of 500 - 5000 people - \$779.18
 - c. Major - with an expected maximum capacity of >5000 people - \$1,262.59
2. Bona fide charities and not for profit organisations may continue to apply for a 25% reduction in fees, in accordance with policy POL-3094 – Fee Waivers and Discounts Relating to Development and Community Standards Applications. This would mean that the permit fee for small events would be reduced to \$120 for eligible charities and not for profit organisations.

ALTERNATIVE

That Council resolve as follows:

1. To amend the 2010/2011 Fees and Charges Schedule to include a new fee regime for Temporary Entertainment Venues as set out below:

Application for approval and permit for a Temporary Entertainment Event:

- a. Small Community Based Event - \$160.00
 - b. Minor - with an expected maximum capacity of 500 - 5000 people - \$779.18
 - c. Major - with an expected maximum capacity of >5000 people - \$1262.59
2. To waive fees entirely for small community based events conducted by eligible bona fide charities and not for profit organisations covering the costs of these permits as a community service obligation.

OFFICER'S RECOMMENDATION

That Council resolve as follows:

1. To amend the 2010/2011 Fees and Charges Schedule to include a new fee regime for Temporary Entertainment Venues as set out below:

Application for approval and permit for a Temporary Entertainment Event:

- a. Small Community Based Event - \$160.00

- b. Minor - with an expected maximum capacity of 500 - 5000 people - \$779.18
 - c. Major - with an expected maximum capacity of >5000 people - \$1,262.59
2. Bona fide charities and not for profit organisations may continue to apply for a 25% reduction in fees, in accordance with policy POL-3094 – Fee Waivers and Discounts Relating to Development and Community Standards Applications. This would mean that the permit fee for small events would be reduced to \$120 for eligible charities and not for profit organisations.

**COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Boglary
Seconded by: Cr Williams

That Council resolve to waive fees for permits for Temporary Entertainment Venues entirely when conducted by eligible bona fide charities and not for profit organisations covering the costs of these permits as a community service obligation.

CARRIED

12.3.2 NEW SWIMMING POOL SAFETY LEGISLATION

Datworks Filename: L&E Swimming Pools – Pool Fencing
Responsible Officer Name: Brian May
Manager Building and Plumbing Services
Author Name: Brian May
Manager Building and Plumbing Services

EXECUTIVE SUMMARY

The State Government has introduced new legislation to regulate swimming pool fencing with effect from 1 December 2010. Although the administration of the new legislation will be the responsibility of a newly created Pool Safety Council there will be a flow on effect for local government in a number of areas.

PURPOSE

The purpose of this report is to summarise the features of the new legislation, provide commentary on some areas that will create a workload for local government, and to propose a new service fee for swimming pool fence safety inspections carried out by Redland City Council building certifiers.

BACKGROUND

The State Government has for at least three years been pursuing an agenda of reform for the regulation of swimming pool fencing, with a view to preventing or significantly reducing the incidence of drowning or serious immersion injuries to young children.

In September 2010, a package of reforms was introduced for final debate in the parliament as part of the *Building and Other Legislation Amendment Bill 2010* (BOLA). The Bill was passed and the majority of the new requirements, which now form part of an amended *Building Act 1975*, will come into effect from 1 December 2010. The commencement of some sections, notably the carrying out of pool fence safety inspections, has been brought forward and will commence on 5 November 2010.

In summary the following initiatives are contained within the amended legislation:

- The creation of a new Pool Safety Council (PSC) which will be the central database for pool “registrations”, records of swimming pool fence safety inspection certificates, and the licensing and regulatory body for swimming pool fence safety inspectors.
- The creation of a new industry licence class, being a swimming pool fence safety inspector. The pre-requisite for licensing is to pass an approved training course and to be assessed against certain other criteria by the PSC. They must also satisfy Council that they hold an appropriate level of Professional

Indemnity Insurance. Existing licensed building certifiers will be automatically licensed for twelve months, but from 1 December 2011 they will be required to apply for a licence and pay the application and annual fee, currently set at \$450.

- A requirement for all local governments to provide details of all “registered pools” in its area to the PSC within three months of 1 December 2010. Redland is well advanced in collating that data which should be sent to the PSC by the end of November.
- Similar to the existing provisions of the Building Act a pool owner may request that a swimming pool safety inspection be carried out by the local government, and the local government must provide that service.

HOW WILL THE LEGISLATION WORK

The PSC will eventually have a record of all “registered pools” in Redland City in its database. The Act creates a requirement for any person who owns a pool that is not registered that is a pool for which no building approval has ever been obtained, to provide details of that pool, within three months.

The owner of a swimming pool is required to obtain a swimming pool fence safety certificate when any of the following triggers occur:

- If a property is leased or offered for sale – immediately
- For an existing “registered” pool – within 5 years of the commencement of the legislation.

A potential weakness in the legislation is that if a property is sold, and the buyer agrees to accept responsibility for obtaining the mandatory certificate, details may be lodged with the PSC and they will be allowed 90 days for compliance. This would appear to miss an opportunity to ensure compliance with pool fence safety at the point of every sale.

If such an arrangement is entered into, and the PSC does not receive a pool fence safety certificate within the 90 days, it will notify the local government, which must then commence compliance action.

If a pool fence safety inspection is carried out, and the fence is found to be compliant, the pool fence safety inspector must within 5 working days lodge with the PSC, by an on-line format, details of the inspector’s licence and the details of the approved pool fence. This will be attached to the registered pool held in the PSC database and will be available for public search. A \$30 lodgement fee will apply to all certificates which will cover the cost of the actual registration and the issue of the unique certificate number. It is understood a search fee will also apply for members of the public although actual details have not been provided.

Where an inspector does not believe pool fencing complies with the regulations they must issue the pool owner with a “non-conformity notice”. There is a provision for the inspector and the pool owner to negotiate a period of time in which the pool fence

may be brought into compliance. That period is not to exceed 3 months, and if a certificate is not issued in that time the details must be referred to the local government for compliance action.

The legislation prevents a pool owner from engaging another inspector, for example to avoid the consequences of a nonconformity notice. The inspection process must be commenced and finished by the same inspector, or officers of the same local government, unless an application is made to, and granted by, the PSC.

Swimming Pool Fence Safety Certificates are valid for one year for a “shared pool” or otherwise for two years. A “shared pool” is defined as one where two or more dwellings constructed, or to be constructed, on regulated land have the right to use a regulated pool.

A potentially dangerous provision of the legislation is that a licensed swimming pool fence safety inspector can also carry out “minor works” as part of the inspection process. The dollar amount of those minor works is limited by regulation but, for example, the inspector could also charge for installing a new pool gate if the pool owner agrees to that.

Any complaints about the activities or conduct of a licensed inspector are to be referred to the PSC by way of a written complaint. The legislation provides for such complaints to be investigated by the PSC by way of a Show Cause process.

The legislation is possibly a bit confusing for a property owner who makes application to build a new pool. The normal building assessment and approval process will be followed by the building certifier and the “final” (form 17) is taken to be the equivalent of a pool fence safety certificate and therefore valid for one or two years depending on whether it is an approval for a “shared pool”. In this circumstance the certifier must lodge details of the complying fence with the PSC AND details of the final building approval with the local government.

A building certifier will also be required to follow this same process where a certificate of classification is given for a building that includes a regulated pool, or a building on land on which a regulated pool is situated.

The new legislation creates an issue for property searches associated with the sale of a property. The local government will have a record of all “new” pool construction but once the relevant currency period of one or two years has expired, and even if the subsequent pool fence inspection is carried out by a local government certifier, that second record will not appear in local government records and a further search of the records of the PSC will be required.

A further issue, and one that has not yet been clarified by the State, is that a satisfactory swimming pool fence inspection does not necessarily mean that the fence layout or construction is in compliance with the original building approval. Given the intent of the legislation it would not appear feasible for a local government to pursue that issue, but it may create some concern for a purchaser if due diligence is exercised by a conveyancer in the process of a property sale.

Although the legislation will not be administered by local government a Fact Sheet has been prepared and will be made available to the public as required. It will provide links to the Pool Safety Council website as well as contact details.

REGULATED FEE

Section 246AH of the amended *Building Act 1975* provides as follows:

- (1) This section applies if the owner of a regulated pool asks the local government to inspect the pool for the giving of a pool safety certificate for the pool.
- (2) The local government must appoint or employ a pool safety inspector to conduct the inspection of the pool.

It is inevitable that applications will be received by local governments for their certifiers to provide this service. The potential demand is at this stage almost impossible to assess as the new class of pool fence safety inspectors will undoubtedly be marketing their service to the public. At present Redland City Council has not set a regulatory fee for this service.

An application form, a procedure and a site check list have been prepared and the actual inspection process should not be any different to that associated with the assessment of a new swimming pool, or a new pool fence. It is Building and Plumbing Services Group's intention, with the assistance of the Customer Service Unit to direct pool owners who require a safety certificate to firstly assess their fencing against the guidelines set out by the State, so that they can be reasonably certain that the fence is compliant before they pay an application fee. If it is clear to a pool owner that work is required it can then be commissioned before an inspection is requested.

At present Redland City Council's fee (including document lodgement and GST) for a new swimming pool or a replacement pool fence is \$418. This includes the cost of assessment plus one site inspection which, if charged separately, would cost \$191.50. All further inspections are charged at that rate.

This new procedure will involve the creation of an application file and a site assessment before either a Pool Fence Safety certificate or a Non-conformity Notice is issued. There will be added administrative costs because Council will be required to establish and maintain an operating account with the PSC so that it can lodge details of certificates on-line, and remit the \$30 lodgement fee. It is not yet clear whether local governments will be required to purchase a stock of "pool safety certificates" as set out in section 246AK of the Act but if that does not form part of the on-line lodgement process there will be an additional cost in the process.

On that basis it would appear that a reasonable fee for carrying out a pool fence safety inspection would be \$300. That would include both GST and the \$30 PSC lodgement fee. Where a second or subsequent inspection is required a further fee would be charged, as for all other building and plumbing applications.

CONCLUSION

The amendments to the *Building Act 1975* that are intended to improve swimming pool fence safety will come into effect from 1 December 2010. Although the administration of the new provisions of the Act is the exclusive preserve of the State through the new PSC there will inevitably be implications for local government.

For Redland City Council this will include providing a pool fence safety inspection service through the Building Services team as required, providing advice to customers through the Customer Service Unit, and carrying out compliance activities on referral from either the PSC or a licensed swimming pool safety inspector.

FINANCIAL IMPLICATIONS

At this stage it is difficult to quantify the workload associated with the provision of a statutory pool fence safety inspection service. This service should be on the basis of cost recovery with a proposed new regulated fee of \$300. There will, however, be workload implications for the Community Standards Group because of the referral process mandated by the new legislation and this cost will be borne by Redland City Council.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Townsend
Seconded by: Cr Boglary

That Council resolve to:

- 1. Note the information provided in this report about the new swimming pool fence safety legislation and the potential impacts on Redland City Council operations and pool owners in the Redlands community; and**
- 2. Approve a new fee of \$300, including GST, for providing a swimming pool safety inspection service.**

CARRIED

12.4 CLOSED SESSION AT COMMITTEE

The Committee meeting was closed to the public under 72 (1) of the *Local Government (Operations) Regulation 2010* to discuss the following item, and following deliberation on this matter, the Committee meeting was again opened to the public.

12.4.1 APPEAL 1880 OF 2008 – COMBINED MCU / RECONFIGURATION AT SOUTH EAST THORNLANDS (AUSBUILD)

Datworks Filename: SB004758.1A / SB004758.1B / MC007588
Responsible Officer Name: Toni Averay
General Manager Development & Community Standards
Author Name: Stephen Hill
Acting Manager Land Use Planning

EXECUTIVE SUMMARY

A confidential report from General Manager Development & Community Standards dated 28 October 2010 was discussed in closed session at the Development & Community Standards Committee, with the Committee Recommendation presented at today's General Meeting for consideration.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Townsend
Seconded by: Cr Boglary

That Council resolve as follows:

1. To proceed to negotiate the purchase of a ten (10) metre strip of land located on 332-354 Cleveland-Redland Bay Road, Thornlands as depicted on Attachment 2, at fair market value for the purposes of noise attenuation treatments and landscaping;
2. That the Chief Executive Officer be delegated authority under s.257(1)(b) *Local Government Act 2009*, to negotiate the purchase price and sign the relevant documentation to finalise the contract of sale; and
3. That this report remain confidential until such time as part of the Appeal over 332-354 Cleveland-Redland Bay Road is withdrawn.

CARRIED

13 PLANNING & POLICY COMMITTEE 27/10/2010 - RECEIPT AND ADOPTION OF MINUTES

Moved by: Cr Bowler
Seconded by: Cr Reimers

That the Planning & Policy Committee Minutes of 27 October 2010 be received.

CARRIED

13.1 PLANNING & POLICY

13.1.1 AMITY POINT – KOORINGAL BARGE SERVICE

Datworks Filename: RTT Maintenance – Marine Landing Facilities – Amity Point, NSI

Attachments: [Attachment 1: Letter of Support - Redlands Tourism](#)
[Attachment 2: Letter of Support - Amity Point Progress Association Inc](#)
[Attachment 3: Letter of Support - Kooringal Landholders Association Inc](#)
[Attachment 4: Letter of Support - Amity Point General Dealers](#)

Responsible Officer Name: David Elliott
Manager Infrastructure Planning

Author Name: Rodney Powell
Senior Advisor Infrastructure Investigations

EXECUTIVE SUMMARY

It is proposed that Council support an application to reinstate the vehicular ferry service between Amity Point and Kooringal on Moreton Island. If with Council support the other agencies agree to allow the service to operate, then Council to develop a Commercial Activity Agreement which will include conditions to recover any Council costs, ensure good management of the site by the operator, ensure that there are no traffic conflicts and that any risks identified are removed or mitigated.

PURPOSE

To seek Council endorsement to advocate a suitable commercial agreement for a vehicular ferry service between Amity Point and Kooringal on Moreton Island.

BACKGROUND

A previous service (Kooringal Trader) operated this route in the past with no formal arrangement with Council.

The site is currently in a state of disrepair and was subject to a risk assessment in July 2009 which resulted in the current 2010/11 project to redevelop the carpark following the recent new recreational boat ramp installed by the State. This redevelopment will affect the traditional access to the foreshore by the Ferry Service.

Council has been approached by another potential ferry operator who wishes to reinstate the previous service under the new business name Amity Trader. Council has received letters of support (attached) for the reinstatement of this service.

ISSUES

1. There is no formal facility available for this service. The ferry carries only 4WD vehicles and has in the past landed in a small inlet in the northern most section of the ramp cluster;
2. The risk report identified the need to formalise parking and remove trip hazards. These requirements have been specified in a project proposal to redevelop the site. There has been no provision to provide ferry access (the service had ceased at the time the design was commissioned);
3. With the new design there will be formalised parking and traffic circulation in place for the safe and effective use of the recently completed recreational boat ramp. The ferry service will create some additional traffic flow which has not been considered in the design;
4. Redland City Council (RCC) will not be the final approving authority for this service, but will likely be called upon as a concurrence agency;
5. There is an identified community safety concern expressed by the Koorinal residents in that this is their only all tide option for emergency vehicle access. It is noted that Koorinal is not part of RCC.

It is recommended that Council support the application, which will deliver a good community outcome for transport between North Stradbroke and Moreton Islands.

In the event that the application is successful, it is recommended that Council enter into a Commercial Activity Agreement [CAA] with the proponent. The CAA would cover such matters as site management, carpark access, etc.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority:

5.8 - Plan and advocate to connect the city's communities with improved public transport including a road, ferry, cycling and walking network that provides safe and efficient movement within the city and the region and supports physical activity; and promote efficient and environmentally responsible private transport.

FINANCIAL IMPLICATIONS

There may be some costs involved in making the necessary modifications to the foreshore access and carpark traffic flows. The proponent is aware of this and is willing to pay for the necessary changes.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group has not been consulted as it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

A number of agencies have been contacted:

- Department of Transport and Main Roads [DTMR] - Boating Infrastructure Branch, which is supportive provided that the barge operator does not utilise the new State-owned recreational boat ramp, which is not built to cater for barge operating loads;
- Marine Safety Queensland [MSQ], who will be the key approval agency, is aware of this proposal but has not yet completed its investigation;
- Brisbane City Council [BCC] has no involvement in the service at the Moreton Island end of the service;
- Department of Environment and Resource Management [DERM] - as there are no prescribed tidal works intended at this stage DERM has no interest in the service;
- Queensland Parks and Wildlife Service [QPWS] - QPWS had previously approved a Commercial Activity Agreement with the Kooringal Trader and are currently working on a similar agreement with the proponent;
- Moreton Bay Marine Park Authority - this department will have an interest and the proponent has been in discussions with them;
- RCC Local Laws Team – have been contacted and have raised no objections.

OPTIONS

PREFERRED

That Council resolve as follows:

1. To support the Amity Trader's application to establish a barge service between Amity Point, North Stradbroke Island and Kooringal, Moreton Island; and
2. In the event that the application to external State agencies is successful, to enter into a Commercial Activity Agreement with the proponent.

ALTERNATIVE

That Council resolve to not support the application from Amity Traders to establish a new barge service and await the outcome of the other agencies.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Bowler
Seconded by: Cr Elliott

That Council resolve as follows:

- 1. To support the Amity Trader's application to establish a barge service between Amity Point, North Stradbroke Island and Koorringal, Moreton Island; and**
- 2. In the event that the application to external State agencies is successful, to enter into a Commercial Activity Agreement with the proponent.**

CARRIED

13.1.2 WELLINGTON POINT VILLAGE CENTRE COMMUNITY STRATEGY FOR LINKAGES, OPEN SPACE & REVITALISATION

Datworks Filename: P&R Wellington Point Village Precinct Master Plan

Attachment: [Wellington Point Village Centre](#)

Responsible Officer Name: Gary Photinos
Manager, Environmental Management Group

Author Name: Angela Wright
Principal Advisor Open Space Planning

EXECUTIVE SUMMARY

An integrated plan has been developed for aspects of the public realm in the Wellington Point Village Centre, including the village green, streetscape and footpath and open space connections into the Geoff Skinner Wetlands.

The plan, prepared for Council by John Mongard Landscape Architects, outlines for Redland City Council unique opportunities to capitalise on publicly owned property with a town centre for the greater social, economic and environmental good of the community. A range of ideas have been developed which have the potential to not only make Wellington Point a stand out village centre but provide a model for future development within town centres and the CBD.

PURPOSE

That Council resolve to note the Wellington Point Village Centre Community Strategies for Linkages, Open Spaces and Revitalisation and release the document for public consultation.

BACKGROUND

- The Wellington Point Village Centre sits in within a wider community precinct primarily consisting of the:
 - a) Wellington Point Community Hall;
 - b) Wellington Point Primary and High Schools;
 - c) Roberts Street disability facilities, services and programs;
 - d) Redlands College;
 - e) EGW Woods Sportsfields and Redlands Sporting Club;
 - f) St James' Church and Hall, Station Road, Wellington Point;
 - g) Wellington Point Village and traders;
 - h) Wellington Point Village Green;
 - i) Moreton Bay Cycleway.

- The Redland Social Infrastructure Plan recommends conducting a local project that would establish the Village Centre, including the village green, as a civic space that is welcoming, safe and provides a sense of place through:
 - j) community gatherings, events and social interaction;
 - k) encouraging positive activity with the surrounding centre uses and wider community precinct.
- The Community Plan breakthrough Seven “C’s” Connection Strategy also now recognises the Wellington Point Village Centre as an important attractor on the Moreton Bay Cycleway and other cycle and pedestrian trips with the region. An important connection to be made from the village centre is to the Geoff Skinner Wetlands (RAMSAR listed wetland) not more than 250m from the centre of the village.

ISSUES

THE PROJECT DESCRIPTION

The Wellington Point Village traders, through representation to their divisional councillor for revitalisation of the village park/green, provided the trigger for this project.

John Mongard Landscape Architects (John Mongard) were commissioned to develop a range of strategies (including landscape design, way finding, community development, activation, environmental interpretation and others) to better connect and integrate:

1. The Village Green Site;
2. Public amenities in the Wellington Point Village precinct;
3. The Geoff Skinner (GS) lookout park;
4. Moreton Bay Cycleway adjoining the Geoff Skinner Wetlands;
5. Key social and educational infrastructure surrounding the precinct (e.g. Schools);
6. Geoff Skinner Wetlands and the newly constructed bird hide, and
7. Improved pedestrian and cycle movements.

As a minimum, the consultant was asked to produce the following outputs:

1. An access plan to improve physical, social and visual linkages between sites and to social infrastructure;
2. Recommendations for maintaining pedestrian priority and the village “feel” in the area, particularly at the roundabout on the corner of Main and Birkdale Streets. The consultant will be required to make recommendations to:

- a) make improvements to the current roundabout; or
 - b) install a signalised intersection.
3. The impact either scheme will have on the function and amenity of the village precinct should be considered.
 4. A review of the Wellington Point Village Streetscape Enhancement Plan and Streetscape Design Guideline Manual, outlining which parts have been implemented and prioritising the implementation of remaining parts/an extension of works where necessary. NB. The consultant is not required to recommend a new streetscape scheme;
 5. Detailed concept plans for the two sites with supporting text and graphic materials that illustrate cohesive strategies and outcomes for the entire precinct;
 6. A consultation process involving collaboration with Council and local stakeholders that informs concept plans. Consultation should also include liaising with Council planners to determine how the concept plans fit with the planning scheme and the implications to the scheme;
 7. A broad activation and management plan for the two sites;
 8. An implementation program over a three year period spelling out recommended capital and operational works and connected strategies beyond conceptual design outcomes that will deliver desired outcomes.

THE WELLINGTON POINT VILLAGE

The Wellington Point Village precinct is located on Main Road, Wellington Point, between Christina and Aspley Streets. It has a mix of low-density offices, shops, cafes, restaurants and bars, and has a pedestrian friendly main street atmosphere. A successful streetscape improvement plan, which has been partially implemented, has improved visual amenity, provided shading, widened footpaths and improved pedestrian accessibility.

Despite the close physical proximity of the Village precinct to the beautiful RAMSAR listed Geoff Skinner Wetlands, the visual and physical connections between the two areas and their integration within the precinct are not fully realised.

The Village Green is the unofficial name for four parcels of Council-owned commercial land at 369-375 Main Road, Wellington Point (Lots 23, 24, 25, & 26 RP14173). The front (western) part of the site is used for vehicle parking, including temporary parking for the Redlands Council mobile library. The back half is grassed and the site has no facilities. Adjoining the site on the south are commercial uses and residential uses to the north and east. The Wellington Point Village traders support the development of the Village Green site. They are also working to start new events in the area such as markets and outdoor movies.

The Geoff Skinner lookout park is located on a Council road easement at the corner of Waterloo and Wellesley Streets. The site has no facilities other than a park sign

and wooden bollards, yet offers amazing views across the reserve, wetlands and bay. The site provides direct access to the Geoff Skinner Wetlands and Moreton Bay Regional Cycleway, but all-abilities access will be difficult due to the steep gradient. All-abilities access can be achieved via O'Connell Parade off Main Road. A bird-hide has been built near the lookout park.

COMMUNITY ENGAGEMENT AND DESIGN

In responding to the project brief John Mongard undertook three days of community consultation, including one community meeting in a vacant shop on Main Road where local residents, traders and visitors were interviewed. One hundred and twenty eight residents, traders and visitors participated during this period. People responded to what they saw as immediate issues in the short term. People also had ideas that were long term relating to future-proofing Wellington Point Village with issues such as ageing, climate change and finite resources. Most people were not aware of the international significance of the Geoff Skinner Wetlands.

THE WELLINGTON POINT VILLAGE CENTRE COMMUNITY STRATEGY

THE STRATEGY OVERVIEW

The Wellington Point Village Centre Community Strategies for Linkages, Open Space and Revitalisation (The Strategy) produced by John Mongard, is a set of strategies and landscape concept plans for the Village Green, principally focussing on two key village sites for renewal:

- The Village Green on Main Road; and
- The Wetland Link Park in Waterloo Street.

Connection strategies that link these two locations with each other and with the significant natural surrounds of the Geoff Skinner Wetlands aims to create an integrated urban character which will encourage greater community and commercial activity in the Village Centre and reinforce a unique destination character.

As the population increases there will be more pressure on The Village Centre and its facilities. As issues facing the general community such as population ageing, climate change and the effect of finite resources impact on the finer grain of urban development, it is important that a coherent community based strategy is implemented in The Village Centre.

Through community engagement John Mongard Landscape Architects found strong support for community strategies that build in actions and ideas for managing this changing world. John Mongard canvassed widespread community opinion about these two sites and the surrounding Village Centre infrastructure. Wellington Point still retains the feel of a traditional seaside village centre and community strategies related to the streetscape focus on raising the quality of the public realm and making it more pedestrian friendly.

This strategy and concept has embedded within it the fundamentals of sustainable design to produce an integrated and holistic approach to The Wellington Point Village Centre. John Mongard supports the Australian Institute of Landscape Architect's Landscape Principles, therefore at the core of this report is a respect for the

landscape with its unique cultural and natural qualities and its long-term role for future generations. These community strategies are an affirmation of civic life and sustainable living.

CREATING THE VILLAGE GREEN

The Strategy report explains that the concept of a Village Green in our culture has been evolved through village development patterns from England.

The Village Green Concept Plans in the Strategy have been prepared to reclaim the historical origins of the Village Green in modern way namely:

- Providing a source of water through building large underground community water tanks to irrigate the whole village centre and associated community gardens;
- Providing a space for farmers markets to reclaim Wellington Point's origin as the salad bowl. It can also be a centre for fairs and events, principally acting as a focal point for the annual village festival;
- Becoming a vibrant social hub by attracting and helping people to gather through its outstanding beauty, shade and community amenities;
- Providing a central space a 'Green' - a raised turf area that will provide a shaded respite and gathering area. The Green will be fronted by a visitor and community centre, a multi-purpose building providing a meeting place, a kitchen and public toilets, a visitor and wetlands interpretive centre, a Bay lookout deck and some temporal small break-out spaces for exhibitions and art and craft exhibitions;
- Creating a small stage area under a pergola roof fronting the Harcourt's Real Estate wall allowing a gathering of 200 people for events and film screenings;
- Providing a footpath awning that would have solar panels as the ceiling, creating enough power to run the Village Green and the adjacent streetscape. The awning would provide a larger event opportunity to be staged facing Main Road or the Village Green during festivals.

