

MINUTES

GENERAL MEETING

Wednesday 30 July 2008 commencing at 4:00pm

Council Chambers 1st floor Administration Building Bloomfield Street Cleveland. Qld 4163

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1 DECLARATION OF OPENING

The Mayor declared the meeting open at 4.00pm.

2 DEVOTIONAL SEGMENT

Pastor Linda Grieve of the Christian City Church and a member of the Minister's Fellowship, led Council in a brief devotional segment.

3 RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

MEMBERS PRESENT:

Cr M Hobson	Mayor
Cr T Bowler	Deputy Mayor and Councillor Division 6
Cr W Boglary	Councillor Division 1
Cr C Ogilvie	Councillor Division 2
Cr D Henry	Councillor Division 3
Cr P Dowling	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr M Elliott	Councillor Division 7
Cr K Reimers	Councillor Division 8
Cr K Williams	Councillor Division 9
Cr H Murray	Councillor Division 10

EXECUTIVE LEADERSHIP GROUP:

Mr G Underwood	Acting Chief Executive Officer
Mr L Smith	Acting General Manager Customer Services
Mr R Turner	General Manager Corporate Services
Mr G Soutar	General Manager Redland Water & Waste
Mr G Photinos	Acting General Manager Planning and Policy

MINUTES:

Mrs J Parfitt

Corporate Meetings & Registers Officer

4 RECEIPT AND CONFIRMATION OF MINUTES

Moved by:	Cr Elliott
Seconded by:	Cr Townsend

That the minutes of the General Meeting of Council held on 2 July 2008 be confirmed.

5 MATTERS OUTSTANDING FROM PREVIOUS GENERAL MEETING MINUTES

5.1 REPORT FROM CHIEF EXECUTIVE OFFICER

5.1.1 PETITION (DIVISION 3) – REQUEST TO CONTROL TRAFFIC SPEEDS IN CLIFFORD PERSKE DRIVE, THORNLANDS

At the General Meeting of 30 January 2008, Council resolved that the petition requesting that Council investigate means of controlling traffic speeds in Clifford Perske Drive so as to avoid further wildlife fatalities; the increasing threat to the safety of residents and pedestrians; and the accompanying decline in amenity and quality of life, be received and referred to the appropriate area of Council for consideration and a report to Council.

At the Planning & Policy Committee meeting of 18 June 2008, consideration of this matter was deferred and will now be listed for the 10 September 2008 Planning & Policy Committee Meeting.

5.1.2 PETITION TO RAISE COUNCIL CONTRIBUTION TO CANAL LEVIES

At the General Meeting of the 26 September 2007 Council resolved that the petition be received and referred to a committee or officer for consideration and a report to Council.

At the General Meeting on 19 December 2007, Council resolved that consideration of this item be deferred to a future Planning and Policy Committee meeting to enable a more detailed report to be prepared and presented to Council.

At the General Meeting of 28 May 2008 Council resolved that the Committee Recommendation not be adopted and that Council resolve to defer this item until further legal advice is received regarding the legitimacy of the benefit area levy in raising monies for repair to revetment walls.

A report addressing this matter will be presented to a future Planning & Policy Committee meeting.

5.1.3 PETITION (DIVISION 5) – REQUESTING A VEHICULAR CROSSING BETWEEN LAMB AND MACLEAY ISLANDS

At the General Meeting of 30 April 2008, Council resolved that the petition requesting a vehicular crossing between Lamb and Macleay Islands, be received and referred to the appropriate area of Council for consideration and a report to Council.

A report addressing this petition will be presented to 6 August 2008 Planning and Policy Committee meeting.

5.1.4 REQUEST FOR REPORT – REVIEW OF CURRENT POSITION ON MANAGEMENT OF SHOPPING TROLLEYS

At the General Meeting of 30 April 2008, it was resolved that a report be prepared and presented to Council to review the current position on the management of shopping trolleys and to provide additional options for compliance.

A report addressing this matter will be presented to the 20 August 2008 Planning and Policy Committee meeting.

5.1.5 REQUEST FOR REPORT – OPPORTUNITIES FOR RECREATIONAL, SPORTING OR FESTIVAL FACILITIES USE ON COMMONWEALTH LAND AT BIRKDALE

At the General Meeting of 30 April 2008, it was resolved that a report be prepared and presented to Council on the opportunities for recreational, sporting or festival facilities use on commonwealth land (telecommunications) on Old Cleveland Road East, Birkdale.

A report addressing this matter will be presented to the 20 August 2008 Planning and Policy Committee meeting.

5.1.6 REQUEST FOR REPORT – PROTECTING SIGNIFICANT VEGETATION

At the General Meeting of 28 May 2008, it was resolved that a report be prepared and presented to Council on the steps Council is taking to protect significant vegetation through the Development Assessment process.

A report addressing this matter will be presented to the December Planning & Policy Committee Meeting.

5.1.7 REQUEST FOR REPORT – UPGRADE OF FORESHORE TRAILS

At the General Meeting of 2 July 2008, it was resolved that a report be prepared and presented to Council on the upgrade of the foreshore trails in Birkdale and Thorneside to Australian Standards.

A report addressing this matter will be presented to the 24 September 2008 Planning & Policy Committee Meeting.

5.1.8 PETITION (DIV 9) REQUEST TO CLOSE PATHWAY ADJACENT TO 13 AND 15 DIANA STREET, CAPALABA

At the General Meeting of 28 November 2007, Council resolved that the petition requesting that Council take appropriate measures to close the pathway adjacent to 13 and 15 Diana Street, Capalaba, be received and referred to the appropriate area of Council for consideration and a report to Council.

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At the Planning & Policy Committee Meeting of 21 May 2008, consideration of this matter was deferred to allow for further consultation and survey to be completed.

A report addressing this matter will be presented to the September Planning & Policy Committee Meeting.

6 PUBLIC PARTICIPATION

MOTION TO ADJOURN MEETING

Moved by:	Cr Dowling
Seconded by:	Cr Henry

That the proceedings of the meeting adjourn for a public participation segment.

CARRIED

- 1. Mr John English, State Member for Redlands, presented Council with Certificates congratulating Redland City Council on receiving funding under the Community Support Key Funding Area for the amounts of \$3,000, to fund Bay Islands Welcome/Information Kit, and \$20,000 to fund Bay Islands Digital Arts Project.
- 2. Mr B Paddison, of Russell Island, addressed Council in relation to the *Local Government Act 1993* as it relates to council rates.
- 3. Ms R Fox, Manager of Kindilan Outdoor Education Centre, addressed Council in relation to the Petition from the Redlands District Motorcycle Club and its possible impacts on the Centre.

MOTION TO RESUME MEETING

Moved by:	Cr Elliott
Seconded by:	Cr Dowling

That the proceedings of the meeting resume.

7 PETITIONS

7.1 PETITION (DIVISION 4) – OBJECTION TO COUNCIL'S CHANGE IN PENSIONER CONCESSION RATES FROM RESIDENTIAL 5 TO RESIDENTIAL INVESTMENT 5 AND THE REMOVAL OF THE PENSIONER DISCOUNT

Moved by:	Cr Dowling
Seconded by:	Cr Williams

That the petition, which reads as follows, be received and referred to the appropriate area of Council for a report to be prepared:

"We, the undersigned, ask the Mayor and Councillors of Redlands to correct this discrimination by reclassifying the residences as Residential and providing a pensioner discount as other councils do, including Brisbane, Sunshine Coast and Gold Coast.".

CARRIED

8 MOTION TO ALTER THE ORDER OF BUSINESS

Moved by:	Cr Dowling
Seconded by:	Cr Elliott

That the following late items be received:

- 1. Mooroondu Sports & Recreation Club Contribution to Amenities Block Division 10 CCBF – to be discussed as item 15.1.2; and
- 2. Delegated Authority for Planning & Policy Committee Grant to Redlands Tourism – to be discussed as Item 15.2.1.

CARRIED

9 DECLARATION OF MATERIAL PERSONAL INTEREST ON ANY ITEMS OF BUSINESS

- Cr Williams declared a conflict of interest in item 14.1 Mayoral Minute, Sponsorship Redlands Spring Festival Committee – as she is Chair of the Spring Festival Committee and was present for the discussion and vote. Cr Williams refrained from voting on this item.
- Cr Dowling declared a conflict of interest in item 15.2.1 Delegated Authority For Planning & Policy Committee – Grant to Redlands Tourism – stating a conflict with s.246A (6) of the Local Government Act 1993 as the president of Redlands Tourism is a friend and was recorded on his 'Gifts' Register. Cr Dowling remained in the Chamber for discussion and vote on this item, voting in the affirmative

10 PLANNING & POLICY COMMITTEE 9/07/08 - RECEIPT AND ADOPTION OF REPORT

Moved by:	Cr Murray
Seconded by:	Cr Elliott

That the following Planning & Policy Committee Report of 9 July 2008 be received.

CARRIED

DECLARATION OF OPENING

Cr Murray declared the meeting open at 9.02 am.

RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

Committee Membership:	
Cr H Murray	Chair and Councillor Division 10
Cr W Boglary	Councillor Division 1
Cr C Ogilvie	Councillor Division 2
Cr D Henry	Councillor Division 3
Cr P Dowling	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr T Bowler	Deputy Mayor Councillor Division 6
Cr M Elliott	Councillor Division 7
Cr K Reimers	Councillor Division 8
Cr K Williams	Councillor Division 9
<u>Committee Manager:</u> Mr G Underwood	General Manager Planning and Policy
<u>Officers:</u> Mr L Smith Mr G Photinos Mr S Fitzsimmons Ms A Wright	Acting General Manager Customer Services Manager Environmental Management Advisor Biodiversity Senior Advisor Open Space Planning
<u>Minutes:</u> Ms V Rance	Corporate Meetings & Registers Officer

LEAVE OF ABSENCE

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That leave of absence from today's meeting be approved for Cr Hobson who is attending the Council of Mayor's (SEQ) Water Workshop.

PUBLIC PARTICIPATION AT MEETING

Moved by:	Cr Dowling
Seconded by:	Cr Henry

That the proceedings of the meeting adjourn for a public participation segment.

CARRIED

 Mr T Davies, of Victoria Point, addressed Committee in relation to Council's Budget adopted on 17 June 2008 and the change in regard to Pensioner Concessions from Residential 5 to Residential Investment 5 and removing the pensioner discount and presented a petition supporting the concerns of residents of retirement villages in the Redlands.

MOTION TO RESUME MEETING

Moved by:	Cr Henry
Seconded by:	C Elliott

That the proceedings of the meeting resume.

CARRIED

DECLARATION OF INTEREST

Nil

MOTION TO ALTER THE ORDER OF BUSINESS

Nil

10.1 PLANNING AND POLICY

10.1.1 ENVIRONMENT ACQUISITION POLICY REVIEW

Dataworks Filename:	EM Policy - Environment Charge Acquisition Policy
Attachments:	Existing Policy POL-3057 (Attachment 1) New Policy POL-3077 (Attachment 2)
Responsible Officer Name:	Gary Photinos Manager Environment Management
Author Name:	Stuart Fitzsimmons Adviser - Biodiversity Planning

EXECUTIVE SUMMARY

The existing Environment Charge Acquisition and Management Policy POL-3057 has been reviewed to incorporate the actions outlined in the Koala Policy and Implementation Strategy and Biodiversity Policy and Strategy 2008. The amendments refine the policy to ensure the outcomes of the new koala and biodiversity policies can be achieved.

PURPOSE

To repeal current Environment Charge Acquisition and Management Policy POL-3057, and to adopt new policy POL-3077 to include actions for purchasing of properties as outlined in the Koala and Biodiversity Strategies 2008.

BACKGROUND

Section 972 of the *Local Government Act 1993* enables local government to make a separate charge to rate payers. Council makes several of these including the Environment Separate Charge. The Environment Charge Acquisition Policy then details how the money raised by the Environment Separate Charge is to be spent.

- First Environment Charge Policy introduced in 1992;
- Re-drafted as Environment Charge Acquisition Policy POL-0281 in 1997;
- Policy reviewed in 2000 and 2003;
- Re-drafted as Environment Charge Acquisition and Management Policy POL-3057 in 2007.

The present version requires amendment to ensure the actions adopted in the Redland Koala Policy and Implementation Strategy 2008 and Biodiversity Policy and Strategy 2008 can be achieved.

ISSUES

The current policy was amended as part of the review process in 2007. There were a number of minor changes to reflect the adoption of the new Corporate Plan and to formalise the ongoing use of some of the money raised to be used in the management of conservation reserves. The policy requires amendments to ensure that it reflects the actions outlined in the Koala and Biodiversity Policies and Strategies recently adopted by Council.

Addressing Koala and Biodiversity Policy and Strategies

In 2008, Council adopted the Redland Koala Policy and Implementation Strategy 2008 and Biodiversity Policy and Strategy 2008. Both policies aim to address the issue of koala and biodiversity loss in the Redlands and the Koala Coast, and to enhance the habitat. Currently the land acquisition policy is stringent in its requirements for land to qualify for acquisition into the conservation estate (Attachment 1). The new Koala and Biodiversity Strategies adopted by Council action a review of the land acquisition policy to ensure that it has the flexibility to acquire habitat for purposes of koala and biodiversity conservation that would not presently qualify under the current policy. The new policy is shown as Attachment 2.

The amendments to the Policy directly address the following Policy Statements from the Koala Policy and Implementation Strategy and include:

- 2.3.2 "Identify and purchase or encourage VCA on all land required for implementation of overpass / underpass infrastructure";
- 4.2.5 "Investigate opportunities to revegetate cleared land within Council ownership with recommended species"; and
- 4.3.2 "Fund purchases of koala habitat within urban landscape".

The amendments to the Policy directly address the following Policy Statements from the Biodiversity Policy and Strategy and include:

- 1.14.1 "Continual review of Land Acquisition watchlist";
- 1.14.2 "Develop priority watchlist of properties with regional ecosystems";
- 1.15.2 "More flexible financial incentives for private land owners that wish to protect biodiversity values on their properties";
- 2.5 "Revegetate habitat by revegetation programs"; and
- 2.12.2 "Purchase cleared land with presently low Environment value (at low costs using existing Environment levy funds) and revegetate as offsets for development or for carbon trading".

Existing guidelines for Land Acquisition

Guidelines have been developed to enable officers to assess the conservation values of each property. High value properties are put on the watchlist and brought to Council for negotiating future purchase (Environment Acquisition Strategy). Previous experience indicates that negotiations are often protracted and require substantial time to purchase; therefore the need for negotiations for numerous properties simultaneously is required.

