



Redland
CITY COUNCIL

MINUTES

SPECIAL MEETING

Friday 26 June 2009

Council Chambers
1st floor Administration Building
Bloomfield Street Cleveland. Qld 4163

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1 DECLARATION OF OPENING

The Mayor declared the meeting open at 2.00pm.

2 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

MEMBERS PRESENT:

Cr M Hobson PSM	Mayor
Cr T Bowler	Deputy Mayor and Councillor Division 6
Cr W Boglary	Councillor Division 1
Cr C Ogilvie	Councillor Division 2
Cr D Henry	Councillor Division 3
Cr J Burns	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr M Elliott	Councillor Division 7
Cr K Reimers	Councillor Division 8
Cr K Williams	Councillor Division 9
Cr H Murray	Councillor Division 10

EXECUTIVE LEADERSHIP GROUP:

Mr G Stevenson PSM	Chief Executive Officer
Mr G Underwood	General Manager Planning and Policy
Mr L Smith	Acting General Manager Customer Services
Mrs K Phillips	Acting General Manager Corporate Services
Mr G Soutar	General Manager Redland Water
Mrs K Fernon	Acting General Manager Governance

MINUTES:

Mrs J Parfitt	Corporate Meetings & Registers Officer
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3 MOTION TO ALTER THE ORDER OF BUSINESS

Moved by: Cr Williams
Seconded by: Cr Ogilvie

That all Items under 5.7 *Adoption of Budget Estimates and Fixing of Rates and Charges for 2009/2010* be dealt with individually.

On being put to the vote the motion was LOST.

A division was called for.

Crs Burns, Reimers, Williams and Ogilvie voted in the affirmative.

Crs Murray, Elliott, Bowler, Townsend, Henry, Boglary and Hobson voted in the negative.

The motion was declared by the Mayor as LOST.

4 DECLARATION OF MATERIAL PERSONAL INTEREST ON ANY ITEMS OF BUSINESS

Nil.

5 BUSINESS

5.1 PRESENTATION OF FINANCIAL INFORMATION FOR THE 2008/2009 FINANCIAL YEAR

Datworks Filename: FM Financial Statements
Attachments: [Forecast Financial Statements for 2008/2009 Financial Year](#)
Responsible Officer Name: Gary Stevenson
Chief Executive Officer
Author Name: Kerry Phillips
Manager, Financial Services

EXECUTIVE SUMMARY

It is a requirement of Section 521 of the *Local Government Act 1993* and Section 57 of the *Local Government Finance Standard 2005* that financial information with respect to 2008/2009 be presented at Council's budget meeting.

The purpose of this report is to present Council with the anticipated financial position for the financial year 2008/2009 for noting. Details are provided in the attachments.

The revised budget for 2008/2009 was adopted by Council at its General Meeting of 27 May 2009 and has been used as the foundation for the anticipated position for 2008/2009. Since the adoption of the budget review, any variations to revenue and expenditure of significance have been amended where they can be quantified with certainty.

The 2008/09 anticipated revenues and expenditures have been considered in formulating the 2009/10 budget and forward year estimates.

PURPOSE

The purpose of this submission is to present Council's financial position for the 2008/2009 year in accordance with Section 521 of the *Local Government Act 1993* and Section 57 of the *Local Government Finance Standard 2005*.

BACKGROUND

It is a requirement of section 521 of the *Local Government Act 1993* and section 57 of the *Local Government Finance Standard 2005* that financial information with respect to 2008/2009 be presented at Council's budget meeting.

ISSUES

Under section 521 of the *Local Government Act 1993*, information presented must include:

1. the original budget estimates;
2. if an amended budget has been adopted - the amended budget estimates;
3. actual or estimated expenses and revenue;
4. explanations of significant differences from the original budget (whether an actual or anticipated difference); and
5. an explanation of the impact of the budget and actual performance on future budgets.

The document must be prepared on an accrual basis. Details are provided in the attachments to this report

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

The revised budget for 2008/2009 was adopted by Council at its General Meeting of 27 May 2009 and has been used as the foundation for the anticipated position for 2008/2009. Since the adoption of the budget review, any variations to revenue and expenditure of significance have been amended where they can be quantified with certainty.

The 2008/09 anticipated revenues and expenditures have been considered in formulating the 2009/10 budget and forward year estimates.

CONSULTATION

The Executive Leadership Group, Manager Financial Services and the Service Manager Financial Reporting have ensured that this information is provided in accordance with legislative requirements.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Bowler
Seconded by: Cr Elliott

That Council resolve that the information with respect to Council's financial position for the 2008/2009 financial year, in accordance with Section 521 of the *Local Government Act 1993* and Section 57 of the *Local Government Finance Standard 2005*, as presented in the attachment, be noted.

CARRIED

5.2 SCHEDULE OF FEES AND CHARGES 2009-2010

Datworks Filename: FM Corporate Budget
Attachment: [Fees & Charges – 2009-2010](#)
Responsible Officer Name: Gary Stevenson
Chief Executive Officer
Author Name: Gavin Holdway
Service Manager Budget, Financial Modellings
and Group Support

EXECUTIVE SUMMARY

Under sections 36 and 1071A of the *Local Government Act 1993*, Council may adopt regulatory fees and non-regulatory fees, also known as commercial charges. Additionally, other Acts (e.g. *Integrated Planning Act 1997* and the *Environmental Protection Act 1994*), also provide Council with the power to adopt a variety of other fees.

Regulatory fees are fees determined under Section 1071 A (1) of the *Local Government Act 1993*. A regulatory fee must not be more than the cost to the local government of providing the service or taking the action for which the fee is charged. Under Section 36 (2) of the *Local Government Act 1993*, Council is able to charge for services and facilities it supplies which are not covered under Section 1071 A (1).

Unlike regulatory fees, Council has the option to factor in a margin for providing a non-regulatory charge. In developing these charges, Council have benchmarked various charges against other local authorities and/or commercial operators in order to set a relative and competitive charge for a particular product or service. Other fees have been developed based on the head of power being provided to Council to set a fee or charge other than that provided for under section 36 (2) (c) and section 1071 (a) of the *Local Government Act 1993*.

The Schedule of Fees and Charges for the 2009/2010 financial year includes regulatory fees, commercial charges and other fees. The range of fees and charges covers services that are provided from areas within Council such as Regulatory Services (Assessment Services), Customer and Community Services, Operations and Maintenance, Corporate Services Department, Planning and Policy Department and the Redland Water Business Unit.

PURPOSE

Under sections 36 and 1071 A of the *Local Government Act 1993* and various other sections of other Acts e.g. *Integrated Planning Act 1997* and the *Environmental Protection Act 1994*, Council may adopt commercial charges, regulatory fees and other fees.

BACKGROUND

Section 36 of the *Local Government Act 1993* provides that a local government may rely on its power as a legal entity to charge for services and facilities it supplies other than a service or facility for which a regulatory or other fee may be fixed.

Section 1071A provides that a local government may, by local law or resolution, fix a regulatory fee for any of the following:

- a) an application for, an issue of an approval, consent, licence, permission, registration or other authority under a local government Act;
- b) recording a change of ownership of land;
- c) giving information kept under a local government Act;
- d) seizing property or animals under a local government Act;
- e) the performance of a function, other than a function mentioned in paragraphs (a) to (d) imposed on a local government under the *Building Act 1975*, or the *Plumbing and Drainage Act 2002*.

Other Acts also make provision for a local authority to raise charges in association with activities undertaken under their jurisdiction: for example, *Freedom of Information Act 1992* and *Evidence Act 1977*. These charges are identified by type in the attached Fees and Charges schedule.