A NEW MORETON BAY WETLANDS INTERPRETATIVE/VISITOR CENTRE, MIXED USE AND AFFORDABLE ACCOMMODATION USES

The Strategy report states that in the next twenty years, the population of Wellington Point will have substantially aged, and with the lack of current diversity of housing size, density and styles in the area, it is considered important that Council set a benchmark for creating a vibrant, walkable village centre and community precinct.

It is proposed in the Strategy to undertake a feasibility study for a self funded public/private mixed use development incorporating short term and affordable accommodation, offices and the Moreton Bay Wetlands Visitor Centre over the rear one third of the Village Green site in the longer term.

An area for workshops/gallery/meetings would be provided either at grade or on the second floor, where other community or hot desk office space could be provided for

the community and start up businesses. On the third floor would be commercial office space accessed by a lift, which would also serve the apartments.

Alternatively, this level could accommodate affordable tourism accommodation for older 'backpacker' style visitors. All the community/mixed-use facilities could be run by The Wetlands Visitor Centre, which would act as a tourism information and tour/accommodation booking service. On the roof would be a shaded interpretive terrace with gardens and sheltered seating.

The Wetland Interpretive Centre will become the centre for promoting, interpreting and advising local people and visitors about the Wellington Point Wetlands and its natural assets. It will also promote Wellington Point's agricultural produce and its productive landscapes. The Centre can be a leader in interpreting how to live sustainably with both natural productive landscapes. In this way, The Centre can claim its role as the community's mental hub of the neighbourhood and district. As one of Brisbane's few Ramsar Wetland Interpretive Centres, it will claim a regional role and destination, particularly for bird watchers and nature walkers. The Centre will then act as a springboard for further wetland walks, reinforced over time by improved bikeways, decks and viewing areas.

WETLANDS LINK PARK TO THE MORETON BAY CYCLEWAY

The Strategy outlines the development of a new Wetlands Link Park. The site is a road reserve at the end of Waterloo Street that has a small flat grassed area with a glimpse of the bay below, followed by a heavily treed and steep zone which falls eleven metres to the lower bikeway.

From the community consultation undertaken by John Mongard it was found that a lot of local people are not aware of how close the Geoff Skinner Ramsar Wetlands are to the village. The park will provide a direct link from The Village Centre to the Ramsar Wetlands and the cycle way. An improved and wider footpath under shady trees along Waterloo Street will lead to The Wetlands Link Park top level. A boardwalk incorporating rest areas which links the top and lower levels of the site will connect the Wetlands with the Village. Appropriate landscaping will further reinforce the linkage.

VILLAGE MOVEMENTS - BUILD IN BIKE RIDING & ENHANCED PEDESTRIAN LINKAGES

The proposed Village Movements Plan for Wellington Point provides more detailed resolution to Council's current movement plans and refines additional cycling and pedestrian links to that presently recognised in the Redlands Cycling and Pedestrian Strategy. The current Council priority of completing the strategic Moreton Bay Cycleway includes key Wellington Point 'Trip Attractors' such as local schools, railways stations and Wellington Point Village. The Village Movements Plan proposes further pathways to the system improving universal accessibility and including a direct link between the Village Precinct and the Ramsar Wetlands.

The Village Movements Plan proposes some key practical additions to Council's Cycling and Pedestrian Strategy:

- Where required, sections of Main Road to have two green painted 1.2 m wide bikeway lanes through The Village Centre and along the routes to the railway station and The Point;
- Birkdale Road to have two green painted 1.2 m wide bikeway lanes from The Village Centre for a three km length in the short term, to encourage local non-vehicular resident trips, and later the bikeway should be extended as far as the district shopping centre and beyond. Birkdale Road is a State controlled road;
- Lighting of unsafe or dark footpath areas and walkway links to car parking and to perimeter areas and parkland;
- A direct pedestrian link to Geoff Skinner Wetlands and Moreton Bay Cycleway;
- Wellesley Street behind and parallel to Main Road to be better utilised for all access walk link to coastal bikeway and to provide a looping walk/bikeway option;
- Improved footpaths on Waterloo Street;
- Create a pedestrian path along the rear western car park laneway connecting Pye Lane to Birkdale Road.

In addition to the specific points above, John Mongard also noted the need for improved signage and way-finding for cyclists and pedestrians in order to enhance movement within and adjoining the Wellington Point Village precinct. To cater for existing and future cyclists needs, upgraded bicycle parking facilities is also required.

THE ROUNDABOUT

The roundabout at the Main Road / Birkdale Road junction dominates the streetscape at this entrance to The Village Centre.

The roundabout encourages rapid vehicular movement and discourages pedestrian flow across The Village Centre. It squeezes the footpath area of the dominant restaurant precinct in Wellington Point substantially reducing its character and amenity. The roundabout creates uncertainty about crossing the street in areas between the pub and the service station, and there are sources of past minor crash points.

The Strategy aims to integrate pedestrian and vehicular needs within a Village Centre focus and presents three Options. Options 1 and 2 replace the roundabout with traffic lights in combination with improved village streetscapes and medians. These are preferable to option 3, which is a remediation of the existing roundabout, and will not fundamentally improve The Village's pedestrian life or character. Detailed urban design and traffic planning studies are required to establish the best traffic calming system for The Village, and these options provide ideas for a way forward.

THE PRODUCTIVE VILLAGE: IMPROVING THE EXISTING STREETScape & INCLUDE STREETScape GARDENS

There is currently no formalised guiding master plan or a guideline for the Wellington Point Village Streetscape and therefore the Village has evolved in a more impromptu form. Each streetscape construction in the past has altered the style, materials and

furnishings in minor but noticeable ways. The end result is one of discontinuity and a lack of attention to fine detail and quality. A need for shade and the need to reduce heat and glare is a common thread.

In addition, the strategy identifies that productive plants and fruit trees can be incorporated within the existing and future garden beds, particularly on Waterloo Street gardens which are identified as future works.

The Strategy should be adopted as a guiding document for ongoing works and improvements until a new streetscape masterplan and design and maintenance manual is developed, which maintains the good elements of the streetscape and replaces details and furnishings which do not work. The streetscape masterplan should develop a detailed layout for the streetscapes not yet improved in recent times.

AN IMPLEMENTATION PROGRAM

The project brief required that an implementation plan be provided and the Strategy outlines short term solutions as “Fixing the Small Things”, and the medium to long term solutions have been labelled, “Changing the Big Things”.

“Fixing the Small Things” includes streetscape elements relating to shade, bins, seating, paving, cycle rails, gardens and hard landscape maintenance.

“Changing the Big Things” includes creating the Village Green, developing the Wetlands Link Park, identifying options for the roundabout, completing elements of an improved streetscape design, new streetscape masterplan and guidelines, and activation of the farmers markets.

FINAL ROUND OF COMMUNITY CONSULTATION TO BE COMPLETED

To finalise the draft strategy community consideration and input is required. It is proposed that Council note the draft strategy and release it for community consultation prior to further consideration of the community consultation process and adoption of the strategy for planning purposes.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to manage the built environment in a way that creates accessible and user friendly spaces and maintains local character and identity.

FINANCIAL IMPLICATIONS

The consultants have broadly estimated that the cost for the Village Green public realm works would be in the order of \$750,000 to \$1 million dollars, depending on the quality and scope.

Implementation using current funding would mean an infrastructure budget item would need to be considered in the 10 year capital works program and future budgets.

Alternatively, the proposed self-funding public/private mixed use development envisaged over the rear one third of The Village Green site could accommodate a development opportunity.

The income from this mixed use building may also help pay for a wetland interpretive centre, public toilets/showers, a small meeting hall, and a Village Green/town square with a farmers market. It may also cover the costs of the streetscape improvements across Main Road.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report would not result in amendments to the Redlands Planning Scheme, as the mixed use development and open space proposals for the Village Green Site are permissible development.

CONSULTATION

Community engagement activities have been completed by the consultant to date to produce the consultation version of the strategy. A councillor's workshop on the strategy is also to have been completed to introduce the strategy and concepts prior to formal consideration.

In addition, internal consultation has commenced and will continue with the following groups regarding the concepts and intents of the Village Green Master Plan namely;

- Infrastructure Planning Group;
- Land Use Planning Group;
- Community and Social Planning Group;
- Property Services Unit; and
- Operations and Maintenance.

OPTIONS

PREFERRED

That Council resolve to note the Wellington Point Village Centre Community Strategies for Linkages, Open Spaces and Revitalisation and release the document for public consultation.

ALTERNATIVE

That Council resolve to defer the release of the Wellington Point Village Centre Community Strategies for Linkages, Open Spaces and Revitalisation at this time.

OFFICER'S RECOMMENDATION

That Council resolve to note the Wellington Point Village Centre Community Strategies for Linkages, Open Spaces and Revitalisation and release the document for public consultation.

**COMMITTEE RECOMMENDATION
COUNCIL RESOLUTION**

Moved by: Cr Bowler
Seconded by: Cr Elliott

That Council resolve to note the Wellington Point Village Centre Community Strategies for Linkages, Open Spaces and Revitalisation and release the document for public consultation, with Council nominating a Public/Private Partnership as the preferred funding model for future implementation of major works.

CARRIED

13.1.3 ACCEPTANCE OF TRUSTEESHIP FOR COASTAL MANAGEMENT PURPOSES - STATION STREET, WELLINGTON POINT

Dataworks Filename: EM Management - Environmental Reserves

Attachments: [Attach 1 - Layout of site with areas to be dedicated to Council](#)
[Attach 2 - CMD, flood prone and Open Space overlays](#)

Responsible Officer Name: Gary Photinos
Manager- Environmental Management

Author Name: Leo Newlands
Advisor - Reserves Management

EXECUTIVE SUMMARY

As an outcome of the Planning and Environment Court of Queensland, the Department of Environment and Resource Management (DERM), has requested that Council consider accepting the trusteeship of a reserve for park purposes in area classified as Coastal Management District (CMD). It relates specifically to coastal management district land that may be surrendered as part of a reconfiguration application at Lot 13, 15, 17, 37-53 Fernbourne Road and 37-63 Station Street, Wellington Point. (Refer attachment 1).

Council has previously resolved to consider trusteeships for coastal management areas on a case by case basis. Council trusteeship of this land is necessary due to the need to protect environmental values of associated marine influenced environments in the Hilliards Creek Corridor protection 'Of Concern' Regional Ecosystems. It would be in Council's interest to take control of the surrendered portion only for the purposes of 'Reserve for Coastal Management Purposes'.

PURPOSE

The purpose of the report is to seek Council approval to accept trusteeship of the balance of Lot 13, 15, 17, 37-53 Fernbourne Road and 37-63 Station Street, Wellington Point as 'Reserve for Coastal Management Purposes' under Section 110 of the *Coastal Protection and Management Act 1995*.

BACKGROUND

- The State Government has produced the South-East Queensland regional coastal management plan which outlines that any development will be required to surrender coastal management district land that forms part of that development;
 - March 2006 – Council resolved to 'consider trusteeships of reserves for beach protection and coastal management purposes which are surrendered under the provision of section 110 of the *Coastal Protection and Management Act 1995*, subject to Council acceptance on a case by case basis";
-

- July 2010 - DERM in a concurrence role advised Council of its intention to have land surrendered at Lot 13,15,17, 37-53 Fernbourne Road and 37-63 Station Street, Wellington Point and to be trustees for this land;

ISSUES

REQUIREMENTS OF THE PLANNING AND ENVIRONMENT COURT OF QUEENSLAND

A judgment of the Planning and Environment Court of Queensland relating to the development requires that *“the applicant shall dedicate an area of land for Park purposes, identified as “that area of land located 2 metres west of the proposed pathway and extending in an easterly direction to the eastern boundary of the site. This area would include the areas below HAT (Highest Astronomical Tide) which comprises CMD”* (Refer Attachment 1). The Court also indicated *“The State considers local government to be the most appropriate trustees for this land”*.

CHARACTERISTICS OF SITE

The property has a waterfront property boundary with Hilliards Creek. The landward boundary of the CMD at this location is at HAT. The area that is affected by this application is made up of a number of lots in mainly marine influenced landscape, with the most easterly lots being affected by the CMD requirements. The site comprises 3 regional ecosystems as follows:

12.3.6- *Melaleuca quinquenervia*, *Eucalyptus tereticornis*, *Lophostemon suaveolens* ± *Corymbia intermedia* open-forest to woodland with a grassy ground layer dominated by species such as *Imperata cylindrica*. Occurs on Quaternary floodplains and fringing drainage lines in coastal areas. Vegetation management status and biodiversity status – ‘not of concern’

12.1.1- *Casuarina glauca* ± *Melaleuca quinquenervia* ± mangroves open-forest. Occurs on margins of Quaternary estuarine deposits. Vegetation management Status ‘of concern’ and biodiversity status – ‘endangered’

12.1.2- Saltpan vegetation comprising *Sporobolus virginicus* grassland and samphire herbland. Grasses including *Zoysia macrantha* subsp. *macrantha* sometimes present in upper portions of tidal flats. Includes saline or brackish sedgelands. Occurs on Quaternary estuarine deposits. Marine plains/tidal flats. Vegetation management status and biodiversity status – ‘not of concern’

Note:

Vegetation Management Status – extent of regional ecosystems from a city perspective;

Biodiversity Status – status under the Vegetation Management Act 1999.

RELEVANT MAPPING AND OVERLAYS UNDER THE REDLANDS PLANNING SCHEME V3 2010

Coastal Management District – Much of the eastern boundary of the site is mapped as Coastal Management District (Refer Attachment 2) and is therefore subject to the requirements of the *Coastal Protection and Management Act 1995*. Coastal

Management Districts are areas in the coastal zone that require special development controls and management practices and aims to support the protection, conservation, rehabilitation, management and ecologically sustainable development of the coastal zone.

Flood prone, storm tide and drainage constrained - although sections of the site are designated as Open Space, much of the site is affected by the Q100 year storm runoff and tidal surge line and mapped as flood prone, storm tide and drainage constrained thus is not appropriate for Open Space (park) use (Refer Attachment 2).

COASTAL PROTECTION AND MANAGEMENT ACT 1995

In relation to the configuration of a lot, the DERM may recommend to the Governor in Council that the erosion prone area should be surrendered to the state and dedicated as 'Reserve for Coastal Management Purposes' as a condition of the development approval in accordance with Section 110 of the *Coastal Protection and Management Act 1995*. In seeking surrender of all or part of the land in the Coastal Management District, DERM requires identification of a trustee to manage the surrendered land. In these circumstances, DERM requests that the Local Government agree to accept trusteeship of the new reserve.

Under a 'Reserve for Coastal Management Purposes' the management of the land should involve:

- Retention of native vegetation;
- Retention of natural topography and drainage;
- Provision of controlled public access to the foreshore where deemed necessary by the trustee;
- Rehabilitation of degraded areas and weed control where deemed necessary by the trustee.

Principle	Response
Retention of native vegetation	Council requires developer contributed plantings to enhance the biodiversity values of the corridor as part of the Vegetation Management Plan.
Retention of natural topography and drainage	Natural topography and drainage would be maintained unless significant flooding issues became apparent. Any works to alter topography or drainage would require DERM approval where works lie in the CMD.
Provision of controlled public access to the foreshore where deemed necessary by the trustee.	Public access will be possible via a pathway and boardwalk that will be installed as part of the development requirements. However, much of the site is not suitable for public use.

Principle	Response
Rehabilitation of degraded areas and weed control where deemed necessary by the trustee.	Council would require weeds to be treated prior to the land being surrendered. As part of the Development Approval process, Council would require that a weed and vegetation management plan be produced to the approval of Parks and Conservation and Environmental Management and the works be completed to the satisfaction of Council.

OPEN SPACE

The Planning and Environment Court of Queensland requires the developer to dedicate land for park purposes. In this case the Court would appear to have used park purpose in line with Council's open space definition under the Redlands Planning Scheme.

Specifically, the area includes land located 2 metres west of the proposed pathway and extending in an easterly direction to the eastern boundary of the site. The flood prone, storm tide and drainage constrained nature of this site (affected by the Q100 year storm runoff and tidal surge line) precludes its use for Open Space (Park) purposes other than for the provision of the proposed path, boardwalk and environmental areas consistent with the CMD. This is supported by Council's Open Space Strategy indicating embellishments should be above the Q100 line.

The developer has been instructed to provide public open space park facilities (walking tracks and playground) on the area to be maintained by the Body Corporate.

RESOLUTION BY COUNCIL

In March 2006, Council resolved to 'consider trusteeships of reserves for beach protection and coastal management purposes which are surrendered under the provision of section 110 of the *Coastal Protection and Management Act 1995*, subject to Council acceptance on a case to case basis".

LOCATION AND MAINTENANCE OF PATHWAY

The proposed pathway will form an auxiliary route in the Moreton Bay Cycleway. Given the location of the pathway it is expected that the concrete path will not need maintenance for approximately 5-10 years or more if trees are not planted within 2m of path. A section of proposed boardwalk (approximately 170m) will require yearly maintenance at a cost of between \$35 and \$60 m². This would include oiling and minor maintenance. The design life applied to this type of asset within Maximo Asset Register ranges from 15-30 years.

DUE DILIGENCE

A due diligence assessment will be required by the developer to the satisfaction of Council for the property and any identified issues dealt with prior to handover of the property to Council.

SUMMARY

POSITIVES OF TRUSTEESHIP

- Access exists along foreshore;
- Provides greater protection of ecological values and corridors;
- Provides substantial area for planting koala habitat food trees;
- Provides opportunities for integrated waterways management; and
- Provides better access for pest management.

NEGATIVES OF TRUSTEESHIP

- Storm, drainage, tidal surge affected;
- Continued weed management costs;
- Long term flood risk management;
- Any future works in the CMD will require state approval; and
- Management/ maintenance Costs.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's 'Healthy Natural Environment' outcome for 'A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.'

FINANCIAL IMPLICATIONS

There are a range of financial implications for the management and maintenance of the surrendered land if Council accepts trusteeship. Costs for maintenance treatments are based on the assumption that the site's weeds, revegetation and any drainage works will be dealt with by the developer as part of the development conditions and be completed to the satisfaction of Council.

The court approved Vegetation Management Plan indicates that "a site ecologist will be contracted to oversee the actions in the Vegetation Management Plan". This provides at least some expectation that quality revegetation outcomes may be met and Council's costs minimised.

Due to the size of the area that may come to Council (8.7ha), costs for vegetation and weed maintenance of the site should require approximately 10 treatments for the

first year at between \$5,000- \$5,500. Subsequent treatments would be scaled back to approximately 7-8 treatments per year (another 3-4 years). Costs are estimated to be initially \$55,000 but should reduce once regenerating native vegetation matures. Costs for boardwalk maintenance are approximately \$20,000 per year based on a 2.5m wide path. Maintenance costs for this site would be funded through the Environmental Charge.

Given the proposed staging of works for the site and associated on-maintenance period, it is likely that commencement of off-maintenance costs for Council will occur in 2012-2013 with inherent implications for internal budget review in the 2012-13 financial year.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has been undertaken with those below to develop the content, rationale and recommendations of this report:

- Environmental Strategies Unit
- Open Space Planning Unit
- Environmental Protection Unit
- Land Use Planning
- Operations and Maintenance
- Parks and Conservation
- Corporate Asset information Unit

OFFICER'S/COMMITTEE RECOMMENDATION COUNCIL RESOLUTION

Moved by: Cr Boglary
Seconded by: Cr Reimers

That Council resolve to accept trusteeship of the balance of Lot 13,15,17, 37-53 Fernbourne Road and 37-63 Station Street, Wellington point as requested by the Planning and Environment Court of Queensland under Section 110 of the *Coastal Protection and Management Act 1995* for Coastal Management District purposes.

CARRIED

13.1.4 PROPOSAL TO CREATE SOUTHERN RUSSELL ISLAND CONSERVATION PARK

Dataworks Filename: EM Environmental Charge Acquisitions 10/11

Attachment: [Map of Southern Russell Island Conservation Park and Wetlands](#)

Responsible Officer Name: Gary Photinos
Manager, Environmental Management

Author Name: Gary Photinos
Manager, Environmental Management

Dan Carter
Principal Advisor Natural Area

Richard Collins
Advisor Biodiversity Planning

Michael Beekhuyzen
Senior Strategic Planner

EXECUTIVE SUMMARY

Redland City Council has a unique opportunity to work with the State Government in designating a conservation park under the provisions of the *Nature Conservation Act* for Southern Russell Island. The area includes the existing Council managed wetlands of Whistling Kite, Turtle Swamp, Water Mouse and Melomy which are all listed as "state significant".

In conjunction with the State Government, designation of these important wetlands as a conservation park provides an ability to further protect, recognise and enhance the ecological values of the Southern Russell Island wetlands and demonstrate Council's commitment to the long-term protection of these wetlands through:

- transfer of existing lots in Council ownership to the State to be protected in the long-term within the conservation park designation;
- The State Government completing the acquisition of existing private lots within these wetlands areas;
- The State Government undertaking the amalgamation of dedicated Council lots and acquired private lots in conjunction with road closures, to make each existing wetland identifiable as a single lot or a significantly reduced number of lots; and
- designating the four wetlands as a single conservation park under the *Nature Conservation Act* being called the "Southern Russel Island Conservation Park".

It is recommended that to manage this process a staged process is adopted with each of the four wetlands representing an individual stage.

In the first stage, it is recommended that a detailed proposal to the State Government be prepared for the Melomys Wetland along with an outline of the overall process

involving the other three wetlands. This first stage will involve in the order of 2,000-2,500 Council lots and require the acquisition of around 350 private lots by the State. It should be noted that most private lots to be identified for acquisition are not suitable for residential purposes due to major drainage problems and/or high conservation values.

PURPOSE

That Council endorses making an application to the State Government to create the Southern Russell Island Conservation Park which is made up of the Turtle Swamp Wetlands, Whistling Kite Wetlands, Water Mouse Wetlands and Melomys Wetlands.

BACKGROUND

- The subdivision of the Southern Moreton Bay Islands (SMBIs) was undertaken in accordance with the *Land Act* during the 1960's/1970's without any local government planning controls. The subdivision had little regard to the suitability of land for development and established residential sized allotments across the SMBIs including within significant wetland areas;
- Environmental Separate Charge Land Acquisitions since 1992 on SMBI, together with the acquisition of land for outstanding land rate debt, have resulted in high Council ownership of lots within the four wetland areas on southern Russell Island.
- 2006: The Redland Planning Scheme (RPS) commenced and included private and public lots on the SMBIs with identified major drainage and/or conservation values within the Conservation Sub-Area CN1 zone. The CN1 zone is applied to the majority of lots within the four wetland areas to recognise the significant conservation values of these areas and major identified drainage constraints that make these areas unsuited for residential development;
- In 31 October 2007 Council resolved to commence investigation into the amalgamation of Council lots within the Conservation Sub-Area CN1 zone of the RPS for environmental purposes with a further report to Council;
- Recent discussions on 7 September 2010 with representatives of the State Government SMBI Senior Officer Working Group indicate support for the submission of a detailed proposal to the State Government for the majority of land within Melomys Wetland;
- The State Government's Towards Q2 policy position has set clear targets for increasing the amount of open space in South East Queensland supporting the creation of a large metropolitan based conservation park on Russell Island consisting of four separate State significant coastal wetlands in South East Queensland.

ISSUES

PROPOSAL TO CREATE THE SOUTHERN RUSSELL ISLAND CONSERVATION PARK

It is proposed that Council make application to the State Government to create a Conservation Park with Council accepting the trusteeship over this land which involves:

- Council dedicating its freehold lots that currently make up Whistling Kite Wetlands (265 lots and area of 53.39Ha), Turtle Swamp Wetlands (828 lots and an area of 79.57Ha), Water Mouse Wetlands (1057 lots and an area of 69.66Ha) and Melomys Wetlands (1928 Lots and a total area of 142.87Ha) totalling an area of 345.49 hectares to the State for the purposes of create a Conservation Park under the provisions of the Nature Conservation Park in 4 stages. The first stage being for the area of the Melomys Wetland;
- The State Government completing the acquisition of the remaining lots of land that remain in private ownership within these reserves, by purchasing the land in response to the Q2 targets of increasing land for nature conservation; starting with Melomys wetlands which is mainly in public ownership;
- Closing all road reserves that would no longer be necessary and amalgamating the resultant lands (road reserve and freehold lots) into one single lot or a significantly reduced number of lots creating the conservation park, with Council accepting the trusteeship for the ongoing management of the land;
- That creation of a reserve named the 'Southern Russell Island Conservation Park' being made up of Whistling Kite, Turtle Swamp, Water Mouse and Melomy Wetlands. Stage 1 being the amalgamation of all lots and road closure within the boundary of the Melomy Wetlands.

ENVIRONMENTAL LAND ACQUISITIONS TO DATE ON SOUTHERN RUSSELL ISLAND

Since the commencement of Councils Environmental Charge Policy in 1992 Redland City Council has been acquiring land on the Southern Moreton Bay Islands. Council in most recent years has been actively undertaking land swaps to secure lands with conservation zonings that have the residential development entitlements that existed under the previous Planning Scheme protected by the *SMBI Development Entitlements Protection Act* until 2016.

EXISTING DWELLINGS

It is recognised that there are some dwellings that exist on the edge and surrounded by Council owned land. In the detailed proposal these properties will remain in private ownership with the boundary and legal access to continue for these properties. In some circumstance it may well be necessary to redesign the road to facilitate access through existing freehold parcels.