The Koala and Biodiversity strategies suggest that cleared land with limited to no Environment values can be revegetated to reconnect fauna corridors or increase koala habitat. These properties would not be considered under the existing policy, hence this has been addressed in the amended policy.

New Guidelines for Assessing Koala Properties

The need for greater flexibility in the policy was discussed at a recent Council workshop to ensure the additional environment separate charge can be used effectively to purchase koala property (protect habitat), rehabilitate koala habitat (increase koala habitat) and assist safe koala movement (reduce road mortalities).

Although all habitat can be considered as vital to koala survival in the koala coast, there is a requirement to assess koala properties based on their merits, so as to prioritise their acquisition (Koala Acquisition Strategy). New guidelines have been developed to assist officers in prioritising acquisitions when numerous properties are being considered. One of the traditional pillars of assessment "the level of threat" is not considered as vital in assessing koala properties as all koala habitat is under threat.

Future Koala Properties

Currently properties for purchase using the Environment Levy Funds for koalas are being prioritised, and will be presented to Council for negotiation in the near future. Many properties are being evaluated and this process will be on-going.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the enhancement of biodiversity including koala habitat, bushland, greenspace, waterways, catchments, air and coastal ecosystems in recognition of our unique location on Moreton Bay.

FINANCIAL IMPLICATIONS

The revised and updated Policy does not change any existing financial implications. All funds raised by the current Environment Separate Charge are being expended as Council has resolved through its budget meetings. The policy serves to formalise these arrangements.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not result in possible amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation of this review has included Manager Environment Management, Environment Management Officers, Manager Land Use Planning and Manager Environment Education.

OPTIONS

PREFERRED

That Council resolves as follows:

- 1. To repeal Policy POL-3057 Environment Charge Acquisition and Management Policy (Attachment 1);
- 2. To adopt Policy POL-3077 Environment Charge Acquisition and Management, (Attachment 2).

ALTERNATIVE

That Council does not repeal Policy POL-3057 - Environment Charge Acquisition and Management Policy and offers advice to Officers on the Policy with suggested changes.

OFFICER'S RECOMMENDATION

That Council resolve as follows:

- 1. To repeal Policy POL-3057 Environment Charge Acquisition and Management Policy (Attachment 1); and
- 2. To adopt Policy POL-3077 Environment Charge Acquisition and Management Policy, (Attachment 2).

COMMITTEE DISCUSSION

After discussion, the following minor amendments to the policy were proposed:

- The word, "land", be changed to "property" in all instances;
- The words, "and 1b", to be added to the end of point 1e;
- The words, "as identified in 1a and 1b", to be added to the end of point 3.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Murray
Seconded by:	Cr Bowler

That Council resolve as follows:

1. To repeal Policy POL-3057 - Environment Charge Acquisition and Management Policy (Attachment 1); and

2. To adopt Policy POL-3077 - Environment Charge Acquisition and Management Policy as amended, (Attachment 2).

10.1.2 RESPONSE TO PETITION FROM REDLANDS DISTRICT MOTORCYCLE CLUB

Dataworks Filename:	P&R Trail Bikes
Attachment:	Trail Bike Sustainability Model
Responsible Officer Name:	Gary Photinos Manager Environment Management Group
Author Name:	Angela Wright Senior Advisor Open Space Planning

EXECUTIVE SUMMARY

The following report responds to the petition submitted by the Redlands District Motorcycle Club on 19 December 2007. In the petition the Club requested Council to consider providing an appropriate site to establish an off road motor cycle venue. It stated:

"We, the elected office bearers and committee members of the Redlands District Motorcycle Club (RDMC), on behalf of the many families and individuals in the Redlands Districts and surrounding suburbs offer to our duly elected councillors the accompanying petition and the following comments for consideration at your last meeting for this year to provide us with an appropriate site to establish an off road motor cycle venue".

The response to the petition takes into consideration the Regional Trail Bike Site Survey Report completed in 2004 by the Project Partners who were Redland Shire, Brisbane City, Beaudesert Shire and Logan City Councils, and the Department of Sport and Recreation Queensland.

PURPOSE

The purpose of this report is to respond to the petition and to gain Council support to continue to look for land in Redland City to develop a medium sized facility for sporting and recreation use by off road motorcycles. That assessment of sites within the city boundaries should continue with the ultimate aim of Council approving the development of off road motorcycle facility in Redlands.

BACKGROUND

At the General Meeting 8th September 2004, Council resolved as follows:

- 1. To receive and support the recommendations of the Regional Trail Bike Site Survey;
- 2. That the Site Survey report recommendations be tabled at both SouthROC and the South East Qld Local Government Sport and Recreation Forum (a SEQROC Technical Working Group) for consideration and endorsement to SEQROC; and

3. That the Site Survey project process and report recommendations be presented at a regional workshop for State and Local Government and Peak Body key stakeholders.

At the General Meeting of 19th December 2007, Council resolved that the petition from the Redlands District Motorcycle Club be received and referred to the appropriate area of Council for consideration and a report to Council:

ISSUES

REGIONAL TRAIL BIKE SITE SURVEY RECOMMENDATIONS: WHAT HAS BEEN DONE TO DATE?

In preparing a response to the petition it was considered important to that Council understand the status of the recommendations made in the regional trail bike site survey report in 2004.

The purpose of the Regional Trail Bike Site Survey was to identify sites in the Redland, Logan, Beaudesert and Brisbane local government areas that have potential as off road motorcycle recreation areas where trail bike riding, in one or more of its various codes, can be located. These sites selected needed to provide a regional solution to the lack of places to ride and must primarily address the needs of nine to seventeen year old riders and all the various skill levels, social needs, codes, styles, licensing and registration that this age group presents.

The Project Partners were Redland Shire, Brisbane City, Beaudesert Shire and Logan City Councils, and the department of Sport and Recreation Queensland.

Regional Site Survey Rep Recommendation	ort What has been done to date?
 That the three existing sites Brisbane City are retained a continue to operate; 	
 That a regional, multi-discip trail bike facility be establish Squirrel Hill and an adjacen property; privately owned sit Beaudesert (Beaudesert Sh 	t developed for four wheel drive vehicles only. The privately owned facility is called City View 4x4 Park
 That Logan City Council cor the establishment of a smal trail bike facility at Cronulla Slacks Creek (Logan City); 	I-scale these sites for trail bike use but did
 That consideration is given a undertaking an assessment Beaudesert Quarry on Quin Creek Road, Logan Village; 	of the trail bike use at Quinzeh Quarry. zeh
5. That consideration is given	to • Redland Water and Waste did not

Regional Site Survey Report Recommendation	What has been done to date?
undertaking an assessment of the South Street Site, Thornlands (Redland Shire);	support trail bikes using this area and the area was particularly close to residential areas
 That the project partners coordinate the establishment of a regional working group to drive cooperative trail bike initiatives in collaboration with relevant stakeholders; 	 A regional working group was established and met between 2005 and 2007. The group has not met in 2008. A regional working group is being planned to recommence meeting later in 2008.
 That the Project Partners and the regional working group coordinate the preparation of a Business Plan to guide the site development process in a regional context; 	 The action did not occur The Regional Trail Bike Management Forum prepared a strategic plan for trail bikes that it submitted to the State Government for consideration.
	 Recently the State Government established an Outdoor Recreation Section in Sport and Recreation Qld.
8. That the findings of this report be incorporated into relevant planning documents, including SEQ 2021 Sport and Recreation Position Paper, Council Planning Schemes and Project Partners' Sport and Recreation Strategies;	 The findings of this report and indeed the survey methodology and tools have been used in similar studies in Redcliffe, Caboolture, Pine Rivers and Kilcoy. The State Government has promoted the use of the site assessment tool and requested in 2007 that all State Government Departments investigate potential sites within their ownership for the use by trail bikes.
9. That relevant planning documents be prepared prior to the establishment or intensification of development of trail bike sites within the Project Partners' LGAs;	 Project partners have spent considerable time and effort in the last three years working with the planning departments in order to develop a planning framework that would support trail bike activity and applications on both private and public land. To date no new facilities have been developed in either Logan or Redland. A motocross facility is now up and running in the centre of the Chandler Velodrome. It is called Motocross @ Sleeman Sports

Regional Site Survey Report Recommendation	What has been done to date?
	 Centre. The Fort Lytton Motocross Club is behind this venture at Chandler. They book the facility on a month by month arrangement however the equipment and dirt mounds are set up permanently during the booking period. Soon however the number of nights will reduce due to the velodrome wanting to be used again by cyclists. Currently it is open Tues to Fri nights and on weekends by appointment only and subject to availability. The State Government (SRQ) is doing desk top site assessments on a large number of properties across Queensland, primarily on USL. One site is in Chandler, across the road from the Sleeman Complex.
10. That Project Partners' planning documents recognise trail bike riding as a legitimate form of recreation and a legitimate land use and plan for it appropriately.	This has been achieved both at the local and state government level.
11. That existing sites within Brisbane City be zoned for their current use; and	 Only one stand alone facility will remain in Brisbane by 2009. The land is zoned Reserve for Community Purposes.
12. That as new facilities are identified and/or established; appropriate measures are adopted within Project Partners' Planning Schemes to protect those sites and their buffers from the future encroachment of sensitive land uses.	• The Chandler Velodrome is the only new facility in the region. However the provision of buffer zones continues to be the single major issue that prohibits the future development of any site. It is also one of the main causes of the demise of existing sites.

A SITE TO ESTABLISH AN "OFF ROAD" MOTOR CYCLE VENUE

With the formation of the Redland District Motorcycle Club and the submission of a petition it is clearly evident that the issue of places to ride is still as relevant today as in 2004. The number of organised club facilities is on the decrease in the region (Gold Coast to Caboolture) yet the sale of trail bikes continues to steadily increase each year.

A club run facility in Redland would enable young riders to learn skills which they can use when they are adults either off or on road. Many Australian motocross riders go on to make lucrative careers from motocross riding and other forms of the sport.

LIKELY IMPACT OF DOING NOTHING

If Council does not progress on this matter and continues to rely on the diminishing number of motocross facilities in the region, the impacts will continue to be felt in the City's private and public natural areas.

181 Customer requests have come into Council regarding trail bikes illegally accessing public parks and reserves in the last 12 months. The impact of trail bikes is witnessed and experienced in the following bushland and park areas.

- Easter Escarpment Sheldon
- German Church /Days Rd Redland Bay
- Scribbly Gums including Redland Waste land Alexandra Hills
- Judy Holt Reserve Birkdale
- D&C Burnett Conservation Area Sheldon
- Native Dog Creek Redland Bay
- Montgomery Dr Alexandra Hills
- Station St Wetland Wellington Point
- Greater Glider Reserve Alexandra Hills
- Ford Rd Sheldon
- Coolnwynpin Reserve Capalaba
- Pt Halloran Victoria Pt
- John Fredericks Park Capalaba,
- Apex Park Ormiston,

"It is important to consider what the consequences of doing nothing are including only making a half hearted attempt at addressing the myriad issues including the environmental, social, economic and politic consequences." (Back on Track - The State Trail Bike Strategy WA December 2007)

ENVIRONMENTAL CONSEQUENCES

With the growing number of riders placing increasing pressure on the dwindling number (and size) of places to ride it can be expected that trail bike riders will continue to disperse into local bushland areas. The consequence of this is significant long term damage to the environment through accelerated degradation of ecosystems, the diverting of conservation resources into rehabilitation works, frustration of conservation efforts and potential disillusionment (and loss) of volunteers.

SOCIAL CONSEQUENCES

With nothing to attract riders away from inappropriate areas there is little likelihood that they will simply decide not to ride. An escalation in inappropriate or incompatible use can be anticipated, along with increased conflict between trails users, increased complaints by neighbours, displacement of conforming land uses and increased frustration and stress of land managers. By further marginalising trail bike riders it can be expected that there would be an increase in antisocial behaviour, which will require an increase in enforcement, which in turn diverts resources away from other community priorities. With a lost opportunity for this popular form of recreation there will be less recreational participation and lost opportunity for the benefits that accrue.

Without the critically needed attention to risk management issues, preventable injuries and deaths will occur.

ECONOMIC CONSEQUENCES

The cost of enforcement will be a growing burden on land managers (private and public). Insurance claims and litigation directed towards land managers can be expected to increase, and this will have a flow on effect to the community through the passing on of higher insurance premiums. Land rehabilitation costs will increase (prevention is usually less expensive than cure). Officer hours spent handling compliance issues and complaints is an operational cost born by governments. Fixing the problem later when it is bigger and even more urgent will cost substantially more.

POLITICAL CONSEQUENCES

The community has an expectation of government at all levels to address community concerns. The police, local government and state government will come under increasing pressure from resident groups and it can be expected that all sides of the issue will progressively become more organised and determined to effect change.

Risk Factors

Risk and Liability Services have undertaken a risk analysis for this report. From Council's records there has been one insurance claim involving motor bike incidents on unofficial dirt tracks. This claim occurred in 2001, and cost Council in excess of \$130,000. It should be noted, that this only represents the incidents that have been reported to Council, and based on the number of complaints of trail bike riders using unofficial dirt tracks, it is reasonable to assume that a number of injuries occur without report.

The Risk associated with trail bike riding has been assessed in accordance with Council's Risk Management Context as an E-76. As such, this requires action be taken to eliminate or reduce the Risk to more acceptable level. Risk & Liability Services support the possibility of a trail bike facility in the Redlands on the basis that an official lease, and not a permit to occupy, is entered into with an experienced trail bike association, transferring all liabilities and maintenance of the facilities to the lessee. It will also be imperative that the necessary insurance policies are taken out by the trail bike association.

Should the preferred option be accepted by Council, Risk & Liability Services would like to review the lease agreement to ensure all Council's liability interests are addressed.

LIKELY IMPACT OF A TRAIL BIKE VENUE ON REDLAND COMMUNITY

Should a site be found in the Redlands it is likely to become very popular and will require careful management by experienced Club managers and trail bike track experts.

Exploration to date has revealed few public and private properties that, if developed, would not cause some Environment impact including in particular, noise to nearby residents. Issues such as dust suppression and erosion are easily managed with strict on site management plans and would not be a cause for limiting site selection, lack of buffer zones however would be. If a site is located on a major road or in an already noise impacted area, such as an industrial area, the issue of trail bike noise is decreased significantly. Finding sites with suitable buffer areas has been a barrier to date.