ISSUES

The Schedule of Fees and Charges for 2009/2010 has been developed as part of the 2009/2010 budgeting process and is now presented to Council for consideration and adoption. As attached, the Schedule of Fees & Charges for 2009/2010 includes commercial charges, regulatory fees and other fees covering the following areas:

Regulatory Services (Assessment Services Group)

Including: Animal Management, Development Control, Environmental Health, Local Laws, Land Development, Environmental Assessment, Development Assessment, Integrated Commercial, Domestic Building Certification and Plumbing and Drainage.

Customer and Community Services Group

Including: Caravan Parks and Camping, Redlands Performing Arts Centre, Interment and Community Services, Club Leasing, Community Halls, Major Venues, Library Fees, Children Services, Respite Care Service, Advertising on Bus Shelters, Mosquito Control and Event Bookings – Parks and Reserves.

Operations and Maintenance Group

Including: Waste Services, Roads, Drainage and Quarries and Redlands Indigiscapes Centre.

Planning and Policy Department

Including: Infrastructure Planning, Transport Planning, Freedom of Information Applications.

Corporate Services Department

Including: Financial Management, Corporate Asset Information, Systems Engineering and Legal Services

Redland Water Business Unit

Including: Wastewater, Water Supply and Laboratory Fees

A workshop was conducted with Councillors on 9 April 2009 to review the Schedule of Fees and Charges.

In adopting the Schedule of Fees and Charges for 2009/2010, Council will provide the community with a clear statement of intention in relation to Fees and Charges for products and services of Council for the new financial year.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

The Schedule of Fees and Charges for 2009/2010 provides the basis for the development of revenue estimates for products and services charged under the Schedule for the coming financial year.

The Fees and Charges have been developed using a number of methodologies; however mainly, factoring in an increase of 3.9% on the 2008/2009 Fees and Charges where applicable. This increase percentage has been calculated by Financial Services as part of the overall parameters recommended and adopted by Council in October 2008 (General Meeting Item 13.4.1 – 29 October 2008) for the development of the 2009/2010 budget. Another methodology commonly used to develop a fee or charge by Council officers is that of the activity-based costing approach. Although not conducted annually, this process is used periodically to capture and cost the direct and indirect related expenditure components that are consumed in the delivery of a particular Council service or facility.

The calculation for developing the 3.9% was based on the expected weighted expenditure profile for Council over four main categories of expenditure, these being; general expenditure, general construction costs, road & bridge expenditure and employee related costs such as salary and wages etc.

Below is an extract of the calculation supporting the 3.9% (known as the RCC Blended CPI);

RCC - Blended CPI Calculation - 2009/10			
Cost	Index %	Expense Proportion	Weighted CPI %
General	2.6%	42.5%	1.1%
General Construction	6.5%	9.8%	0.6%
Roads & Bridges	6.3%	8.4%	0.5%
Employee	4.2%	39.3%	1.6%
		100.0%	3.9%

Assumptions	
General	= Underlying CPI forecast for 2009/10 @ 2.6%. (Source - Access Economics - June 2008)
Construction	= Based on historical measure provided by LGAQ.
Roads & Bridges	= Based on historical measure provided by LGAQ.
Employee	= As per current RCC EBA (EB6 extension)

At the time of developing the 2009/2010 budget parameters, Financial Services utilised statistical information both from Access Economics (June 2008 forecast), and the historical index analysis as provided by the Local Government Association of Queensland Inc. (LGAQ) Circular # 2008-026.

As noted in the above assumptions, both the construction index and roads and bridges index used have been sourced from LGAQ Queensland specific indexes. An extract of the LGAQ Circular # 2008-026 publication is below for information and reference.

Indexes of potential relevance include:-

Index	Increase Dec. 03 to Dec. 04	Increase Dec. 04 to Dec. 05	Increase Dec. 05 to Dec. 06	Increase Dec. 06 to Dec. 07
CPI – Australia	2.6%	2.8%	3.3%	3.0%
CPI – Brisbane	2.6%	2.8%	3.4%	3.9%
Freight – Australia	4.6%	3.4%	2.7%	1.4%
Wages – Australia (Sept. 06 to Sept. 07)	3.6%	4.2%	4.0%	4.2%
General construction industry – Australia	8.3%	5.0%	4.1%	5.2%
General construction industry – Queensland	9.5%	8.6%	5.6%	6.5%
Road and Bridge Construction – Australia	4.1%	5.5%	5.4%	4.8%
Road and Bridge Construction – Queensland	5.9%	7.1%	7.1%	6.3%
Non Residential Building Construction – Australia	11.7%	5.2%	5.9%	5.7%

Index	Increase Dec. 03 to Dec. 04	Increase Dec. 04 to Dec. 05	Increase Dec. 05 to Dec. 06	Increase Dec. 06 to Dec. 07
Non Residential Building Construction – Queensland	13.3%	13.3%	7.0%	4.3%
Housing construction – Australia	5.6%	4.5%	2.3%	4.9%
Housing construction – Queensland	6.0%	1.5%	2.2%	10.1%
Local Government Cost Index	6.1%	5.7%	4.5%	5.2%

Source: ABS Catalogues 6401.0,6345.0 and 6427.0

CONSULTATION

General Managers and Group Managers have developed the fees and charges for their respective areas. Workshops were conducted with the Executive Leadership Group on 1 April 2009 and with Councillors on 9 April 2009.

OFFICER'S RECOMMENDATION

1. That having regard to the direction given by the Minister under the *Integrated Planning Act 1997* in respect to existing Planning Scheme Policies, Council amend the Schedule of Fees and Charges for the 2009/2010 financial year in the attached report, by changing the amounts identified for Infrastructure Planning, Transport Planning, Water Supply and Sewerage Augmentation Charges to amounts that equal the 2008/2009 Infrastructure Planning, Transport Planning, Water Supply and Sewerage Augmentation Charges multiplied by the relevant annual increase (i.e. the increase for the period 31 March 2008 to 31 March 2009) in the "Brisbane All Groups CPI as published by ABS"; and
2. That Council resolve to adopt the amended Schedule of Fees and Charges for the 2009/2010 financial year.

PROPOSED MOTION

Moved by: Cr Burns
Seconded by: Cr Williams

That the Officer's Recommendation be adopted with an amendment as follows:

Page 19 – Fees and Charges – Non Commercial Vehicles

That these fees be deleted from the budget and the environment levy be adjusted down to reflect the capital needed to replace dump fees. This amount will be added to the General Rate.

Cr Elliott moved that Cr Burns' motion be put.

The motion to put the motion was put to the vote and CARRIED.

The Mayor put Cr Burns' motion.

On being put to the vote the motion was LOST.

A division was called for.

Crs Burns, Reimers, Williams and Ogilvie voted in the affirmative.

Crs Murray, Elliott, Bowler, Townsend, Henry, Boglary and Hobson voted in the negative.

The motion was declared by the Mayor as LOST.

COUNCIL RESOLUTION

Moved by: Cr Elliott
Seconded by: Cr Bowler

- 1. That having regard to the direction given by the Minister under the *Integrated Planning Act 1997* in respect to existing Planning Scheme Policies, Council amend the Schedule of Fees and Charges for the 2009/2010 financial year in the attached report, by changing the amounts identified for Infrastructure Planning, Transport Planning, Water Supply and Sewerage Augmentation Charges to amounts that equal the 2008/2009 Infrastructure Planning, Transport Planning, Water Supply and Sewerage Augmentation Charges multiplied by the relevant annual increase (i.e. the increase for the period 31 March 2008 to 31 March 2009) in the "Brisbane All Groups CPI as published by ABS"; and**
- 2. That Council resolve to adopt the amended Schedule of Fees and Charges for the 2009/2010 financial year.**

CARRIED

A division was called for.

Crs Elliott, Bowler, Townsend, Henry, Boglary and Hobson voted in the affirmative.

Crs Burns, Reimers, Murray, Williams and Ogilvie voted in the negative.