OUTSTANDING LAND PARCELS

The majority of remaining private owned land within the four wetlands is included within the Conservation Sub-Area CN1 zone of the Redlands Planning Scheme to recognise that the land has identified major drainage and/or conservation values.

Some private lots that are likely required to create the new wetland reserves have residential development potential recognised through either the SMBI Residential zone or protected through the State Government SMBI Development Entitlements Protection Act. There are also a number of larger allotments that would be required to be acquired.

ROAD CLOSURES AND LAND AMALGAMATION

Throughout the four proposed wetland reserves exists a number of road reserves that are not formed and currently form part of the environmental reserve. It has been the intention of Council to undertake closure of many of these road reserves that exist. Road closure is only permitted when Council could show that it owns all parcels that currently adjoin that road or have legal access off that road. Presently, given the continued private land ownership within the existing reserves, road closures have not been possible. There is also cost associated with undertaking road closures with survey work required, public notices, and fees required from the State Government.

Making a proposal to the State Government to create a new environmental reserve provides an opportunity to work with the State to significantly reduce costs and achieve the desired Council outcome in the most cost effective manner. It would also be appropriate to undertake amalgamation of the lots into single a large parcel or a small number of parcels of land for each wetland.

BIODIVERSITY STRATEGY/ENVIRONMENTAL SIGNIFICANCE

The proposed Southern Russell Island Conservation Park has high ecological value by the ecosystems that it is made up of, the flora and fauna that exists in these wetlands and most importantly being representative of ecosystems that once existed throughout the eastern coastline of Australia. It is very rare to find natural, continuous healthy coastal ecosystems like this intact and available for local community to view and observe so close to a capital city. Similar habitat has been removed or become isolated patches to make way for housing and development given the value of the coastal areas for human habitation. Each of the 4 wetlands is connected along the foreshore and in a couple of the wetlands the reserves stretches from onside of the island to the other.

The proposed Southern Russell Island Conservation Park includes low sedimentary ridges separated by freshwater wetlands and waterlogged sand plains surrounded on three sides by clay pans and mangrove communities. There is diversity of ecosystems and these are itemised in the table below:

At least two species of rare or endangered plants have been recorded in the area of the proposed park. These are 'Christmas bells' (*Blandfordia grandiflora*) which is listed under the Nature Conservation Act as 'rare' and *Phaius* orchids which are listed

as 'endangered' under the Nature Conservation Act and the Environmental Protection and Biodiversity Conservation Act.

RE	Description	Status regional	Status local
12.1.1	<i>Casuarina glauca</i> open forest on margins of marine clay pans	Of concern	Endangered
12.1.2	Saltpan vegetation including grassland and herbland on marine clay plains.	Not of concern	Not of concern
12.1.3	Mangrove shrubland to low closed forest on marine clay plains and estuaries.	Not of concern	Not of concern
12.2.6	<i>Eucalyptus racemosa</i> woodland on dunes and sand plains. Usually deep leached soils.	Not of concern	Not of concern
12.2.7	<i>Melaleuca quinquenervia</i> open forest to woodland on sand plains.	Not of concern	Of concern
12.2.13	Open heath on dunes and beaches.	Of concern	Of concern
12.2.15	Swamps with <i>Baumia</i> spp., <i>Juncus</i> spp. and <i>Lepironia articulate</i> .	Not of concern	Not of concern
12.5.3	<i>Eucalyptus tindaliae</i> and / or <i>E. racemosa</i> open forest on remnant tertiary surfaces.	Endangered	Endangered

A large number of 'vulnerable' or 'rare' terrestrial faunal species are considered to occur in the south of Russell Island. These are listed below and include the vulnerable 'water mouse' whose presence is identified by three Wildnet records. Work and investigations by council and Wildlife Preservation Society Queensland (WPSQ) has found water mouse mounds/homes throughout the southern end of the Russell Island.

Scientific name	Common name	Status EPBC	Status NCA
<i>Esacus neglectus</i>	Beach stone-curlew		Vulnerable
<i>Calyptorhynchus lathamii</i>	Glossy black cockatoo		Vulnerable
<i>Pteropus poliocephalus</i>	Grey-headed flying fox	Vulnerable	
<i>Ninox strenua</i>	Powerful owl		Vulnerable
<i>Xeromys myoides</i>	Water mouse	Vulnerable	Vulnerable
<i>Numenius madagascariensis</i>	Eastern curlew		Rare
<i>Rallus pectoralis</i>	Lewin's rail		Rare
<i>Tyto tenebricosa</i>	Sooty owl		Rare
<i>Haematopus fuliginosus</i>	Sooty oyster catcher		Rare

The SEQ BPA v3.5 recognises the entire area's environmental values of being of State significance with particular reference to the endangered ecosystem (RE 12.5.3) and wetlands of regional significance. State analysis considers that the wetlands are at risk with, at present, little or no protection.

The State also recognises the presence of general habitat for wading birds in the far south of Russell Island and this is supported by Moreton Bay's status as a globally recognised Ramsar wetland.

In addition to the biodiversity values of the area, there are significant aboriginal cultural heritage values with a number of identified and un-identified sites.

The creation of Southern Russell Island Conservation Park is strongly supported by the Redland City Council Biodiversity Policy in particular:

- Policy objective 1. “Maintain viability of ecosystems by retaining all remaining remnant vegetation on the mainland, North Stradbroke Island and Southern Moreton bay Islands”.
- Policy Statement – “Council is committed to addressing all threats to biodiversity which include but are not limited to:
 1. *Protect and effectively manage bushland habitat, native animals and plants and ecological communities.*
 5. *Seek additional funding from State and federal governments to implement the Biodiversity Strategy.*

Very little of the south east Queensland coastline remains unaffected by development and the creation of this park will enable the conservation of an almost untouched estuarine coastal landscape together with its rich ecosystems for future generations to enjoy.

There are very few situations in Australia where large land based conservation parks abut marine parks. Establishing such a park on Russell Is creates such a situation. Redlands will have an ecosystem complex of great significance set aside for the future as part of its local landscape, lifestyle and ecotourism. In the future North Stradbroke Island will add to this complex natural estate, making it even more significant.

HISTORICAL PERSPECTIVE

The Southern Moreton Bay Islands continues to be of important cultural significant value to the traditional owners of the area that being the Quandamooka people. The Quandamooka people utilised the islands for living on gathering and collecting food and cultural ceremonies. The islands form part of what was a very important cultural and food source that being Moreton Bay (Quandamooka or Boogoorah).

Russell, Karragarra, Lamb and Macleay Islands were incorporated into the Redlands on 12 May 1973. In the 1960s and early 1970s, much of the island land was subdivided into small allotments. Since then, Redland City Council has restricted further subdivisions and rationalised planning so that the significant environmental and cultural values of the islands and surrounding Moreton Bay are preserved. Most notably, in the late 90s the SMBI Planning and Land Use Strategy was prepared by Council and the State Government following significant technical investigations and community consultations.

The SMBIPLUS included conservation and landscape strategy and a cultural heritage strategy. Both strategies recognised the importance in protecting the wetland areas on Russell Island for conservation and indigenous cultural heritage purposes. For

example, the cultural heritage strategy identified a number of general principles for the management of cultural heritage on the Islands with one of these general principles being the protection of the wetland areas of the Islands as these areas are recognised as resource and story places of significance to the Quandamooka people.

TOWARDS Q2 QUEENSLAND STATE GOVERNMENT POLICY

The proposal to create the Southern Russell Island Conservation Park will contribute directly to the attainment of the State Government's Towards Q2 Policy relating to the Green Priority of – Protecting our lifestyle and environment.

The State Government has acknowledged that Queensland's natural environment and lifestyle are the envy of the world and that we in Queensland are a biodiversity hotspot – we have more native plants and animals than anywhere else in Australia and almost half the species living here are found nowhere else in the world.

Council's Biodiversity Policy and Strategy has also recognised Redland City as one of the most biologically diverse areas of Queensland with an abundance of sub tropical plants and animals. Despite the immense biological diversity, natural and man made processes, including climate change, are contributing to the demise of many species.

The State Government has recognised that National Parks and other conservation reserves play an important role in protecting areas of high biodiversity and unique or at risk species and ecosystems.

The Southern Russell Island Conservation Park will also contribute to new recreational opportunities that can be created with a sustainable trail network with interpretation that will make the most of our great outdoors. A new land based Conservation Park and its wetlands will also contribute to the long term management of the Moreton Bay Marine Park which will border the new conservation park.

The Departments of Environment and Resource Management; and Infrastructure and Planning have been given the targets of protecting 50 per cent more land for nature conservation and public recreation. This proposal will go a long way to meeting these targets.

The State Government has called upon local government to support their efforts, and has also call upon any ideas on what can be done to ensure that in 2020, 50 per cent more land is protected for nature conservation and public recreation.

SMBI CAC REPRESENTATIONS

The SMBI Communities Advisory Committee (SMBICAC) has been created under the *Local Government Act* to advise Council on strategic planning issues tied to the Southern Moreton Bay Islands (SMBI). The above proposal and the intent of Council in protecting conservation areas across the Southern Moreton Bay Islands was presented to the SMBICAC at a workshop held in February 2010.

The Environmental Management Group (EMG) presented their conservation and open space planning for the islands to the Committee at the workshop. At the

subsequent public meeting in March 2010, the SMBICAC formally supported the environmental planning presented to the Committee by EMG. Conservation and landscape protection are key Issues for those living on the islands. The proposals presented are deemed to be of high priority to the Committee and the wider islands' communities.

DEDICATION OF COUNCIL FREEHOLD TO THE STATE

One of the most critical decisions that Council will need to make relates to the dedication of the freehold lands within the four wetland areas that it currently owns on Russell Island. The dedication process will have indirect financial implications for Council as it will be reflected in a reduced asset base on the Council financial balance sheet. There is also impact on Council's profit or loss given that the lands acquired by the State will no longer need to pay rates or fees. Given the minimum rate currently applied by Council to most of the private lots that would need to be acquired this is not likely to be high or great.

However there is also significant cost savings to Council associated with the proposal. The obvious savings would be in the cost of completing the land acquisition to create the conservation park. There are also significant costs associated with land survey, property amalgamations and fees and duties to the State Government to complete this process. Without the State Government assistance and partnership arrangements the costs and resources implications would make the proposal of creating this significant conservation park prohibitive for Council.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's corporate plan outcomes for Embracing the Bay to ensure the benefits of the unique ecosystems, visual beauty, spiritual nourishment and coastal lifestyle provided by the islands, beaches, foreshores and water catchments of Moreton Bay will be valued, protected and celebrated.

FINANCIAL IMPLICATIONS

The proposal will see reduction in council's balance sheet and a small impact council's profit and loss statement. The project proposal will clearly identify the impact of this on council's budget.

As stated previously to undertake the acquisition, land amalgamation, road closures the cost to council would be significant and take a number of years and be cost prohibitive and likely impossible for council to achieve. The work would require a fulltime project officer to over-sea and ensure all tasks being achieved and carried out in accordance to relevant legislation. The survey and undertaking of surveying planning would be extensive and required to spend many months on the island. It is also known that existing survey work on the southern end of Russell Island is not reliable and would require considerable task to rectify the issues of the past.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will result in some minor amendments to the Redlands Planning Scheme. For example, private lots currently included in the SMBI Residential zone that are acquired as part of creating a new wetland reserve would need to be included in the Conservation Sub-Area CN1 zone.

CONSULTATION

Consultation has occurred with:

- Land Use Planning who have provided significant advice and information on area and impact for future planning on the island.
- Financial Services with consulted on the likely or any impact that might occur in relation to council budget.
- Operations and Maintenance in regards to the intention of this report and if any issues or concerns from them.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Townsend
Seconded by: Cr Henry

That Council resolve as follows:

- 1. To prepare and submit a proposal to create the Southern Russell Island Conservation Park to both the Honourable Stirling Hinchliffe MP, Minister for Infrastructure and Planning, and the Honourable Kate Jones MP, Minister for Climate Change and Sustainability;**
- 2. That the creation of the Southern Russell Island Conservation Park is a response to the "call upon ideas from Local Government" issued by the State Government to ensure that in 2020, that 50 per cent more land is protected for nature conservation and public recreation;**
- 3. That the Southern Russell Island Conservation Park be made up potentially of land within the Whistling Kite, Turtle Swamp, Water Mouse and Melomys Wetlands as shown the Proposed Area Map as attached to this report;**
- 4. That the creation of a Southern Russell Island Conservation Park be done through a four stage process with each wetland reserve representing a stage and Melomys Wetland being the first stage;**
- 5. To contribute to the creation of the Southern Russell Island Conservation Park with dedication of freehold lands within the proposed area in exchange for the State Government:**

- a) **Completing the acquisition of private lots within the proposed conservation park area;**
 - b) **Undertaking all survey works associated and undertaking the amalgamation of the lots to create the Conservation Park;**
 - c) **Undertaking all the necessary road closures; and**
 - d) **Undertaking any other works or actions to create the conservation park; and**
6. **To delegate authority to the Chief Executive Officer, under s.257(1)(b) of the *Local Government Act 2009*, to sign all documentation and correspondence and submit the project proposal to the State ministers.**

CARRIED (unanimously)

13.1.5 REDLAND CITY CENTRES AND EMPLOYMENT STRATEGY (2010)

Dataworks Filename:	LUP Studies – Revision of Redlands Centres and Employment Review
Attachments:	<u>Redland City Centres & Employment Strategy 2010</u>
Responsible Officer Name:	Wayne Dawson Manager - Land Use Planning Group
Author Name:	Michael Beekhuyzen Senior Strategic Planner

EXECUTIVE SUMMARY

The Redland City Centres and Employment Strategy has been reviewed to ensure a policy framework consistent with the updated SEQ Regional Plan and Redlands 2030 Community Plan is delivered.

The Strategy includes employment forecasts for 2006 to 2031 that promote increased employment self-sufficiency consistent with the environmental qualities, character, lifestyle and high amenity of the Redlands. These forecasts provide for the continued development of the City's economy as a lifestyle and knowledge-based economy. This includes the development of new growth sectors like education, property business services, (e.g. finance, legal and property services) cultural and creative industries, marine and bayside businesses and home based businesses. It also includes the development of traditional industries into new, higher value forms, including manufacturing and population driven sectors like retailing, health and community services and construction. The tourism industry will also continue to grow and evolve.

Key findings of the Strategy are as follows:

- 60% employment self-sufficiency (ratio/percentage of local jobs compared to the number of residents in employment);
- 17,900 additional jobs forecast between 2006 and 2031 for the City;
- 9,250 of the forecast jobs are to be accommodated within the network of activity centres with over 5,000 of these jobs in Capalaba and Cleveland Principal Regional Activity Centres;
- 1,750 additional jobs forecast for non-centre based retail and commercial (e.g. large format retailing and home based business);
- 3,300 jobs forecast for traditional industry purposes to be accommodated on existing allocated industrial lands (no additional industrial land required to meet forecast); and
- 3,600 forecast jobs located across the City in sectors like health or education.

The Strategy provides a range of centre and employment strategies / interventions that collectively facilitate centres planning and support the future forecast employment and economic development of the City.

PURPOSE

To seek Council endorsement of the Redland City Centres and Employment Strategy (2010) for planning purposes and as a key input into the Redlands Planning Scheme Review 2012 and Economic Development Strategy 2008-2012 Review.

BACKGROUND

SGS Economics and Planning prepared the Redland Centres and Employment Review in 2007 as a key input into the draft Redlands Local Growth Management Strategy (LGMS). The draft LGMS was subsequently revised and submitted to the Department of Infrastructure and Planning in 2008 as an input into the Regional Plan Review 2009-2031. The revised LGMS identified that the employment forecasts included were subject to review.

SGS Economics and Planning were re-engaged in 2008 to:

- extend the planning horizon from 2026 to 2031 to align with the updated Regional Plan;
- align the Centres and Employment Review with the revised 2031 planning population figure of 181,637 (reduced from 187,949 in 2026 – draft LGMS); and
- update the Centres and Employment Review using employment data that had been released from the 2006 Census.

In July 2009, Land Use Planning and SGS Economics and Planning presented the findings of the updated Redland City Centres and Employment Review to a Councillor workshop.

Two days prior to the workshop, the State Government released the Regional Plan, which removed the proposed Thornlands Integrated Enterprise Area from the Urban Footprint. The Centres and Employment Strategy required review to address this change as it removed the ability to establish a regional integrated employment area in the City.

A further two workshops were undertaken with Councillors to assist with the review of the Strategy. The first in October 2009, considered the implications of the change in the Regional Plan in more detail. This confirmed that the establishment of an integrated employment area (IEA) in Thornlands was forecast to occur toward the end of the planning horizon of 2031 and therefore only provided a relatively small number of jobs within this timeframe. In light of these circumstances, the changes to the Regional Plan did not require significant amendment to the Employment Strategy to 2031, but did create longer term employment challenges post 2031 to the city. To begin to address the long term challenges a number of options were presented to the

workshop to reposition the strategy to 2031 and beyond. These options were informed by a detailed Journey to Work analysis of the 2006 Census data.

In February 2010, a workshop was held to present the preliminary findings of the re-positioning of the Centres and Employment Strategy. These preliminary findings formed the basis of the more detailed work that has been incorporated into the finalisation of the Centres and Employment Strategy 2010.

ISSUES

The Redland City Centres and Employment Strategy has been re-positioned to ensure a policy framework consistent with the updated SEQ Regional Plan and Redlands 2030 Community Plan.

Future employment by industry sector has been forecast using modelling techniques which take account of growth trends by industry sector and population projections. The economic forecasts have also been heavily influenced by Council's and the region's planning and economic development setting. That is, the City will continue to diversify its economic based into new 'knowledge-based' sectors of growth or new forms of production in traditional industries. The economic sectors that are recognised as being key to the region's future include knowledge based businesses in sectors such as professional business services, healthcare including aged care activities and education and more knowledge intensive applications to existing industries such as food and beverage manufacturing as well as retail and tourism.

The following table presents the employment forecast by industry sector showing that overall employment in the City is forecast to increase by 17,914 jobs by 2031 to a total of 50,009 local jobs. This overall employment figure would provide an employment self-sufficiency rate for the City of 60%. This is an increase from the self-sufficiency rate of 52% in 2006. Employment self-sufficiency refers to the ratio/percentage of locally provided jobs (i.e. jobs within the City) to the number of employed residents in the City. A historic analysis of employment self-sufficiency shows that the City has been progressively increasing its self-sufficiency from 46.5% in 1996 to 50% in 2001 and 52% in 2006. Increasing employment self-sufficiency will provide opportunity to also increase the City's employment self-containment from 40-44% in 2006. (Employment self-containment refers to the ratio/percentage of local jobs held by residents of the city to the total number of employed residents in the city.)

Forecast Employment by Industry, Redland City, 2006-2031				
Industry Sector	2006	2031	Change 2006-31	% of Total Change
Agriculture, Forestry and Fishing	435	435	0	0%
Mining	219	226	8	0%
Manufacturing	3,355	3,643	288	2%
Electricity, Gas & Water Supply	99	137	37	0%

Forecast Employment by Industry, Redland City, 2006-2031				
Industry Sector	2006	2031	Change 2006-31	% of Total Change
Construction	2,649	4,555	1,906	11%
Wholesale Trade	1,605	1,580	-25	0%
Retail Trade	7,065	9,106	2,041	11%
Accommodation, Cafes & Rest.	1,572	2,811	1,240	7%
Transport & Storage	900	1,676	776	4%
Communication Services	241	457	216	1%
Finance & Insurance	627	1,004	377	2%
Property & Business Services	3,158	6,990	3,832	21%
Govt. Admin. & Defence	1,244	2,319	1,074	6%
Education	3,136	4,848	1,712	10%
Health & Community Services	3,942	6,054	2,112	12%
Cultural & Recreational Services	559	1,598	1,039	6%
Personal & Other Services	1,289	2,570	1,281	7%
Total	32,095	50,009	17,914	100%

It should be highlighted that the above employment forecasts by industry sector are similar to forecasting undertaken independently using a different forecasting approach by the National Institute of Economic and Industry Research (NIEIR) for the State Government as part of the 2009 Regional Plan Review process.

Of the **17,914** additional jobs expected in Redland City, just over half or approximately **9,200** jobs are to be located within the City's activity centres. The Cleveland and Capalaba Principal Regional Activity Centres are forecast to accommodate the bulk of this additional activity centre employment with around **2,500** jobs being forecast for each. The Capalaba and Cleveland Master Plans provide capacity to accommodate this level of employment growth.

A further **1,738** jobs have been forecast for non-centre based retail and commercial employment in the City. This includes large format retailing, home-based businesses and ancillary commercial/office functions tied to industrial and other employment activities. The bulk of non-centre employment is expected to be accommodated in the commercial areas surrounding Capalaba, Cleveland and Victoria Point as well as the Redlands Business Park.

For large format retail and commercial activity, the Strategy recommends that Council, through planning and infrastructure controls, provide a managed, supply-led approach consistent with identified demand to ensure this form of economic activity is appropriately located in proximity to Capalaba, Cleveland and Victoria Point centres. This involves undertaking a comprehensive demand and supply analysis of large format commercial and retail land as part of the Planning Scheme Review in 2012.

Between 2006 and 2031 an additional **3,200** jobs in traditional industrial purposes (including general service industry and manufacturing/processing) has been forecast

requiring 60 hectares of land (land includes required buffers, internal roadways, landscaping and easements). The Redlands Business Park and existing industrial land at Capalaba and Cleveland have capacity to house the majority of this forecast for industrial employment. Significantly, no additional industrial zoned land is required to meet this forecast industrial employment.

In the longer-term beyond 2031, given the limited capacity for future industrial land releases, the opportunity to increase industrial land utilisation (i.e. height and site coverage etc.) through the planning scheme along with focusing investment strategies on population serving industrial activity that needs to be located in the City should be considered. The Strategy also recognises that residents employed in industrial sectors will continue to find employment elsewhere and supports improving access to nearby planned and existing regional industrial areas (e.g. Australia Trade Coast, Yatala and Steiglitz) through the regional transport plans (e.g. Connecting SEQ2031) and the Redlands Integrated Local Transport Review.

An additional **3,600** jobs have been forecast in economic sectors that are located across the City such as health and education or in sectors that do not require a fixed location such as construction.

The Strategy includes a number of centre and employment strategies/interventions that collectively facilitate centres planning and support the future forecast employment and economic development of the City. These strategies/interventions include:

- prepare a knowledge-based industry audit and strategy for the City (2028-2012);
- develop a professional business services investment attraction and development plan that identifies the type of office businesses being targeted for Capalaba and Cleveland;
- audit the number and type of home businesses in the City and develop a strategy to support home business;

Many of the centre and employment strategies should be considered as part of the review of the Economic Development Strategy for the City (2008-2012).

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports:

- 'Wise planning and design' Outcome 5 – We will carefully manage population pressures and use land sustainability while advocating and taking steps to determine limits to growth and carrying capacity on a local and national basis, recognising environmental sensitivities and the distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities; and

- 'Supportive and vibrant economy' Outcome 6 – Businesses will thrive and jobs will grow from opportunities generated by low impact industries, cultural and outdoor lifestyle activities, eco-tourism and quality educational experiences.

FINANCIAL IMPLICATIONS

The recommendations contained in the Strategy involve undertaking a number of supporting pieces of work such as:

- knowledge-based industry audit and strategy;
- professional business services investment attraction and development plan;
- audit the number of home-based businesses in the City and develop a home-based business strategy;
- demand and supply analysis of large format retail and commercial land

Many of the above should be considered and budgeted for through the review of the Economic Development Strategy and the Planning Scheme Review 2012.

PLANNING SCHEME IMPLICATIONS

The Centres and Employment Strategy will be considered as part of the Redlands Planning Scheme Review in 2012.

CONSULTATION

The re-positioning of the Centres and Employment Strategy has been workshopped with Council on three occasions. These workshops were held on:

- 30 July 2009
- 23 October 2009
- 15 February 2010

The Economic Development Group has also been consulted on the Strategy.

OPTIONS

PREFERRED

That Council resolve to endorse the Redland City Centres and Employment Strategy 2010, as attached; for planning purposes.

ALTERNATIVE

That Council not adopt the Centre and Employment Strategy as attached.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Ogilvie
Seconded by: Cr Henry

That Council resolve to endorse the Redland City Centres and Employment Strategy 2010, as attached, for planning purposes.

CARRIED

A division was called for.

Crs Reimers, Murray, Elliott, Bowler, Williams, Townsend, Henry, Ogilvie, Boglary and Hobson voted in the affirmative.

Cr Burns voted in the negative.

The motion was declared by the Mayor as **CARRIED**.

13.1.6 SEQ KOALA CONSERVATION PROVISIONS

Datworks Filename: EM State Planning Policy – Koala Conservation
Responsible Officer Name: Wayne Dawson
Manager, Land Use Planning
Author Name: Jodi Poulsen
Senior Environmental/Strategic Planner

EXECUTIVE SUMMARY

The final State planning instruments, the State Planning Policy 2/10: Koala Conservation in South East Queensland and the South East Queensland Koala Conservation State Planning Regulatory Provisions have recently come into effect.

This report provides a summary of the changes to the original draft document, including details on how comments made by Redland City Council were incorporated.

The report also outlines how the new planning instruments impact upon development, using two case studies in Cleveland as examples.

There are a number of tasks and actions that Council will now need to undertake to implement these new planning instruments. This report summarises those tasks.

PURPOSE

The purpose of this report is to provide:

- an update to Councillors on the new State Planning Instruments for koala conservation;
- advice on how Redland City Council's comments were incorporated into the final document;
- a summary of proposed implementation tasks and actions to be undertaken.

BACKGROUND

In December 2008, the Koala response strategy was introduced by the Queensland Government to undertake measures to halt koala population decline. In 2009, as part of this strategy, the Department of Environment and Resource Management (DERM) released draft State Planning Instruments for koala conservation for consultation. Redland City Council provided a formal submission to this consultation process in February 2010.