With most of the possible sites being in the southern part of the city issues such as the regional plan and koala protection also affect the most likely sites. Increased day time traffic movement through koala protection areas would be an issue.

A recent study in Western Australia determined through consultation what the main issues are for the general community and for riders. The issues would be very similar in any state in Australia. The surveys and consultation found out what the main concerns of the general community and trail bike riders to be.

COMMUNITY CONCERNS	TRAIL BIKE RIDER CONCERNS
Noise	Lack of designated areas and trails being closed
Trail Conflict	Safety
Environmental Impacts	Irresponsible riders
Trail Damage	Poor quality of ORV areas (public land set aside in WA where people can ride without a licence and on unregistered bikes & quads)
Enforcement Difficulties	Lack of facilities for kids
Illegal Activities / Nuisance Behaviour	Lack of community acceptance - conflict between track users
Injury Levels / safety	Risk of being fined
Land Management	Lack of information
Liability	Funding inequities
Lack of a Coordinated	Approach Lack of government acceptance and policy exclusions
Lack of Places to Ride	The road network and licensing and registration

POSSIBLE SITES - BEST SITES / LOCATIONS

Investigation into possible sites has been slowly ongoing since the 2004 Site Survey Report and has been accelerated by the closure of Oxley Wheelstanders and more recently since the formation of the Redland District Motorcycle Club.

Areas that should be investigated include land in industrial areas, Redland Water and Waste land set aside for future transfer stations, quarry land (private and Council owned), chicken farms, areas ear-marked for future enterprise developments and some Council owned bushland.

Considering that a site for motocross doesn't need to be very big in area (between 3 - 30ha required), it may be possible to find a location in the city where impacts would be minimal, establishment could be temporary if necessary (say 5-10year lease) and management would be straight forward, particularly environmental management.

To determine where some of potential sites might be Council has to allow site surveying to occur, even on seemingly improbable land based on current land uses (eg existing quarry or transfer station land). If Council exhausts the potential for a trail bike site on its own land another concerted effort should be undertaken to assess potential private owned lots with the aim to lease to a club.

SOME FACTS AND FIGURES ABOUT THE ISSUE

Motorcycling Queensland, the peak body for all forms of motorbike riding has advised that in 2007 they had 95 affiliated Associations across Qld and 8,000 MQ registered riders. MQ is the support body that would advise and assist a Redland based club and Council with planning, developing and managing a new site.

The Redland District Motorcycle Club has a management committee of nine and is holding off major membership drive until confirmation that they will certainly have a home in the Redlands. They have a data base of nearly 1,700 people who are registered with MQ and live in the Redland region. In the past week the Redland district Motorcycle club has rallied support from over 50 riders from the region. These supporters have been emailing Council with genuine support for a club site to be developed in Redland.

There currently appear to be thirteen tracks in SEQ (Coolum - Kilcoy - Toowoomba / Warwick - Gold Coast). Most of these venues are affiliated with Motorcycling Queensland. There are only three sites within the boundaries of Brisbane, Logan, Pine Rivers, Caboolture and Redland, these include Raubers Rd Nudgee, Fort Lytton and the Chandler velodrome. The remaining sites are scattered throughout the region primarily on the Gold Coast, in Ipswich and the Sunshine Coast. The future of Fort Lytton is uncertain as the land is owned in trust by the Port of Brisbane. The club is on a one year lease. State Forests and National Parks also permit trail bike riding in designated areas for bikes that are registered, riders that are licensed and have permit to traverse permits.

THE PLANNING APPROACH

It could be said that after at least 12 years of trying to address trail bike riding in SEQ the planning approach continues to essentially be unplanned, unmanaged and unsustainable.

The Government of Western Australia released a state wide trail bike strategy in December 2007. A planning framework was developed for the strategy. It illustrates the complexity of the issue and how all stakeholders have to work cooperatively to achieve the best outcomes (refer attached Trail Bike Sustainability Model).

POSSIBLE FUTURE ACTIONS - A GOVERNMENT APPROACH

Redland City Council could make a commitment to the issue and continue to move forward with finding locations for the establishment of facilities for riders. Future actions would include;

- 1. Undertaking site assessment of all potential Council and privately owned land to determine suitability for trail bike activity and then recommending a site for development.
- 2. Lobbying the State Government to prepare a SEQ Region and or State Wide Trail Bike Strategy.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to build safe, strong and self reliant communities with access to community services, infrastructure and opportunities for participation in community life.

FINANCIAL IMPLICATIONS

Operational budget allocation will be required to undertake site assessment surveys. This is possible from current allocations.

Impact assessment of Council's conservation areas currently accessed by trail bikes is not budgeted for and would require additional operational budget in a future budget or quarterly review.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation on the issue of trail bikes in an ongoing matter that has involved over time the Land Use Planning Group, the Environmental Management Group, Assessment Services, Parks and Conservation Services and Risk and Liability Services. Council has been involved on numerous occasions with individuals who are now with the Redland District Motor Cycle Club. Councillors have also been involved in discussions and previous decision making on this matter. Risk and Liability Services have undertaken a risk analysis for the report.

OPTIONS

PREFERRED

That Council resolve as follows;

- 1. To undertake site assessment of all potential Council owned land to determine suitability for trail bike activity and if no Council owned land is suitable for a trail bike club, actively continue to investigate potential private land that could be available and suitable to Council for a trail bike club's use;
- 2. To lobby the State Government to prepare a SEQ Region and/or State Wide Trail Bike Strategy;
- 3. To undertaking research on the current impacts of trail bikes on the Redland's natural areas; and
- 4. To advise the principal petitioner of Council's resolution in this matter and that they be requested to advise all signatories of Council's decision.

ALTERNATIVE

That Council resolve as follows;

- 1. To prepare a policy that clearly indicates that organised club based and commercial trail biking will not occur on Council owned or trust land; and
- 2. Support on a case by case basis private development applications for the establishment of commercial or club based trail bike facilities on private land.

OFFICER'S RECOMMENDATION

That Council resolve as follows;

- 1. To undertake site assessment of all potential Council owned land to determine suitability for trail bike activity and if no Council owned land is suitable for a trail bike club, actively continue to investigate potential private land that could be available and suitable to Council for a trail bike club's use;
- 2. To lobby the State Government to prepare a SEQ Region and/or State Wide Trail Bike Strategy;
- 3. To undertaking research on the current impacts of trail bikes on the Redland's natural areas; and
- 4. To advise the principal petitioner of Council's resolution in this matter and that they be requested to advise all signatories of Council's decision.

COMMITTEE RECOMMENDATION

That Council resolve as follows:

 To undertake site assessment of all potential Council owned land to determine suitability for trail bike activity and if no Council owned land is suitable for a trail bike club, actively continue to investigate potential private land that could be available and suitable to Council for a trail bike club's use;

- To lobby the State Government to prepare a SEQ Region and/or State Wide Trail Bike Strategy;
- 3. To seek input from the petitioners on the site selection;
- 4. That a progress report be presented to Council by December 2008; and
- 5. To advise the principal petitioner of Council's resolution in this matter and that they be requested to advise all signatories of Council's decision.

Cr Williams left the meeting at 4.52pm.

PROPOSED MOTION

Moved by: Cr Murray Seconded by: Cr Dowling

That the Committee Recommendation be adopted.

On being put to the vote the motion was LOST.

A division was called for.

Crs Dowling, Murray and Hobson voted in the affirmative.

Crs Boglary, Ogilvie, Henry, Bowler, Elliott, Reimers and Townsend voted in the negative.

Cr Williams was not present when this motion was put.

The motion was declared by the Mayor as LOST.

COUNCIL RESOLUTION

Moved by:	Cr Bowler
Seconded by:	Cr Elliott

- 1. That Council participate in the State Government's investigation to locate trail bike facilities within South East Queensland; and
- 2. That the petitioners be advised accordingly.

CARRIED

Cr Williams returned to the meeting.

10.2 GENERAL BUSINESS

Permission was granted for the following items of General Business to be raised:

10.2.1 REQUEST FOR REPORT - RESEARCH ON THE IMPACT OF TRAIL BIKES ON THE REDLANDS

COUNCIL RESOLUTION

Moved by:	Cr Murray
Seconded by:	Cr Elliott

That Council undertake research on the current impacts of trail bikes on the Redlands natural areas.

CARRIED

The following items of General Business were presented to General Meeting for noting.

PROPOSED REVIEW OF COUNCIL'S PASSENGER VEHICLE FLEET POLICY

Cr Elliott requested a review of Council's Staff Passenger Vehicle Fleet Policy (POL-2812) and Guideline (GL-2812) be undertaken in a timely fashion in light of the current cost of fuel.

UPDATE ON FUEL CONSUMPTION

Cr Henry requested more frequent updates on the cost of fuel to Council. Acting General Manager Customer Services advised he would update Council on this issue at the Finance & Corporate Management meetings.

BRIEFING NOTE OUTLINING FINDINGS IN RELATION TO THE 2003 REDLAND SHIRE LAND ANALYSIS REPORT AND HOW IT RELATES TO THE LGMS

At the Planning & Policy Committee meeting the following motion was moved by Cr Dowling, Seconded by Cr Williams and on being put to the vote the motion was lost. *"That a briefing note be supplied to Councillors outlining findings of the 2003 Redland Shire Land Analysis Report and how it relates to Council's Local Growth Management Strategy."*

COUNCIL RESOLUTION

Moved by:	Cr Murray
Seconded by:	Cr Elliott

That the General Business items be noted.

11 REDLAND WATER AND WASTE COMMITTEE 22/07/08 - RECEIPT AND ADOPTION OF REPORT

Moved by: Cr Henry Seconded by: Cr Boglary

That the following Redland Water and Waste Committee Report of 22 July 2008 be received.

CARRIED

DECLARATION OF OPENING

Cr Henry declared the meeting open at 2.01pm.

RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

Committee Membership: Cr D Henry Cr M Hobson Cr W Boglary Cr C Ogilvie Cr P Dowling Cr B Townsend Cr T Bowler Cr M Elliott Cr K Reimers Cr K Williams Cr H Murray	Chair and Councillor Division 3 Mayor – entered at 2.11 pm Councillor Division 1 – entered at 2.02 pm Councillor Division 2 Councillor Division 4 Councillor Division 5 Deputy Mayor & Councillor Division 6 – entered at 2.11 pm Councillor Division 7 – entered at 2.02 pm Councillor Division 8 Councillor Division 9 – entered at 2.03 pm Councillor Division 10		
<u>Committee Manager:</u> Mr G Soutar	General Manager Redland Water & Waste		
<u>Officers</u> Mr R Turner Mr B Taylor Ms E Bray	General Manager Corporate Services Manager Treatment Operations Manager Customer Service & Business Performance		
<u>Minutes:</u> Ms V Rance	Corporate Meetings & Registers Team		
PUBLIC PARTICIPATION AT MEETING Nil			
DECLARATION OF INTERES	r		
Nil	-		
MOTION TO ALTER THE ORDER OF BUSINESS			
Nil			

11.1 REDLAND WATER AND WASTE

11.1.1 REDLAND WATER & WASTE COUNCIL BUSINESS UNIT REPORT - JUNE 2008

Dataworks Filename:	WW Redland Water & Waste Committee WM Redland Water & Waste Committee WS Redland Water & Waste Committee
Attachments:	Business Unit Report - June 2008 Appendix A – Additional Water Quality Indicators Appendix B – Wastewater Treatment Plants Supplementary Performance Information
Responsible Officer Name:	Gary Soutar General Manager, Redland Water & Waste
Author Name:	Gary Soutar General Manager, Redland Water & Waste

EXECUTIVE SUMMARY

The Redland Water & Waste (RWW) Council Business Unit report is presented to Council for noting. The report provides the business unit's performance for the month of June 2008 and covers financial and non-financial indicators for water, wastewater and waste.

It is expected that, most of the time the report findings will be "business as usual". Where exceptions occur, these will be highlighted.

The report provides a regular opportunity for Council to consider the performance of RWW and to respond to any exceptional reporting.

Council is provided with the option to accept the report or, accept it and request additional information or a review of performance.

PURPOSE

To report on the ongoing performance of the business unit against key performance indicators (KPIs).

BACKGROUND

RWW's performance plan identifies KPIs for which performance targets have been agreed with Council. Reporting is done each month through the RWW Committee.

ISSUES

The report is provided to Council as a means of monitoring the performance of RWW for the activities of water, wastewater and waste.

The first part of the report comprises a "snapshot" of the business unit's achievement in meeting KPIs (year-to-date) and financial report card.

The report then provides specific financial report and commentary, capital expenditure (graphically) and a detailed customer overview.

The main body of the report focuses on actual levels of achievement against the KPIs for the month. Where exceptions have occurred and targets not met, an explanation is given as well as action taken to improve performance.

The report closes with a summary of the major issues for each group during the month.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide and maintain water, wastewater and waste services to sustain our community.

Providing this report also supports Council's Governance strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

FINANCIAL IMPLICATIONS

There are no direct financial implications resulting from this report. Financial implications may result where Council requests a performance review or requests an increase in performance standards.

CONSULTATION

Consultation has occurred with:

- Manager Customer Service & Business Performance, RWW;
- Manager Treatment Operations, RWW; and
- Senior Advisor, Financial Management, RWW.

OPTIONS

PREFERRED

That Council resolve to accept the Redland Water & Waste Council Business Unit Report for June 2008, as presented in the attachment.

ALTERNATIVE

That Council accepts the report and requests additional information or a review of performance.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:Cr HenrySeconded by:Cr Boglary

That Council resolve to accept the Redland Water & Waste Council Business Unit Report for June 2008, as presented in the attachment.

11.1.2 MEMORANDUM OF UNDERSTANDING WITH SEQ COUNCILS ON APPROACH TO WATER REFORM

Dataworks Filename:	WS Planning – Water Reform
Attachment:	Memorandum of Understanding
Responsible Officer Name:	Gary Soutar General Manager - Redland Water & Waste
Author Name:	Gary Soutar General Manager - Redland Water & Waste

EXECUTIVE SUMMARY

The Queensland government enacted legislation in 2007 to facilitate a restructure of the water industry in south-east Queensland (SEQ). An integral aspect to this legislation will be the establishment of a distribution entity and separate retail entities owned by local governments in the SEQ region.

As the establishment of these entities will require significant co-ordination between and support from SEQ Councils, it is proposed that the arrangements for Councils engaging in the regional water reform project be in accordance with a memorandum of understanding (MOU).

PURPOSE

For Council to endorse the proposed MOU that will detail the arrangements for Councils engaging in the regional water reform project.