The motion was declared by the Mayor as **CARRIED**.

5.3 BORROWING POLICY 2009/2010

Datworks Filename: FM Corporate Budget
Attachments: [Borrowing Policy - POL- 1838](#)
Responsible Officer Name: Gary Stevenson
Chief Executive Officer
Author Name: Kerry Phillips
Manager, Financial Services

EXECUTIVE SUMMARY

Section 4(d) of the *Local Government Finance Standard 2005* requires that a local government must develop a policy about borrowings. Furthermore, Council's borrowing activities are governed by the *Statutory Bodies Financial Arrangements Act 1982* and section 525 of the *Local Government Act 1993*. The budget for the financial year for which the borrowing policy is adopted must be consistent with the policy.

The policy objective is to ensure the sound management of Council's existing and future debt.

PURPOSE

The purpose of this report is for Council to adopt a borrowing policy for 2009/2010.

BACKGROUND

Section 4(d) of the *Local Government Finance Standard 2005* requires that a local government must develop a policy about borrowings. Furthermore, Council's borrowing activities are governed by the *Statutory Bodies Financial Arrangements Act 1982* and section 525 of the *Local Government Act 1993*. The budget for the financial year for which the borrowing policy is adopted must be consistent with the policy.

ISSUES

The borrowing policy will specify:

- a) new borrowings planned for 2009/2010 financial year and the anticipated amounts for the next four (4) financial years;
- b) the borrowings are raised on an entity basis, provided is a summary of the major projects these borrowings may be attributed to;
- c) the time over which it is planned to repay existing and proposed borrowings.

The policy objective is to ensure the sound management of Council's existing and future debt.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

The Borrowing Policy for 2009/2010 provides the policy framework for borrowing in the new financial year.

CONSULTATION

The Executive Leadership Group and Councillors were consulted regarding the contents of this policy in a budget workshop conducted 22 May 2009. In addition, the Service Manager Accounts and Cash Management and Queensland Treasury Corporation have been consulted in the preparation of this policy

**OFFICER'S RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Boglary
Seconded by: Cr Bowler

That Council resolve to adopt the Borrowing Policy (POL-1838), as attached, for the 2009/2010 financial year.

CARRIED (unanimously)

5.4 ANNUAL IMPLEMENTATION PLAN - RURAL FIRE LEVY - SPECIAL CHARGE 2009-2010

Datworks Filename: FM Corporate Budget
Responsible Officer Name: Kerry Phillips
Manager, Financial Services
Author Name: Kerry Phillips
Manager, Financial Services

EXECUTIVE SUMMARY

Under section 971 of the *Local Government Act 1993*, if an overall plan for a Special Charge will not be implemented within a financial year, the local government must, at or before the budget meeting for each year of the overall plan, adopt an annual implementation plan for the year.

The overall plan for the Rural Fire Levy Special charge was adopted 12 July 2000.

Details of specific works for 2009/2010 are provided in the proposed budgets for each of the rural fire brigades operating in the benefited area. These works constitute the Annual Implementation Plan for 2009/2010.

This Rural Fire Levy Special Charge Annual Implementation Plan for the 2009/2010 financial year is submitted to Council for adoption.

PURPOSE

To submit to Council for adoption the Rural Fire Levy Special Charge Annual Implementation Plan for the 2009/2010 financial year.

BACKGROUND

Under section 971 of the *Local Government Act 1993*, if an overall plan for a Special Charge will not be implemented within a financial year, the local government must, at or before the budget meeting for each year of the overall plan, adopt an annual implementation plan for the year.

Council adopted the overall plan for the Rural Fire Levy Special Charge on 12 July 2000.

An Annual Implementation Plan for the Rural Fire Levy Special charge has been adopted every year since the overall plan was adopted on 12 July 2000.

ISSUES

Under section 971 of the *Local Government Act 1993*, if an overall plan for a Special Charge will not be implemented within a financial year, the local government must, at or before the budget meeting for each year of the overall plan, adopt an annual

implementation plan for the year. The overall plan for the Rural Fire Levy Special Charge was adopted 12 July 2000.

The time limit for implementing the overall plan will be based on external factors such as a decision by urban fire brigades to assume responsibility for fire response in the benefited areas and possibly future policy decisions by Council about continued funding. Services funded by the levy include construction and maintenance of fire brigade depots, purchase and maintenance of plant and equipment, operational response to incidents and training.

Details of specific works for 2009/2010 are provided in the proposed budgets for each of the rural fire brigades operating in the benefited area. These works constitute the Annual Implementation Plan for 2009/2010.

For the 2009/2010 financial year, Rural Fire Levy payments received from each Island will be distributed to the Island's Rural Fire Brigade.

The estimated amount to be raised by the levy for 2009/2010 is:

Karragarra, Macleay and Perulpa Islands	\$123,600.00
Lamb and Russell Island	<u>\$80,000.00</u>
	<u>\$203,600.00</u>

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

The levies proposed are in response to consultation with the Rural Fire Service and the budgets submitted for 2009/2010.

CONSULTATION

The levies proposed are in response to consultation with the Rural Fire Service, the budgets submitted for 2009/2010, Rural Fire Brigades, District Inspector, Rural Fire Services, Executive Leadership Group and Councillors.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Elliott
Seconded by: Cr Boglary

That Council resolve to adopt the Annual Implementation Plan for the 2009/2010 financial year for the Rural Fire Levy Special Charge.

CARRIED (unanimously)

5.5 ESTABLISHMENT OF RESERVE TRANSFERS

Datworks Filename: FM Corporate Budget
Attachments: [Reserve Transfers and Anticipated Reserve Balances](#)
Responsible Officer Name: Gary Stevenson
Chief Executive Officer
Author Name: Kerry Phillips
Manager, Financial Services

EXECUTIVE SUMMARY

Section 515 of the *Local Government Act 1993* and sections 33 and 34 of the *Local Government Finance Standard 2005* provide the framework for and transfers to and from reserves.

The purpose of this report is to provide the anticipated information in relation to reserve balances for the 2008/2009 and 2009/2010 year, including the impact of anticipated and budgeted transfers to and from reserves for 2009/2010.

It is anticipated that reserves will decrease by \$1.091 million for 2008/09 and decrease by \$4.062 million for 2009/2010. Final figures for 2008/2009 will be established as part of the end of year finalisation of accounts.

This report recommends that Council resolve to adopt the budgeted reserve balances and transfers, as attached.

PURPOSE

The purpose of this report is to provide the anticipated information in relation to reserve balances for the 2008/2009 and 2009/2010 year, including the impact of anticipated and budgeted transfers to and from reserves for 2009/2010.

BACKGROUND

Section 515 of the *Local Government Act 1993* and sections 33 and 34 of the *Local Government Finance Standard 2005* provide the framework for the establishment of reserves and transfers to and from reserves.

ISSUES

Section 33 of the *Local Government Finance Standard 2005* stipulates in the following sub-sections:

1. A reserve within a local government's operating fund may be established only by including the reserve in the local government's adopted budget;

2. The resolution adopting a budget or amendment of the budget, that includes the reserve must state the purpose of the reserve.

Section 34 of the *Local Government Finance Standard 2005* stipulates in the following sub-sections:

- 2) A relevant instrument for the reserve must state the way, subject to sub section (3), the assets of the local government representing the reserve are to be kept;
3. For subsection (2), the assets of the local government representing the reserve must be kept for the reserve either -
 - (a) as cash in a bank account that is used only for reserve; or
 - (b) the assets kept within the local government's pool of assets.
4. A transfer from the reserve may only be made by -
 - (a) a resolution of the local government; or
 - (b) including the transfer in the local government's adopted budget.
5. If the transfer is made for a purpose other than the purpose of the reserve, the resolution making the transfer, or adopting the budget including the transfer, must state the purpose of the transfer.
6. In this section:
relevant instrument, for a reserve of a local government means either of the following-
 - (a) the resolution of the local government adopting the budget in which the reserve was included;
 - (b) a policy of the local government.