On 31 May 2010, two new State Planning Instruments for koala conservation took effect, being the *State Planning Policy 2/10: Koala Conservation in South East Queensland (SPP)* and the *South East Queensland Koala Conservation State Planning Regulatory Provisions (SPRP)*. In conjunction with these documents, the Queensland Government also released the *Offsets for Net Gain in Koala Habitat in*

SEQ Policy and Statutory Guideline 01/10 Biodiversity offset area – koala conservation.

The State *Planning* Regulatory Provisions replace the interim controls from February 2010 and the development assessment considerations under the Koala Conservation Plan.

The key differences between the consultation draft and the final instruments are that the final instruments:

- Provide a more flexible and outcomes based approach;
- Clarify the roles of both the SPP and SPRP and how they work together;
- Provide greater scope for Council to develop local planning responses;
- Focus on areas requiring immediate protection;
- Include a monitoring and reporting framework.

ISSUES

Summary of changes to final planning instruments

The following summarises how the final instruments have incorporated and reflected Redland City Council's submission.

1. Shift in assessment responsibility under the proposed SPRP from DIP and DERM to local government

Council expressed concern that assessment responsibility would be moved from the State to local governments. Concerns related to increased costs, and possible appeal processes, as well as the need for appropriate training of local government staff.

The final planning instruments place responsibility with local government in terms of ensuring that planning schemes reflect the SPP and in assessing development against the SPRP. DERM has run information sessions with local government to outline the new planning instruments and answer questions. RCC has facilitated training from DERM staff for development assessment officers, and other officers that will have responsibility relating to the planning instruments.

2. Lack of compensation provisions

Council noted that there were no provisions in the original drafts to compensate landowners and requested compensation be provided by the State to those landowners whose development rights were impacted by the new instruments.

The State's position on providing compensation was not changed, and the final planning instruments do not offer any opportunity for compensation to landowners.

3. Ability to strengthen provisions when incorporating the planning instruments into a local planning instrument

Council was concerned that section 2.4 of the draft SPP “this draft Planning Policy requires a planning instrument to be consistent with the outcomes sought under section 1.1, and to directly adopt the provisions of the development assessment code under the SPRP” limited Council’s ability to include provisions over and above the State’s provisions in its local planning instruments.

This section has been removed from the final version of the SPP. The final SPP now includes provisions that allow local governments to adopt stricter provisions in local planning instruments. This has been exercised in Council’s recently adopted new bushland habitat overlay in relation to domestic activity.

4. Offset provisions only included in non-State community infrastructure, linear infrastructure and extractive resources

Council suggested that the offset provisions be expanded, so that offsets would be required (either through replanting or cash equivalent contributions) for other kinds of development.

Offset requirements are now triggered for all kinds of development, with the only exception being already committed development and “domestic activity” (which includes the construction or use of a single residence and associated buildings or structures including for example a granny flat, caretakers residence, swimming pool, domestic addition or domestic outbuilding) or in identified koala broadhectare areas. Identified koala broadhectare areas in Redland City are Kinross Road and South East Thornlands.

5. Useability of proposed planning provisions and ability to protect habitat within the urban footprint

Council commented that the codes under the draft SPRP contained “weak statements and ambiguous outcomes” and suggested clarifying and strengthening provisions for the final document.

The assessment provisions in the SPRP have been reworked and simplified. The code provisions have been condensed and simplified and are now performance-based. Some of the important points are that:

- clearing of bushland continues to be prohibited in Priority Areas within the urban footprint, or outside the urban footprint wherever the SPRP applies;
- urban development remains prohibited development in conservation, open space, rural and rural residential zones in priority areas – however planning schemes may be amended (consistent with the SPP) to allow for future urban development by changing the zoning of these areas;
- the habitat retention requirement has now been replaced with the avoid/minimise/offset regime;

- the requirement for koala safe movement is now more flexible;
- requirements for koala safety (for example sequential clearing) remain;
- the environmental offsets requirements have been expanded to include all development and apply in the more important habitat types, as an alternative to habitat retention;
- provisions for committed development have been simplified and are now performance-based, with the intention that koala conservation measures will be achieved while not impacting on any existing approved development yield or configuration;
- provisions relating to works giving effect to existing approval have been clarified.

6. Lack of koala conservation planning regulations for state infrastructure

Council pointed out that the State owns a significant amount of land with koala habitat value that is intended to be developed for community infrastructure. Therefore, it was suggested that State community infrastructure development should not be exempted from assessment against the SPRP.

The SPRP includes assessment criteria for development for linear infrastructure and community infrastructure in any koala habitat type in the assessable development area. However, section 1.4 (f) of the SPRP states that the provisions do not apply to development for community infrastructure that is conducted by or on behalf of the State of Queensland or a public sector entity. Public sector entities include any State government departments, authorities, agencies, corporations, offices or commissions and State Government Owned Corporations. Development for community infrastructure might include development for things like aged-care facilities, child-care facilities, as well as schools, hospitals, recreational and sporting facilities and transport, waste and water facilities. For example, the SPRP provisions would not apply if the Queensland Department of Education were to build a new, or extend an existing, school.

7. Inclusion of North Stradbroke Island within the priority koala management area

Council requested that the provisions apply also to North Stradbroke Island, in recognition of the unique island koala population.

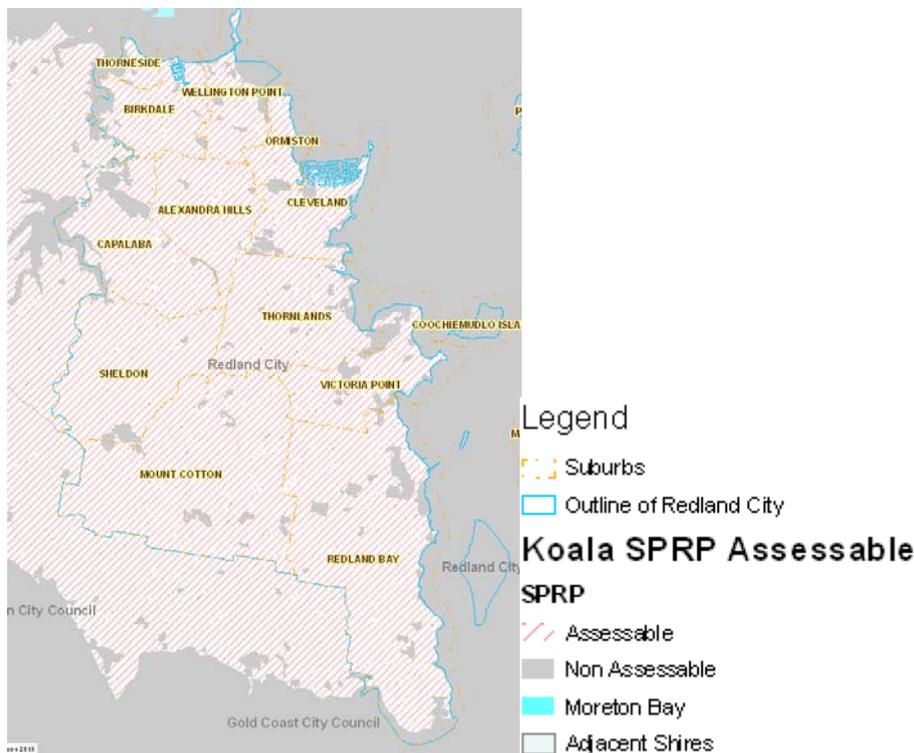
The SPRP will only apply to the Koala Coast, Pine Rivers and previously protected areas under the Koala Conservation Plan and interim SPRP. However, the SPP does allow for local governments to expand protection of koala habitat into other areas, such as North Stradbroke Island.

8. Lack of provisions for avoidance of clearing in KPA 3

Council requested that the provision to avoid or minimise clearing of native vegetation in KPA3 areas be reinstated in the final document.

The former draft included Koala Planning Areas (KPAs). These are no longer included in the final instruments. The final instruments refer to Priority Koala Assessable Development Areas (PKADAs) and Koala Assessable Development Areas (KADAs). Habitat values are then categorised by bushland habitat, suitable for rehabilitation or other areas of value, and assessment is directly against these habitat types.

The majority of Redland City is included within the Priority Koala Assessable Development Area. This means that urban development is prohibited in areas that are zoned for open space, conservation, rural or rural residential purposes in the RPS. Any other material change of use, reconfiguration of a lot or operational work is subject to assessment against the development assessment criteria in the SPRP.



9. Inadequate and incorrect mapping of habitat values undertaken by DERM across South East Queensland

Council pointed out a number of omissions and inaccuracies in the mapping and requested that a ground-truthing process be put in place to allow mapping to be improved.

Koala Habitat Values mapping was reviewed by GHD (who developed the mapping), and the SPRP has now provided opportunity to ground-truth mapping as part of either the development assessment or structure planning process.

Case Studies

The following case studies outline how the new planning instruments will apply to future development.

Case study 1 – Fisher and Paykel property, Corner of Wellington Street and Weppin Street Cleveland

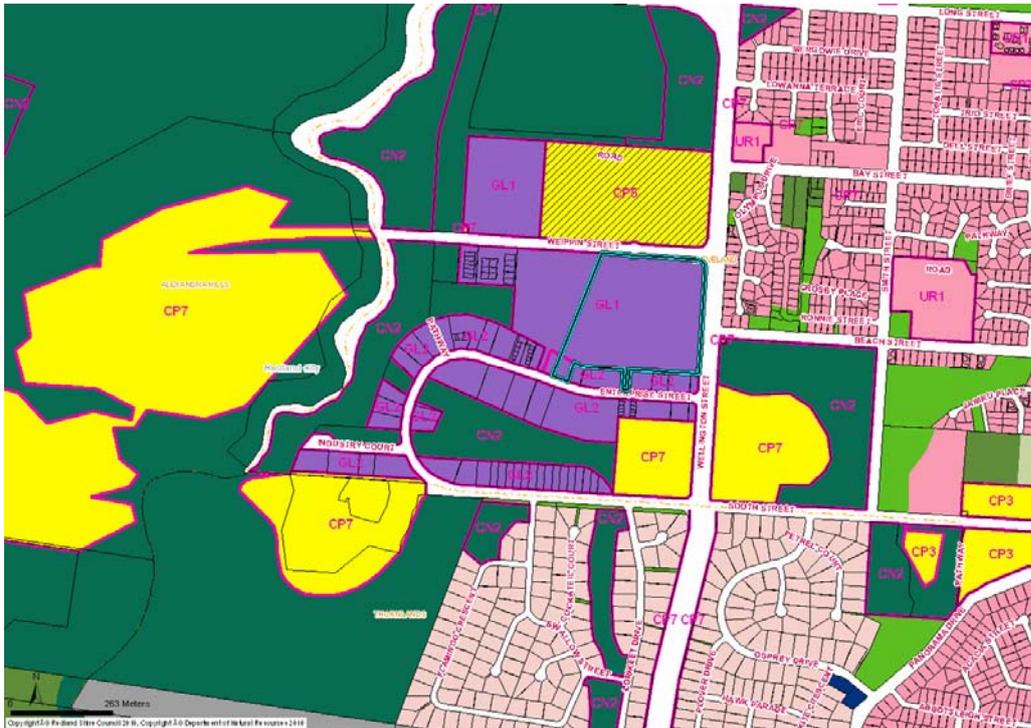


Figure 1. RPS mapping

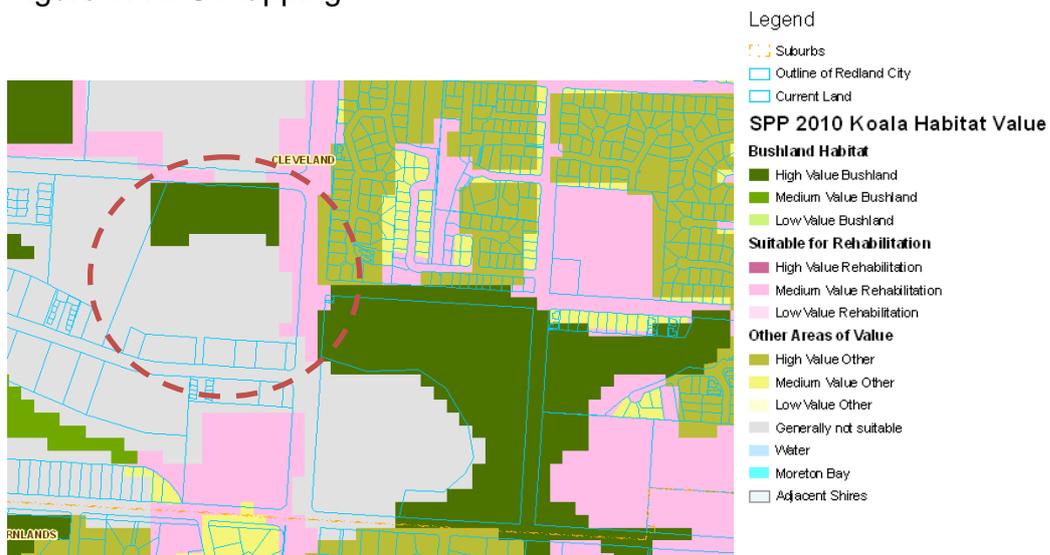


Figure 2. Koala Habitat mapping



Figure 3. Aerial photo

The RPS allows for re-development of this site for purposes appropriate to the General Industry zoning and applicable overlays.

The SPRP will also allow for re-development of the site, as long as the development footprint is retained within the existing developed area (mapped as 'generally not suitable' koala habitat). The remainder of the site is mapped as medium value rehabilitation and high value bushland koala habitat, and as such is assessable against the SPRP.

In these areas the SPRP applies to development in the habitat area that is a material change of use, reconfiguring a lot or operational work. The SPRP also prohibits development that is for a material change of use for an urban activity, other than a rural residential development.

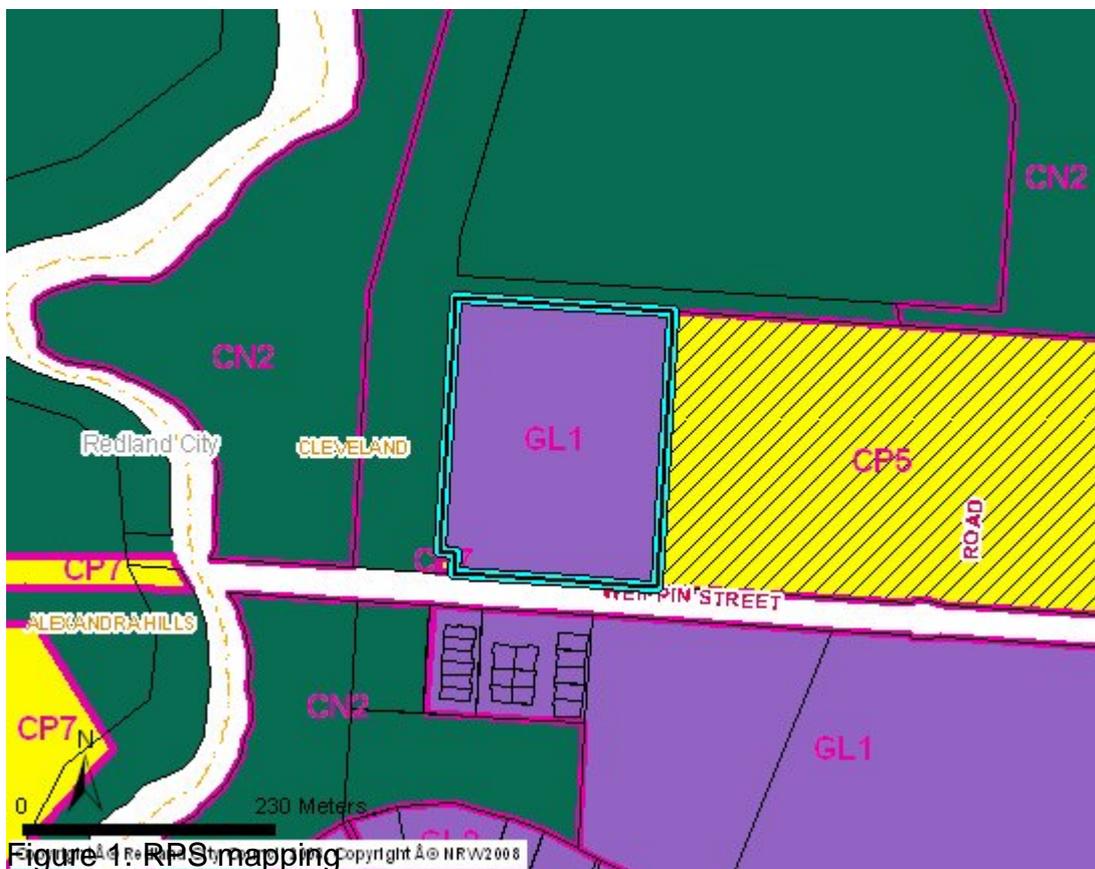
The SPRP would apply to any development on the subject lot that is:

- Not for a domestic activity;
- Clearing of native vegetation that results in a total cleared area of 500m²;
- New building or extension and any reasonably associated infrastructure that will result in a building footprint of more than 500m²
- Extracting or filling of an area of more than 5000m²
- Reconfiguring of a lot that will result in the creation of an additional lot.

As the subject lot includes habitat that is medium value rehabilitation that must avoid clearing non-juvenile koala habitat trees. Any unavoidable clearing must be minimised and offset in accordance with the offsets policy – with 5 new koala habitat trees for every one non-juvenile koala habitat tree removed, or a current equivalent cash contribution of \$920 per tree removed. The portion of the lot that is mapped as high value bushland habitat must not be cleared.

There is also the opportunity for the mapping to be amended as part of the development assessment process. However, this would be dependent on appropriate environmental assessment of the habitat on the site, and advice from a suitably qualified person that the site does not contain high value bushland koala habitat.

Case study 2 – State government owned land, Weippin Street Cleveland



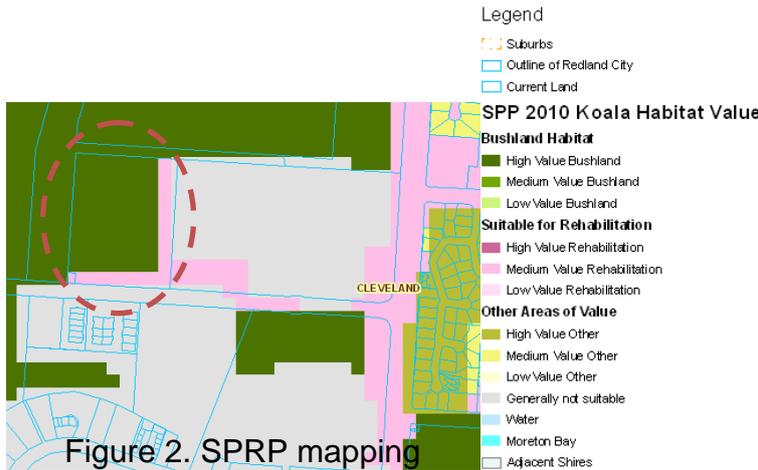


Figure 2. SPRP mapping



Figure 3. Aerial photo

The RPS allows for re-development of this site for purposes appropriate to the General Industry zoning and applicable overlays.

The SPRP mapping restricts the development potential of this land more significantly than the previous example, as the whole lot is subject to either high value bushland or medium value rehabilitation koala habitat. The majority of the lot is mapped as high value bushland, in which clearing is not permitted.

However, it is important to note that section 1.4 of the SPRP does allow for development that is a significant project or in a state development area in accordance with the State Development and Public Works Organisation Act 1971 or development

that is for community infrastructure that is conducted by or on behalf of the State of Queensland or a public sector entity.

Therefore, the Department of Health (being the current owners of the property) could clear the vegetation on this lot in order to extend the current hospital or undertake any other development activities for institutions associated with the hospital, or any other aged care or community facilities. However, the Offsets for Net Gain of Koala Habitat in South East Queensland Policy also applies to Queensland Government supported community infrastructure activities. Requirements for offsets are guided by a self-assessment process. The Queensland Government has prepared an internal policy document the State Government Supported Community Infrastructure Policy to guide its own departments in protecting koala habitat.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure a diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems.

FINANCIAL IMPLICATIONS

The 2010/11 budget includes funding to make changes to the planning scheme to reflect the new State planning instruments.

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will result in possible amendments to the Redlands Planning Scheme, such as:

- New overlay mapping to reflect the State habitat mapping;
- Code amendments to call up the SPRP. This has already commenced with the re-drafting of the Bushland Habitat Overlay changes in amendment 2A of the RPS.

CONSULTATION

The Land Use Planning Group has discussed the key issues with the Environment Management Group. The two groups will continue to work together in implementing the State planning instruments. Planning and Policy is also working with Development and Community Standards to facilitate training from DERM and provide clarification regarding development assessment responsibilities.

OFFICER'S RECOMMENDATION

That Council resolve to:

1. Note the new State planning instruments and their effect on future development; and

2. Acknowledge the progress on implementing the instruments.

COMMITTEE DISCUSSION

During discussion on this item, and following comments from Cr Henry, Cr Williams raised a point of order against the councillor, stating that the councillor was bringing other items into the discussion that had no relevance.

The Acting Chair ruled on the point of order directing Cr Henry to not refer personally to any other councillors and to keep comments within the general realm.

COMMITTEE RECOMMENDATION

That Council resolve to:

1. Note the new State planning instruments and their effect on future development; and
2. Acknowledge the progress on implementing the instruments.

AMENDMENT MOTION

That an additional recommendation 3 be added which reads as follows:

3. **Conduct an information session with Councillors.**

On being put to the vote the amendment was **CARRIED**.

The motion with the amendment became the motion and was put as follows:

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Bowler

Seconded by: Cr Elliott

That Council resolve to:

1. **Note the new State planning instruments and their effect on future development;**
2. **Acknowledge the progress on implementing the instruments; and**
3. **Conduct an information session with Councillors.**

CARRIED

13.1.7 HIGHER MASS LIMITS [HML] FOR TRUCK AND QUAD-DOG TRAILER APPLICATION ON WEST MOUNT COTTON ROAD

Dataworks Filename: RTT: Policy – Higher Mass Limits

Responsible Officer Name: David Elliott
Manager, Infrastructure Planning

Author Name: Wal Lloyd
Advisor, Traffic Investigations

EXECUTIVE SUMMARY

At the General Meeting on 20 October 2010, Council resolved that this matter be deferred and referred to the Planning & Policy Committee of 27 October 2010 and that Committee be delegated authority, under s.257(1)(c) of the *Local Government Act 2009* to determine the matter.

Karreman Quarries Pty Ltd is located on West Mount Cotton Road at Sheldon and transport their quarried material along West Mount Cotton Road, a Redland City Council controlled road which is not a B-double route, onto Mount Cotton Road which is a B-double route under Department of Transport and Main Roads control.

Karreman Quarries maintain West Mount Cotton Road from the quarry entrance to the intersection with Mount Cotton Road as a condition of their development approvals.

Karreman Quarries have requested Higher Mass Limit approval for their Truck and Quad-Dog Trailer combinations on West Mount Cotton Road, which would allow them to transport extra nett loads of 5.5 tonne per trip, thus resulting in a more efficient business process from their perspective with an approximate 17% reduction in truck movements, and with flow-on benefits to Council and the general community with fewer heavy vehicles on the roads and also a contribution to reductions in greenhouse gas emissions.

This report recommends that Council support the Karreman Quarries request.

PURPOSE

To report to the Planning and Policy Committee regarding the request from Karreman Quarries Pty Ltd for approval for usage of Higher Mass Limits (HML) for Truck and Quad-Dog Trailers on West Mount Cotton Road, Sheldon

BACKGROUND

Karreman Quarries is located at 616 – 632 West Mount Cotton Road. They transport their quarried material along West Mount Cotton Road, which is Council controlled and not a B-double route, onto Mount Cotton Road which is Department of Transport and Main Roads (DTMR) controlled and is a B-double route, and then on to their destinations.

As part of the quarry development approvals, Karremans have been responsible for the on-going maintenance of West Mount Cotton Road from the quarry entrance to the Mount Cotton Road intersection.

During 2007-08, Karremans processed requests through DTMR and Council as required for approvals for Higher Mass Limits for its vehicles along the routes mentioned above and also in relation to B-double approval for West Mount Cotton Road.

Karremans applied for Higher Mass Limits for its vehicles under DTMR's Performance Based Standards Scheme (PBS) and gained National Transport Commission (NTC) approval under Design approval number DA090705.

DTMR advised Karremans that they required Council approval for HML on Council controlled roads, specifically West Mount Cotton Road.

At that time, the proposal was subject to the DTMR approval process condition that the HML route requested, firstly had to be approved as a 23 or 25 metre B-double or Road Train route or Specifically Approved Additional Route by permit issue only, in this case by Council in relation to West Mount Cotton Road.

On 30 September 2009, Council issued written advice to Karreman Quarries Pty Ltd granting approval for the usage of Truck and Quad-Dog Trailer, as outlined in the NTC Design approval number DA090705, along West Mount Cotton Road.

In January 2010, DTMR issued advice stating that "In October 2009 the HML policy framework in relation to approving HML routes was amended. The current framework for additional HML route eligibility no longer requires the route to be a B-double route as a pre-requisite."

Karremans application for Higher Mass Limits for its vehicles under DTMR's PBS scheme was issued a "Notification of PBS Final Approval" by NTC on 16 August 2010, which approval is covered under a new Design Approval number DA100503.

This approval is for the vehicle at 55.5 tonnes Gross Combination Mass (GCM) under HML, and approves the vehicle at Level 2 standard of PBS which is Equivalent Prescriptive Access of B-double route.

To meet all requirements of the new specified approval, and as advised by DTMR, Karremans now seek Council approval for HML for Truck and Quad-Dog Trailer for West Mount Cotton Road under the new NTC Design Approval number DA100503.

ISSUES

Queensland Transport advice states that the PBS is a policy framework that provides industry additional opportunities to innovate, resulting in improved productivity for a given freight task, safer performance and the least possible effects on roads and bridges.