BACKGROUND

The Queensland government enacted legislation in 2007 to facilitate a restructure of the water industry in south-east Queensland (SEQ). An integral aspect to this legislation will be the establishment of a distribution entity and separate retail entities owned by local governments in the SEQ region.

As the establishment of these entities will require significant co-ordination between and support from SEQ Councils, it is proposed that the arrangements for Councils engaging in the regional water reform project be in accordance with a memorandum of understanding (MOU).

ISSUES

The purpose of this MOU is to set out commitments from Councils to support the project, including an agreed approach to the separation of Council's water and sewerage business and the transition to the reform model.

The MOU covers the following key subject areas:

• The principles that underpin the MOU and the project;

- Project governance, including the roles and responsibilities of Councils, the Council of Mayors (COM), the project control group (PCG); and
- Commencement, variation, reporting and review.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide and maintain water and, wastewater services to sustain our community.

FINANCIAL IMPLICATIONS

There are no direct financial implications relating from this report. Financial implications may result if Council incurs legacy costs in relation to the separation of the business from Council. These costs may not impact on Council until 2012/2013.

CONSULTATION

Consultation has occurred with:

- the Council of Mayors;
- others councils in SEQ;
- acting Chief Executive Officer;
- General Manager, Corporate Services.

OPTIONS

PREFERRED

That Council resolve to authorise the Mayor to sign the proposed MOU as detailed in the attachment.

ALTERNATIVE

That Council resolve not to sign the proposed MOU as detailed in the attachment.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:Cr HenrySeconded by:Cr Boglary

That Council resolve to authorise the Mayor to sign the proposed MOU as detailed in the attachment.

11.1.3 FORMATION OF DISTRIBUTION COMPANY, SHAREHOLDERS' AGREEMENT, QTC LOAN GUARANTEE

Dataworks Filename:	WS Planning – Water Reform
Attachments:	Attachment 1 briefing note Attachment 2 draft constitution Attachment 3 shareholders' agreement Attachment 4 draft debt pool loan facility Attachment 5 draft working capital facility Attachment 6 draft QTC loan guarantee
Responsible Officer Name:	Gary Soutar General Manager - Redland Water & Waste
Author Name:	Gary Soutar General Manager - Redland Water & Waste

EXECUTIVE SUMMARY

The Queensland government enacted legislation in 2007 to facilitate a restructure of the water industry in south-east Queensland (SEQ). An integral aspect to this legislation will be the establishment of a distribution entity owned by Councils.

The establishment of the entity will require Council to become a shareholder, consent to the Chief Executive Officer (CEO) acting as a director initially and guaranteeing Council's portion of the initial start-up loan of \$40 million.

PURPOSE

To seek Council approval to allow the CEO to:

- execute the shareholders' agreement on behalf of Council;
- consent to Council becoming a member of the company;
- consent to acting as a director of the company;
- sign the application for a share in the company on behalf of Council; and
- sign the QTC loan guarantee on behalf of Council.

BACKGROUND

The Queensland government enacted legislation in 2007 to facilitate a restructure of the water industry in SEQ. An integral aspect to this legislation will be the establishment of a distribution entity owned by Councils.

The establishment of the entity will require Council to become a shareholder, consent to the CEO acting as a director initially and guaranteeing Council's portion of the initial start-up loan of \$40 million.

ISSUES

The Queensland government enacted legislation in 2007 to facilitate a restructure of the water industry in SEQ. As such, an integral part will be the establishment of a distribution entity with the name of SEQ Distribution Entity (Interim) Pty Ltd (SEQDEI) owned by local governments in SEQ.

Initially shares in SEQDEI will be owned equally. Each of the 10 Councils will have one share each.

The corporate arrangements for SEQDEI and the relationships between the shareholders will be as specified in the Council's briefing note (attachment 1); the draft constitution (attachment 2) and the shareholders' agreement (attachment 3).

The shareholders' agreement and the shareholding will be amended prior to Council's assets being transferred to SEQDEI as this final agreement will be based on the value of the business being transferred.

To facilitate the setting up of the company initially, it is proposed that SEQDEI apply to QTC for a line of credit up to a limit of \$40 million to be provided via a debt pool loan facility and a working capital facility in accordance with the conditions set out in attachments 4 and 5.

Council, together with the other local governments, will severally guarantee the loan, proportionate to each Council's population in accordance with the terms of the draft guarantee and indemnity in attachment 6. Council's portion will be in the order of \$2 million.

Subject to the approval of the state, it is proposed that the borrowings from QTC will be spent on the establishment of SEQDEI and will be included in the company's regulatory asset base and will ultimately be recovered through water charges.

Having regard to this information, it is considered appropriate for Council to participate in the formation of SEQDEI as proposed as an exempt enterprise in terms of the provisions of part 4 of chapter 6, section 495 of the *Local Government Act 1993* and section 27 of the *Local Government Regulation 2005*.

Upon consideration of attachments 1, 2, 3, 4, 5 and 6, Council should form the opinion that its participation in the arrangements proposed in attachment 1 as a shareholder in SEQDEI as a proprietary company with a constitution generally in accordance with attachment 2 and with a shareholders' agreement in place generally in accordance with attachment 3 and to borrow funds generally in accordance with attachment 4, 5 and 6, would be of benefit to Council and its area.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide and maintain water and wastewater services to the community.

FINANCIAL IMPLICATIONS

There are no direct financial implications resulting from this report.

CONSULTATION

Consultation has occurred with:

- the Council of Mayors;
- others councils in SEQ;
- acting Chief Executive Officer;
- General Manager, Corporate Services.

OPTIONS

PREFERRED

That Council resolve as follows:

- 1. To engage in the proposed agreements with the other local governments by acquiring shares and entering into agreements with regard to SEQ Distribution Entity (Interim) Pty Ltd as proposed in attachments 1, 2 and 3;
- 2. That, subject to approval by the state, the establishment costs of SEQ Distribution Entity (Interim) Pty Ltd will be recoverable through water charges, to approve entering into the loan arrangements as proposed in attachments 4, 5 and 6; and
- 3. The Chief Executive Officer be authorised to sign all documentation.

ALTERNATIVE

That Council resolve to not be part of the water distribution entity.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Henry
Seconded by:	Cr Boglary

That Council resolve as follows:

- 1. To engage in the proposed agreements with the other local governments by acquiring shares and entering into agreements with regard to SEQ Distribution Entity (Interim) Pty Ltd as proposed in attachments 1, 2 and 3;
- 2. That, subject to approval by the state, the establishment costs of SEQ Distribution Entity (Interim) Pty Ltd will be recoverable through water charges, to approve entering into the loan arrangements as proposed in attachments 4, 5 and 6; and
- 3. The Chief Executive Officer be authorised to sign all documentation.

CARRIED

11.2 GENERAL BUSINESS

Permission was granted for the following items of General Business to be raised and the following discussion took place:

- 1. Cr Bowler requested an explanation with regard to Heinemann Road. The General Manager Redland Water and Waste advised that a State Government contractor had broken one of our water mains, and that Redland City Council have a service level agreement with the State Government and that our crews were assisting in the clean up.
- 2. Cr Bowler requested a report with regard to the status of water carriers. The Manager Customer Service and Business Performance responded that the report is being worked on at this time and will be brought to the August meeting.
- Recyclable KPI's: The General Manager Redland Water and Waste advised that he would email councillors with regard to recyclable KPI's, responding to their questions with regard to waste disposal and collection fees, rate payer education and relative issues.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Henry
Seconded by:	Cr Boglary

That the General Business items be noted.

CARRIED

12 PLANNING & POLICY COMMITTEE MEETING 23/07/08 - RECEIPT AND ADOPTION OF REPORT

Moved by:	Cr Ogilvie
Seconded by:	Cr Boglary

The Planning & Policy Committee Report of 23 July 2008 be received.

CARRIED

DECLARATION OF OPENING

Cr Ogilvie declared the meeting open at 9.00am

RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

Members Present	
Cr C Ogilvie	Chair and Councillor Division 2
Cr M Hobson	Mayor
Cr W Boglary	Councillor Division 1
Cr D Henry	Councillor Division 3 – entered at 9.02am
Cr P Dowling	Councillor Division 4
Cr B Townsend	Councillor Division 5
Cr T Bowler	Deputy Mayor and Councillor Division 6
Cr M Elliott	Councillor Division 7
Cr K Reimers	Councillor Division 8
Cr K Williams	Councillor Division 9
Cr H Murray	Councillor Division 10 – entered at 9.01am
Committee Manager	
Committee Manager Mr G Photinos	Acting General Manager Planning and Policy
WI G FIIOUIIOS	Acting General Manager Flamming and Folicy
Officers	
Mr G Underwood	Acting Chief Executive Officer
Mr T Donovan	Acting General Manager Customer Services
Mr V Ribinski	Services Manager Integrated Development Services
Mr G Jensen	Group Manager Customer & Community Services
Mr G Bennett	Acting Manager Corporate Planning Performance & Risk
Ms R Bonnin	Manager Community & Social Planning
Ms L Brown	Strategic Advisor Social Planning
Mr D Elliott	Manager Infrastructure Planning
Mr L Purdie	Senior Advisor Capital Project Programming
<u>Minutes</u>	
Mrs J Parfitt	Corporate Meetings & Registers Officer

PUBLIC PARTICIPATION AT MEETING

Nil

DECLARATION OF INTEREST

Nil

MOTION TO ALTER THE ORDER OF BUSINESS

It was noted that item 2.4 (as listed on the Agenda) – *Petition (Div 9) Request to Close Pathway Adjacent to 13 & 15 Diana Street, Capalaba* had been withdrawn.

Cr Henry left the meeting at 11.12am during discussion on item 2.2 and returned at 11.18am during discussion on item 2.3.

12.1 CUSTOMER SERVICES

12.1.1 POOL INSPECTION FOR PRIVATELY CERTIFIED POOLS – 1998 ONWARD

Dataworks Filename:	LUP IDBC Swimming/Spa Pools
Attachments:	Programs 1 to 4
Responsible Officer Name:	Tim Donovan Manager Assessment Services
Author Name:	Vadim Ribinsky Services Manager Integrated Development Services

EXECUTIVE SUMMARY

New laws were introduced on 1 October 2003 in an attempt to reduce the incidence of toddlers drowning in outdoor swimming and spa pools on residential land.

As a result, Council has already successfully undertaken a number of systematic inspection programs for post 1998 Council approved swimming and spa pools and for 1991-1998 approved swimming and spa pools.

At the time, all Councils were encouraged by the Minister for Local Government and Planning to extend their involvement to prevent child drowning and injury in residential swimming pools through:

- Carrying out regular inspections;
- Implementing a random pool inspection system; and
- Joining the Department to raise awareness of the importance of safe pool fencing and other measures to prevent fatalities or injuries associated with children and residential swimming pools.

In this respect, the Assessment Services Group had budgeted for the 2008/09 year to continue to undertake a systematic inspection program for pools approved by Private Certifiers from 1998 onwards and in this regard, Council should have compliance on all swimming and spa pools approved by Council from 1991 to present and by Private Certifiers from 1998 onwards.

Council's records indicate there are approximately 1500-2000 pools that have been approved by Private Certifiers since 1998 we estimate will require compliance inspection as part of the pool project.

In order to conduct these swimming pool and spa inspections on a City wide basis, approval is sought from Council, to undertake Systematic Inspection Programs, as outlined in Section 1098 of the *Local Government Act.*

PURPOSE

This matter is referred to Council to make resolution in accordance with Section 1098 of the *Local Government Act 1993* allowing officers to undertake systematic inspection programs for Private Certifier approved domestic swimming and spa pools where Council records indicate that there is not final certificate or inspection undertaken.

BACKGROUND

Two Coroner's reports were released, in May and October 2002, regarding the drowning of young children in residential swimming pools in Queensland. As part of the Coroner's recommendations, the former Department of Local Government and Planning conducted a review of the pool fencing requirements of the *Building Act 1975.* The review included an investigation of Council practices concerning the administration of the pool safety requirements of the Act.

As a result of this review, it was determined that a number of amendments were necessary to further improve the level of safety of young children around pools on residential land.

The new laws aimed at reducing swimming pool tragedies have been introduced following State-wide consultation with key stakeholders to develop a series of amendments to the existing legislation. These amendments aim to strengthen the legislation to reduce fatalities.

The pool fencing legislation introduced in 1991 has been instrumental in reducing child deaths despite pool numbers doubling since it was introduced. In the period from 1992 to 2001, 73 children drowned in domestic in-ground and above ground swimming pools in Queensland, an average of nearly eight drownings per year.

The Queensland Injury Surveillance Unit (QISU) estimated that at least 70 child drownings may have been prevented by the introduction of the pool fencing legislation. However, QISU highlighted that a significant number of children are still

drowning in swimming pools. Most of these drownings occur in unfenced pools or in pools with defective fencing.

New laws were introduced on 1 October 2003 in an attempt to reduce the incidence of toddlers drowning in outdoor swimming pools on residential land.

The new laws:

- 1. Restrict a Council's ability to grant pool fencing exemptions to only those situations where it would not be practicable, because of a disability of an occupant of the building, to provide access in accordance with the standards;
- 2. Require new pools and spas (that are 'on' residential land), for which an application for approval was lodged on or after 1 October 2003, to be fenced. This means that a new pool or spa on a deck attached to a house will need to be fenced if approval was sought on or after 1 October 2003;
- 3. A new provision of the *Building Act 1975* to require a warning sign to be prominently displayed near the road frontage of the property where a swimming pool is to be constructed. The sign is to remain in place until a complying swimming pool fence has been erected on the site and the fence certified by a building certifier. The pool must not be filled unless it has a certified fence;
- 4. Clarify that a pool owner must ensure that a complying pool fence is in place and maintained to appropriate standards at all times while the pool is filled with water;
- 5. A new provision of the *Building Act 1975* to require a sign to be placed near a new pool or spa that contains instruction on cardiopulmonary resuscitation (CPR).

Item 4 is particularly relevant as it means that a complying pool fence is required to be installed and maintained at all times. This is the reason for undertaking compliance inspections on existing swimming and spa pools.

Further, the Minister at the time for Local Government and Planning, the Hon Desley Boyle MP, had written to Councils advising of the State Government's summer pool safety campaign. The campaign focused on three key aspects of pool safety- fencing legislation, community awareness and vigilance around the pool.