Detail pertaining to the opening balance of reserves as at 1 July 2008, the anticipated closing balance of reserves as at 30 June 2009, along with budgeted transfers and anticipated balances for 2009/2010 are provided in the attachment. The anticipated balances for 2008/2009 reflect the revised budget adopted by Council on 27 May 2009.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

It is anticipated that reserves will decrease \$1.061 million for 2008/09 and decrease by \$4.062 million for 2009/2010. Final figures for 2008/2009 will be established as part of the end of year finalisation of accounts.

CONSULTATION

Financial Services have consulted with group managers to establish the anticipated and budgeted transfers. The Executive Leadership Group and Councillors have been consulted as part of recent budget workshops in relation to budget transfers.

**OFFICER'S RECOMMENDATION/
COUNCIL RESOLUTION**

Moved by: Cr Elliott
Seconded by: Cr Bowler

That Council resolve to adopt, in accordance with section 515 of the *Local Government Act 1993* and sections 33 and 34 of the *Local Government Finance Standard 2005*, the budgeted reserve balances and transfers, as attached.

CARRIED

5.6 REVENUE POLICY 2009/2010

Datworks Filename: FM Corporate Budget
Attachments: [Revenue Policy - POL-1837](#)
Responsible Officer Name: Gary Stevenson
Chief Executive Officer
Author Name: Kerry Phillips
Manager, Financial Services

EXECUTIVE SUMMARY

Section 513A(1) of the *Local Government Act 1993* requires that local governments prepare and adopt a revenue policy prior to the preparation and adoption of the budget for the financial year which is consistent with the policy.

The Revenue Policy is a strategic document that contains the statement of principles that will be used as the basis for developing the budget.

In adopting the Revenue Policy for 2009/2010, Council will provide the community with a clear statement of intention in relation to revenue-raising for the new financial year.

The Revenue Policy (POL-1837) for 2009/2010 is presented to Council for adoption.

PURPOSE

Section 513A(1) of the *Local Government Act 1993* requires that local governments prepare and adopt a revenue policy prior to the preparation and adoption of the budget for the financial year which is consistent with the policy.

BACKGROUND

The *Local Government Act 1993* requires that local governments prepare and adopt a revenue policy prior to the preparation and adoption of the budget for the next financial year.

ISSUES

The Revenue Policy is a strategic document that contains the statement of principles that will be used as the basis for developing the budget.

Section 12 of the *Local Government Finance Standard 2005* requires that the Revenue Policy must include details of the principles applied by Council for the financial year for:

- The making and levying rates and charges;
- Exercising its powers to grant rebates and concessions; and

- Recovery of unpaid amounts of rates and charges.

In adopting the Revenue Policy for 2009/2010, Council will provide the community with a clear statement of intention in relation to revenue raising for the new financial year.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

The Revenue Policy for 2008/2009 provides the strategic framework for revenue raising in the new financial year.

CONSULTATION

The Executive Leadership Group and Councillors were consulted in developing this policy at a budget workshop held 12 May 2009. In addition, advice was provided by the Service Manager Revenue and Recovery and the Manager, Financial Services.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Bowler
Seconded by: Cr Williams

That Council resolve to adopt the attached Revenue Policy (POL-1837) for the 2009/2010 financial year, as attached.

CARRIED (unanimously)

5.7 ADOPTION OF BUDGET ESTIMATES AND FIXING OF RATES AND CHARGES FOR 2009/2010

Datworks Filename: FM Corporate Budget
Attachments: [Budget Book - 2009/2010](#)
Responsible Officer Name: Gary Stevenson
Chief Executive Officer
Author Name: Kerry Phillips
Manager, Financial Services

EXECUTIVE SUMMARY

In accordance with section 518 and 519 of the *Local Government Act 1993* (the Act), Council is required to adopt, by resolution, a budget and revenue statement for each financial year for its operating fund. Each budget of local government must be developed consistently with its Corporate Plan and Operational Plan. The 2009/2010 budget presented to Council meets all the requirements of section 519 of the Act.

PURPOSE

The purpose of the report is to formally adopt, in accordance with sections 518 and 519 of the *Local Government Act 1993* (the Act), the 2008/2009 budget and revenue statement

BACKGROUND

Council has the power to make and levy rates and charges under section 963 of the Act, which is done so in accordance with Part 2 and 3 of Chapter 14 of the Act. Council can also place limitations on increases of general rates under section 1036 of the Act.

Rate concessions are set by Council under Part 6 of Chapter 14 of the Act, together with the ability to charge interest on overdue rates under section 1018 of the Act.

Each budget of a local government must be developed consistently with its Corporate Plan and Operational Plan. Following a series of workshops and public consultation, Council adopted a revised Corporate Plan 2006–2010 on 27 June 2007 to take effect from 1 July 2007. Council adopted its Operational Plan 2009-2010 at the general meeting on the 24 June 2009.

ISSUES

REQUIREMENTS OF BUDGETS

The 2009/2010 budget meets all the requirements of section 519 of the Act in that it:

- has been developed consistently with the corporate and operational plans; and
 - revenue policy; and
 - is clearly linked with matters specified in the plans; and
-

- complies with the *Local Government Finance Standard 2005*; and
- is accompanied by Council's revenue statement.

CONTENTS OF OPERATING FUND BUDGETS

The budget as shown in the attachment and developed for the 2009-2010 operating fund contains:

- the estimated costs in total, and for each of its significant activities; and
- the source of funds necessary for spending provided for in the budget; and
- the estimated costs and source of funds for the next five (5) financial years; and
- the estimated costs of Council's significant business activities carried on, under Chapter 8, Part 5 of the Act, on a full cost pricing basis and the activities of Council's commercial business units under Chapter 8, Part 6 of the Act.

The budget set has been used as the basis on which rates are to be made and levied by the Council for the next financial year.

CATEGORISATION OF LAND FOR DIFFERENTIAL RATING

If Council moves to levy a differential general rate it is required to make a resolution under section 977 of the Act to determine the categories and the criteria by which the land will be rated. Council adopted the differential rate categories and criteria to apply for 2009/2010 at the general meeting 24 June 2009.

FIXING OF RATES AND CHARGES FOR THE 2009/2010 FINANCIAL YEAR

Council will fulfil its budget commitments by using its power under section 963 to make and levy rates and charges under the Act. The Act allows Council to make and levy:

- a general rate or differential general rates; and
- minimum general rates levies; and
- separate rates and charges; and special rates and charges; and
- utility charges.

LIMITATION ON INCREASE OF GENERAL RATES

Council recognises that valuation increases can have an adverse effect on ratepayers and has decided to limit the impact of valuation increases.

Where Council has levied a rate it also has the ability under section 1036 of the Act, to resolve that the rate increase is not more than the amount levied for the previous financial year or is the amount levied for the previous financial year increased by a specified percentage.

TIME WITHIN WHICH RATES MUST BE PAID AND INTEREST FOR OVERDUE PAYMENTS

Under section 1014 of the Act Council, at its budget meeting, must decide the date by which, or the time within which, each rate must be paid. Council will nominate that interest must be paid on any overdue rates.

PENSIONER CONCESSIONS ON GENERAL RATES

Pensioners, who qualify in accordance with Council Policy, POL-2557 Council Pensioner Rebate Policy, will be allowed a rebate on general rates.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

The financial implications have been assessed in accordance with section 519 of the Act and detailed in the attached budget 2009/2010.