The scheme focuses on how well the vehicle behaves on the road, rather than how big and heavy (length and mass) it is, through a set of safety and infrastructure protection standards.

The basic principle is that heavy vehicles seeking wider access to the road network must meet tougher safety standards. For example, a level 2 vehicle must be assessed and approved to safety standards (turning, stability, road space) consistent with level 2 road characteristics (lane width, traffic volume and so on).

A Performance Based Standards Review Panel (PRP) with assistance of the NTC manages the assessment and approval of applications under the scheme.

At present, Karreman Quarries are using the Truck and Dog combination as a PBS level 1 standard vehicle, with a maximum vehicle length of 20 metres and GCM limited to 50 tonnes Gross Mass Limit (GML).

If approval is granted to allow Karremans to use Truck and Quad-Dog Trailer under PBS Level 2 standard on West Mount Cotton Road, it would allow vehicle maximum length of 26 metres and GML of 55.5 tonnes.

This in turn would allow an increase in Karremans' nett loads from 33.0 tonne to 38.5 tonne. This would result in an estimated reduction in truck movements of approximately 17%, with the resulting traffic volume and safety benefits to the community of the fewer heavy vehicle trips, and also reductions in greenhouse gas emissions.

The approval would be for the designated route only, namely West Mount Cotton Road and the DTMR controlled section of Mount Cotton Road. It would not include other Council controlled roads, most specifically Mount Cotton, Lyndon and Ney Roads through Capalaba.

In the past, Karreman Quarries have been approached to limit their trucks travelling along Mount Cotton Road at Capalaba to outside of school hours only.

One or more of these roads could receive conditional temporary approval upon application to Council if the approved State controlled roads route is inaccessible due to unforeseen circumstances.

The outcomes stated above provide a win-win solution for both Council and Karreman Quarries

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's 'Wise planning and design' outcome:

5.12 - Plan, provide and advocate for essential physical and social infrastructure that supports community well-being and manage Council's existing infrastructure assets to ensure current service standards are maintained or improved

FINANCIAL IMPLICATIONS

No financial implications have been identified.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Divisional Councillors for Divisions 6 and 9 have previously been consulted regarding the proposed outcomes that would eventuate from the recommendations contained in this report and were supportive of those outcomes.

OPTIONS**PREFERRED**

That Council resolve as follows:

1. That Council grants approval to Karreman Quarries for usage of Truck and Quad-Dog Trailer along West Mount Cotton Road in respect of application of Higher Mass Limits (HML) under PBS Level 2 vehicle standard and as outlined in NTC Design Approval number DA100503.
2. That this approval does not extend to Council controlled Mount Cotton, Ney or Lyndon Roads.
3. That this approval does not change or diminish the development approval conditions for the operation of the quarry in West Mount Cotton Road, and that any amendments to those approvals must be dealt with under the relevant legislation.
4. That Karreman Quarries and Department of Transport and Main Roads be advised of Council's resolution in this matter.

ALTERNATIVE

No alternative option is proposed.

OFFICER'S RECOMMENDATION

That Council resolve as follows:

1. That Council grants approval to Karreman Quarries for usage of Truck and Quad-Dog Trailer along West Mount Cotton Road in respect of application of Higher Mass Limits (HML) under PBS Level 2 vehicle standard and as outlined in NTC Design Approval number DA100503.

2. That this approval does not extend to Council controlled Mount Cotton, Ney or Lyndon Roads.
3. That this approval does not change or diminish the development approval conditions for the operation of the quarry in West Mount Cotton Road, and that any amendments to those approvals must be dealt with under the relevant legislation.
4. That Karreman Quarries and Department of Transport and Main Roads be advised of Council's resolution in this matter.

COMMITTEE RECOMMENDATION

That Council resolve as follows:

1. That Council grants approval to Karreman Quarries for usage of Truck and Quad-Dog Trailer along West Mount Cotton Road in respect of application of Higher Mass Limits (HML) under PBS Level 2 vehicle standard and as outlined in NTC Design Approval number DA100503;
2. That this approval does not extend to Council controlled Mount Cotton, Ney or Lyndon Roads;
3. That this approval does not change or diminish the development approval conditions for the operation of the quarry in West Mount Cotton Road, and that any amendments to those approvals must be dealt with under the relevant legislation;
4. That Karreman Quarries and Department of Transport and Main Roads be advised of Council's resolution in this matter; and
5. That, as part of the approval for the use of the truck and quad dog trailer combination, a traffic counter be installed on West Mount Cotton Road between Karreman Quarries and Mount Cotton Road as soon as possible at the cost of Karreman Quarries.

COUNCIL RESOLUTION (20 OCTOBER 2010)

That this matter be deferred and referred to the Planning & Policy Committee of 27 October 2010 and that Committee be delegated authority, under s.257(1)(c) of the *Local Government Act 2009* to determine the matter.

ADDENDUM (21 OCTOBER 2010)

Karreman Quarries monthly weighbridge truck numbers are made available to Council quarterly. This information is more accurate than installing a traffic counter on West Mount Cotton Road, which would pick up all trucks, some of which may not belong to Karreman.

Given the above, an alternative recommendation 5 is recommended as outlined in the revised Officer's Recommendation detailed below.

**REVISED OFFICER'S RECOMMENDATION/
COMMITTEE RESOLUTION**

Moved by: Cr Williams
Seconded by: Cr Reimers

That Committee, under delegated authority, resolve as follows:

1. To grant approval to Karreman Quarries for usage of Truck and Quad-Dog Trailer along West Mount Cotton Road in respect of application of Higher Mass Limits (HML) under PBS Level 2 vehicle standard and as outlined in NTC Design Approval number DA100503;
2. That this approval does not extend to Council controlled Mount Cotton, Ney or Lyndon Roads;
3. That this approval does not change or diminish the development approval conditions for the operation of the quarry in West Mount Cotton Road, and that any amendments to those approvals must be dealt with under the relevant legislation;
4. That Karreman Quarries and Department of Transport and Main Roads be advised of Council's resolution in this matter; and
5. To note that Karreman Quarries provide monthly truck count information and that Council arrange to conduct random traffic counts on West Mount Cotton Road on an 'as needs' basis.

CARRIED

A division was called for.

Crs Reimers, Williams, Townsend, Henry, Ogilvie and Hobson voted in the affirmative.

Cr Boglary voted in the negative.

Crs Murray, Burns and Elliott were not present when the vote was taken.

Cr Bowler was absent from the meeting.

The motion was declared by the Acting Chair as **CARRIED**.

COUNCIL RESOLUTION

Moved by: Cr Bowler
Seconded by: Cr Elliott

That the Committee Resolution be noted.

CARRIED

13.1.8 INFRASTRUCTURE AGREEMENT – WORKS COMPLETE

Dataworks Filename: RTT Infrastructure Agreements

Responsible Officer Name: David Elliott
Manager Infrastructure Planning

Author Name: Len Purdie
Principal Engineer Roads & Drainage

EXECUTIVE SUMMARY

Council approved the development to reconfigure 1 lot into 39 lots at 105 – 107 Gordon Road, Redland Bay at the Development Assessment meeting on 3 August 2009. As part of the development approval Council conditioned the following:

Roadworks and Drainage

- 3.1 *Construct along the Giles Road frontage of the site concrete kerb along Type B1 (on the alignment and level indicated on Ross Campbell and Associates), 2061A-04(A), 06(A), 07(A), 09(B), 10(B), 11(B), 12(B), 13(B), 14(B), 27(A), 28(A0 AC road pavement with appropriate tapers, median/island works associated with safe turning movements to/from the proposed estate's entrance road, all sign and line marking, stormwater drainage all verge and services/public utilities works all in accordance with Council standards and other applicable design standards.*

The cost of works and payments due to the applicant are defined in an infrastructure agreement which must be agreed upon prior to Council issuing a Decision Notice for Operational Works.

An Infrastructure Agreement between Council, Edgarange P/L and Sutgold P/L was subsequently entered into.

Approval is now requested to enable Council to fulfil its contractual obligations and remit the cost of works to the developer.

PURPOSE

For Council to resolve to pay Edgarange P/L and Sutgold P/L \$860,667 (Excl. GST) for construction of credible works in Giles Road, Redland Bay.

BACKGROUND

Council has approved the development at 105 – 107 Gordon Road, Redland Bay to reconfigure 1 lot into 39 lots. As part of the development approval conditions the developer was required to undertake the following actions:

Roadworks and Drainage

3.1 Construct along the Giles Road frontage of the site concrete kerb along Type B1 (on the alignment and level indicated on Ross Campbell and Associates), 2061A-04(A), 06(A), 07(A), 09(B), 10(B), 11(B), 12(B), 13(B), 14(B), 27(A), 28(A) AC road pavement with appropriate tapers, median/island works associated with safe turning movements to/from the proposed estate's entrance road, all sign and line marking, stormwater drainage all verge and services/public utilities works all in accordance with Council standards and other applicable design standards.

The cost of works and payments due to the applicant are defined in an infrastructure agreement which must be agreed upon prior to Council issuing a Decision Notice for Operational Works.

As required by these conditions an Infrastructure Agreement was entered into with the developers to carry out the necessary road widening works in Giles Road. These works have now been completed to the satisfaction of Council and Council approval for payment to the developer is requested.

ISSUES

Council signed the Infrastructure Agreement which agreed to pay \$860,000 (ex GST) to complete credible works.

RELATIONSHIP TO CORPORATE PLAN

5.8 Plan and advocate to connect the city's communities with improved public transport including road, ferry, cycling and walking network that provides safe and efficient movement within the city and the region and supports physical activity; and promote efficient and environmentally responsible private transport.

FINANCIAL IMPLICATIONS

Council has made provision in the 2010/11 budget to cover the cost of credible works.

CONSULTATION

General Manager Planning & Policy and Manager Infrastructure Planning.

OPTIONS

PREFERRED

That Council resolve as follows:

1. To delegate authority to the Chief Executive Officer, under section 257 1(b) of the *Local Government Act 2009*, to approve the payment of \$860,667 (ex GST); and

2. To remit \$860,667 (ex GST) to the developers for credible works in Giles Road, Redland Bay.

ALTERNATIVE

No alternative is recommended.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Bowler
Seconded by: Cr Elliott

That Council resolve to:

1. Delegate authority to the Chief Executive Officer, under section 257 1(b) of the *Local Government Act 2009*, to approve the payment of \$860,667 (ex GST); and
2. Remit \$860,667 (ex GST) to the developers for credible works in Giles Road, Redland Bay.

CARRIED

13.2 CLOSED SESSION AT COMMITTEE

The Committee meeting was closed to the public under section 72(1) of the *Local Government (Operations) Regulation 2010* to discuss the following item, and following deliberation on this matter, the Committee meeting was again opened to the public.

13.2.1 LAND ACQUISITION FOR CYCLEWAY AND OPEN SPACE PURPOSES, REDLAND BAY FORESHORE

Datworks Filename: RTT Planning - Bikeways/Cycleway Planning General
Responsible Officer Name: David Elliott
Manager Infrastructure Planning
Author Name: Jonathan Lamb
Advisor Cycling & Public Transport

EXECUTIVE SUMMARY

A confidential report from Manager, Infrastructure Planning dated 30 September 2010 was discussed in closed session at the Planning & Policy Committee of 27 October 2010, with the Committee Recommendation presented at today's General Meeting for consideration.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Bowler
Seconded by: Cr Elliott

That Council resolve as follows:

- 1. To proceed to negotiate the purchase of the Open Space zoned land of 228-236 School of Arts Road, Redland Bay (Lot 3 RP225885), as shown on Attachment A, at fair market value for the purposes of enabling Council to construct a shared-use path link (part of the Moreton Bay Cycleway);**
- 2. To proceed to compulsory acquisition of the desired land under the *Acquisition of Land Act 1967* for Open Space (Park purposes), in the event that negotiations to purchase part of 228-236 School of Arts Road, Redland Bay (Lot 3 RP 225885) are unsuccessful;**
- 3. That the Chief Executive Officer be delegated authority under Section 257(1)(b) of the *Local Government Act 2009* to negotiate the purchase price and sign the relevant documentation incidental to the contract of sale or acquisition; and**
- 4. That a budget allocation be made in 2011/12 to fund the land acquisition.**

CARRIED

14 CUSTOMER SERVICES COMMITTEE 10/11/2010 – RECEIPT AND ADOPTION OF MINUTES

Moved by: Cr Boglary
Seconded by: Cr Henry

That the Customer Services Committee Minutes of 10 November 2010 be received.

CARRIED

14.1 CUSTOMER SERVICES**14.1.1 CUSTOMER AND COMMUNITY SERVICES GROUP - MONTHLY REPORT SEPTEMBER 2010**

Datworks Filename: GOV Reports to Committee - Customer & Community Services (CCS)

Attachment: [Customer & Community Service Performance Reporting – September 2010](#)

Responsible Officer Name: Greg Jensen
Acting General Manager Customer Services

Author Name: Jodi Marchant
Group Business Services Coordinator

EXECUTIVE SUMMARY

This report outlines the key monthly activities for the Customer & Community Services Group including:

- Human Services Unit;
- Cultural Services Unit;
- Leisure and Recreation Unit;
- Customer Service Unit;
- Redland Performing Arts Centre

PURPOSE

To provide information to the Council on current performance levels and significant issues affecting service delivery.

BACKGROUND

The Customer & Community Services (C&CS) Group delivers a wide range of services at multiple locations throughout the City. The Group comprises five Units; these being Human Services, Cultural Services, Leisure and Recreation Services, Customer Service and Redland Performing Arts Centre.

While the group has its predominant focus on community services delivery a number of the services are operational under the Code of Competitive Conduct (Type 3 Businesses) under the Local Government Act. These include the Redland Performing Arts Centre, Straddie Holiday Parks and School Age Care Services.

Each of the teams in the Group reports monthly against a set of performance indicators. Variations from performance expectations are highlighted in the attached annexure. Achievements are also reported on as well as significant future events. Program deliverables and key projects are reported in tables. Each Service Manager summarises the most significant of these each month within the report to the Customer Services Committee. The annexure is provided for Councillors for reference to more detailed reporting if required.

ISSUES

Human Services Unit:

Refer attachment 1

- School Age Care;
- Respite;
- Home Assist Secure;
- Community Grants Program;
- Community Development.

Summary of Activities

- Young Citizens Program has delivered 12 information sessions with a total of 605 children & young people participating. The highlight was a visit of all Grade 5 students from Birkdale State School. The children participated in a library and art gallery tour and a 'mock' council meeting, where the children debated the issue of litter and the environment in Council Chambers. Positive feedback was received by all who participated including positive media stories reported in the Bayside Bulletin and the Wynnum Herald.
- School Age Care Services are currently working with Marketing & Communications on promotional strategies and to produce posters, banners and other marketing material to promote school age care in the school community.
- Home Assist Secure conducted a presentation to the Redlands Horticultural Society for approximately 110 people. Sixteen new client registrations resulted from the presentation.

Cultural Services Unit:

Refer attachment 2

- Libraries;
- Redland Art Gallery;
- Museums.

Summary of Activities*Libraries:*

- The Australian Library and Information Association Conference was held in Brisbane from 1-3 September. The Victoria Point Library was chosen as a particularly well designed, modern library of its size to be included in the tour day for delegates. 22 conference delegates from various libraries across Australia took part in this visit to the Victoria Pont Library. .
- An evening with popular children's author Andy Griffiths was hosted on 6 September by Redland Libraries at Redlands Performing Arts Centre. The sell out event was opened by the Deputy Mayor with 430 children and their families attending.
- Reading On at Redlands (ROAR) is a new library program which will be run in December and January. It is an extension of previous Summer Reading Programs and will include all age groups. Promotion for this program will begin in November.

Museums:

- The North Stradbroke Island Historical Museum's Online Heritage Trail was the winner of the inaugural John Oxley Library Community Heritage Award for 2010. The prize was \$5,000. This online Heritage Trail began as a project supported by the Q150 grants and councils' local historian contributed to the content with her research work.

Leisure & Recreation Unit:

Refer attachment 3

- Major Venues (Showgrounds, Aquatic Centre and Russell Island Pool);
- Community Halls;
- Recreation (Lifeguard Services);
- Cemeteries;
- Camping Grounds (Straddie Holiday Parks).

Summary of Activities

- School Holiday Program – 209 participants took part in various programs throughout the school holidays. However due to the wet weather 7 programs had to be cancelled including, synchronised swimming, low ropes adventure, junior life saving programs, sand boarding and medieval skirmish. A review of the program is currently being undertaken to determine the future of this program in line with the physical activity strategy. The next program is scheduled for June 2011.
- A funding application to the Department of Communities, Sport and Recreation under the local jobs plan has been submitted to assist local sporting clubs on North Stradbroke Island and Southern Moreton Bay Islands to apply for funding and improve the long term planning of these clubs.

Customer Services Unit:

Refer attachment 4

Summary of Activities

There are no significant major activities to be reported for this month.

Redland Performing Arts Centre:

Refer attachment 5

Summary of Activities

- September at RPAC featured two productions from the 2010 RPAC performance season, Opera Queensland's production of Opera Magic in early September and Flamenco Fire's production – Primavera Mia at the end of the month. Both productions attracted 50% attendance in what was a busy month with quite a few competing events such as Red Fest, River Fire and sporting events such as the AFL grand final. What was pleasing about both of these events was that they brought new patrons to the centre.
- A general highlight for RPAC in the period has been the positive feedback that we have received from both Queensland Youth Orchestra and Opera Queensland since their performances in the RPAC concert hall. The Queensland Youth Orchestra performance was our first opportunity to put the concert halls acoustics to the test with a full 90 piece orchestra, and based on the feedback received from the orchestra and their conductor, the venue passed the test with flying colours, with fantastic feedback on the hall's acoustics. RPAC invited representatives from the Queensland Symphony Orchestra to the youth orchestra concert so they could hear the hall's acoustics and provide feedback. The response from Queensland Symphony Orchestra was very favourable and they have now booked some dates to hire the concert hall in 2011.
- RPAC also received very positive feedback from Opera Queensland, who have said that the concert hall is a great venue, and they also enjoyed the great acoustics of the venue.
- During September, the Community Art Display Space featured an exhibition by Redland Respite Committee Inc. This exhibition was unique in that it featured artworks created by young people up to 29 years of age with a disability. The young exhibitors, who attend the services provided by the Redland Respite Committee, gathered every Tuesday to work together on their artworks and put together the exhibition for Disability Action, which was Week 5 - 11 September 2010.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's following outcomes:

Outcome 7 - '**Strong and connected communities**' – Our health, wellbeing and strong community spirit will be supported by a full range of services, programs, organisations and facilities, and our values of caring and respect will extend to people of all ages, cultures, abilities and needs. Strategies in this outcome supporting are: 7.1, 7.2, 7.3, 7.4, 7.5, 7.6, 7.7, 7.8 & 7.9

Outcome 8 - **‘Inclusive and ethical governance’** – Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents’ participation in local decision making to achieve the community’s Redlands 2030 vision and goals: Strategy 8.5 – Be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities.

Outcome 9 - **‘An efficient and effective organisation’** – Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way.

Strategy 9.1 – Deliver excellent leadership throughout the organisation for the benefit of the community.

FINANCIAL IMPLICATIONS

The Customer & Community Services Group is within budget expectations.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has occurred with all Customer & Community Service Managers and the General Manager Customer Services.

OFFICER’S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Boglary
Seconded by: Cr Elliott

That Council resolve to note the report and annexure.

CARRIED

14.1.2 OPERATIONS AND MAINTENANCE - MONTHLY REPORT SEPTEMBER 2010

Dataworks Filename: GOV Reports to Committee - Operations & Maintenance (OPM)

Attachment: [Operations and Maintenance – September - 2010](#)

Responsible Officer Name: Lex Smith
Manager Operations and Maintenance

Author Name: Tracy Carrick
Group Administration Coordinator

EXECUTIVE SUMMARY

The core activities of the Operations and Maintenance Group are contained within this report and cover the period 1 September to 30 September 2010.

- The Roads and Drainage Maintenance Unit;
- Parks and Conservation Unit;
- Environmental Education Unit; and
- Waste Unit

have all contributed to this report.

The Waste Management Unit is a type 2 business unit and this report will provide Council with a monthly update and on a quarterly basis the unit will report its performance against the key performance Indicators in the business performance plan.

PURPOSE

To provide information to Council on the activities undertaken by the Operations and Maintenance Group and on a quarterly basis report on the performance of the Waste Business Unit against key performance indicators.

BACKGROUND

The Operations and Maintenance Group undertakes the day to day operational activities of environmental education and environmental extension programs, the maintenance and operation of Council's waste collection and disposal facilities, the maintenance of roads, drains, marine and quarry facilities and the maintenance of Council's parks reserves and assets. This range of activities is undertaken by Council's day labour and contractor workforce.

The group generally operates between the hours of 7am to 4.45 pm weekdays with an on call service for after hours, however the environmental education operates 6 days per week and many evenings, with the waste facilities operating 7 days per week.

ISSUES**ROADS AND DRAINAGE UNIT – Unscheduled Activities and Significant Events****Graffiti**

68 Instances rectified for a cost of \$ 2297.50 – 17 instances were street signs.

Vandalism

68 instances rectified for a cost of \$ 4268.50 – 35 instances were street signs – repaired or replaced. 33 other instances related mainly to damage to bus shelters.

Illegally Dumped Refuse

6.5m³ / 6.54 tonne. Cost to dispose - \$1029.24

Activities Status

Nil comments – All Activities on target.

PARKS AND CONSERVATION UNIT– Unscheduled Activities and Significant Events**Graffiti**

20 instances of graffiti rectified – Cost to clean \$1,619.60

Vandalism

98 instances of vandalism rectified. Cost to clean \$8,181.00

Illegally Dumped Refuse

Total 4.25m³ – 2.75 tonnes. Cost to dispose - \$1,260.30

Activities Status

Nil comments – All Activities on target.

ENVIRONMENTAL EDUCATION UNIT– Unscheduled Activities and Significant**Events**

- World Rivers Day Family Fun Day was held on 26th September. It included a range of family oriented activities including tree planting, water bugs and face painting with about 250 participants.
 - IndigiScapes carried out Koala week activities between 21st and 24th September, with Friday 24th September being National Save the Koala Day. Activities included;
 - ‘Freckle’ the Koala from Daisy Hill Koala Centre visited the centre on Tuesday 21st.
 - Koala Action Group stall on Tuesday 21st.
 - Wildlife Ambulance on site on Tuesday 21st.
 - Koala themed kids activities all week.
-

- Koala Spotlight – a family activity held on 23rd September at William Ross Park at Cleveland with 21 participants.
- Free koala food trees at the centre
- Nagoya TV are producing a documentary on koalas for the COP10 Conference in Nagoya, Japan, in late October. Following a meeting with IndigiScapes staff they were keen to shoot in the Redlands in the last week of September. They started at the bay (to show proximity), and had great success filming wild koala at Beckwith St, Ormiston with Moreton Bay visible in the background. They also filmed at IndigiScapes and interviewed staff about koalas in Redlands and our education programs. The conference hosts approximately 9,000 delegates from around the world and following the conference they plan to release the documentary throughout Japan.

IndigiScapes

- A range of school holiday activities held in late September including Koala Detective Walk (22, 23 & 24 Sept), Koala Kitchen - Biscuit making (22 & 23 Sept), Koala Spotlight (23 Sept), Wonderful Waterbugs (29 Sept), Creatures of the Dark spotlight (30 Sept).

Extension Programs

- A \$10,000 grant received from SEQ Catchments to support projects on properties involved in the Waterways Extension Program.
- The annual Glossy Black-cockatoo planting was held at Sentosa Park, Macleay Island on September 4. There were 25 participants and 600 plants were planted, many of which were food trees for the cockatoo.
- 2 new Koala Conservation Agreement Program (KCAP) properties, totalling 2.0ha - located in Beenwerrin Cres, Capalaba and Mt Cotton Rd, Sheldon.

Wildlife Issues

- Beginning of bat birthing season -first babies beginning to come into care.

Activities Status

Nil comments – All Activities on target.

WASTE OPERATIONS UNIT

Complaints

There were no complaints received for Birkdale or Giles Road during the month

Site Reports

Birkdale Landfill and Transfer Station

An aerial survey was undertaken during September. The results of the survey shows that there is approximately 164,000 m³ remaining in the landfill. The throughput of waste will determine the actual end date of landfilling operations, to be advised.

Redland Bay Waste Transfer Station

All operations have been continuing as normal.

Giles Rd Hardfill site

All operations have been continuing as normal.

North Stradbroke Island Waste Transfer Stations

All operations have been continuing as normal.

SMBIs and Coochiemudlo Island Waste Transfer Stations

All operations have been continuing as normal.

Waste Education Activities**September 2010****Highlights of the month**

- This month more than 430 people including students, teachers and members of the community participated in waste minimisation education programs.
- RedFest saw Council's Waste Operations team in action, with a waste minimisation display outlining information on waste minimisation, recycling and the purchasing of sustainable products. Worm farming and composting also featured with information on hand from experienced Waste Operations staff. Recycling craft was a winner with both the adults and children alike – with some great creations being made over the weekend.
- Working together, the Young Citizens Program's (YCP) Community Development Officer, Suzanne Marshall and Waste Operations Education Officer, Claire Boyce, successfully delivered their first Local Government lesson, 'Hot Potato', inside Council chambers. Through role play, students debated whether to introduce a new local law in Redlands that would see people fined for littering. Chaired by the school's local Councillor, Councillor Helen Murray, and assisted by Councillor Kathy Reimers, students received a firsthand insight in to local government and politics, whilst simultaneously learning about litter and its effect on the natural environment. Waste Education Officer, Claire Boyce, presented the facts on littering to the students and the lessons made the local paper (see below).



A Birkdale State School student exercises her authority during a mock council session at Redland City Council chambers. Photo courtesy of the Bayside Bulletin and the Redland times.