The Department advises that unfenced pools and pools with non-compliant fences continue to be the primary cause of swimming pool drownings in children aged under five. In 2004, every toddler drowning occurred in a swimming pool which either had no fence, had the gate propped open, or had a defective gate/fence. That means that 100% of the toddler drownings in 2004 were preventable.

Each Council has a responsibility to ensure swimming pools are properly fenced and safe. Research shows 50% of swimming pools in Queensland are not compliant with the pool fencing laws for whatever reason.

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The legislation requires that if a substantial proportion of an existing fence has not been properly maintained and is in such a state of disrepair as to not be practicable to repair it, then it must be replaced with a new fence. The new fence must comply with the current pool fencing standards, not the standard of the day. If only a small part of the existing fence has fallen into a state of disrepair, it can be repaired to the same standard that applies to the existing fence.

Council has undertaken compliance on some 4,200 pools and spas as part of the previous projects and it is proposed that Council officers undertake the inspections and seek compliance now on privately certified pools in the public interest.

In order to streamline the inspection process, it is proposed to conduct Systematic Inspection Programs, which must be approved by Council.

ISSUES

Legislation

Previously, the legislation required that the applicant contact the building certifier to arrange for an inspection once the work was ready to be inspected. There was no mandatory requirement to inspect until a notice of inspection was received therefore there are a number of pools constructed over many years that may not have complying fences installed.

To complicate the matter, the pool contractor would enter into a construction contract with the homeowner and often detail under contract that the homeowner was responsible for erecting the pool fencing thereby discharging their responsibility to the homeowner.

Consequently, as the homeowner generally has little understanding of the law, or is not interested in constructing a pool fence as the case may be, there have been a large number of pools and spas constructed across the state with non-complying or non-existent pool fencing.

Currently, Redland City Council has on record approximately 1,500-2,000 domestic swimming and spa pools approved by Private Certifiers since 1998 that do not have final certificates for whatever reason.

There are many variations of the *Local Government Act*, Local Law, *Building Act*, Building Code, and Australian Standards that apply to pool fencing since 1975 and each pool has to be assessed to the applicable legislation of the day. Any non-compliant pool fencing will require the fencing to comply with current standards

Enforcement

This project will also involve enforcement and prosecution for pool and spa owners who refuse to comply with the relevant legislation.

Depending on the nature of non-compliance, an enforcement process in accordance with the relevant legislation will be followed. Pools and spas which pose potential life safety situations will be given first priority and will result in immediate action.

<u>Risk</u>

Council needs to be aware of the potential life safety risks to toddlers (0 to 5 yrs) and the relevance of this project. The State Government is considering further changes to legislation to reduce the incidence of drownings in the State, however, it is important that Council's exposure be minimised and that duty of care is exercised in this matter. Even though it was not mandatory to inspect unless an inspection was called for, a pro-active approach is considered appropriate considering the impacts of legislation and the pending introduction of some form of mandatory annual inspections.

Inspection Program

In accordance with the *Local Government Act*, the systematic inspection programs are to be carried out in periods not exceeding 3 months and will involve public advertising. The inspection programs are attached to this report and will be freely available to the public.

Briefly, the project will follow the inspection and enforcement regime of the previous systematic inspection program. The project will reassess the effectiveness of the inspection programs and make any alterations as necessary. It is proposed that the first of these programs will be effective from 1 September 2008 for outstanding Privately Certified Swimming and Spa Pools.

After this and subject to determining the duration of the project and budget availability, the balance of the properties will be inspected as programs 2, 3, 4, and so on, each being a period of 3 months until the inspection program is complete.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to preserve a balance with urban, rural, bushland, village, coastal and island character of the Redlands by managing growth.

FINANCIAL IMPLICATIONS

This project has been budgeted for in the 2008/09 year and there is an expectation that there may be some fees to be recouped for application and inspection processes as the Private Certifier may disengage and the client will be required to engage the services of a replacement certifier of which Council is an option. This would result in a new application and inspection fees being paid. Any on-going re-inspections and the like will be charged accordingly. Public advertising will incur a cost and this has been identified and budgeted for in 08/09 funds.

It is further envisaged that enforcement and prosecution action for non-compliance will result in further legal expenses, however, to date this has been minimal.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not result in any amendments to the Redlands Planning Scheme.

CONSULTATION

The Manager Assessment Services has been consulted in this matter.

OPTIONS

PREFERRED

That, pursuant to Section 1098 of the *Local Government Act 1993,* Council approve the Swimming Pool Inspection Project for Privately Certified Pools commencing in September 2008 for outstanding Privately Certified Swimming and Spa Pools:

- 1. First program to commence on 1 September 2008 and cease on 30 November 2008;
- 2. Second program to commence on 1 December 2008 and cease on 28 February 2009;
- 3. Third program to commence on 1 March 2009 and cease on 30 April 2009; and
- 4. Fourth program to commence on 1 May 2009 and cease on 30 June 2009.

ALTERNATIVE

That no systematic inspection program takes place.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Ogilvie
Seconded by:	Cr Henry

That Council resolve, pursuant to section 1098 of the *Local Government Act 1993*, to approve the following Systematic Inspection Programs commencing in 2008 to 2009 for Swimming Pool Inspection Project for Privately Certified Pools:

- 1. First program to commence on 1 September 2008 and cease on 30 November 2008;
- 2. Second program to commence on 1 December 2008 and cease on 28 February 2009;
- 3. Third program to commence on 1 March 2009 and cease on 30 April 2009; and

4. Fourth program to commence on 1 May 2009 and cease on 30 June 2009 CARRIED

12.1.2 COMMUNITY SAFETY

Dataworks Filename:	Community Safety Strategy
Attachments:	<u>The Australian Experience</u> Injury Report References and Supporting Documentation
Responsible Officer Name:	Greg Jensen Group Manager Customer and Community Services
Author Name:	Shane Smith Community Safety Officer

EXECUTIVE SUMMARY

At the General Meeting of 26 September 2007, it was resolved that a report be prepared on the Safe Communities Program, and its applicability to the Redlands community.

The Safe Communities Program (SCP) was initiated in Sweden in 1975 to identify and reduce potential risks and injury prevention in the community.

The SCP is primarily concerned with injury in the community. This injury could have resulted from: assault and other violent criminal activity, workplace health and safety incidents, traffic accidents, through to falls and bumps, both in the private, commercial and public space settings.

Currently, Redland City Council has a number of initiatives and programs in place, including Home Assist Secure service, crime prevention programs with an emphasis on Crime Prevention Through Environmental Design (CPTED) training and implementation and evaluation, Traffic Calming Program, Sharps Collection, Immunisation, Footpath Trip Hazard Reduction and Safety Audits, plus others that address similar issues.

Intentional and unintentional injuries constitute five (5) million deaths world wide, consequently the World Health Organisation has adopted the SCP framework and created a Safe Communities accreditation process by which communities around the world that aim to be safer can gain recognition as a 'Safe Community'. Six indicators must be met; therefore, a whole of community approach would need to be adopted in order to gain recognition and accreditation.

The Safe Communities Program is time consuming to implement and requires additional resources and funding to be effective. The sustainability of the program is difficult to maintain and successful Queensland Safe Communities Programs have been substantially funded by large companies.

It is possible to modify Council's current safety initiatives to include additional injury prevention programs that can be sourced from other areas of government and

organisations. This would be a coordination role rather than a direct service provision requiring additional resources and financial allocation. Accreditation requires significant resourcing and additional cost and is not seen as a preferred option at this stage.

PURPOSE

To enable Redland City Council (RCC) to consider the relevance, implementation, costs, benefits and limitations of, the Safe Communities Program model to RCC.

BACKGROUND

At the General Meeting of 26 September 2007, it was resolved that a report be prepared on the Safe Communities Program, and its applicability to the Redlands community as a means to:

- 1. Assisting Council to meet its obligations under the Corporate Plan and Community Safety Policy;
- 2. Determining the best way forward for community members and organisations with a demonstrable focus on, and commitment to, community safety; and
- 3. Identifying other options to strengthen the community's capacity to respond to safety issues.

ISSUES

SAFE COMMUNITIES PROGRAM

The SCP concept was born in Sweden in 1975. In 1989 the first World Conference on accident and injury prevention took place. Five hundred (500) delegates from fifty (50) countries congregated to discuss the injury and accident problems and the large impact it has on public health. At this time injuries constituted one third (1/3) of hospital admissions and approximately three million deaths world wide. Assault, abuse, rape and suicide were identified as the most prevalent causes of injuries.

The resolution of the first World Conference on Accident and Injury Prevention states that "All human beings have an equal right to health and safety", this declaration is the premise for the Safe Communities Program where communities aspiring to be safe can be accredited as "Safe Communities".

According to the World Health Organisation (WHO) the term Safe Communities is one that implies that the specific region is working towards being safe within a structured approach and not necessarily that the community is already safe.

The aim of a Safe Community Program is to:

- Co-ordinate efforts at a regional level
- Raise public awareness to the importance of injury prevention
- Include injury prevention in national programs

- Ensure that powerful interest groups support the community efforts
- Mobilise all members of a community creatively

WHO has developed a set of indicators by which Safe Community Programs are to operate and for the purpose of accreditation these indicators must be met;

- 1. An infrastructure based on partnership and collaborations, governed by a cross- sectional group that is responsible for safety promotion in their community;
- 2. Long-term, sustainable programs covering both genders and all ages, environments, and situations;
- 3. Programs that target high-risk groups and environments, and programs that promotes safety for vulnerable groups;
- 4. Programs that document the frequency and causes of injuries;
- 5. Evaluation measures to assess their programs, processes and the effects of change;
- 6. Ongoing participation in national and international Safe Communities networks, the attendance of conferences, in Queensland, interstate and overseas.

The World Health Organisation Collaborating Centre on Community Safety Promotion has also identified eight criteria of Safe Communities;

- Community Infrastructure
- Community Participation
- Program Sustainability
- Programme Range
- Priority Populations
- Programme Evaluation
- Impact and effectiveness
- Community Engagement.

THE AUSTRALIAN EXPERIENCE:

The Safe Communities Program has been attempted in a number of Councils and areas within Australia. There have been varying degrees of success within these organisations. (Refer Attachment 1).

Safe Communities Programs in the City's of Townsville, and Mt Isa, due to the emphasis of major mining companies backing the initiatives, have full funding, approximately \$450,000 per year. This enables a full time Safe Community Officer,

with the funding to investigate, initiate, implement and evaluate a number of Safe Community Projects.

Mackay, however, has a very limited funding, and has basic 'community based' programs in place. Mackay City Council activity 'pools' resources, networking with other like minded community organisations, in order to achieve accreditation.

Toowoomba City Council was an accredited body within the Safer Communities Program organisation. An expensive process was entered into, of establishing a full time, Community Safe Officer, gaining accreditation with all the stringent requirements.

After the three year initial accreditation period, the lack of credible and reliable data, coupled with larger then expected costs to Council, resulted in re-accreditation not being sort. Toowoomba City Council currently has 'Safe Community' initiatives in place, however, are no longer an accredited body within the 'Safe Communities Program.'

A number of other City Council's within our region are, like Redland City Council, investigating the Safe Communities Program, having a cost analysis to establish if it is a worth while project, considering the time and expense involved for accreditation and re-accreditation, versus the benefits, actual or perceived, within the community.

Moreton Bay Regional Council, formerly Pine Rivers, has decided not to become accredited, after an extensive cost/benefit analysis. Moreton Bay Regional Council has a number of programs in place, like Redland City Council, and is relying on these projects to promote their own safe community initiatives.

INJURY STATISTICS:

The Redland City Council has a basic data collection source from the Redland Hospital; data from the hospital is available through the Queensland Injury Surveillance Unit.

Redland's Injury statistics for the past five years (2002-2007) revealed that the top three injuries were caused by falls (5840), stuck by or collision with an object (2488) and struck by or collision with person (2334). The injury levels in the last five years and causes can be found in the supporting documentation as Attachment 2.

Further information however, suggests that statistics collation at each Health Area differs, therefore cannot be compared with other areas easily. The current level of data analysis does not enable adequate information for targeting specific programs. Additional data analysis would have to be paid for to gauge what are the major causes of injury.

Limitations with funding and not having an outlined budget

There are complications with determining an exact budget and projects to be run under the Safe Communities Program as a needs analysis and full data collection is unavailable at this time. There are large gaps in information and data currently available. There is no clear collation of injury statistics which state exactly where and how the injuries occurred; this is one of the research limitations of self reporting.

Possible employment of a Safe Communities Program Co-ordinator

Depending on how comprehensive Council requires the Safe Communities Program to be there may be a need to employ a specific Safe Communities Program Coordinator.

Redland City Council already has a number of established safety projects such as;

- Graffiti Management Plan
- Graffiti Solutions
- Crime Prevention Through Environmental Design, Training
- Sharps Management
- Safer Venues
- Ongoing Safety/ Risk Assessments
- Safety (CPTED) Audits
- Spatial Claims and Hazard Reading System
- Pavement Inspection Program
- Security Improvement Program
- Traffic Calming
- Home Assist Secure

The current Community Safety Officer position, primarily, looks after Crime Prevention issues and initiatives. The Community Safety Officers Policy Objective is "To build safe, inclusive communities and improve perceptions of safety". The current CSO coordinates a number of programs/ projects which is currently at a full time workload namely;

- Graffiti Management
- Graffiti Solutions
- Safer Venues
- Sharps Management
- Crime Prevention Through Environmental Design- Training, implementation and evaluation.
- Safety Audits Training Organising Implementing and evaluating.

- Meetings with Councillors regarding safety issues such as hooning and graffiti.
- Security Improvement Program
- Young People in Public Spaces

In 2008-2009 the CSO will participate in additional projects such as;

- PLACE
- Community Plan
- Security Improvement Programs
- Improving current programs and projects in place.
- Weinem Creek Safety and Security project

The current position of the Community Safety Officer requires skills, experience and qualification in crime prevention fields, which is not necessarily inclusive of injury prevention. Furthermore the implementation of the Safe Communities Program under the current CSO position is not a viable option due to time restraints, current workload, lack of resources and negative impact on the implementation of current projects.

RELATIONSHIP TO CORPORATE PLAN

The 2006-2010 Corporate Plan states that Council strives "To protect and enhance the status of health and safety of the community...Develop and implement a community safety program" (Redland City Council Corporate Plan 2006-2010: 18).

FINANCIAL IMPLICATIONS

The cost of implementing of the Safe Communities framework will depend on the programs/projects that are implemented. Every accredited Safe Community has differing programs, costs, set up, advisory boards, and structures. However all accredited Safe Communities still work within the WHO Safe Communities Program Indicators.