CONSULTATION

The Executive Leadership Group (ELG) and Councillors have conducted the following workshops to assist in the preparation of the budget for 2009/2010;

- 2 Councillor/ELG workshops to review the 10 year capital works projects;
- 7 Councillor /ELG Rating and revenue workshops;
- 4 Executive Leadership Group Operational Budget workshops;
- 3 Councillor/ELG operational budget workshops.

COUNCIL RESOLUTION

Moved by: Cr Boglary
Seconded by: Cr Bowler

That Items 5.7.1 to 5.7.2.12 be adopted as follows:

**5.7.1 ADOPTION OF BUDGET ESTIMATES FOR THE FINANCIAL YEAR
2009/2010**

That Council resolve, in accordance with section 518 of the *Local Government Act 1993*, to adopt the budget estimates for 2009/2010 shown in the Budget attached on pages 20 to 27 and 34 to 39.

5.7.2 RATES AND CHARGES FOR THE FINANCAL YEAR 20092010

5.7.2.1 Differential General rates and Minimum General Rates

That Council resolve –

In accordance with Part 2 and 3 of Chapter 14 of the *Local Government Act 1993*, Council will make and levy differential general rates and a minimum general rate for each rating category for the 2009/2010 financial year that balances distribution, limits the impact of changes in Unimproved Capital Value and takes into consideration the impact and usage patterns of Council services, activities and facilities by various segments of our community; and progresses Council's viewpoint that, legislation permitting, the cost and level of services provided to like households should be distributed evenly.

The scheme has 35 categories of land:– Pursuant to section 977 of the *Local Government Act 1993*, the categories in to which rateable land is categorised and the criteria by which land is categorised is as follows:

Category	Criteria
1a	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation of \$181,161 or less that is the registered owner's principal place of residence. This category includes vacant land.
1b	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation between \$181,162 and \$405,456 that is the registered owner's principal place of residence. This category includes vacant land.
1c	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation between \$405,457 and \$611,418 that is the registered owner's principal place of residence. This category includes vacant land.
1d	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation between \$611,419 and \$819,996 that is the registered owner's principal place of residence. This category includes vacant land.
1e	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation equal to or greater than \$819,997 that is the registered owner's principal place of residence. This category includes vacant land.
2a	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation of \$181,162 or less that is NOT the registered owner's principal place of residence.

Category	Criteria
2b	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation between \$181,163 and \$405,455 that is NOT the registered owner's principal place of residence.
2c	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation between \$405,456 and \$611,419 that is NOT the registered owner's principal place of residence.
2d	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation between \$611,420 and \$819,999 that is NOT the registered owner's principal place of residence.
2e	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island used for Residential purposes with an unimproved capital valuation equal to or greater than \$820,000 that is NOT the registered owner's principal place of residence.
3a	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation of \$120,004 or less that is the registered owner's principal place of residence. This category includes vacant land.
3b	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$120,005 and \$144,236 that is the registered owner's principal place of residence. This category includes vacant land.
3c	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$144,237 and \$163,980 that is the registered owner's principal place of residence. This category includes vacant land.
3d	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$163,981 and \$195,352 that is the registered owner's principal place of residence. This category includes vacant land.
3e	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$195,353 and \$237,155 that is the registered owner's principal place of residence. This category includes vacant land.
3f	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$237,156 and \$314,950 that is the registered owner's principal place of residence. This category includes vacant land.
3g	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$314,951 and \$445,920 that is the registered owner's principal place of residence. This category includes vacant land.
3h	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation equal to or greater than \$445,921 that is the registered owner's principal place of residence.

Category	Criteria
	This category includes vacant land.
4a	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation of \$117,072 or less that is NOT the registered owner's principal place of residence.
4b	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$117,073 and \$146,433 that is NOT the registered owner's principal place of residence.
4c	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$146,434 and \$159,018 that is NOT the registered owner's principal place of residence.
4d	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$159,019 and \$187,558 that is NOT the registered owner's principal place of residence.
4e	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$187,559 and \$208,723 that is NOT the registered owner's principal place of residence.
4f	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$208,724 and \$253,102 that is NOT the registered owner's principal place of residence.
4g	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation between \$253,103 and \$362,571 that is NOT the registered owner's principal place of residence.
4h	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands with an unimproved capital valuation equal to or greater than \$362,572 that is NOT the registered owner's principal place of residence.
5a	Includes all rateable land with an unimproved capital valuation of \$111,121 or less that is used, or is intended for residential use or any other purpose other than Commercial or Industrial that has been identified in the Southern Moreton Bay Islands Development Entitlements Protection Regulation 2006 that has recognised development potential and where the current owner was in possession of the land immediately before 13 April 2005. The development entitlements, which existed under the 'superseded' Transitional Planning Scheme, have been protected on these lots for a period of ten years from the commencement of the Redlands Planning Scheme or until a change in ownership occurs. The protection of development entitlements does not extend to future owners of land included in this category. Land in this category is included in the Conservation Sub-Area CN1 zone of the Redlands Planning Scheme.
5b	Includes all rateable land and with an unimproved capital valuation that is between \$111,122 and \$149,219 that is used, or is intended for

Category	Criteria
	residential use or any other purpose other than Commercial or Industrial that has been identified in the Southern Moreton Bay Islands Development Entitlements Protection Regulation 2006 that has recognised development potential and where the current owner was in possession of the land immediately before 13 April 2005. The development entitlements, which existed under the 'superseded' Transitional Planning Scheme, have been protected on these lots for a period of ten years from the commencement of the Redlands Planning Scheme or until a change in ownership occurs. The protection of development entitlements does not extend to future owners of land included in this category. Land in this category is included in the Conservation Sub-Area CN1 zone of the Redlands Planning Scheme.
5c	Includes all rateable land and with an unimproved capital valuation equal to or greater than \$149,220 that is used, or is intended for residential use or any other purpose other than Commercial or Industrial that has been identified in the Southern Moreton Bay Islands Development Entitlements Protection Regulation 2006 that has recognised development potential and where the current owner was in possession of the land immediately before 13 April 2005. The development entitlements, which existed under the 'superseded' Transitional Planning Scheme, have been protected on these lots for a period of ten years from the commencement of the Redlands Planning Scheme or until a change in ownership occurs. The protection of development entitlements does not extend to future owners of land included in this category. Land in this category is included in the Conservation Sub-Area CN1 zone of the Redlands Planning Scheme.
6	Includes all rateable land on the Mainland, Coochiemudlo Island and North Stradbroke Island that is used for full commercial or industrial use. This category includes not-for-profit organisations and clubs.
7	Includes all rateable land on Karragarra, Lamb, Perulpa, Macleay and Russell Islands that is used for full commercial or industrial use. This category includes not-for-profit organisations and clubs.
8	Includes all rateable land that is used for quarry or extractive industry purposes. An extractive industry is any activity that removes material substance from the ground.
9	Includes all rateable land that is used for the purpose of a major shopping centre that has a leasable area of not less than 5,000m ² .
10	Includes all rateable land that has been identified as having an insurmountable drainage constraint such that it is unlikely a development permit, or permits, for the erection of a dwelling house on the land would be granted. Includes some rateable land that has been identified as having significant conservation values. All rateable land included in this category identified with insurmountable drainage problems or conservation values is zoned Conservation Sub-Area CN1 in the Redlands Planning Scheme. This category also includes all rateable land on the Southern Moreton Bay Islands that is vacant and has been included within the Open Space

Category	Criteria
	zone of the Redlands Planning Scheme.
11	In accordance with Section 25 of the Valuation of Land Act 1944 (Valuation-discounting for subdivided land), for the purpose of levying the General Rate the Unimproved Capital Valuation (UCV) of land subject to this Section will be discounted by 40%. Furthermore, a minimum general rate will not apply to this land in accordance with Section 967 (4) of the Local Government Act 1993.