- The very first primary school visit to Rocky Point Green Power Station went ahead and the experience and learning outcomes were extremely positive. The excursion took Mount Cotton State School's year 4/5 composite class to see the Birkdale Transfer Station and Landfill, Judy Holt Park (closed landfill) and Rocky Point Green Power Point Station.
- During their excursion, these nine and ten year old students stopped for lunch at a roadside restaurant. Here they were faced with a dilemma. There were only general waste bins at their lunch stop. Students decided that rather than throw their recyclables in to the general waste bin, they would take them home in their school bags to recycle later. This kind of attitude will send a powerful message home to their parents and clearly shows the value in waste education.



Mount Cotton State School's Year 4/5 class get a glimpse of Redland City Council's green waste recycling program in action!



The students learn how the recycling facility at Rocky Point Green Power Station works.

- The new Waste Education Programs are seeing teachers start to change their attitudes towards waste minimisation in their schools. Some of the comments from **teachers** this month included:
- “(The lesson) gave us lots of great ideas to go on with and expand on what we are learning”.
- “It was a great lesson; we all learnt so much and were really interested”.

Some of the comments from **students** who attended the excursion from Mount Cotton State School this month included:

- "I think it was very inspirational and fun to see what happens behind the scenes of landfill."
- "I liked learning about the recycling plant. And also I didn't like the people I saw not doing the right thing."
- "It was awesome, fun and educational, but I disliked that the ibis weren't in their (natural) habitat."
- "It was very educational, fun and exciting. I never knew you had to wait ten years before putting another thing on a landfill."
- "It was very fun and I learnt that ibis only fight when they're not at their homeland."
- "It was one of the fun-est excursion ever! The people who dumped the wrong things at the landfill site was bad."
- "I absolutely loved the trip to Rocky Point Green Power Station. It was very educational. It was awesome."

Locations of visits

- Alexandra Hills State School (3 visits - Year 5)

- Mt Cotton State School (3 visits, including one excursion - Year 4/5 class)
- Redlands Spring Festival (6 visits including displays and waste education activities - Members of the public)
- Gumnut Kids Childcare Centre (1 visit – Kindergarten, including worm farm set up)
- Birkdale South State School (3 visits - Year 4/5 class)

RELATIONSHIP TO CORPORATE PLAN

The activities undertaken within this report primarily support Council's following outcomes:

Outcome 1: “**Healthy natural environment**” - A diverse and healthy natural environment, with an abundance of native flora and fauna and rich ecosystems will thrive through our awareness, commitment and action in caring for the environment.

Outcome 2: “**Green Living**” – Our green living choices will improve our quality of life and our children’s lives, through our sustainable and energy efficient use of resources, transport and infrastructure, and our well informed responses to risks such as climate change.

Outcome 3 “**Embracing the Bay**” – The benefits of the unique ecosystems, visual beauty, spiritual nourishment and coastal lifestyle provided by the islands, beaches, foreshores and water catchments of Moreton Bay will be valued, protected and celebrated.

FINANCIAL IMPLICATIONS

The Operation and Maintenance Group is within budget.

CONSULTATION

This report was prepared in consultation with Unit Service Managers and numerous staff within the Operations and Maintenance group.

OFFICER’S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Boglary

Seconded by: Cr Elliott

That Council resolve to note the report.

CARRIED

14.1.3 REDWASTE BUSINESS UNIT REPORT - SEPTEMBER 2010

Dataworks Filename: WM Reporting - WM Waste Monthly Reports to Committee

Attachments: [Redwaste Business Unit Report – September 2010](#)

Responsible Officer Name: Lex Smith
Manager Operations and Maintenance

Author Name: Patrick Navin
Service Manager Waste Operations

EXECUTIVE SUMMARY

The RedWaste Business Unit report is presented to Council on a quarterly basis for noting. The report provides details relating to the business unit's performance for the quarter from 1 July 2010 to 30 September 2010 and covers financial and non-financial indicators for waste, as outlined in the Annual Performance Plan 2009/10. As the Annual Performance Plan for 2010/11 was not adopted by Council in July 2010, the business unit's performance for this quarter can only be compared against the Annual Performance Plan 2009/10.

It is expected that, most of the time the report findings will be "business as usual". Where exceptions occur, these will be highlighted.

The report provides a regular opportunity for Council to consider the performance of RedWaste and to respond to any exceptional reporting.

Council is provided with the option to accept the report or, accept it and request additional information or a review of performance.

PURPOSE

To report on the performance of the RedWaste business unit against key performance indicators (KPIs) outlined in the Business Unit's Annual Performance Plan for 2009/10 for the quarter from 1 July 2010 to 30 September 2010.

BACKGROUND

The RedWaste Business Unit Annual Performance Plan identifies KPIs for which performance targets have been agreed with Council. Reporting is prepared each quarter through Council's Customer Services Committee. As the Annual Performance Plan for 2010/11 was not adopted by Council in July 2010, the business unit's performance for this quarter can only be compared against the Annual Performance Plan 2009/10.

ISSUES

The report is provided to Council as a means of monitoring the performance of business unit's activities.

The first part of the attached report comprises a "snapshot" of the business unit's achievement in meeting KPIs (year-to-date) and financial report card.

The report then provides a specific financial report and commentary, capital expenditure (graphically) and a detailed customer overview.

The main body of the report focuses on actual levels of achievement against the KPIs for each of the months, year to date. Where exceptions have occurred and targets not met, an explanation is given as well as action taken to improve performance.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's Vision Outcome:

Outcome 5 - "**Wise Planning and Design**" – We will carefully manage population pressures and use land sustainably while advocating and taking steps to determine limits of growth and carrying capacity on a local and national basis, recognising environmental sensitivities and distinctive character, heritage and atmosphere of local communities. A well-planned network of urban, rural and bushland areas and responsive infrastructure and transport systems will support strong, healthy communities.

FINANCIAL IMPLICATIONS

There are no direct financial implications resulting from this report. Financial implications may result where Council requests a performance review or requests an increase in performance standards.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was not consulted as it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has occurred with:

- Service Manager Waste Operations;
- Senior Advisor Financial Management – Customer Services.

OPTIONS

PREFERRED

That Council resolve to note the RedWaste Business Unit Report for the quarter ending 30 September 2010, as presented in the attachment.

ALTERNATIVE

That Council notes the report and requests additional information or a review of performance.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Boglary
Seconded by: Cr Elliott

That Council resolve to note the RedWaste Business Unit Report for the quarter ending September 2010, as presented in the attachment.

CARRIED

14.1.4 PROJECT DELIVERY GROUP - MONTHLY REPORT SEPTEMBER 2010

Dataworks Filename: GOV Reports to Committee - Project Delivery Group

Attachment: [Attachment 1 – September 2010](#)
[Attachment 2a – September 2010](#)
[Attachment 2b – September 2010](#)
[Attachment 3 – September 2010](#)

Responsible Officer Name: Bradley Salton
Group Manager, Project Delivery Group

Author Name: Delia Dowthwaite
Project Delivery Group

EXECUTIVE SUMMARY

The Project Delivery Group Monthly Report is presented to Council for noting.

The report provides a project status as at 21 October and an overall financial summary as at 30 September for projects undertaken by the Project Delivery Group.

PURPOSE

To provide Council with a summary report of projects currently being managed by the Project Delivery Group.

BACKGROUND

The Project Delivery Group (PDG) is responsible for the delivery of capital and major operational projects. This involves developing detailed designs and costing for each project, coordinating the quotation or tendering process and the project delivery and/or construction of the work program.

ISSUES

Listed below are projects that reached practical completion between 27 September & 21 October. Refer Attachment 1 for more detail.

- 45212 – Intrepid Dr/Ondine Crt, Victoria Point (Pedestrian/Cycleway Bridges);
- 42296 – Valley Rd Solar Lighting Stage 1, Wellington Point;
- 45863 – Footpath – Larbonya Cres, Capalaba;
- 46230 – Gravel Access Susan/Sonia Sts, Russell Island;
- 45632-2 – Vista/Short St, Russell Island;
- 40040 – High/Minjerriba Sts Intersection Upgrade, Russell Island;
- 40046 – Stage 3 Melaleuca Dr, Lamb Island;
- 40146 – Crescent Drive, Russell Island;

- 45780 – Noyes Pde, Karragarra Island (Causeway);
- 70019 – Baythorn Restoration, Thornlands;
- 27 Reseal Projects throughout City.

RELATIONSHIP TO CORPORATE PLAN

Outcome 7: **'Inclusive and Ethical Governance'** - Deep engagement, quality leadership at all levels, transparent and accountable democratic processes and a spirit of partnership between the community and Council will enrich residents' participation in local decision-making to achieve the community's Redlands 2030 vision and goals.

- 8.5 Be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities.

FINANCIAL IMPLICATIONS

No direct financial implications for the Planning Scheme arising from this report.

CONSULTATION

The Survey Services Manager; Design Services Manager; Project Management Services Manager and Construction Projects Services Manager have been consulted in the preparation of this report and are supportive of the recommendation.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Boglary
Seconded by: Cr Elliott

That Council resolve to note the report.

CARRIED

14.1.5 2010-11 DIVISIONAL PARK INFRASTRUCTURE DEVELOPMENT - PROGRAM

Dataworks Filename: P&R Divisional Park Infrastructure Development
Attachment [2010-2011 Report Summary](#)
Responsible Officer Name: Neil Kesur
Parks & Conservation Service Manager
Author Name: Bill McDowell
Senior Advisor Urban Landscape

EXECUTIVE SUMMARY

This report follows up on the previous recommendations for the development of a new process to manage funds allocated to council divisions for parks and minor infrastructure development. The new name of the program is Divisional Park Infrastructure Development.

As a result of the changes to legislation relating to Councillors' discretionary funds, the process for the management of the Divisional Park Infrastructure Development program and associated annual budget requires approval by Council of the entire program of works proposed. The annual funding available for the Divisional Park Infrastructure Development program has been re-allocated in the Redland City Council Budget 2010-11.

This report is to seek Council approval of the program of works established for the administration of the 2010-11 Divisional Park Infrastructure Development program and the associated budget for the program.

PURPOSE

The purpose of this report is to seek Council approval to carry out the 2010-11 Divisional Park Infrastructure Development program. The approved funding will be used for the provision of new park infrastructure and associated works as detailed in the report for each Council division.

BACKGROUND

The *Local Government Act 2009* ("the Act") commenced on 1 July, 2010. Section 109 of the Act requires any discretionary funds available to a Councillor be used in accordance with the requirements under section 150 Local Government (Finance, Plans & Reporting) Regulation 2010.

Council at its General Meeting of the 30 June 2010 resolved as follows:

1. To cease the use of Councillors' discretionary funds, effective 1 July 2010;
2. To revoke the Councillors' Community Benefit Fund Policy (POL-2304), effective 1 July 2010; and

3. That the Customer Services Department develop (with Councillors' input) and once approved, implement a new process for allocating funds to divisional parks and minor infrastructure for 2010-11. The new process will include decision-making that does not involve an individual councillor's sole discretion to determine the use of funds.

As it stood, Council's Councillors' Community Benefit Fund Policy (POL-2034) authorised the equal distribution of an annual budget of \$500,000 across each of the ten divisions. Each division received \$50,000 per year and there were provisions regulating the limits of carryover from year to year. The CCBF funds were restricted in their use, enabling expenditure to contribute toward Council's parks and minor infrastructure.

This report implements the approval process for the new Divisional Park Infrastructure Development program. The program of works included in this report has been established following consultation with individual divisional councillors and other stakeholders.

Please refer to the attached document for the table of all proposed projects to be implemented under the 2010-11 Divisional Park Infrastructure Development program.

ISSUES

- Council has approved in the 2010-11 budget for the provision of \$500,000 to be available under the Customer Service Division for the benefit of supplying park and other infrastructure.
- The new name for the administration of the approved funds is called Divisional Park Infrastructure Development. This removes any confusion with the past Councillors' Community Benefit Fund (CCBF) and how it was previously administered.
- The current approved funds have been placed under the management of the Services Manager Parks & Conservation Unit of the Customer Service Division. These funds currently sit under SGA 044 as an Operational project with Job Number 30069.
- As these funds will be used for projects to create either new or replacement infrastructure, it is recommended that the funding be transferred to a new capital job number under SGA 235. This will satisfy Council's policies for asset management and financial management.

A new capital job number 40211 has been established to meet this process.

- As uncommitted funds from 2009-10 are required to be used to fulfil the 2010-11 program of works, a Q1 (2010-11 First Quarter Budget Review) budget proposal is being implemented to ensure provision is made in the 2010-11 budget for the

amount equal to uncommitted funds from 2009-10. This amount will be required to be transferred to job number 40211.

- During the process of delivering the 2010-11 Divisional Park Infrastructure Development program, some difficulties were encountered whilst administering the program. Issues relating to who in Council should run the program, how consultation should be undertaken, long term asset management planning and the more efficient and effective delivery of the outcomes all warrant further discussion.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's Strategic Priority 7 - Strong and Connected communities.

FINANCIAL IMPLICATIONS

Within the current 2010-11 budget an amount of \$500,000.00 has been allocated from General Revenue to facilitate the fulfilment of the 2010-11 Divisional Park Infrastructure Development program. As indicated above, this amount currently presides as an operational job within the Parks & Conservation Unit. At the 2010-11 First Quarter Budget (Q1) Review this amount will be transferred to a capital job number within the Parks & Conservation Unit.

In addition to these funds, an amount of \$145,427.00 will be requested at the 2010-11 Q1 Review. This amount is equivalent to the total of the unexpended funds from the 2009-10 budget allocated to the Councillors Community Benefit Fund. At the Q1 Review an application will be made to add this amount to a capital job number within the Parks & Conservation Unit.

The total funding available to the Divisional Park Infrastructure Development program is \$645,427.00 following approval of the 2010-11 Q1 Review.

An additional \$10,000.00 is being provided from Planning and Policy to support this program of works.

This report identifies projects to the total value of \$644,664.00 with a balance of \$10,763.00 remaining uncommitted.

CONSULTATION

From the time of commencement of the 2010-11 financial period, a series of on site and internal meetings have been conducted by the Operations & Maintenance Group Manager, Parks and Conservation Services Manager and the Senior Advisor Urban Landscape with all Divisional Councillors. From these meetings a range of projects primarily related to park infrastructure development have been discussed and agreed upon.

Consultation has also been entered into with other council officers to determine the structure of this program of works – Principal Advisor Open Space & Planning, Senior Landscape Architect Open Space & Planning, Principal Engineer Roads & Drainage and Manager Infrastructure Planning.

OPTIONS

PREFERRED

That Council resolve to approve the program of projects prepared for the 2010-11 Divisional Park Infrastructure Development program.

ALTERNATIVE

That Council not approve the program of projects prepared for the 2010-11 Divisional Park Infrastructure Development program.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Henry
Seconded by: Cr Boglary

That Council resolve to approve the program of projects prepared for the 2010-11 Divisional Park Infrastructure Development program.

CARRIED

The following Councillors declared a conflict, or potential conflict of interest, in the following item, as members of the organisations listed below, and remained in the chamber for discussion and decision as they formed more than half of the members present at that time.

- Cr Hobson Patron Redlands PCYC, Patron University of the Third Age, Honorary member Rotary Club Cleveland, Patron Cleveland Symphony Orchestra, Patron Redland District Committee on the Ageing. Cr Hobson voted in the affirmative.
- Cr Boglary Friend of Redlands Museum, Wellington Point Rotary, Friend of Ormiston House. Cr Boglary voted in the affirmative.
- Cr Reimers Member of Redlands Museum, Council's delegate to Museum, Member & Patron of Redlands Multi Sports Club, Patron Muddies Cricket Club, Scottish & Celtic Society.
Cr Reimers voted in the affirmative.
- Cr Bowler Member of the Management Committee of Redlands PCYC.
Cr Bowler voted in the affirmative.
- Cr Williams Honorary member of the Rotary Club Capalaba.
Cr Williams voted in the affirmative.
- Cr Henry Member of Redlands Museum. Cr Henry voted in the affirmative.
- Cr Ogilvie Patron of the Redlands Touch Association Inc.
Cr Ogilvie voted in the affirmative.

14.1.6 COMMUNITY GRANTS PROGRAM AND RADF ROUND 1 APPROVAL OF FUNDS

Datworks Filename: G&S Community Grants Program - 2010/11 Round 1

Attachment: [Successful Applicant List](#)

Responsible Officer Name: Sue Collins
Acting Service Manager, Human Services

Author Name: Kim Sims
Acting Community Grants Program Coordinator

EXECUTIVE SUMMARY

The new Community Grants Program was established within Council on 1 July 2009, to provide financial assistance to local community organisations and individuals through grants to undertake projects for the benefit of the Redlands community.

Financial assistance to the Redlands community through the grants program includes:

- Mayor's Small Grants up to \$500 with a total pool of \$50,000;
- Organisation Support Grants up to \$3,000 with a total pool of \$90,000;
- Project Support Grants up to \$10,000 with a total pool of \$200,000;
- Koala Conservation Grants up to \$8,000 with a total pool of \$70,000;
- Capital Infrastructure Support Grants up to \$50,000 with a total pool of \$250,000; and
- Regional Arts Development Fund (RADF) with a total pool of \$100,000.

The Environmental Education Unit, Indigiscapes, commits \$70,000 towards the Koala Conservation Grants.

The funding for RADF is in partnership with Arts Queensland with an annual budget allocation from Council of \$50,000 which is matched by the State Government. Council is required to administer the RADF Grants under State Government Guidelines.

Applications under the Mayor's Small Grants can be submitted throughout the financial year. There are two funding rounds each financial year for Organisation Support, Project Support, Koala Conservation and RADF. The rounds close in September 2010 and April 2011. There is one funding round each financial year for Capital Infrastructure with the round closing in October 2010.

Round 1 for Organisation Support, Project Support, Koala Conservation and RADF opened on 26 July 2010 and closed on 3 September 2010.

A total of 32 applications requesting \$187,812.40 were received including:

- 11 applications for Organisation Support requesting \$30,950. Funding available in Round 1 is \$45,000;
- 13 applications for Project Support requesting \$89,539.40. Funding available in Round 1 is \$100,000.00;
- 1 application for Koala Conservation requesting \$5,500. Funding available in Round 1 is \$35,000.00; and
- 7 applications for RADF requesting \$61,823. Funding available in Round 1 is \$50,000.

Applications for Organisation Support were assessed by the Assessment Team, consisting of Council staff, on 22 September 2010 and were approved by the Acting Group Manager, Customer and Community Services on 5 October 2010, as per the Corporate Guidelines.

Applications for the Project Support and Koala Conservation were assessed by the Assessment Team on 22 September 2010. The Koala Conservation application was also assessed by the Environmental Education Unit. The recommendations by the

Assessment Team on applications for Project Support and Koala Conservation were endorsed by the Community Grants Panel on 6 October 2010. These applications were then discussed and reviewed at the Councillor Workshop on 19 October 2010.

The applications for RADF were assessed and approved by the RADF Committee on 7 October 2010 in accordance with State Government and Council Policies and Guidelines.

This report seeks approval from Council to fund successful applications under Round 1 for Organisation Support, Project Support, Koala Conservation and RADF categories. Total funding of \$113,639 is sought to fund 21 applications under these categories.

Successful and unsuccessful applicants under Organisation Support, Project Support, Koala Conservation and RADF will be informed of the outcome of their application after the General Meeting on 17 November 2010. Feedback will be provided to unsuccessful groups to increase their chance of success in future grant rounds.

To recognise the organisations that have been successful, an event has been scheduled at the Redland Performing Arts Centre from 6.00pm to 7.30pm on 16 December 2010, where the Mayor and Councillors will be invited to present cheques to these organisations.

PURPOSE

In accordance with Corporate Policy POL-3082 - Financial Assistance to the Community Sector and Corporate Guideline GL-3082-001 - Financial Assistance to the Community Sector, this report seeks approval from Council to fund the successful applications under Round 1 of the Community Grants Program in 2010/11.

BACKGROUND

After Round 2 of the 2009/10 funding year, a meeting was held on 24 June with the Mayor and Councillors to review the Community Grants Program's guidelines – 'Information for Applicants'. Amendments were made to this document and are now replaced with the Grants and Sponsorship Program guide. Following are the major changes that were made.

- Sporting organisations with over 20 gaming machines are now ineligible.
- Maximum amount of funding available for major capital applications is capped at \$50,000 rather than \$75,000.
- Only one round available for Capital Infrastructure grants.
- Financial contribution from organisations was set – 20% contribution from organisations seeking funding up to \$10,000 and 50% contribution from organisations seeking funding between \$10,000 and \$50,000.
- New ineligible activity – 'Events or activities that have the same or similar outcome that have been funded under other programs including sponsorship.'

- New category included under Project Support – ‘Community Garden Projects’ which supports organisations in growing or supporting access to locally grown food.

The Grants and Sponsorship Program guide includes the objectives of the program, the strategic priorities from the Council’s Corporate Plan and the criteria in which applications are assessed against. The guide directly relates to the Corporate Policy POL-3082 *Financial Assistance to the Community Sector* and Corporate Guideline GL-3082-001 *Financial Assistance to the Community Sector*.

There are a range of grants available to the community which are:

- Mayor’s Small Grants – up to \$500 for individuals demonstrating excellence at a high level and to organisations for unexpected costs and grant writing assistance;
- Organisation Support Grants – up to \$3,000 to provide assistance to organisations to support management, administration and planning costs;
- Project Support Grants – up to \$10,000 to provide assistance to organisations to provide specific projects that deliver long term positive outcomes to the community. The projects can create improvements for people in a particular community or locality in the Redlands;
 - Community Garden Projects – up to \$10,000 to support organisations in growing or supporting access to locally grown food.
- Koala Conservation Grants with the following categories:
 - Koala Conservation Support Grants – up to \$8,000 to assist with direct conservation projects as well as education and awareness related to koalas and their habitat; and
 - Koala Arts Support Grants – up to \$8,000 to assist professional artists, emerging professional artists or organisations to develop art projects with a koala conservation theme;
- Capital Infrastructure Grants – up to \$50,000 to assists organisations to build, renovate or refurbish facilities, including hard-wired technology upgrades; and
- Regional Arts Development Fund (existing grant) – this grant supports professional artists and arts workers to practice their art, for and with communities.

Applications for Mayor’s Small Grants are accepted continuously throughout the year. The Organisation Support, Project Support, Koala Conservation grants and RADF have 2 rounds each year and the Capital Infrastructure Support grants has 1 round each year.

Round 1 in 2010/11 for Organisation Support, Project Support, Koala Conservation and RADF opened on 26 July and closed on 3 September. Round 2 will open on 21 February and will close 15 April 2011. All grants, except the Mayor’s Small Grants, are on a competitive basis.

Applications under the Organisation Support category were assessed by the Assessment Team, consisting of Council staff, on 22 September 2010 and were approved by the Acting Group Manager, Customer and Community Services on 5 October 2010 as is the process stated in the Corporate Guidelines – GL-3082-001 *Financial Assistance to the Community Sector*.

Applications under the Project Support and Koala Conservation categories were assessed by the Assessment Team on 22 September and endorsed and approved by the Community Grants Panel on 6 October 2010.

- The panel is chaired by the Community Grants Coordinator with members consisting of three Council staff and three representing the community. The Council members were nominated for their professionalism in the specific program areas and the community members are elected for their experience in grant funding programs and or experience in the not-for-profit sector. Membership on the panel is for one funding round with the membership being reviewed for future rounds in line with the review of the program.

Applications for RADF were assessed and endorsed by the Committee on 7 October 2010.

- The applications are assessed by the elected RADF Committee, chaired by Councillor Helen Murray, who has the casting vote. Councillor Craig Ogilvie is also represented on the Committee. RADF Committee members are elected for two terms and represent a cross section of art forms and interests. They are assessed against criteria set by the State Government and the objectives of Council's Cultural Policy. The RADF Committee assesses and endorses applications.

A listing of the applications received under Organisation Support, Project Support, Koala Conservation and RADF, including scores, comments and recommendations from the Assessment Team and the Community Grants Panel, were provided to the Councillors on 8 October and were discussed and reviewed at a Workshop on 19 October 2010 before being considered by the Customer Services Committee on 10 November 2010. Recommendations from the Workshop are as follows:

- **PS-111-0004 – Redlands Fellowship Pty Ltd – Redland City Kids – Recharge Program - \$8,979**

The applicant submitted this application under Project Support and requested funding for play park equipment which is ineligible under Project Support as it is a capital item. It was recommended that the applicant submit an application under Small Capital for the Playground equipment as this category is open to 29 October 2010.

- **PS-111-0005 – Bat Conservation and Rescue Qld Inc – Sustainability by Waste Management Recycling Wastes in a Worm Farm - \$2,293**

The applicant submitted this application under Project Support and due to the criteria for equipment is only eligible to receive funding for \$894.40. This would not have made the project viable. It was recommended that the application be reassessed as a Community Garden project under Project Support where it meets the objectives as a Community Garden project – ‘commitment to green living in the Redlands’ and ‘supporting an organisation in growing or supporting access to locally grown food’ – and where certain equipment is eligible. The application was reassessed and recommended for full funding as per the Guidelines.

- **KC-111-0001 – The Cage Youth Foundation – Lets Talk Koala - \$5,500**

This application has been recommended for approval with a condition that they liaise with Indigiscapes in relation to statistics. It was recommended in the Workshop that the applicant liaise with Indigiscapes for the whole of the project and not just for the statistics and this must be demonstrated to the Grants Team through correspondence.

- **PS-111-0010 – Redlands Multi Sports Club – RMSCI Safety Training for staff, 9 community clubs and volunteers - \$10,460**

This application requested funding for fire and safety training, first aid training and a PA system. This funding was reduced to \$7,900 due to the request for equipment (PA system) however when reviewed in the Workshop the applicant is eligible to receive the full funding amount as it does not exceed the capped amount of \$3,000 for equipment as is stated in the Guidelines. The funding has been increased to \$10,000.