A budget of one full time employee (at a level 5 up to \$73,500), workplace set up costs (\$4000) with a general project budget (\$15,000-\$25,000) approximately \$92,500-\$102,500 should be sufficient for each year. Consultation with accredited "Safe Communities" has revealed that the first year of implementing the Safe Communities Program is both labour and cost intensive.

As mentioned previously in this report accreditation as a WHO Safe Community can be done through a number of certified centres for the WHO Safe Communities Network;

- 1. Through Sweden Safe Communities Program Accreditation will cost approximately \$20,000
- 2. New Zealand Safe Communities \$5000 including accommodation and flights.

3. Australian Safe Communities Foundation \$3000 + accommodation and flights.

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation took place with a number of stakeholders such as;

- Mackay City Council, Toowoomba City Counci, Mt Isa City Council, Townsville City Council, Logan City Council, Cairns City Council, Moreton Bay Regional Council, Brisbane City Council.
- The Redland City Council Mayor Melva E Hobson
- All Councillors
- Council's Risk management sector
- Council's Disaster Management Sector
- Byron Shreeve (State Emergency Services volunteer)
- Parents of People with Disability Qld
- Bay Care
- Redland hospital
- Wynnum District police
- Queensland Health
- Redland Compassionate Care Centre
- Local Ambulance Committee
- Redland Safety House Committee
- Redland Family Support
- Dawn Spinks (Queensland Safe Communities Support Centre)
- Gordana Blazevic (Blaze Consulting)
- Manager Community and Social Planning

Consultation revealed that people feel that the RCC region is relatively safe; however there is room for improvement, especially around soft crimes, traffic safety and alcohol use. The results of the consultation process appear in Attachment 3.

If the Safe Communities Program is adopted extensive consultation with other stakeholders not included in the current consultation process will be required.

OPTIONS

Preferred

That Council resolve to:

- 1. Not implement the Safe Communities Program, however slightly restructure the Community Safety Officer role to take into account some of the principles set out by the World Health Organisation;
- 2. Start a small network of key selected stakeholders to liaise and work with to develop new projects and/or extend existing projects. This network would involve both internal and external stakeholders;
- 3. Twice a year hold open community safety forums to let the public know what the Council has achieved regarding community safety and to gain feedback from the community.

This option has no additional cost for Redland City Council.

ALTERNATIVE

- 1. Implement the Safe Communities Program for accreditation purposes;
- This option will cost the employment of a coordinator (\$73,500), workplace costs (\$4000), project money (\$15,000-\$25,000) and accreditation cost (\$5,000), approximately \$97,500 \$107,500 for the first year and approximately \$92,500-\$102,500 per annum every additional year;
- 3. Implement the Safe Community Program as the best way forward for community safety (injury prevention) and re-assess possible accreditation in three years time;
- 4. This option will cost the employment of one full time coordinator (\$73,500), workplace costs (\$4,000), and project money (\$15,000-\$25,000) approximately **\$92,500-\$102,500 per annum**.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Henry
Seconded by:	Cr Bowler

That Council resolve to:

- 1. Not implement the Safe Communities Program, however slightly restructure the Community Safety Officer role to take into account some of the principles set out by the World Health Organisation;
- 2. Start a small network of key selected stakeholders to liaise and work with to develop new projects and/or extend existing projects. This network would involve both internal and external stakeholders; and
- 3. Twice a year hold open community safety forums to let the public know what the Council has achieved regarding community safety and to gain feedback from the community.

CARRIED

12.2 PLANNING AND POLICY

12.2.1 CONSTITUTIONAL RECOGNITION OF LOCAL GOVERNMENT

Dataworks Filename:	Gov- Constitutional Recognition of Local Government
Responsible Officer Name:	Greg Underwood General Manager Planning & Policy
Author Name:	Grant Bennett A/Manager Corporate Planning Performance & Risk

EXECUTIVE SUMMARY

Recognition of Local Government as the third tier of Government in Australia in the Australian Constitution has been a long term goal of local government nationally. The new Rudd Government came into office with a policy to consult with local government during its first term on the process for achieving constitutional recognition.

The Local Government Association of Queensland (LGAQ) is consulting members to seek their responses and position, prior to a Local Government Constitutional Summit they will hold later this year. The Australian Local Government Association (ALGA) will endeavour to develop an agreed proposal at this summit to put to the Commonwealth Government.

This report sets out relevant issues and proposes that Council supports symbolic recognition of local government as a minimum, as it is considered to provide an appropriate form of recognition and is the most likely option to be able to be achieved through a referendum.

PURPOSE

To recommend to Council a formal position on the question of Constitutional recognition of Local Government.

BACKGROUND

ALGA Information Kit

The ALGA has provided an information kit which was distributed to Councillors on 2 July to assist Councils to understand the issues involved and enable an informed position to be developed. The information has been considered by officers and key issues are identified in this report with analysis and comments provided.

Constitutional Recognition

The Australian Constitution gives rise to three classes of powers, namely exclusive powers of the Commonwealth, concurrent powers where both the Commonwealth and States can make laws, and residual powers which remain the responsibility of the States. Local Government is not mentioned and therefore is the responsibility of the States. In a technical sense, Local Government is subsidiary to State Government.

Federal constitutional recognition has been a long term goal of local government across Australia and one of the main objectives of the Australian Local Government Association (ALGA) for many years. The rationale is that Local Government fulfils a significant and increasing role in our system of government.

Constitutional recognition of local government can only be achieved by a referendum to amend the Constitution, and the history shows that only 8 referenda have been successful out of the 44 held since 1906.

A step forward was however achieved when in 2006 the Australian Government passed a Parliamentary Resolution that recognised the importance of local government in the system of Australian governance.

With the election of the Labour Government in 2007, the ALGA now sees an opportunity to advance this issue and is consulting with Local Government and is seeking feedback and comments from Councils on Constitutional Recognition.

ISSUES

Intended Outcomes

A review of the ALGA documents suggests that the outcomes intended through Constitutional Recognition are mainly about:

- Providing a platform for improved intergovernmental relations by strengthening Local Government's place in the three-tiered system.
- Streamlining funding arrangements by providing for a more direct financial connection between Local Government and the Commonwealth.

Since Local Government is created by State Government legislation, recognition of Local Government in Australia's Constitution is unlikely to have any significant beneficial impact on

issues that currently are of great concern to Local Government, such as:

- Whether Councils could be sacked or amalgamated;
- Financial sustainability, cost-shifting and the like;
- The overall amount of money Councils could expect to receive from the Commonwealth, although it might enable a more direct route for existing funding from the Commonwealth to Local Government.

Potential Unintended Outcomes

Drafting constitutional provisions that achieve these desired outcomes exclusively, without opening up the possibility for wider unintended results, will present a major challenge. Based on past referenda, it can be expected that any amendment proposed will be heavily scrutinised by the States and constitutional experts in order

to identify potential unintended consequences, which may then be used to create fear of change and result in defeat of the well intended proposal.

For example, the 1974 referendum proposed an apparently straightforward amendment to section 96 to add the words:

"The Parliament may grant financial assistance to any local government on such terms and conditions as the Parliament thinks fit."

However this amendment was opposed by the then Opposition because they perceived the potential for the Commonwealth to use this provision to direct all funding to Local Government and thereby wipe the States out financially. The referendum was then comprehensively lost.

This example illustrates the fact that whilst Constitutional Recognition might well provide a platform for improved intergovernmental relations, it might equally be seen as a threat by State Governments, and therefore may have just as much potential to raise tensions between the levels of government.

Constitutional Recognition Approaches

This is possible in three ways:

- 1. Symbolic recognition through reference to Local Government in the Preamble to the Constitution. This is potentially the most straightforward option with the least potential for unintended consequences.
- 2. Institutional recognition, e.g. a guarantee of a system of Local Government. However, it will present significant challenges to get all the States to agree to provisions that restrict their ability to manage the system of local governments in their States. The likelihood of achieving an outcome which addresses issues of concern to Councils such as the ability for State Governments to sack a Council, amend their boundaries or amalgamate or indeed abolish a Council entirely is considered to be remote.
- 3. Financial recognition whereby the Commonwealth could make direct payments to Local Government. For example, Local Government currently receives Financial Assistance Grants (FAGs) from the Commonwealth, however the payments are made as grants via the States. It may be possible to craft an amendment to section 96 which provides for this, but it will be challenging to do that and at the same time satisfy the States that the Commonwealth will not be able to use this direct local government funding mechanism to exert influence on State programs or to cut the States out of certain policy or service areas.

From a philosophical standpoint, Constitutional recognition is worthy of support because it would send a strong message that local government is an important player in our system of government and it would hopefully influence better treatment and enhanced cooperation. The benefits however, in terms of addressing important issues such as financial viability, cost-shifting from other levels of government, sackings and amalgamations, are likely to be much more limited.

To get a successful referendum, a majority of voters overall and a majority of voters in a majority of the states is required. In practice, history shows that this means that the major political parties at both State and Federal levels would need to lend their support for the proposed amendments.

Developing a proposed referendum question which achieves all the desired outcomes for local government and also gets the support of all these sectors will be, to say the least, challenging. A much more feasible outcome would be symbolic recognition as outlined above, although this should be regarded as the minimum acceptable recognition.

Engagement with the Redlands' Community

In the current context, this issue seems unlikely to be high on the priority list for the Redlands community – there are matters of greater local and regional significance to consider.

However, when this matter progresses at the Summit later this year, ALGA has stated its intention to develop a comprehensive community engagement strategy, and that will present the best opportunity to engage the Redlands community on this matter.

On that basis, it is proposed that Council adopt a position:

- 1. Supporting Constitutional recognition of Local Government, and express a position that symbolic recognition should be the minimum level of recognition sought in a referendum; and
- 2. Given other local and regional priorities, Council not provide any further significant input to ALGA on this matter or send delegates to attend the ALGA Constitutional Summit on this matter at the end of this year.
- 3. That the community be engaged on this matter in line with the comprehensive community engagement strategy to be developed by the ALGA and government following the Summit.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

FINANCIAL IMPLICATIONS

There are no financial implications.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Councillors were provided with an information kit prepared by the ALGA on this matter. The Executive Leadership Group considered this matter and supports the proposals in this report.

OPTIONS

PREFERRED

Council resolve to:

- 1. Support Constitutional recognition of Local Government, and express a position that symbolic recognition should be the minimum level of recognition sought in a referendum;
- 2. Provide no further significant input to ALGA on this matter or send delegates to attend the ALGA Constitutional Summit on this matter at the end of this year;
- 3. Engage the community on this matter in line with the comprehensive community engagement strategy proposed to be developed by the ALGA in consultation with other levels of Commonwealth government following the Summit.
- 4. Inform the Local Government Association of Council's resolution on this matter.

OFFICER'S RECOMMENDATION

That Council resolve to:

- 1. Support Constitutional recognition of Local Government, and express a position that symbolic recognition should be the minimum level of recognition sought in a referendum;
- 2. Provide no further significant input to ALGA on this matter or send delegates to attend the ALGA Constitutional Summit on this matter at the end of this year;
- 3. Engage the community on this matter in line with the comprehensive community engagement strategy proposed to be developed by the ALGA in consultation with other levels of Commonwealth government following the Summit; and
- 4. Inform the Local Government Association of Council's resolution on this matter.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Murray
Seconded by:	Cr Henry

That Council resolve to:

- 1. Support Constitutional recognition of Local Government, and express a position that symbolic recognition should be the minimum level of recognition sought in a referendum;
- 2. Provide further input to ALGA on this matter;
- 3. Engage the community on this matter in line with the comprehensive community engagement strategy proposed to be developed by the ALGA in consultation with other levels of Commonwealth government following the Summit; and
- 4. Inform the Local Government Association of Council's resolution on this matter.

CARRIED

12.2.2 AFFORDABLE HOUSING INITIATIVE

Dataworks Filename:	Affordable Housing
Attachments:	Attachment 1 – Briefing Note: Recent developments in affordable housing
Responsible Officer Name:	Roberta Bonnin Manager Community and Social Planning
Author Name:	Lacey Brown Strategic Adviser Social Planning

EXECUTIVE SUMMARY

The Executive Director of the Queensland Community Housing Coalition (QCHC), a peak not-for-profit organisation, has approached Council and other local government authorities in Queensland to discuss a proposal to be part of a 'Queensland Affordable Housing Consortium'. The Consortium would finance, construct and manage a portfolio of 1000 new affordable rental homes across Queensland which will be available to eligible families and individuals at 74.9% of market rents for a minimum of 10 years. This initiative is designed to be eligible for the Commonwealth Government's new National Rental Affordability Scheme. The Commonwealth Government has requested submissions to be lodged by August 2008.

The purpose of this report is to provide an overview of the Consortium proposal and to discuss possible ways Redland City Council could support the submission. It is recommended that Council:

- support in principle the establishment of the Consortium;
- fund \$5000 consultancy costs incurred by QCHC;
- provide in-kind assistance for potential site identification;
- invite the community to form a position on affordable housing through the community plan process before other means of support of the Consortium are investigated.

PURPOSE

To note the affordable housing initiatives and to provide a letter to the Queensland Community Housing Coalition to outline Council's in principle support towards the proposal of establishing a Consortium.

BACKGROUND

Access to secure, appropriate and affordable housing is integral to an individual's and community well-being. Well-located, good quality and affordable housing will also be an important asset for the Redlands as it seeks to attract and retain a strong local workforce in the future. This position has been supported in Council's Community Plan, Corporate Plan and draft Local Growth Management Strategy. Research and data indicates that there is increasing pressure on housing affordability in the Redlands and that demand for affordable housing is set to continue given current population and economic trends. QCHC approached Council with evidence to support the lack of affordable housing in the Redlands. Statistics from the Residential Tenancy Authority and Australian Bureau of Statistics confirm this evidence via the following data:

- low amount of rental stock compared to adjoining local authorities;
- increasing rental costs in the private market;
- increasing home purchase costs past 10 years median home loan costs in RCC have been higher than Brisbane or Queensland medians;
- in southern parts of the City, over 1 in 5 households are paying more than 30% of income in housing costs – impacts from further interest rate increases, petrol and costs of living also need to be considered across the City;
- pockets of the community are experiencing significant socio-economic disadvantage.