A separate rate-in-the-dollar and minimum general rate will apply to land identified within each category. The minimum general rate will be applied to land below a certain (threshold) valuation and is determined by Council's opinion of what reflects a fair contribution towards the services provided to all ratepayers as well as basic general administration costs.

The following table shows the rate in the dollar, minimum general rate, threshold valuation, and attribute type (for each rating category). Pursuant to sections 965 and 966 of the Local Government Act 1993, the differential general rate to be made and levied for each differential general rate category and, pursuant to section 967 of the Local Government Act 1993, the minimum general rate to be made and levied for each differential category is as follows:

Rating Category	Rate In the Dollar	Minimum General Rate [MGR]
1a	0.00510207	\$649.39
1b	0.00428574	\$924.30
1c	0.00408166	\$1,737.68
1d	0.00387757	\$2,495.60
1e	0.00367349	\$3,179.60
2a	0.00522962	\$665.63
2b	0.00439288	\$947.41
2c	0.00418370	\$1,781.11
2d	0.00397451	\$2,557.99
2e	0.00376533	\$3,259.09
3a	0.00740692	\$822.19
3b	0.00697263	\$888.86
3c	0.00674425	\$1,005.71
3d	0.00609228	\$1,105.92
3e	0.00565605	\$1,190.14
3f	0.00517905	\$1,341.36
3g	0.00516786	\$1,631.14
3h	0.00478717	\$2,304.45
4a	0.00758766	\$838.43
4b	0.00698779	\$888.30
4c	0.00669578	\$1,023.25

4d	0.00652188	\$1,064.75
4e	0.00595012	\$1,223.23
4f	0.00554076	\$1,241.92
4g	0.00533997	\$1,402.38
4h	0.00478264	\$1,936.12
5a	0.00766742	\$822.19
5b	0.00714721	\$852.01
5c	0.00666602	\$1,066.50
6	0.00522962	\$662.63
7	0.00752734	\$835.43
8	0.01505110	\$1,147.05
9	0.00867352	\$3,649.72
10	0.00510207	\$115.88
11	0.00522962	n/a

5.7.2.2 Limitation on Increase of General Rates

That Council resolve, in accordance with section 1036 of the *Local Government Act 1993*, that:

- (a) Council recognises that significant valuation increases have an adverse effect on ratepayers and as such will cap general rate increases on the following categories of land to a maximum of:
- 16% pa on all land categorised within the rating categories of Residential Mainland 1 to 5 and Constrained;
 - 20% pa on all land categorised in Residential Investment Mainland 1 to 5;
 - 30% pa on all land categorised within the rating category of Major Shopping Centre; and
 - 40% pa on all land categorised in Residential SMBI, Residential Investment SMBI and Restricted Development Entitlements.
- (b) In the event a general rate has not been levied on a property for the whole of 2008/2009, Council will calculate the corresponding annual amount that would have been applied for the whole of 2008/2009 to determine whether a cap will apply in 2009/2010.
- (c) In the event that the ownership of a property is transferred (excluding Transmission by Death or Record of Death) or there is a change to the rating category, the cap will be removed from the first day of the next financial year for a period of 12 months. On expiry of this period the property will become eligible for capping, except in the event the property is on-sold during that financial year.

5.7.2.3 Utility Charges

That Council resolve to make utility charges for 2009/2010 financial year in accordance with sections 963, 973, 973A, and 973AA of the *Local Government Act 1993*, and Council's policies:

- Corporate Policy POL-3028 — Application of Water Charges;
- Corporate Policy POL-3045 – Application of Water Charges for Nursing Homes and Retirement Villages;
- Corporate Policy POL-3027 — Wastewater Services – Application of Charges
- Corporate Policy POL-2836 — Waste and Recycling Collection Services; and
- Statutory Policy POL-1234 — Trade Waste Policy

Council will apply utility charges for all Community Titles Scheme land according to sections 195 and 196 of the *Body Corporate and Community Management Act 1997* and section 64 of the *Building Units and Group Titles Act 1980*.

Water charges are set as a two part tariff - an access charge and a consumption charge. This is a requirement of the *Local Government Act 1993* to satisfy National Competition Policy. The prices are set to eventually recover sufficient revenue so that the water supply business covers its costs including a contribution to Council and a return on the assets employed in the business. This full cost pricing is also a requirement of National Competition Policy.

(A) Water Access Charges

Access charges will be applied on a per lot basis, except where adjoining residential lots in the same ownership name are amalgamated for rating purposes and either-

- the main roof structure of an occupied dwelling is constructed over the adjoining boundary line of those lots, or
- one of the adjoining lots would, if sold separately, be unable to lawfully accommodate a dwelling, or
- one of the adjoining lots would not be issued a building permit unless an existing approved structure was removed,

then Water Access charges will be applied against such adjoining lots as if they are one lot. All other adjoining lots will be charged Water Access charges on a per lot basis.

Base Rate BW01, BW03, BW04 (domestic)	\$233.50 per meter/lot
Base Rate BW02 (caravan parks)	\$58.38 per unit

Units, Flats, Guest Houses, Multiple Dwellings 20mm to 150mm and Residential 25mm to 150mm		
Meter Size	Attribute Type	Charge
20mm	BM20	\$233.50
25mm	BM25	\$365.00
32mm	BM32	\$598.00
40mm	BM40	\$934.00
50mm	BM50	\$1,459.00
80mm	BM80	\$3,736.00
100mm	BM100	\$5,838.00
150mm	BM150	\$13,134.00
Commercial and Industrial		
Meter Size	Attribute Type	Charge
20mm	BW20	\$304.00
25mm	BW25	\$475.00
32mm	BW32	\$777.00
40mm	BW40	\$1,214.00
50mm	BW50	\$1,897.00
80mm	BW80	\$4,857.00
100mm	BW100	\$7,589.00
150mm	BW150	\$17,074.00

(B) Water Consumption Charges

The consumption charge is calculated on a tiered basis for Residential and Concessional, and at a flat rate for Non-residential and Council.

WC01 Residential (Domestic, Caravan Parks, Units, Flats, Guest Houses, Multiple Dwellings) WC03 Concessional	<ul style="list-style-type: none"> • First 400 litres per day (146kl pa) • Between 401 and 800 litres per day (146kl to 292kl pa) • Above 800 litres per day (292kl pa) 	\$1.55 per kilolitre \$1.95 per kilolitre \$2.35 per kilolitre
WC02 Non-residential (Commercial, Industrial)		\$2.35 per kilolitre
WC04 Council		\$2.35 per kilolitre
Recycled Water		\$1.55 per kilolitre

(C) Wastewater/Sewerage Charges

Wastewater [sewerage] charges are set as one tariff based on sewer units. Commercial and industrial properties are charged on a per lot and/or, per pedestal or equivalent pedestal (urinal) basis. The prices are set to eventually recover sufficient revenue so that the sewerage business covers its costs including a contribution to Council and a return on the assets employed in the business. This full cost pricing is also a requirement of National Competition Policy.

Developed residential and vacant residential properties are charged for 25 sewer units.

Residential wastewater charges will be applied on a per lot basis, except where adjoining residential lots in the same ownership name are amalgamated for rating purposes and either-

- the main roof structure of an occupied dwelling is constructed over the adjoining boundary line of those lots, or
- one of the adjoining lots would, if sold separately, be unable to lawfully accommodate a dwelling, or
- one of the adjoining lots would not be issued a building permit unless an existing approved structure was removed,

then wastewater charges will be applied against such adjoining lots as if they are one lot. All other adjoining lots will be charged wastewater charges on a per lot basis.

Some seweraged properties are required to pay trade waste charges if they discharge higher strength waste to the sewer. Trade waste charges are comprised of three parts, one for access, one based on the volume and one based on strength and quantity of waste accepted by Council for treatment. The same philosophy for setting wastewater charges applies for trade waste charges.