The round for Capital Infrastructure grants opened on 13 September and will close on 29 October. There are two categories available under Capital Infrastructure – Small Capital and Major Capital. Funding under Small Capital is up to \$10,000 and funding for Major Capital is between \$10,000 and \$50,000. Funding for Major Capital projects will be by the submission of an Expression of Interest (EOI). These EOIs will be assessed by council officers from the Community Grants Team and Community and Social Planning. From this process, successful applicants will be invited to submit a formal application due by 3 December in which these applications, as well as the applications for Small Capital, will be assessed by the Community Grants Team and staff from Community and Social Planning with final recommendations being endorsed by senior management. Councillors will review these recommendations before being considered by the Customer Services Committee on 16 February 2011.

The request for funding for endorsed and approved applications under Organisation Support, Project Support, Koala Conservation and RADF is submitted to Council for approval. This process ensures a consistent, fair, open process without bias.

ISSUES

The applications to which this report is seeking funding for have been assessed in line with the Corporate Guideline GL-3082-001 – Financial Assistance to the Community Sector.

Round 1 – Organisation Support Grant – 11 applications were assessed requesting total funding of \$30,950. Of these applications 8 have been approved for funding totalling \$21,550.

Round 1 – Project Support Grant – 13 applications were assessed requesting total funding of \$89,539.40. Of these applications, 7 applications have been recommended for funding totalling \$44,386.

Round 1 – Koala Conservation Grant – 1 application was assessed requesting total funding of \$5,500.00. This application has been recommended for funding for the amount of \$5,500.00.

Round 1 – Regional Arts Development Fund – 7 applications were assessed requesting total funding of \$61,823.00. Of these applications, 5 applications have been recommended for funding totalling \$42,203.

The applications that were unsuccessful either did not meet the eligibility criteria or were not sufficiently detailed. These applicants will receive feedback to assist with future rounds.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority 7 - "**Strong and Connected Communities**".

FINANCIAL IMPLICATIONS

8 applications under Organisation Support have been approved for funding for the amount of \$21,550. Funding available in Round 1 is \$45,000. **Approval is sought for \$21,550 to be allocated to the 8 successful applications.**

7 applications under Project Support are recommended for approval by Council for the amount of \$44,386. Funding available in Round 1 is \$100,000. **Approval is sought for \$44,386 to be allocated to the 7 successful applications.**

1 application under Koala Conservation is recommended for approval by Council for the amount of \$5,500. Funding available in Round 1 is \$35,000. **Approval is sought for \$5,500 to be allocated to the successful applicant.**

5 applications under the Regional Arts Development Fund (RADF) have been approved for funding for the amount of \$42,203. Funding available in Round 1 is \$50,000. **Approval is sought for \$42,203 to be allocated to the 5 successful applicants.**

Total funding of \$113,639 is requested for approval under Round 1.

Funding available under these categories in the next funding round due to open on 21 February 2011 are:

- Organisation Support Grants – Funding Available \$68,450;
- Project Support Grants – Funding Available \$155,614;
- Koala Conservation Grants – Funding Available \$64,500; and
- RADF – Funding Available \$57,797.

Total funding available under round 2 for these categories is \$346,361.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Information on the Community Grants Program was provided to the community through 7 Grants Presentation workshops that were held throughout the Redlands including North Stradbroke Island and Russell Island. Approximately 50 people attended these sessions seeking information on how to apply for funding. One-on-One meetings were also held with organisations for the Community Grants Program and RADF to provide advice on the funding categories, eligibility and on draft applications.

In the assessment of the applications, consultation occurred with Council staff, the Community Grants Panel at a meeting on 6 October 2010 and the RADF Committee at a meeting on 7 October 2010.

Briefing on Round 1 of the Community Grants Program and a copy of all the applications received and recommended were provided to the Mayor and Councillors on 8 October and were reviewed and discussed at a workshop on 19 October 2010.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Boglary
Seconded by: Cr Williams

That Council resolve as follows:

- 1. To approve funding for 8 applications totalling \$21,550 under Round 1 of the Organisation Support Grants – Community Grants Program;**
- 2. To approve funding for 7 applications totalling \$44,386 under Round 1 of the Project Support Grants – Community Grants Program;**

3. To approve funding for 1 application totalling \$5,500 under Round 1 of the Koala Conservation Grants – Community Grants Program;
4. To approve funding for 5 applications totalling \$42,203 under Round 1 of the Regional Arts Development Fund – Community Grants Program;
5. That the full listing of applicants, which includes unsuccessful and ineligible, remains confidential; and
6. That the listing containing only successful applicants remains confidential until adoption at the General Meeting.

CARRIED

15 CORPORATE SERVICES & GOVERNANCE COMMITTEE 10/11/2010 RECEIPT AND ADOPTION OF MINUTES

Moved by: Cr Ogilvie
Seconded by: Cr Bowler

That the Corporate Services & Governance Committee Minutes of 10 November 2010 be received.

CARRIED

15.1 GOVERNANCE

15.1.1 CHRISTMAS DELEGATIONS 2010

Dataworks Filename: GOV Council Meeting Dates & Information
Responsible Officer Name: Nick Clarke
General Manager Governance
Author Name: Trevor Green
Senior Advisor Environmental Health

EXECUTIVE SUMMARY

Council development application decisions under the *Sustainable Planning Act 2009* and the *Integrated Planning Act 1997* are delegated to the Development and Community Standards Committee. Between the last Council meeting of 2010 and the first Council meeting of 2011, there is a gap of 6 weeks.

To comply with the Integrated Development Assessment System (IDAS) timeframes and ensure continuity within this decision-making process, it is proposed that Council conditionally delegates, the powers conferred to the Development and Community Standards Committee, to the Mayor, for the period 16 December 2010 to 26 January 2011 (inclusive).

PURPOSE

The purpose of this report is to recommend that Council conditionally delegates the existing powers of the Development and Community Standards Committee from 16 December 2010 to 26 January 2011 (inclusive), to comply with the Integrated Development Assessment System (IDAS) timeframes and ensure continuity within this decision-making process.

BACKGROUND

At the General Meeting 20 October 2010 (Item 14.2.3) Council resolved to adopt the schedule of dates and times for ordinary meetings and standing committee meetings, from January 2011 to December 2011. With the last meeting of 2010 to be held on 15 December 2010 and the first meeting of 2011 to be held on 26 January 2011, there is a gap of 6 weeks for any potential development application decisions under

the *Sustainable Planning Act 2009* and the *Integrated Planning Act 1997*, which may need to be made to meet Integrated Development Assessment System (IDAS) timeframes.

The existing powers conferred to the Development and Community Standards Committee are to:

1. decide development applications under the *Sustainable Planning Act 2009* and the *Integrated Planning Act 1997*; and
2. provide instructions to legal counsel for appeal matters actioned under Chapter 6 of the *Sustainable Planning Act 2009* and Chapter 4 of the *Integrated Planning Act 1997*, subject to the condition that where the Committee Chairperson is required to use his/her casting vote, the Mayor (and Deputy Mayor in his/her absence), preside over the meeting and be permitted to use his/her casting vote as Chairperson to determine the matter.

ISSUES

To comply with the Integrated Development Assessment System timeframes and ensure continuity within this decision-making process, it is proposed that Council delegates, under section 257 of the *Local Government Act 2009*, the powers conferred to the Development and Community Standards Committee, to the Mayor, for the period 16 December 2010 to 26 January 2011 (inclusive), subject to the condition that this delegation can only be exercised where the Chair of the Development and Community Standards Committee, the relevant divisional Councillor and the Chief Executive Officer have been:

1. personally provided with a copy of each development report that would normally be determined by the Committee; and
2. granted a period of three (3) business days from the receipt of the report in which to comment prior to that application being determined.

A report will be presented to the Development and Community Standards Committee 1 February 2011, detailing all matters determined under delegated authority during the subject period.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's Outcome 8 – 'Inclusive and ethical governance'. Strategy 8.5 – Be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities.

FINANCIAL IMPLICATIONS

There are no financial implications associated with this report.

PLANNING SCHEME IMPLICATIONS

There are no planning scheme implications associated with this report.

CONSULTATION

The General Manager Development and Community Standards and the Land Use Planning Group have been consulted in the preparation of this report.

OPTIONS

PREFERRED

That Council resolve:

1. That for the period 16 December 2010 to 26 January 2011 (inclusive), the Mayor be delegated, under s.257(1)(a) of the *Local Government Act 2009*, the existing powers of the Development and Community Standards Committee to:
 - a. decide development applications under the *Sustainable Planning Act 2009* and the *Integrated Planning Act 1997*; and
 - b. provide instructions to legal counsel for appeal matters actioned under Chapter 6 of the *Sustainable Planning Act 2009* and Chapter 4 of the *Integrated Planning Act 1997*.
2. That the powers conferred in resolution 1 above be subject to the condition that this delegation can only be exercised where the Chair of the Development and Community Standards Committee, the relevant divisional Councillor and the Chief Executive Officer have been:
 - a. personally provided with a copy of each development report subject to approval by the delegate, which would normally have been determined by the Committee; and
 - b. granted a period of three (3) business days from the receipt of the report in which to comment, prior to the application being determined.

ALTERNATIVE

That Council resolve to amend, or not adopt, the Officer's Recommendation and provide alternative resolution in this matter.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That Council resolve as follows:

1. That for the period 16 December 2010 to 26 January 2011 (inclusive), the Mayor be delegated, under s.257(1)(a) of the *Local Government Act 2009*, the existing powers of the Development and Community Standards Committee to:

- a. decide development applications under the *Sustainable Planning Act 2009* and the *Integrated Planning Act 1997*; and
 - b. provide instructions to legal counsel for appeal matters actioned under Chapter 6 of the *Sustainable Planning Act 2009* and Chapter 4 of the *Integrated Planning Act 1997*.
2. That the powers conferred in resolution 1 above, be subject to the condition that this delegation can only be exercised where the Chair of the Development and Community Standards Committee, the relevant divisional Councillor and the Chief Executive Officer have been:
- a. personally provided with a copy of each development report subject to approval by the delegate, which would normally have been determined by the Committee; and
 - b. granted a period of three (3) business days from the receipt of the report in which to comment, prior to the application being determined.

CARRIED

15.1.2 DELEGATIONS AND AUTHORISATIONS POLICY (POL-3098) AND GUIDELINE (GL-3098-001)

Dataworks Filename: GOV Delegations - Council Officers

Attachments: [Draft Delegations and Authorisation Policy](#)
[Draft Delegations and Authorisations Guideline](#)

Responsible Officer Name: Luke Wallace
Manager Corporate Planning Performance and Risk

Author Name: Trevor Green
Senior Advisor Environmental Health

EXECUTIVE SUMMARY

The *Local Government Act 2009* (“the Act”) provides local governments with authority for appropriate decision making to be delegated to Committees, the Mayor, Chief Executive Officer, and officers. The Act also provides local governments the avenue for the appointment of authorised officers.

The Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers Policy and Guideline have been developed to provide a framework to ensure Council meets its legislative delegation and authorisation requirements under the Act in the most effective and efficient way possible, to support inclusive and ethical governance and administration.

PURPOSE

The purpose of this report is to:

1. Present a Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers policy for Council consideration and approval; and
2. For Council to note the Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers guideline which has been prepared to support the policy.

BACKGROUND

The role of Council is particularly wide and varied, with decision making ranging from the highest strategic and policy direction to routine operational matters. To support an effective and efficient system of government, the Act provides local governments with authority for appropriate decision making to be delegated to Committees, the Mayor, Chief Executive Officer and officers.

Further, Council officers, whose role includes inspection and enforcement of legislation, must be authorised under the specific legislation that relates to their role.

Again to support an effective and efficient system of government, the Act provides local governments the avenue for the appointment of such authorised officers.

The Act provides the overarching powers, controls, limitations and processes for the appropriate delegation of decision making and the appointment of authorised officers.

An internal review of Council's delegations and authorisations, recommended that a policy and guideline be developed to ensure Council meets its legislative delegation and authorisation requirements under the Act.

ISSUES

The attached policy and guideline have been developed to provide a framework to ensure Council meets its legislative delegation and authorisation requirements under the Act in the most effective and efficient way possible, to support inclusive and ethical governance and administration. The policy and guideline have been prepared from a review involving other local governments, the legislative requirements of the Act, the State Government's Best Practice Guidelines (Delegations in Local Government) and Council's existing delegation and authorisation processes and practices.

Administrative Policies assist with the internal management of the organisation and clearly outline the position or commitment of Council to achieve a stated corporate objective. Guidelines give further direction and depth to policy, providing further supporting information on the directions the policy may take. Council's Policy Development Manual states that administrative policies are approved by the Chief Executive Officer and Council wide guidelines are approved by the Executive Leadership Group. Due to the importance of these documents, they have been referred to Council for approval of the policy and noting of the guideline.

While the policy and guideline are predominately self-explanatory, the three major issues associated with the documents are:

1. The policy and guideline set a framework for delegations and authorisations in Council.

Decisions concerning what matters are delegated to whom are made through established processes, set by Council direction and the provisions of the Act. The policy and guideline set the strategic framework for the decision making process.

2. Delegations relate to the position

A power delegated is exercisable when the specified office to which the power has been delegated is occupied by a Council employee formally appointed to that specified office, for the period of time the employee is appointed to the specified office, i.e. a person officially relieving in a position with delegations automatically assumes those delegations. An example would be the financial delegation given to a Manager.

3. The appointment of authorised officers relates to the person

Authorised officers are appointed to a position based on their training and skills in a specific field. An authorised officer exercises the prescribed rights of enforcement provided in the relevant legislation. The power to appoint a Statutory Authorised Person is delegable but the appointee is unable to on-delegate their authorised powers to another person i.e. a person officially relieving in a position does not automatically assume the authorisations of the person who normally holds that position. An example would be the authorised powers given to an Environmental Health Officer under the legislation that relates to their position.

RELATIONSHIP TO CORPORATE PLAN

The recommendations in this report primarily support Council's Corporate Plan:

- Outcome 8 – Inclusive and ethical governance;
- Strategy 8.5 – Be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities.

FINANCIAL IMPLICATIONS

There are no direct financial implications relating to the Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers Policy and Guideline. Clearly however, the improper delegation of decision making and appointment of officers and improper processes associated with these matters can have a significant financial impact on Council depending on the nature and extent of the situation, therefore these policy instruments will assist Council in better managing that risk.

PLANNING SCHEME IMPLICATIONS

There are no planning scheme implications associated with this report.

CONSULTATION

Consultation on the Policy and Guideline was undertaken with the Executive Leadership Group and the Senior Management Group, with specific advice received from Manager Legal Services, Manager Environmental Management and Acting Manager Community Standards.

OPTIONS

PREFERRED

That Council resolve to:

1. Adopt the attached Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers Policy (POL-3098) with immediate effect; and

2. Note the attached Appointment of Statutory Authorised Persons and Administrative Authorised Officers Guideline (GL-3098-001).

ALTERNATIVE

That Council approves the attached Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers Policy and Guideline subject to change.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That Council resolve to:

1. **Adopt the attached Delegated Power and the Appointment of Statutory Authorised Persons and Administrative Authorised Officers Policy (POL-3098) with immediate effect; and**
2. **Note the attached Appointment of Statutory Authorised Persons and Administrative Authorised Officers Guideline (GL-3098-001).**

CARRIED

15.1.3 ADOPTION OF 2009-10 ANNUAL REPORT

Dataworks Filename: GOV Annual Report
Attachment: [Annual Report 2009-10](#)
Responsible Officer Name: Nick Clarke
General Manager Governance
Author Name: Paula Weston
Principal Adviser, Media & Marketing

EXECUTIVE SUMMARY

Redland City Council is required to adopt its annual report for 2009-10 by 30 November 2010. An annual report must contain information on the local government's financial position, an assessment of its performance in implementing its corporate and operational plans, as well as other issues of public interest as specified in legislation. A copy of the annual report is presented to Council before being printed for distribution.

It is recommended that Council resolve to adopt the 2009-10 Redland City Council Annual Report. Due to the size of the document it has not been included as an attachment to the agenda for this meeting in the normal way. A copy will be provided to each councillor at the same time as the agenda is distributed.

PURPOSE

This report is presented to Council for approval to meet our legislative requirements under *Section 108 Local Government (Finance, Plans and Reporting) Regulation 2010*, which requires Council's annual report to be adopted by 30 November. This timing requirement is essentially unchanged from that which applied previously under section 531 *Local Government Act 1993* (now repealed).

BACKGROUND

Redland City Council has prepared a draft 2009-10 annual report for Council adoption. This annual report reviews in detail Council's financial and operational performance for the year against the goals of the Redland City Council 2006-2010 Corporate Plan.

The report includes Council's audited financial statements and the status of projects budgeted for the 2009-10 financial year, directly reflecting Council's Operational Plan. With the introduction of the *Local Government Act 2009* and associated regulations, from 1 July 2010, additional reporting requirements are mandated for annual reports of local governments.

Once adopted, printed copies of the annual report will be made available to the public and contents will be uploaded to Council's website. In addition, a summary document will be produced that includes a CD containing the annual report text and images.

ISSUES

The preparation of this annual report involved meeting the reporting requirements of the *Local Government Act 1993*, which was the legislation operating throughout the year about which this annual report is based. Where the *Local Government Act 2009* and its associated regulations have imposed additional reporting requirements, those requirements have been met where it has been possible to do so, i.e. the information required for the report was recorded for that year.

The annual report for 2010-11 (and not the one being submitted for adoption) will be the first one to contain information about progressing the actions in the Corporate Plan 2010-15 and the Community Plan, both of which were adopted toward the end of the 2009-10 financial year.

RELATIONSHIP TO CORPORATE PLAN

Outcome 9 – Council is well respected and seen as an excellent organisation which manages resources in an efficient and effective way.

Strategy 9.5 – Ensure robust long term financial planning is in place to protect the financial sustainability of Council.

FINANCIAL IMPLICATIONS

Funds for printing the annual report and summary brochure have been allocated in the current budget.

CONSULTATION

Consultation has been undertaken across the organisation to ensure the accuracy and content of the annual report.

OFFICER'S/COMMITTEE RECOMMENDATION

That Council resolve to adopt the 2009-10 Redland City Council Annual Report.

COUNCIL RESOLUTION

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

- 1. That Council resolve to adopt the 2009-10 Redland City Council Annual Report; and**
- 2. In adopting the annual report, that Council notes that the Independent Audit Report has yet to be received from the Queensland Audit Office.**

CARRIED

15.1.4 CORPORATE BALANCED SCORECARD OCTOBER REPORT 2010

Datworks Filename: GOV Corporate BSC Monthly Reporting to Committee

Attachment: [October 2010 Corporate Balanced Scorecard](#)

Responsible Officer Name: Luke Wallace
Manager, Corporate Planning Performance & Risk

Author Name: Jo Jones
Service Manager, Corporate Planning & Performance

EXECUTIVE SUMMARY

The monthly Corporate Balanced Scorecard report attached provides a high level overview of Council's performance in key areas of our business using the four balanced scorecard perspectives – Financial, Customer, Internal/Business Processes and People & Learning.

This report is an important component of our performance management framework. The other main report provided to Council and the community is the quarterly Operational Plan report that focuses on performance against each of the programs in the Corporate Plan 2010 -15.

The overall rating for October 2010 is satisfactory with a weighted score of 2.18

PURPOSE

To provide Council with the Corporate Balanced Scorecard report for the financial year to October 2010.

BACKGROUND

The report shows results against each key performance indicator (KPI) for the current month and the previous twelve months. Longer term trends and comparisons incorporating the same month last year are included to provide a better understanding of current performance levels.

A summary of this month's results is provided on page one of the attached report and shows the overall score for Redland City Council, including the rating (the small coloured indicator at the right hand side). An outstanding result is shown as green, above standard and satisfactory is shown as yellow and an unsatisfactory result is shown as red. The overall rating for Council and for each perspective is determined by the relative weightings of the performance measures.

Explanation of results is provided by the responsible manager in the commentary each month. Where a significant issue arises from the data that requires further explanation will be provided in this covering report.

ISSUES

Total decisions issued on development applications within month

The total decisions issued on development applications within the month is primarily a management tool. Therefore, it has been removed from the Corporate Balanced Scorecard report but will continue to be reported to General Manager Development & Community Standards. The overall number of decisions on development applications within IDAS timeframes indicator will continue to be reported monthly to Council and provides Councillors with a good overview of service levels.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's commitment to Inclusive and Ethical Governance. Strategy 8.5 within the Corporate Plan states that Council will be transparent and consistent in the way we manage the organisation, its risks and obligations and ensure we are delivering against our priorities. As part of the Organisational Development Plan, Council is currently reviewing its corporate performance management arrangements and the results of this project will be presented to Council during 2010/11.

FINANCIAL IMPLICATIONS

There are no implications for the Planning Scheme arising from this report.

CONSULTATION

The data in this report was provided by responsible managers and has been compiled by the Corporate Planning, Performance & Risk Group.

OPTIONS

PREFERRED

1. That Council resolve to note the Corporate Balanced Scorecard for October 2010 as attached; and
2. That the total decisions issued on development applications within month indicator be removed from the Corporate Balanced Scorecard Report.

ALTERNATIVE

1. That Council resolve to note the Corporate Balanced Scorecard for October 2010 and request additional information; and
2. That the total decisions issued on development applications within month indicator be removed from the Corporate Balanced Scorecard Report. Councillors may request information regarding this indicator from the General Manager Development & Community Standards.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That Council resolve as follows:

- 1. To note the Corporate Balanced Scorecard for October 2010, as attached;
and**
- 2. That the total decisions issued on development applications within month
indicator be removed from the Corporate Balanced Scorecard Report.**

CARRIED

15.2 CORPORATE SERVICES

15.2.1 QUARTERLY PROJECTS AND BUSINESS UNIT ACTIVITY REPORTS

Datworks Filename:	Quarterly Projects and Business Unit Activity Reports
Attachment:	<u>Business Activity Statements and Selected Operational and Capital Projects Expenditure Reports</u>
Responsible Officer Name:	Martin Drydale General Manager Corporate Services
Author Name:	Kevin Lamb Service Manager Financial Reporting

EXECUTIVE SUMMARY

The attached reports include:

- the business activity statements for Council's business activities subject to the Code of Competitive Conduct; and
- selected operational and capital project expenditure across individual groups and departments of Council for the cumulative position as at the end of September 2010.

PURPOSE

Council resolved to apply the Code of Competitive Conduct to 10 business units as part of its 2010/11 adopted budget. This report highlights actual to budget results for revenue and expenditure and provides commentary on major variations.

This report also presents year to date expenditure against revised and original budgets for selected operational and capital projects across the groups and departments of Council.

BACKGROUND

The suite of strategic financial reports containing Council's operating statement, balance sheet, cash flows and results against key financial performance indicators is presented as a separate report to Council.

This report presents the operational results for 9 of the 10 business activities Council adopted as part of its 2010/11 budget process in addition to selected operational and capital project expenditure across individual groups and departments of Council.

ISSUES

Nil.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's 'Inclusive and ethical governance' outcome 8

Strategy 8.7 – Ensure Council resource allocation is sustainable and delivers on Council and community priorities.

Strategy 8.8 – Provide clear information to citizens about how rates, fees and charges are set and how Council intends to finance the delivery of the Community Plan and Corporate Plan.

FINANCIAL IMPLICATIONS

Financial reports for 9 of the 10 business activities that Council has resolved to apply the Code of Competitive Conduct to are in the attached report. Reporting for the Wharves and Jetties business activity is still under development.

Redland Art Gallery

Redland Art Gallery had an operating surplus of \$30,695, \$23,848 above revised budget, with total revenue \$4,749 below budget and operating expenses \$28,597 below budget. The main driving factors in this result were employee costs \$12,169 below budget and Internal Expenditure \$11,142 below budget.

School Age Care

School Age Care had an operating deficit of \$13,776, \$6,077 above revised budget, with total revenue \$32,023 above budget and operating expenses \$25,946 above budget. The main driving factors in this result were employee costs \$34,841 above budget, internal expenditure \$17,068 below budget and operating revenue \$32,023 above budget.

Cemetery Development & Maintenance

Cemetery Development & Maintenance had operating surplus of \$4,423, \$32,716 below revised budget, with total revenue \$32,971 below budget and operating expenses \$256 below budget. The main driving factor in this result was operating revenue \$33,908 below budget.

Fleet Leasing and Operations

Fleet Leasing and Operations had an operating deficit of \$4,708, \$292,385 below revised budget, with total revenue \$242,873 above budget and operating expenses \$535,258 above budget. The main driving factors in this result were internal revenue \$228,440 above budget, goods & services \$225,235 above budget, internal expenditure \$181,307 above budget and depreciation \$126,054 above budget.

Quarry Operations

Quarry Operations had operating surplus of \$4,531, \$53,706 below revised budget, with total revenue \$31,530 below budget and operating expenses \$22,176 above budget. The main driving factors in this result were internal revenue \$36,959 below budget and employee costs \$28,276 above budget.

Caravan Parks and Camping

Caravan Parks and Camping had operating surplus of \$64,810, \$31,652 below revised budget, with total revenue \$36,657 below budget and operating expenses \$5,005 below budget. The main driving factor in this result was operating revenue \$36,657 below budget.

Building Certification

Building Certification had operating deficit of \$4,800, \$20,173 below revised budget, with total revenue \$51,067 below budget and operating expenses \$30,893 below budget. The main driving factors in this result were operating revenue \$48,555 below budget, internal expenditure \$19,814 below budget and employee costs \$10,721 below budget.

Redland Performing Arts Centre

Redland Performing Arts Centre had operating surplus of \$39,908, \$10,372 above revised budget, with total revenue \$11,515 above budget and operating expenses \$1,143 above budget. The main driving factors in this result were operating revenue \$11,923 above budget, employee costs \$11,111 above budget and internal expenditure \$5,027 below budget.