The Queensland Affordable Housing Consortium is ready to apply for the incentives on offer under the Commonwealth Government's National Rental Affordability Scheme (NRAS). The Consortium will support community housing organisations, local governments and investors in Queensland to take advantage of the NRAS. The Consortium will work with and on behalf of its members to:

- develop local affordable housing projects;
- access investment, both via local property developers and in the medium term via larger financial institutions;
- jointly apply for a substantial number of NRAS incentives;
- develop joint tenancy and property management arrangements with developers and organisations.

In a meeting with the Mayor, General Manager Planning and Policy and Planning and Policy Managers, the Executive Director of QCHC provided an overview of the consortium proposal and possible ways Redland City Council could support the submission. It was stated that support for the Consortium does not need to involve Council taking on any legal obligations.

ISSUES

While the Consortium aims to be active right from the first round of NRAS incentives, the Consortium is a long term project which will develop and diversify over a number of years.

Summary of key Commonwealth initiatives

There have been a number of recent developments in affordable housing. A summary has been provided in the attached briefing note to the General Manager Planning and Policy (refer to Attachment 1). The main initiative targeted for the Consortium proposal is the National Rental Affordability Scheme.

National Rental Affordability Scheme

In the 2008 Commonwealth budget, the Federal Government delivered on its election commitment to create a National Rental Affordability Scheme (NRAS). This scheme is designed to attract private sector investment into new dwellings for affordable rental housing by providing an incentive of \$6,000 per dwelling per year, matched by \$2,000 from the State Government for a period of 10 years. This incentive will be paid as a tax offset to for-profit organisations, or as a grant to charitable organisations. In return, recipients of the incentive are expected to rent the property to households on low to moderate incomes at no more than 80% of market rent.

The Government is aiming to fund 50,000 new dwellings under this scheme over the first five years of its operation, with a possibility of a further 50,000 in the subsequent five years if demand still exists. It will implement the scheme through an initial 'establishment phase' in which incentives will be committed for 11,000 dwellings between 2008 and 2010, followed by an 'expansion phase' in which the remaining 39,000 dwellings will be funded up to 2013.

The first call for expressions of interest under this scheme is currently scheduled for July 24 with a six week period until lodgement.

Target Locations

Initially the Consortium is focusing on locations of known high housing need, where the local governments and community organisations have the capacity to start responding (refer to listing in Attachment 1). The consortium will be exploring opportunities in Queensland coastal growth communities. Redlands has been identified as one of these communities.

Local Government Role

Local government partners have been requested to participate in a number of ways:

- providing information about suitable development sites for affordable housing and projects that are in the development assessment process;
- supporting development applications involving affordable housing by providing a single contact point for applications and making a commitment to progress applications in a timely way;

Some local governments have offered to provide incentives such as reductions in fees and charges for affordable housing developments.

Given the complexity and scale of the project, the QCHC have engaged a number of parties (legal, university, economics and planning and affordable housing experts) to assist develop the proposal and have requested Council contribute \$5000 to consultancy costs for submission and roll-out work.

Community Engagement

The current Community Plan (Vision 2005 and Beyond) and the Corporate Plan 2006-2010 detail the importance of housing choice or affordability. Housing has been identified as a theme to be explored in the community plan process which will inform Council on future policy direction. Once this direction has been established, Council can then decide at a later date on any further commitment to the Consortium.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to build safe, strong and self reliant communities with access to community services, infrastructure and opportunities for participation in community life. The physical character strategic priority also supports developing a housing strategy to address housing types and choices in the Redlands.

FINANCIAL IMPLICATIONS

Further to the meeting with the Mayor and senior managers, the Executive Director QCHC has requested \$5,000 plus GST from Council to assist with consultancy costs for this initiative. The contract for consultancy services would be managed by QCHC and Community and Social Planning Group within the current 08/09 budget allocation.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Executive Director QCHC provided an overview of the proposal to:

- The Mayor
- General Manager Planning and Policy
- Manager Land Use Planning
- Manager Community and Social Planning
- Strategic Adviser Social Planning

Consultation with the Manager Land Use Planning Group on the actions outlined in this report has also occurred.

Key QCHC consultations to date

September 2007

QCHC began discussion at Federal, State and local levels regarding a quick-start initiative to deliver affordable housing.

April 2008

Following the election of the Federal government and the commitment to a program of up to 100,000 new affordable rental homes, QCHC hosted a financier's forum at Bond University in April to progress the Consortium concept to deliver 1,000 new rental homes in housing hot-spots across Queensland. This was attended by local Governments and not-for-profit housing providers along with eight private development companies and banks. The Commonwealth Minister for Housing has written to QCHC to 'commend the work of the Queensland Community Housing Coalition on the contribution it is making to help people to access affordable housing'.

April-May 2008

Further detailed discussions were held with the National Rental Affordability Scheme Manager in Canberra on the Consortium proposal to support a submission being lodged.

July-August 2008

Consortium submission is forwarded to Commonwealth Government.

OPTIONS

PREFERRED

That Council:

- 1. Provide a letter of in principle support for the proposal to establish a Consortium under the National Rental Affordability Scheme;
- 2. Provide \$5,000 plus GST to assist with the consultancy submission costs. Advise QCHC that the community's position on affordable housing will be developed through the community plan process which will inform Council on future policy direction. Once this direction has been established, Council can then decide at a later date on any further financial contribution to support the Consortium; and
- 3. Through the Land Use Planning Group, provide assistance in potential target area and site identification (based on current development permits; the Redland Planning Scheme zonings and locational criteria such as proximity to transport, centres, services and facilities).

ALTERNATIVE

That Council:

- 1. Provide a letter of in principle support for the proposal to establish a Consortium under the National Rental Affordability Scheme;
- 2. Advise QCHC that the community's position on affordable housing will be developed through the community plan process which will inform Council on future policy direction. Once this direction has been established, Council can then decide at a later date on any financial contributions to support the Consortium; and
- 3. Through the Land Use Planning Group, provide assistance in potential target area and site identification (based on current development permits; the Redland Planning Scheme zonings and locational criteria such as proximity to transport, centres, services and facilities).

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Ogilvie
Seconded by:	Cr Henry

That Council resolve as follows:

- 1. To provide a letter of in principle support for the proposal to establish a Consortium under the National Rental Affordability Scheme;
- 2. Provide \$5,000 plus GST to assist with the consultancy submission costs. Advise QCHC that the community's position on affordable housing will be developed through the community plan process which will inform Council on future policy direction. Once this direction has been established, Council can then decide at a later date on any further financial contribution to support the Consortium; and
- 3. Through the Land Use Planning Group, provide assistance in potential target area and site identification (based on current development permits; the Redland Planning Scheme zonings and locational criteria such as proximity to transport, centres, services and facilities).

CARRIED

12.2.3 HEAVY VEHICLES MOUNT COTTON ROAD

Dataworks Filename:	GOV PETITIONS
Attachments:	Table 1 and Sketch 1 Heavy Vehicles Mt Cotton Road
Responsible Officer Name:	David Elliott Manager Infrastructure Planning
Author Name:	Len Purdie Senior Advisor Capital Project Programming

EXECUTIVE SUMMARY

At the General meeting of 30 January 2008 Council resolved that a report be prepared to investigate the need to remove heavy vehicles including quarry trucks from Mt Cotton Road between Broadwater Road and Moreton Bay Road; and that a load limit sign be installed. An assessment of traffic volumes including truck numbers was undertaken.

A review of accident history, the practicality of imposing a load limit and the impact on surrounding roads should the trucks be removed from this section of Mt Cotton Road were considered.

The report recommends that a load limit not be imposed on Mount Cotton Road between Broadwater Road and Moreton Bay Road and that truck usage continue to be monitored.

PURPOSE

To assess truck usage on Mt Cotton Road between Broadwater Road and Moreton Bay Road and whether a load limit should be applied.

BACKGROUND

There have not been any previous requests to load limit this section of Mount Cotton Road.

ISSUES

ROAD DESCRIPTION:

The section of Mt Cotton Road that runs between Broadwater Road and Moreton Bay Road is under the control of Council. Broadwater Road and Moreton Bay Road are under the control of the Department of Main Roads. This section of road is defined as a sub-arterial in Council's road hierarchy and is designed to transport people and goods across suburbs and connect to arterial roads.

Located along the section of road is residential development, a school, road access to another two (2) schools, a small shopping centre, a nursery and a major shopping area at the northern end of the road.

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TRAFFIC VOLUMES:

Council has undertaken traffic counts for a number of years and these are summarised in attached Table 1. It is possible from the traffic data to estimate the number and class of trucks using the road.

The table highlights the following:

- Traffic volumes are higher at the northern end of Mt Cotton Road than the southern end;
- Truck traffic represents around 5% of the vehicles using the road;
- There are around 640 truck trips in both directions at the northern end and 311 truck trips in both directions at the southern end;
- The majority are medium size trucks (classes 3 to 5);
- Long trucks or large combination trucks (classes 8 to 11) represent around 100 vehicles per day (that is 50 trips in each direction).

Vehicle types are classified into classes based on size and axle configuration. Class 2 are cars, classes 4 to 6 and classes 7 to 10 are the largest trucks.

LIMITING ROAD ACCESS:

Council has the power to erect load limit signs that specify a load limit for particular roads or road sections. The power is granted under section 69 of the Transport Operations Road Use Management Act (TORUMS) and under section 915 of the Local Government Act.

The load limiting of Mt Cotton Road between Broadwater Road and Moreton Bay Road will need to provide alternative access for trucks that exceed the specified load level.

Load limited trucks travelling north will need to detour at the Broadwater Road/Mt Cotton Road intersection west to Redland Bay Road. Similarly, load limited trucks travelling south from Moreton Bay Road/Mt Cotton Road intersection will need to detour east to Redland Bay Road. To ensure that these vehicles do not use Ney Road or Lyndon Road it will be necessary to load limit these roads as well.

Appropriate advance detour warning signage, detour signs at the commencement of the detour and along the route will need to be installed.

Vehicles that are over the load indicated on the advisory signage cannot use the road as a through road; they are permitted to use the road as "local traffic". Specifically, vehicles used for rubbish removal, deliveries, removals etc are able to access other roads that branch off from the load limited roads when there is no other access. Buses are permitted to use load limited roads.

Enforcement of the load limit is a police responsibility. If there is a breach it will be necessary to contact the Queensland Police Service.

LIMITING ROAD ACCESS EXTRA

Permission would be required by the Department of Main Roads to install the necessary road signage on roads controlled by the department to re-route the long vehicles.

REDLAND PLANNING SCHEME:

The scheme identifies the protection of nominated routes in the Desired Environmental Outcomes which are the highest order outcomes in the Scheme.

'3.1.5 DEO 5: Access and mobility

(h) providing for and protecting the operational viability of nominated haul routes to service industrial and extractive industry operations in the Shire'

The Scheme in Part 9, Schedule 6 nominates the movement network in for the Strategic Framework. Mount Cotton Road between Broadwater Road and Moreton Bay Road is shown as a Haulage Route (refer to attached sketch 1). As previously stated, the road use defined as a sub arterial road designed to carry goods and people across suburbs. Ney Road and Lyndon Road are also shown as Haulage Routes.

Load limiting the road would require that the Redlands Planning Scheme be amended to remove the haulage road identification.

ROAD TRAFFIC IMPLICATIONS

The removal of long trucks or large combination trucks from Mount Cotton Road between Broadwater Road and Moreton Bay Road would require that these vehicles are re-routed to new roads. Vehicles travelling south from Moreton Bay Road would be directed to Redland Bay Road where they could then use Ney Road or Lyndon Road.

Ney Road is fronted by low density residential, park residential and the Coolnwynpin Primary School. It is mostly 2 through lanes in both directions, but narrows to single lanes at the southern end.

Lyndon Road is fronted by park residential with single lanes in each direction.

Considering the development on Ney Road and Lyndon Road, it would be reasonable to load limit these roads and use Redland Bay Road as the haulage route, the latter being somewhat anti-directional for trucks travelling along Mount Cotton Road south of Duncan Road.

<u>Summary</u>

Load limiting Mt Cotton Road between Broadwater Road and Moreton Bay Road for large combination vehicles will re-route these vehicles to other roads.

Therefore Load limits will also need to be placed on Ney Road and Lyndon Road to ensure that Redland Bay Road becomes the main haulage route. The Redland Bay Road route is anti-directional.

The Redland Planning Scheme would need to be changed to reflect the changes to haulage roads in the City.

The number of fully laden large combination trucks using this section of road is about 50 per day, which is not considered to be of sufficient volume to warrant the imposition of a load limit.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's strategic priority to provide and maintain water, waste services, roads, drainage and support the provision of transport and waterways infrastructure.

FINANCIAL IMPLICATIONS

The costs associated with load limiting Mt Cotton Road between Broadwater Road and Moreton Bay Road is:

- Advertising to advise public on the changing of load limits to the road;
- Appropriate advance detour warning signage, detour signs at the commencement of the detour and along the route will need to be installed;
- Changes to the Redland Planning Scheme to remove 'haulage route' over this section of road.
- Cost to business as the trucks will need to travel along a longer route.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will result in possible amendments to the Redlands Planning Scheme, such as to remove 'haulage route' over this section of road.

CONSULTATION

The Manager Infrastructure Planning has consultation with Land Development and Land Use Planning.

OPTIONS

PREFERRED

That Council resolves as follows to:

- 1. Not apply a load limit to Mt Cotton Road between Broadwater Road and Moreton Bay Road;
- 2. Monitor truck usage, particularly the larger commercial vehicles;

3. Consider the implementation of load limiting if it is determined that there is a significant change in the number of larger commercial vehicles on this section of road.

ALTERNATIVE

That Council resolves as follows to:

- 1. Load limit Mt Cotton Road between Broadwater Road and Moreton Bay Road;
- 2. Apply load limits to Ney Road and Lyndon Road;
- 3. Amend the Redland Planning Scheme Schedule 6 Movement Network (Mainland) Map to remove Mount Cotton Road between Broadwater Road and Moreton Bay Road, Ney Road and Lyndon Road as 'haulage routes'.

OFFICER'S RECOMMENDATION

That Council resolve to:

- 1. Not apply a load limit to Mt Cotton Road between Broadwater Road and Moreton Bay Road;
- 2. Monitor truck usage, particularly the larger commercial vehicles; and
- 3. Consider the implementation of load limiting if it is determined that there is a significant change in the number of larger commercial vehicles on this section of road.