Base Charge (SW01)		\$26.00 per unit
Trade Waste Generator Charge (TP01)		\$290.00 pa
Trade Waste Discharge – Volume (TW01):		\$1.61 per kl
Trade Waste Discharge – Quantity (TW01):	Biochemical oxygen demand (B.O.D)	\$1.18 per kg
	Chemical oxygen demand (C.O.D)	\$1.18 per kg
	Total suspended solids (N.F.R.)	\$0.53 per kg
	Oil & Grease	\$0.53 per kg
	Phosphorous	\$4.87 per kg
	Nitrogen	\$1.46 per kg
	Food waste disposal units based on power of motor.	\$25.10 (As charge “C” in Trade Waste Environmental Plan.)
	Constant “d” for use when determining ‘additional charge’ for excess strength waste.	1.2 (Refer Trade Waste Environmental Plan.)

(D) Waste/Recycling Charges

The waste/recycling charge is determined by Council to ensure that it is able to cover the majority of costs associated with the provision of the waste management service. The costs include payment to contractors for both waste collection and a kerbside recycling service (for waste/recycling charges Island is deemed to be the Southern Moreton Bay Islands, North Stradbroke Island and Coochiemudlo Island). Disposal costs are also factored into the charge to cover contractor costs for disposal, site development works, environmental monitoring, management and administration costs as well as other costs associated with the consumption of the current landfill by residents and other users.

	Mainland		Island	
	Charge Code	Annual Amount	Charge Code	Annual Amount
240 litre Refuse/240 litre Recycling Collection	RF01	\$239	RF201	\$267
240 litre Additional Refuse Bin (RF09)	RF09	\$150	RF209	\$167
240 litre Refuse Bin – Temporary service (= < 3 months Mainland only) RF13	RF13	\$7 per lift	N/a	N/a
120 litre/140 litre Refuse/240 litre Recycling Collection (RF15)	RF15	\$197	RF215	\$223
120 litre/140 litre Refuse – Temporary service (= < 3 months Mainland only) (RF12)	RF12	\$7 per lift	N/a	N/a
240 litre Recycling Bin (RF16)	RF16	\$89	RF216	\$100
240 litre Recycling Bin – Temporary (= < 3 months Mainland only) (RF14)	RF14	\$8 per lift	N/a	N/a

Services in excess of those listed in the schedule are subject to Special Quotation.

Refuse Bulk Bin Size (m ³)	MAINLAND 1 Service per week – Annual Charge		ISLAND 1 Service per week – Annual Charge	
	Charge code	Amount	Charge code	Amount
0.66	RF20	\$700	RF100	\$17,575
1.10	RF23	\$2,204	RF103	\$19,840
1.50	RF26	\$1,902	RF106	\$2,888
2.25	RF29	\$2,798	RF109	\$4,228
3.00	RF32	\$3,724	RF112	\$5,548
4.00	RF35	\$4,868	RF115	\$7,143
Additional Refuse Service	MAINLAND 1 Service per week		ISLAND 1 Service per Week	
0.66	RF21	\$32	RF101	\$338
1.10	RF24	\$43	RF104	\$382

1.50	RF27	\$37	RF107	\$68
2.25	RF30	\$54	RF110	\$94
3.00	RF33	\$72	RF113	\$119
4.00	RF36	\$94	RF116	\$150

Temporary Refuse (1-3 months)	MAINLAND 1 Service		ISLAND 1 Service	
	Charge code	Amount	Charge code	Amount
0.66	RF22	\$56	RF102	\$374
1.10	RF25	\$67	RF105	\$418
1.50	RF28	\$73	RF108	\$80
2.25	RF31	\$84	RF111	\$106
3.00	RF34	\$106	RF114	\$131
4.00	RF37	\$134	RF117	\$162

Recycle Bulk Bin Size (m ³)	MAINLAND 1 Service per fortnight - Annual Charge		ISLAND 1 Service per fortnight - Annual Charge	
	Charge code	Amount	Charge code	Amount
0.66	RF60	\$4,886	RF130	\$7,351
1.10	RF63	\$5,061	RF133	\$7,527
1.50	RF66	\$1,103	RF136	\$1,926
2.25	RF69	\$1,601	RF139	\$2,778
3.00	RF72	\$2,101	RF142	\$3,571
4.00	RF75	\$2,684	RF145	\$4,456
Additional Recycle Service	MAINLAND 1 Service per fortnight		ISLAND 1 Service per fortnight	
0.66	RF61	\$188	RF131	\$283
1.10	RF64	\$195	RF134	\$290
1.50	RF67	\$161	RF137	\$296
2.25	RF70	\$181	RF140	\$307
3.00	RF73	\$200	RF143	\$319
4.00	RF76	\$222	RF146	\$334
Temporary Recycle (1-3 months)	MAINLAND 1 Service		ISLAND 1 Service	
0.66	RF62	\$70	RF132	\$129
1.10	RF65	\$77	RF135	\$136
1.50	RF68	\$83	RF138	\$142
2.25	RF71	\$93	RF141	\$153
3.00	RF74	\$106	RF144	\$165
4.00	RF77	\$121	RF147	\$180

5.7.2.4 Environment Separate Charge

That Council resolve, in accordance with Section 972 of the *Local Government Act 1993* Council has determined that the community in general will benefit from the protection, management, promotion and enhancement of biodiversity – including koala habitat, bushland, greenspace, waterways, catchments, air and coastal ecosystems in the City – that cannot be effectively protected through Council’s regulatory powers, or management programs.

The charge has a capital and an operational component. The capital component is predominantly directed towards land purchase, acquisition of the conservation interests in land, and the funding of ancillary facilities that support or enhance environmental outcomes. The operational component is predominantly directed towards waterway and land management, rehabilitation, implementation of environment policies and strategies — including the Koala Policy and Strategy — and strengthening stewardship of the natural environment.

The charge is applied on a per lot basis.

Separate Charge	Charge Amount	Charge Basis
Environment Charge (EN01)	\$98.80	Charge per lot

5.7.2.5 Landfill Remediation Separate Charge

That Council resolve, in accordance with Section 972 of the *Local Government Act 1993* Council has determined that the community in general will benefit from the monitoring and remediation of all landfills closed prior to July 1998 and the landfill at Myora North Stradbroke Island, excluding all other operational landfills such as Birkdale and Giles Road, to prevent environmental harm. The charge is applied on a per lot basis and will be subject to Council’s Farming Concession.

Separate Charge	Charge Amount	Charge Basis
Landfill Remediation Charge (EN03)	\$37.50	Charge per lot

5.7.2.6 City Canals Special Charge

A. Amendment of Overall Plan adopted on 12 July 2000

That Council resolve, pursuant to section 971(4D) of the *Local Government Act 1993*, to amend the overall plan of the “Shire Canals – Special Charge” (adopted by Council on 12 July 2000) by deleting the sentence: -

“The estimated cost of implementing the overall plan is \$668,200 per year as detailed in annexures ‘A’ and ‘B’ attached.”

and replacing it with the following sentence: -

“The estimated cost of implementing the overall plan is reviewed on an annual basis having regard to the Martine Construction Index and the results of annual surveys and inspections (in relation to the financial requirements for the canal estates). For 2009/2010, the estimated cost of implementing the overall plan is \$1,969,521.”