Tourism Development

Tourism Development had an operating surplus of \$0, \$10,800 above revised budget, with total revenue \$27,362 below budget and operating expenses \$38,161 below budget. The main driving factors in this result were goods and services \$36,172 below budget and operating revenue \$27,362 below budget.

Selected Operational Projects

Expenditure on operational goods and services was under revised budget by \$2.8 million at 30/09/10 implying significant delays in the commencement and completion of 2010/11 operational projects and issues relating to the phasing of the revised budget. Major areas that are behind in operational expenditure include, Operations & Maintenance (\$1,002K), Infrastructure Planning Group (\$790K), Environmental Management Group (\$446K), Community & Social Planning Group (\$198K), PDG (\$186K), and Land Use Group (\$69K).

Significant individual projects or departmental groups behind budget include:-

Waste Operations	\$506K
Parks & Conservation	\$312K
Raby Bay canal planning	\$300K
Operations & Maintenance Contractor Costs	\$205K
Roads & Drainage	\$170K
Road Pavement Line marking	\$146K
Koala Research	\$75K

The attached report provides commentary on the progress of an extensive list of other selected projects.

Selected Capital Projects

The capital expenditure program is behind year to date revised budget by 21.8% or \$2.65M at 30/09/10. Main areas behind budget are Planning & Policy \$2.7 million and Customer Service \$233K.

Large capital projects behind schedule include:

Conservation land Acquisitions	\$1,390K
Bus Stop & Lay Bys	\$540K
Rickertt/Quarry Rd Widening	\$438K
Giles/Gordon Roads	\$400K
Capalaba Regional Park Upgrade Stg 3	\$330K
Beveridge Rd to Rachow St pathway	\$192K
Pat's Park Stg 1	\$186K
Piermont Pl	\$106K
Stormwater Trunk Infrastructure Program	\$87K

CONSULTATION

Consultation has taken place amongst the Executive Leadership Group.

OPTIONS

PREFERRED

That Council resolve to note the quarterly operational and capital project reports in addition to the Business Unit reports to which the Code of Competitive Conduct applies for June 2010, as presented in the following attachments:

1. Business Activity Statements; and
2. Selected Operational and Capital Projects Expenditure Reports.

ALTERNATIVE

That Council requests additional information.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That Council resolve to note the quarterly operational and capital project reports in addition to the Business Unit reports to which the Code of Competitive Conduct applies for September 2010, as presented in the following attachments:

- 1. Business Activity Statements; and**
- 2. Selected Operational and Capital Projects Expenditure Reports.**

CARRIED

15.2.2 2010/2011 FIRST QUARTER BUDGET REVIEW

Datworks Filename: FM Budget Review Committee Reports
Attachments: [2010-2011 First Quarter Budget Review](#)
Responsible Officer Name: Martin Drydale
General Manager Corporate Services
Author Name: Gavin Holdway
Service Manager Budget, Financial Modelling and
Group Support

EXECUTIVE SUMMARY

This report outlines the budgeted financial position as at 30 September 2010 and provides a review of required and/or requested budget funds to Council's 2010/11 revised budget.

Attached to this report are the following details:

- Revised Key Performance Indicators (KPIs) for 2010/11,
- Revised 2010/11 Budgeted Statement of Cash Flows,
- Revised 2010/11 Budgeted Statement of Financial Position (Balance Sheet),
- Summary and Detailed listing of Budget Review Submissions, and
- Revised 2010/11 Operating Statements, Capital Funding and Other Items.

It is proposed that Council resolve to adopt the revised budget for 2010/11 at Redland City Council (RCC) consolidated level. In addition to this and in accordance with the *Local Government Act 2009 (Qld)*, it is proposed that Council resolve to adopt the Redland Waste financial statements that are presented in the attached documentation. The relevant pages are outlined within the Officer's Recommendation in this report.

PURPOSE

To address known budget expectations, significant forecast variances and consider budget review submissions.

BACKGROUND

This report presents a review of the 2010/11 revised budget as at 30 September 2010. As part of Council's financial management framework, comprehensive quarterly budget reviews are undertaken by all departments. The first quarter budget review usually focuses on making any corrections to adopted budget figures and incorporating any new/changed programs or priorities for the financial year. Council previously revised the 2010/11 budget in September 2010 to include any carryover funding from 2009/10 to 2010/11 (General Committee Meeting held 22nd September 2010).

ISSUES

Budget review submissions included in this review have been categorised as:

- **New Projects** – Projects and initiatives proposed by officers that have not previously been approved by Council for any level of expenditure.
- **New Submissions** – Adjustments and variations to existing projects or services and revenue estimates that would affect Council's surplus/deficit or cash position.
- **Transfers** – Adjustments and variations to existing projects or services and revenue estimates that would not affect Council's surplus/deficit or cash position.

A total of 151 submissions have been included within this budget review and a summary of these budget review submissions is provided in the attachments to this report.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports the following outcomes:

9. An efficient and effective organisation.

- 9.1 Ensure robust long term financial planning is in place to protect the financial sustainability of Council

FINANCIAL IMPLICATIONS

Overall the proposed budget review increases the forecast cash ending balance for the 2010/11 financial year by \$5.172m from \$57,749m to \$62.921m. This favourable movement in forecast is primarily made up of the following:

Operational Revenue – Increase of \$0.679m (favourable)

- Additional fees and charges associated with caravan parks and camping grounds of approximately \$0.730m (offset by operational expenditure below)
- Additional interest earned on investments of \$0.125m

Operational Expenditure – Increase of \$0.511m (favourable)

- Reduction in operational costs associated with electricity contracts of \$0.480m
- Removal of operational expenditure associated with the Sustainable Resource and Waste Facility (SRWF) Project Waste Management Services Unit of \$0.752m
- Offset by additional expenditure of \$0.535m associated with caravan park and camping ground business activities (refer revenue above)

Capital Expenditure – Decrease of \$1.803m (favourable)

- Removal of capital expenditure associated with the SRWF of \$2.5m
- Removal of \$3.2m worth of expenditure associated with the Point Lookout Gorge Boardwalk Stage 2 capital project
- Offset by additional expenditure of \$3.6m to purchase land at Toondah Harbour

Capital Revenue – Decrease of \$3.271m (unfavourable)

- Removal of grant funding no longer expected for the Point Lookout Gorge Boardwalk Stage 2 capital project - \$3.2m

Proceeds from Sale of Property, Plant & Equipment– Increase of \$7.452m (favourable)

- Primarily attributable to the forecast proceeds from the sale of the Cleveland Woolworth's car park

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

All group managers in consultation with the Executive Leadership Group (ELG) undertook the development of this budget review. Councillors reviewed the budget submissions with ELG in a workshop held on Wednesday 3rd November 2010.

OPTIONS**PREFERRED**

1. That Council adopt the Revised Budget for 2010/11 at Redland City Council consolidated level which refers to the following:
 - a. RCC Budgeted Statement of Cash flows – page 7 of attachment;
 - b. RCC Statement of Financial Position (Balance Sheet) – page 8 of attachment; and
 - c. RCC Operating and Capital Funding Statement – page 26 of attachment.
2. To meet the requirements of the *Local Government Act 2009 (Qld)*, to adopt the Redland Waste Operating and Capital Funding Statements – page 29 of the attachment.

ALTERNATIVE

That Council resolve not to adopt the revised budget for 2010/11 as presented in the Officer's Recommendation below.

OFFICER'S/COMMITTEE RECOMMENDATION

That Council resolve to:

1. Adopt the Revised Budget for 2009/10 at Redland City Council consolidated level which refers to the following:
 - a. RCC Budgeted Statement of Cash flows – page 7 of attachment;
 - b. RCC Statement of Financial Position (Balance Sheet) – page 8 of attachment; and
 - c. RCC Operating and Capital Funding Statement – page 26 of attachment.
2. To meet the requirements of the *Local Government Act 2009 (Qld)*, adopt the Redland Waste Operating and Capital Funding Statements – page 29 of the attachment.

ADDENDUM (11 NOVEMBER 2010)

During discussion on this item at the Corporate Services & Governance Committee meeting on 10th November 2010, it was noted that the capital budget submission 4301 for Jock Kennedy Park was to be removed from the budget review and that the funds of \$50,000 remain in the 2010/11 revised budget. RCC finance officers actioned this decision and have now prepared an amended set of revised budget financial statements as attached to this addendum. The revised officer's recommendation and accompanying attachments reflect the amended position and this is now proposed to Council for adoption.

Given the above, an alternative recommendation is outlined in the revised Officer's Recommendation detailed below.

**REVISED OFFICER'S RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That Council resolve to:

1. **Adopt the amended Revised Budget (including the amendment outlined in the addendum) for 2010/11 at Redland City Council consolidated level which refers to the following:**
 - a. **RCC Budgeted Statement of Cash flows – page 7 of attachment;**
 - b. **RCC Statement of Financial Position (Balance Sheet) – page 8 of attachment; and**
 - c. **RCC Operating and Capital Funding Statement – page 26 of attachment.**

2. To meet the requirements of the Local Government Act 2009 (Qld), adopt the Redland Waste Operating and Capital Funding Statements – page 29 of the attachment.

CARRIED

15.2.3 OCTOBER 2010 - MONTHLY FINANCIAL REPORTS

Datworks Filename: FM Monthly Financial Reports to Committee
Attachment [End of Month Report October 2010](#)
Responsible Officer Name: Martin Drydale
General Manager Corporate Services
Author Name: Kevin Lamb
Service Manager Financial Reporting

EXECUTIVE SUMMARY

Section 152(2) of the Local Government (Finance Plans & Reporting) Regulation 2010 requires the Chief Executive Officer to present the financial report to a monthly meeting.

The attachments to this report present the October 2010 financial statement of accounts to Council and provide detailed analytical commentary. Millions are displayed by an M, and thousands are displayed by a K. It should be noted that the property plant & equipment transferred to Allconnex remains in our balance sheet at 31/10/2010. Accounting entries will be posted in November to transfer out.

The financial statements demonstrate that five of the seven Financial Stability Ratios Key Financial Performance Indicators exceed targets set in the 2010-2011 budget. These are:

- ability to pay our bills – current ratio;
- ability to repay our debt – debt servicing ratio;
- cash balance;
- cash balances – cash capacity in months; and
- longer term financial stability – debt to assets ratio;

The following two Financial Stability Ratios Key Financial Performance Indicators are outside of Council's target range:

- level of dependence on general rate revenue;
- operating performance

With respect to the five measures of sustainability adopted as part of the 2010-2011 budget, Council is currently meeting three of the five targets. These are:

- net financial liabilities ratio;
- interest cover ratio; and
- asset consumption ratio

Council's operating surplus ratio is outside of Council's target range and Council's system is currently being structured to measure its' asset sustainability ratio.

Council's end of month operating financial result (Earnings Before Interest, Tax and Depreciation – EBITD) is ahead of revised budget by \$5.2M, with operating revenue above budget by \$2.3M & operating expenditure underspent by \$2.9M. Council's operating surplus after depreciation and interest charges was \$12.7M, a favourable variance of \$5.3M on budget.

The cash held at the end of October 2010 is \$76.5M, equal to 6.6 months cash capacity against an original target of three to four months.

PURPOSE

The purpose is to present the October 2010 financial report to Council and explain the content and analysis of the report. Section 152(2) of the *Local Government (Finance, Plans & Reporting) Regulation 2010* requires the Chief Executive Officer of a local government to present statements of its accounts to the local government.

BACKGROUND

The Corporate Plan contains a strategic priority to support the organisation's capacity to deliver services to the community by building a skilled, motivated and continually learning workforce, ensuring assets and finances are well managed, corporate knowledge is captured and used to best advantage, and that services are marketed and communicated effectively.

ISSUES

The following elements, shown in the attachments, comprise the End of Month Financial Reports for October 2010:

Dashboard and Key Performance Indicators (A)

- Operating Revenue compared with Budget;
- Operating Expenditure compared with Budget;
- Employee Costs compared with Budget;
- Capital Expenditure compared with Budget;
- Key Performance Indicators – Actuals compared with Budget and Targets.

Operating Statement with headline commentary (B)

This shows the percentage variance of year to date actual results compared with year to date budget by colour indicators. Tolerance levels for the variances differ between operational and capital amounts.

Additionally, a **Cash Flow Statement (C)**; **Statement of Financial Position (D)**; and an **Investment Summary and Graphs (E)** have been included to provide the

complete picture of Council's finances. Finally, an **Operating Statement with detailed commentary (F)** shows year to date actual results compared with annual and year to date budgets. This report has a brief commentary on all year to date variances greater than \$20,000 and variances are classified as timing or permanent.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports the following outcomes:

8. Inclusive and ethical governance

- 8.7 Ensure Council resource allocation is sustainable and delivers on Council and community priorities.
- 8.8 provide clear information to citizens about rates, fees and charges are set and how Council intends to finance the delivery of the Community plan and Corporate Plan.

FINANCIAL IMPLICATIONS

The overall financial result for the period ending October 2010 remains strong with EBITD of \$23.5M (\$5.2M ahead of budget). This result is due to total operating revenue of \$62.7M (\$2.3M above budget) and total operating expenses of \$39.3M (\$2.9M below budget).

Operating Revenue

Rates Charges are unfavourable against budget by \$795K. Utility Charges are favourable by \$1.3M predominantly as a result of \$1.4M revenue from Redland Water (currently being investigated).

Pensioner Remissions are \$113K above budget and budget phasing for these are to be reviewed. Fees and Charges are below budget by \$61K due to rates searches below budget by \$33K and change of ownership being \$18K under budget.

Operating Grants and Subsidies are above budget by \$156K primarily due to Customer Services being above budget by \$134K as result of unexpected a Home & Community Care grant of \$95k and a Respite Services grant of \$62k, offset by P&C \$36K unfavourable and Corporate Services being \$57K above budget.

External interest is favourable by \$411K due to higher than expected investment balances and interest rates.

Other revenue is above budget by \$246K due to commission on receipts \$163K, refund of fire levy charge \$91K, litigation payments \$70K, insurance claims \$22K, O&M \$48K, offset by Allconnex SLA recovery \$205K below budget.

Operating Expenditure

Operational Employee Costs are over budget by \$499K with unfavourable variances across Governance \$63K, Customer Service \$128K, Planning & Policy \$179K, and Corporate Services \$406K (primarily due to temporary employees costs \$298K),

being partially offset by Development & Community Standards \$277K under budget due to vacancies across all groups.

Operational Goods and Services are under year to date budget by \$3.2M with expenditure under budget in Infrastructure Planning Group \$886K, Environmental Management Group \$598K, O&M \$813K, PDG \$226K, Corporate Services \$203K, Economic Development Group \$123K, Land Use Planning \$113K and Corporate Performance & Risk \$67K.

Capital Revenue

Contributions and Donations are \$355K under budget in total with PDG \$260K due to delay in receiving RPAC Bond and Infrastructure Planning Group \$163K (developer contributions) under budget offset by Environmental Management Group \$63K (developer contributions) above budget.

Capital Expenditure

The Capital Expenditure program is 14.6% or \$2.2M below revised budget at the end of October 2010. Main areas behind budget are Infrastructure Planning Group \$1.47M (Giles/Gordon Roads \$600K, Bus Stops & Lay Bys \$580K), Environmental Management Group \$1.4M (due to Conservation Land Acquisition), Land Use Planning \$356K (due to Land Purchase Toondah Harbour), CSGM (\$112k), offset by Fleet \$382K above budget due to early delivery of plant items.

Capitalised Employee Costs are \$6K above budget across various projects.

Cash and Investments

The investment of surplus funds for the month returned a weighted average rate of return of 5.53%, which is ahead of the UBS Aust Bank Bill Index of 5.06%. The cumulative position for the year is a favourable return of 5.36% against the UBS Aust Bank Bill Index of 4.91%. These returns are reported on a monthly weighted average return and Council benchmarks the funds against the UBS Australian Bank Bill Index. Interest return is reported on both an annual effective and nominal rate of return. RBA cash rate has now increased to 4.75% as at the end of October 2010, the first increase since 5th of May.

The cash balance is \$76.4M at the end of October 2010 which is equivalent to 6.6 months cash capacity.

CONSULTATION

Consultation has taken place amongst the Executive Leadership Group.

OPTIONS**PREFERRED**

That Council resolve to note the preliminary End of Month Financial Reports for October 2010 and explanations as presented in the following attachments:

1. Dashboard and Key Performance Indicators (A)
2. Operating Statement with headline commentary (B)
3. Cash Flow Statement (C)
4. Statement of Financial Position (D)
5. Investment Summary and Graphs (E) ; and a
6. Operating Statement with detailed commentary (F)

ALTERNATIVE

That Council requests additional information.

**OFFICER'S/COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Ogilvie
Seconded by: Cr Boglary

That Council resolve to note the preliminary End of Month Financial Reports for October 2010 and explanations as presented in the following attachments:

- 1. Dashboard and Key Performance Indicators (A)**
- 2. Operating Statement with headline commentary (B)**
- 3. Cash Flow Statement (C)**
- 4. Statement of Financial Position (D)**
- 5. Investment Summary and Graphs (E) ; and a**
- 6. Operating Statement with detailed commentary (F).**

CARRIED

15.3 COMMITTEE GENERAL BUSINESS

Permission was granted for Cr Henry to bring forward an item of general business at Committee.

15.3.1 23/10 INVESTIGATION REPORT UNDER SECTION 501E OF THE LOCAL GOVERNMENT ACT 1993 (GENERAL MEETING 28 JULY 2010 ITEM 13.2.6 REFERS)**COMMITTEE RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Henry
Seconded by: Cr Boglary

That Council resolve that the conduct review panel's report in relation to investigation 23/10 no longer be considered a confidential document, subject to the prior removal of personal information from that report.

CARRIED

16 MAYORAL MINUTES

Nil.

17 DIRECT TO COUNCIL REPORT

17.1 PLANNING & POLICY

17.1.1 REDLAND BAY CENTRE & FORESHORE MASTER PLAN - ALTERNATIVE DELIVERY MECHANISM – DELEGATED AUTHORITY TO PLANNING & POLICY COMMITTEE

Datworks Filename: RTT: Planning: Redland Bay Centre & Foreshore Master Plan

Responsible Officer Name: Gary Photinos
Acting General Manager Planning & Policy

Author Name: David Elliott
Manager Infrastructure Planning

EXECUTIVE SUMMARY

This report recommends that Council delegate authority to the Planning & Policy Committee scheduled on the 24 November 2010 to make a decision on matters relating to the delivery of the Redland Bay Centre & Foreshore Master Plan and the Southern Moreton Bay Islands Integrated Local Transport Plan.

PURPOSE

The purpose of this report is to recommend that Council delegate authority to the Planning & Policy Committee scheduled for the 24 November 2010 to pursue an alternative delivery mechanism for the implementation of the Redland Bay Centre & Foreshore Master Plan (RBC&FMP) and to endorse the revised project plan for delivering the SMBI Integrated Local Transport Plan (SMBI ILTP).

BACKGROUND

The RBC&FMP was adopted by Council in July 2009. Since then Council has been largely concentrating on the planning and delivery of the Weinam Creek car park upgrade, which although a relatively small component of the overall master plan is one that has created more than considerable public interest.

Following representations from the private sector, Councillors considered a potential alternative delivery mechanism for implementing the RBC&FMP at a workshop in September 2010.

A comprehensive SMBI ILTP Community Discussion Paper was released to the community in mid-November 2010. The paper defines its purpose, explains what an integrated local transport plan is and encourages community discussion and feedback on a wide range of transport opportunities on-island, inter-islands and between the mainland and the islands.

A Community Forum / SpeakOut has been scheduled for February 2011 on Russell Island.

ISSUES

If Council resolves to explore an alternative delivery mechanism to deliver the key elements of the RBC&FMP, it is desirable that this intention be flagged as early as possible as it will affect the inputs into the SMBI ILTP with direct impact on the extent of upgrade required to the Weinam Creek car park.

It is also desirable that Council ratify the proposed revised program for the delivery of the SMBI ILTP.

To achieve these objectives in a timely manner, given the imminent Christmas break, it is recommended that Council delegate authority to the Planning & Policy Committee scheduled for the 24 November 2010 to make a decision on matters relating to the delivery of the RBC & FMP and the SMBI ILTP.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority:

5.11 – Provide for 'place making' throughout the city through creative and inclusive master planning, local area planning, public art and heritage planning and precinct character planning processes to manage development at a local level.

FINANCIAL IMPLICATIONS

This report has no direct operational costs.

PLANNING SCHEME IMPLICATIONS

Nil

CONSULTATION

Consultation has been undertaken with the Chief Executive Officer and the General Manager Planning & Policy.

OPTIONS

PREFERRED

That Council resolve to delegate authority, in accordance with s.257(1)(c) of the *Local Government Act 2009*, to the Planning & Policy Committee scheduled on the 24 November 2010 to make a decision on matters relating to the delivery of the Redland Bay Centre & Foreshore Master Plan and the Southern Moreton Bay Islands Integrated Local Transport Plan.

ALTERNATIVE

No alternative suggested

OFFICER'S RECOMMENDATION

That Council resolve to delegate authority, in accordance with s.257(1)(c) of the *Local Government Act 2009*, to the Planning & Policy Committee scheduled on the 24 November 2010, to make a decision on matters relating to the delivery of the Redland Bay Centre & Foreshore Master Plan and the Southern Moreton Bay Islands Integrated Local Transport Plan.

COUNCIL RESOLUTION

Moved by: Cr Townsend
Seconded by: Cr Bowler

That Council resolve to delegate authority, in accordance with s.257(1)(c) of the *Local Government Act 2009*, to the Planning & Policy Committee to make a decision on matters relating to the delivery of the Redland Bay Centre & Foreshore Master Plan and the Southern Moreton Bay Islands Integrated Local Transport Plan.

CARRIED

17.2 CLOSED SESSION

17.2.1 NOMINATION OF INDEPENDENT DIRECTORS TO THE BOARD OF HEALTHY WATERWAYS LIMITED

Datworks Filename: EM Liaison - Healthy Waterways Network (HWN/HWL)

Responsible Officer Name: Warren Mortlock
Acting Manager Environmental Management Group

Author Name: Mick Holland
Adviser, Waterways Management

EXECUTIVE SUMMARY

A resolution of Council is sought to delegate authority to Council's representative on the new Healthy Waterways Network Committee. The first meeting of the Healthy Waterways Network Committee is expected to be held during December and its main item of business will be to elect the five Independent Director positions on the Board of Healthy Waterways Limited.

PURPOSE

To establish a delegated authority for Council's representative on the Healthy Waterways Network Committee (HWNC) to represent Council and vote on Council's behalf, including voting for Council's preferred nominees for Independent Director on the Board of Healthy Waterways Limited (HWL).

BACKGROUND

- Council resolved (GM July 2010) to become a Founding investing Network Member in the new Healthy Waterways Network in the 2010/11 financial year.
- Healthy Waterways Limited wrote to Council on 22 October outlining the process for joining the network and providing nominations for the Healthy Waterways Network Board and Network Committee. There are 5 Independent Director positions available on the HWL Board and one representative on the Network Committee. Nominations are only accepted from participants who have signed and returned the Network Deed and arranged payment of contributions will be considered.
- Council nominations for the Independent Director were signed by the CEO and submitted to HWL on November 9th.

ISSUES

- Under section 257 of the *Local Government Act 2009* (LGA) – Delegation of local government powers, a local government may, by resolution, delegate a power to the chief executive officer. In this case delegated authority from Council is

required to authorise Council's representative on the Healthy Waterways Network Committee represent Council and vote on Council's behalf, including electing the Independent Directors to the Board of Healthy Waterways Limited. The authority would be sub-delegated by the Chief Executive Officer.

- In a separate process, the SEQ Council of Mayors is seeking to coordinate the votes of Local Government members for Directors to the new Board of Healthy Waterways Limited (HWL). The coordinated or 'block vote' seeks to ensure that the new board has members who will push for change and includes candidates with an appreciation of local government issues.
- Nominations under the HWL process close on 15th November. Consequently, it may be considered too early for Council to discuss the potential nominees and advise the Manager of Environmental Management about which candidates Council would like to vote for.
- A preferred approach would be to delegate to the CEO the power to advise and instruct the Manager of Environmental Management on matters before the Healthy Waterways Network Committee, including the matter above.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to:
Healthy natural environment -

- Address the decline in the health of Redlands waterways and improve water quality, aquatic populations and their biodiversity.

Embracing the bay -

- Ensure the ongoing health of the bay by managing creeks, wetlands and stormwater and by managing natural areas surrounding the bay.

FINANCIAL IMPLICATIONS

Council has resolved to become a Founding Investor Network member of the Healthy Waterways Network and will contribute \$95,000 (\$5,000 annual membership and \$90,000 Core Network program fee) to HWL from budgeted allocation in the current (2010-11) financial year.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has been undertaken with the Mayor regarding Council's nominations.

OPTIONS**PREFERRED**

That Council resolve to delegate its authority under section 257(1)(b) of the *Local Government Act 2009* to the Chief Executive Officer in matters relating to the Healthy Waterways Network Committee, specifically to:

1. Represent Council; and
2. Vote on Council's behalf.

ALTERNATIVE

That Council does not delegate its authority under section 257 of the *Local Government Act 2009*, and advises the Chief Executive Officer of an alternative course of action.

**OFFICER'S RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Elliott
Seconded by: Cr Bowler

That Council resolve to delegate its authority, under section 257(1)(b) of the *Local Government Act 2009*, to the Chief Executive Officer in matters relating to the Healthy Waterways Network Committee, specifically to:

1. Represent Council; and
2. Vote on Council's behalf.

CARRIED

18 URGENT BUSINESS WITHOUT NOTICE

Moved by: Cr Henry

Seconded by: Cr Elliott

That Cr Henry be granted permission to bring forward an item of urgent business in relation to infrastructure at Orana Esplanade, Victoria Point.

On being put to the vote the motion was LOST.

19 MEETING CLOSURE

There being no further business, the Mayor declared the meeting closed at 5.45pm.

Signature of Chairperson: _____

Confirmation date: _____