B. 2009/2010 City Canals Special Charge

That Council resolve, in accordance with section 971 of the *Local Government Act 1993*, to make and a levy a special charge, to be known as the City Canals Special Charge (the "special charge") as follows:-

1. The service, facility or activity funded by the special charge is the cleaning, dredging, maintenance to navigational aids and wall repairs to canals (and outlet channels) adjacent to the rateable land the subject of the special charge. It is Council’s opinion that this service, facility or activity provides a special benefit to that land by ensuring access to the canals and by ensuring the maintenance and integrity of the canal walls retaining the properties fronting the canals.
2. The rateable land to which the special charge applies is as identified in the benefitted areas maps RBC-3 (Raby Bay), RBC-3-1 (Raby Bay) and APC-3 (Aquatic Paradise), excluding land that does not have access to a canal.
3. The overall plan for the supply of the service, facility or activity funded by the special charge is as set out in Council’s resolution of 12 July 2000 (entitled “Shire Canals – Special Charge”), as amended by paragraph A above.
4. The annual implementation plan for 2009/2010 comprises:-
 - (a) For the land identified in the benefitted areas maps RBC-3 (Raby Bay) and RBC-3-1 (Raby Bay), the “Amended Raby Bay Canal – Special Charge – Annual Implementation Plan 2009-2010” adopted by Council 24 June 2009; and

(b) For the land identified in the benefitted areas map APC-3 (Aquatic Paradise), the “Amended Aquatic Paradise Canal – Spec Chg – Annual Implementation Plan 2009-2010” adopted by Council on 24 June 2009.

5. In accordance with section 971(3) of the *Local Government Act 1993*, it is Council’s opinion that units in home unit developments and marina berths in the Raby Bay Canal Estate do not receive the same amount of benefit as standard lots and the special charge for these types of land has been reduced, accordingly.
6. The special charge for the year 2009/2010 is:

Special Charge	Charge Amount	Charge Basis
City Canals Special Charge (CA01)	\$1,770.00	Raby Bay - per standard lot
City Canals Special Charge (CA03)	\$ 902.70	Raby Bay - per unit in a home unit development
City Canals Special Charge (CA05)	\$ 796.50	Raby Bay - per marina berth
City Canals Special Charge (CA02)	\$2,000.00	Aquatic Paradise - per standard lot
City Canals Special Charge (CA04)	\$2,000.00	Aquatic Paradise - per marina berth

5.7.2.7 Lake Levy Special Charge

That Council resolve, In accordance with Section 971 of the *Local Government Act 1993* Council has determined that waterfront land identified in the Benefited Area Map SWL-1 will specially benefit from the service, facility, or activity provided through the Lake Levy Special Charge. These include defined maintenance work on the lake including repairs to revetment walls, dredging, lake edge and fringe treatments including scheduled vegetation and debris removal as required. Council adopted the Overall Plan for this charge on 12 July 2000 and the Annual Implementation Plan for 2009/2010 on 24 June 2009.

Special Charge	Charge Amount	Charge Basis
Lake Levy (LA01)	\$953.90	Charge per lot

5.7.2.8 Rural Fire Levy Special Charge

That Council resolve, in accordance with Section 971 of the *Local Government Act 1993* and Section 128A of the *Fire and Rescue Service Act 1990* Council has determined that each parcel of rateable land identified as the whole of Karragarra, Lamb, Macleay, Perulpa and Russell Islands will specially benefit from the service, facility or activity provided through the Rural Fire Levy Special Charge. Funds raised will be contributed to the rural fire brigades within the benefitted area to purchase and maintain equipment and provide a fire service to properties in the benefitted area. Council adopted the Overall Plan for this charge on 12 July 2000 and the Annual

Implementation Plan for 2009/2010 on 24 June 2009. The charge will be subject to Council's Farming Concession.

Special Charge	Charge Amount	Charge Basis
Karragarra, Macleay, and Perulpa Islands Rural Fire Levy (FL02)	\$30.00	Charge per lot
Lamb and Russell Island Rural Fire Levy (FL03)	\$10.00	Charge per lot

5.7.2.9 Interest on Overdue Rates

That Council resolve, in accordance with section 1018 of the *Local Government Act 1993* and section 43 of the *Local Government Regulation 2005*, for 2009/2010 financial year, interest will be charged on overdue rates. Interest will accrue at 11% per annum, compound interest calculated on daily balances.

5.7.2.10 Pensioner Concessions

a) General Rates

That Council resolve, in accordance with section 1035A of the *Local Government Act 1993* and Council's policy POL-2557 Council Pensioner Rebate Policy, for the 2009/2010 year to provide a rebate on General Rates to eligible pensioner ratepayers as follows:

The concessions are:

For ratepayers in receipt of a maximum pension	\$324.00 per financial year
For ratepayers NOT in receipt of maximum pension	\$162.00 per financial year

b) Separate and Special Charges

That Council resolve, in accordance with section 1035A of the *Local Government Act 1993* to provide a concession on Separate and Special charges (Canal, Lake, Environment, Landfill Remediation and Rural Fire charges) to pensioners who fulfil the eligibility criteria established in Council's Corporate Policy POL-2557 and are Owner/occupiers of adjoining residential lots in the same ownership name, which are amalgamated for rating purposes, and either-

- the main roof structure of an occupied dwelling is constructed over the adjoining boundary line of those lots, or
- one of the adjoining lots would, if sold separately, be unable to lawfully accommodate a dwelling, or
- one of the adjoining lots would not be issued a building permit unless an existing approved structure was removed,

whereby only one of each separate and special charge that may be properly made and levied on the adjoining lots will be applied. All other adjoining lots will be charged Separate and Special charges on a per lot basis.

5.7.2.11 Farming Concessions

That Council resolve, in accordance with section 1035A of the *Local Government Act 1993* Council will provide a concession to property owners whose land is being used for the business of farming (primary production) to assist and encourage endurance in their particular industry, which will benefit the economic development of the City as a whole.

1. The Concession is available to land owners that are carrying on a business of primary production on contiguous parcels of land in the same ownership name. Land will be considered contiguous when separated by a road. Land will not be considered contiguous where water connections are made to separate parcels of land.
2. For the purposes of administration the definition of 'primary production' will be taken from Subsection 6(1) *Income Tax Assessment Act 1936*:
 - a) The cultivation of land;
 - b) The maintenance of animals or poultry for the purpose of selling them or their bodily produce, including natural increase;
 - c) Fishing operations which means:
 - operations relating directly to the taking or catching of fish, turtles,
 - dugong, crustacean or oysters or other shellfish;
 - pearling operations; and includes
 - oyster farming; but does not include whaling.
 - d) Forest operations, which include:
 - the planting or tending in a plantation or forest of trees intended for felling;
 - the felling of trees in a plantation or forest;
 - e) horticulture;

and includes the manufacture of dairy produce by the person who produced the raw material used in that manufacture.

3. In accordance with section 1035A of the *Local Government Act 1993*, for all such land parcels defined in point 1 above, Council will remit all but one of each Water Access, Sewerage, Separate and Special charge that may be properly made and levied on the subject land parcels.

5.7.2.12 Adoption of the Revenue Statement

That Council resolve, in accordance with section 518 of the *Local Government Act 1993*, to adopt the Revenue Statement shown in the 2009/2010 Budget document as attached on pages 57 to 70.

Cr Elliott moved that the motion be put.

The motion to put the motion was put to the vote and CARRIED.

A division was called for.

Crs Murray, Elliott, Bowler, Townsend, Henry and Boglary voted in the affirmative.

Crs Burns, Reimers, Williams, Ogilvie and Hobson voted in the negative.

The motion was declared by the Mayor as CARRIED.

The Mayor put Cr Boglary's motion.

The motion was put to the vote and **CARRIED**.

A division was called for.

Crs Murray, Elliott, Bowler, Townsend, Henry, Boglary and Hobson voted in the affirmative.

Crs Burns, Reimers, Williams and Ogilvie voted in the negative.

The motion was declared by the Mayor as **CARRIED**.

6 CLOSURE OF MEETING

There being no further business, the Mayor declared the meeting closed at 3.09pm.

Signature of Chairperson: _____

Confirmation date: _____