COMMITTEE RECOMMENDATION

That Council resolve to:

- 1. Not apply a load limit to Mt Cotton Road between Broadwater Road and Moreton Bay Road;
- 2. Collect data with permanent counters on West Mt Cotton Road, Broadwater & Mt Cotton Road, Capalaba and Mt Cotton Road Capalaba particularly the larger commercial vehicles;
- Consider the implementation of load limiting if it is determined that there is a significant change in the number of larger commercial vehicles on this section of road;
- 4. Seek agreement with the owners of all Quarries in Mt Cotton to restrict the passage of trucks along Mt Cotton Road, Capalaba to travel outside of school drop-off and pick-up hours (8-9am and 2.30-3.30pm).

COUNCIL RESOLUTION

Moved by:	Cr Williams
Seconded by:	Cr Bowler

That Council resolve as follows:

- 1. Not apply a load limit to Mt Cotton Road between Broadwater Road and Moreton Bay Road;
- 2. Collect data with permanent counters on West Mt Cotton Road, Broadwater & Mt Cotton Road, Capalaba and Mt Cotton Road Capalaba particularly the larger commercial vehicles;
- 3. Consider the implementation of load limiting if it is determined that there is a significant change in the number of larger commercial vehicles on this section of road;
- 4. Seek agreement with the owners of all Quarries in Mt Cotton to restrict the passage of trucks along Mt Cotton Road, Capalaba to travel outside of school drop-off and pick-up hours (8-9am and 2.30-3.30pm).
- 5. Review the Redlands Planning Scheme Schedule 6 Movement Network (Mainland) Map to reconsider zoning and current land use implications with the designation of Mt Cotton Road (between Broadwater Road and Moreton Bay Road) as a 'haulage route'.

12.3 GENERAL BUSINESS

- 1. General Manager Customer Services to provide a briefing note to Councillors on dealing with long standing Development Assessment court appeals.
- 2. General Manager Customer Services to provide a briefing note to Councillors on how Council ABC costed the animal management fees.

COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Ogilvie Seconded by: Cr Henry

That the General Business items be noted.

13 FINANCE AND CORPORATE MANAGEMENT COMMITTEE 23/07/08 -RECEIPT AND ADOPTION OF REPORT

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That the Finance and Corporate Management Committee Report of 23 July 2008 be received.

CARRIED

DECLARATION OF OPENING

Cr Townsend declared the meeting open at 2.00pm.

RECORD OF ATTENDANCE AND LEAVE OF ABSENCE

Committee Membership: Cr B Townsend Cr M Hobson Cr W Boglary Cr C Ogilvie Cr D Henry Cr P Dowling Cr T Bowler Cr M Elliott Cr K Reimers Cr K Williams Cr H Murray	Chair and Councillor Division 5 Mayor Councillor Division 1 Councillor Division 2 – entered at 2.10 pm Councillor Division 3 Councillor Division 4 Deputy Mayor and Councillor Division 6 –entered at 2.07 pm Councillor Division 7 Councillor Division 8 Councillor Division 9 Councillor Division 10
<u>Committee Manager:</u> Mr R Turner	General Manager Corporate Services
<u>Officers</u> Mr G Underwood Mr G Soutar Mr G Photinos Mr T Donovan Mrs K Phillips Mr G Jensen Mr G Bennett	Acting Chief Executive Officer General Manager Redland Water & Waste Acting General Manager Planning & Policy Acting General Manager Customer Service Manager Financial Services Manager Customer and Community Services Acting Manager, Corporate Planning Performance & Risk
<u>Minutes:</u> Ms V Rance	Corporate Meetings & Registers Team
PUBLIC PARTICIPATION AT	MEETING

PUBLIC PARTICIPATION AT MEETING

Nil

DECLARATION OF INTEREST

Nil

MOTION TO ALTER THE ORDER OF BUSINESS

Nil

Cr Elliott left the meeting at 2.10pm during discussion on item 2.3.

13.1 CORPORATE SERVICES

13.1.1 JUNE 2008 - MONTHLY FINANCIAL REPORTS

Dataworks Filename:	FM Monthly Financial Reports to Committee
Attachment:	EOM Report
Responsible Officer Name:	Kerry Phillips Manager Financial Services
Author Name:	Deborah Hall Finance Officer

EXECUTIVE SUMMARY

Section 528(1) of the *Local Government Act 1993* requires that Council's statement of accounts be presented at an ordinary monthly meeting.

The attachments to this report present the June 2008 financial statement of accounts to Council and provide detailed analytical commentary. The figures contained in the reports are reflective of Council's performance and position as at close of business on 25 June 2008 and therefore some movement is expected in the results between 26 and 30 June 2008. Accruals and deferrals for the year-end are not reflected in the figures below although will be recognised and disclosed where appropriate in the financial statements to 30 June 2008 contained in the Annual Report for 2007-2008.

All of the seven Key Financial Performance Indicators exceeded targets set at the beginning of the financial year. These are:

- level of dependence on general rate revenue;
- ability to pay our bills current ratio;
- ability to repay our debt debt servicing ratio;
- cash balance;
- cash balances cash capacity in months;
- longer term financial stability debt to assets ratio; and
- operating performance.

As with this report, all seven of the financial stability ratios are expected to be achieved for the year ended 30 June 2008, following movements in the accounts due to the last few days in the financial year, in addition to accruals and deferrals in the year-end accounting process.

Council's end of month operating financial result (Earnings Before Interest, Tax and Depreciation – EBITD) is ahead of budget by \$9.2 million, with operating expenditure favourable by \$8.9 million and operating revenue favourable by \$0.4 million. Operating expenditure is expected to increase by year-end with accruals taken into the final 2007-2008 accounts.

The cash flow position for the year is behind forecast levels by \$4.7 million by 25 June 2008, although \$14.0 million 'proceeds of borrowings' was received the day following the end of the reporting period. The cash balance is ahead of the target range at \$57.3 million although cash holdings are over \$71 million as at 30 June 2008 primarily due to the receipt of loan borrowings.

PURPOSE

The purpose is to present the June 2008 report to Council and explain the content and analysis of the report. Section 528 of the *Local Government Act 1993* requires the Chief Executive Officer of a local government to present statements of its accounts to the local government.

BACKGROUND

The Corporate Plan contains a strategic priority to ensure the long term financial viability of Redland City and provide public accountability in financial management. For organisational effectiveness, it is important that Council receive and understand the monthly financial statements.

ISSUES

The following elements, shown in the attachments, comprise the End of Month Financial Reports for June 2008:

Corporate Financial Report Card (A)

- Operating Revenue compared with Budget;
- General Operating Costs compared with Budget;
- Capital Expenditure compared with Budget;
- Cash Position; and
- Employee Costs compared with Budget.

Report Card Analysis (B)

Classifies variances between revised budget and actual results as being either timing or permanent variances as well as favourable or unfavourable. Timing variances are anticipated to evaporate once 30 June 2008 figures are produced. As June end of month covers the period ended 25 June 2008, timing differences are explained as those that will evaporate before the end of the financial year on 30 June 2008. The

majority of the timing differences will be accruals. Permanent variances imply the variance will remain into the next financial year.

Council Financial Report 1 (C)

Shows the percentage variance of year to date actual results compared with year to date budget by colour indicators.

Council Financial Report 2 (D)

Shows year to date actual results compared with annual and year to date budgets. This report has a brief commentary on all year to date variances greater than \$20,000.

An Operational Statement by Strategic Priority (E); a Balance Sheet (F), an Investment Summary (G), a Statement of Cash Flows (H), Financial Stability Ratios Report (I), Community Benefit Fund Report (J)), Type III Business Activities Report (K) and a Quarterly Operational and Capital Projects Report (L) have been included to provide the complete picture of Council's finances.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's strategic priority to support the organisation's capacity to deliver services to the community by building a skilled, motivated and continually learning workforce, ensuring assets and finances are well managed, corporate knowledge is captured and used to best advantage, and that services are marketed and communicated effectively.

FINANCIAL IMPLICATIONS

The information below is to reflect Council's end of month position for the period ended 25 June 2008. All known transactions were taken into account as at 25 June 2008 for end of month purposes. Final year-end results will include accruals and account movements between 26 and 30 June 2008, increasing the expenditure on the capital program as well as total operating costs.

The overall financial position as at 25 June 2008 remains strong with EBITD of \$40.9 million (\$9.2 million ahead of budget). This result is due to total operating revenue of \$161.1 million (\$0.4 million ahead of budget) and total operating costs of \$120.2 million (favourable variance of \$8.9 million).

Operating Revenue

Operating contributions and donations at 25 June 2008 are illustrating an unfavourable variance of \$0.3 million although this is primarily due to the timing of the period close against the year-end close. Contributions were received after the early close of this period and prior to the end of the financial year.

Operating Expenditure

Due to the June period closing early on 25 June 2008, operating expenditure illustrates a favourable variance of \$8.9 million. This variance includes all transactions across Council up to and including 25 June 2008. Orders and

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commitments have been processed between 26 and 30 June 2008, and these in addition to the year-end accruals will reduce the above favourable balance.

Capital Revenue

Capital revenue is illustrated in the 'Report Card Analysis' at 25 June 2008 as being under budget by \$11.4 million, primarily due to lower than expected amounts in capital grants and subsidies and non-cash contributions. This unfavourable variance will be significantly reduced for the final 2007-2008 account balances due to monies received and accruals made as a result of the early close of this period. Capital contributions and donations in the order of \$0.9 million were received after the period end and \$2.3 million was donated to the business unit Redland Water and Waste. Accruals after the close of the period will account for the majority of the unfavourable variance with respect to capital grants and subsidies, with the majority of the accrual amount for the Redland Performing Arts Centre in the order of \$1.8 million.

New Loans' unfavourable variance of \$14.0 million in the end of month report will evaporate by 30 June 2008 as the receipt of loan borrowings occurred on 26 June 2008. Proceeds on disposal of non-current assets are returning an unfavourable variance at 25 June 2008 of \$0.7 million although by year-end this variance will be reduced due to accruals. Of particular note, \$0.4 million for vehicles recently sold at auction and proceeds not yet processed.

Capital Expenditure

Capital expenditure is \$9.8 million behind budget expenditure levels at 25 June 2008. However this reported underspend in the financials will not be permanent due to the early close in the period and the year-end accruals to follow, to finalise the year-end accounts.

The investment of surplus funds for the month returned a weighted average rate of return of 7.38% that compares favourably to the benchmark UBS Australia Bank Bill Index of 7.32%. These returns are reported on a monthly weighted average return. In turn Council benchmarks the funds against the UBS Australia Bank Bill Index. Interest return is reported on both an annual effective and nominal rate of return.

The cash balance exceeds the target range of \$32 million to \$42 million on 25 June 2008, at \$57.3 million which is equivalent to 5.7 months cash capacity. As explained above, the year-end cash balance for council will be over \$71 million due to the \$14.0 million received on 26 June 2008.

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

Consultation has taken place amongst the Executive Leadership Group.

OPTIONS

PREFERRED

That Council resolve to note the End of Month Financial Reports for June 2008 and explanations as presented in the attachments.

ALTERNATIVE

That Council requests additional information.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That Council resolve to note the End of Month Financial Reports for June 2008 and explanations as presented in the following attachments:

- 1. Corporate Financial Report Card;
- 2. Report Card Analysis;
- 3. First Council Financial Report;
- 4. Second Council Financial Report;
- 5. Operational Statement by Strategic Priority;
- 6. Balance Sheet;
- 7. Investment Summary;
- 8. Statement of Cash Flows;
- 9. Financial Stability Ratios Report;
- 10. Community Benefit Fund Report;
- 11. Type III Business Activities Report and a
- 12. Quarterly Operational and Capital Projects report.

13.1.2 AIR-CONDITIONING CLEVELAND LIBRARY BUILDING

Dataworks Filename:	FM Tenders Supply Services
Responsible Officer Name:	Brian Lewis Manager Corporate Acquisitions Fleet and Facilities
Author Name:	Jillian Jones Facilities Services Manager

EXECUTIVE SUMMARY

The air-conditioning chiller plant at the Cleveland Library Building has been budgeted for replacement in the 2008/09 capital plan, with the intention of replacement in autumn 2009.

However, during June the plant suffered significant failures that have required that units within the plant be removed from operation.

This has necessitated that the replacement be completed prior to summer 2008.

PURPOSE

To obtain Council resolution to award a contract through the quotation process rather than completing an open tender for the replacement chiller plant at the Cleveland Library Building.

BACKGROUND

The air-conditioning chiller plant at the Cleveland Library Building has been budgeted for replacement in the 2008/09 capital plan, and a specification was developed by Council's mechanical and engineering consultants (NDY) in June for market release as a tender in August.

However, during June the plant suffered significant failures that have required that units within the plant be removed from operation, with the remaining plant running at its maximum capacity.

ISSUES

The removal from operation of the defective plant has reduced the cooling capacity of the plant by 33%, which through the winter and early spring months should not cause significant impact. However as soon as the temperatures get towards 30 degrees the plant will be unable to supply air at a suitable temperature to provide workable conditions for staff to the building, and also as the plant attempts to meet the temperature requirements, further failures to the remaining plant are likely to occur due to its incapacity to achieve the required air temperatures.

The plant requires replacement prior to summer or the office will be at temperatures that will have the potential to cause heat distress to the staff resulting in Workplace

Health and Safety issues and also possible complete failure of the remaining plant. A tender process takes a minimum of 6 weeks, and there is a lead time on all chillers of a minimum of 8 weeks (up to 24 weeks).

By awarding this contract through the quotation process, Council will save 3 weeks by not having to wait for advertising deadlines and having the tender open for 3 weeks (suppliers have been allowed 2 weeks to submit an offer). These 3 weeks saved should allow the works to be completed by suppliers offering a lead time of 8 to 11 weeks delivery, which may increase the number of potential respondents to the quote.

Facilities Services have requested quotations based on the specification developed by NDY of seventeen suppliers of air-conditioning plant. These seventeen were selected as they requested the tender documents for the replacement chiller plant at the Administration Building advertised in December 2007.

By issuing the document to these suppliers Facilities Services believes that it has included all the major and minor suppliers of equipment of this nature, and NDY have confirmed that the market has been covered in their opinion. The quotation closes on 31 July 2008, and Council can decide not to enter into a contract following the quotation process, and there is no requirement to proceed further if this resolution is not passed.

Alternatives considered were to hire temporary chiller plant and site this in the car park, however as the cost of this was \$26,000 a month; this was not considered value for money to Council.

Another alternative considered was to replace the defective plant, however, again this is not considered value for money to Council, as the equipment would be unlikely to be compatible with the plant offered as a permanent replacement through the tender process. As a result in excess of \$30,000 would be expended for a short term solution, with no guarantee that the remaining plant would not fail over summer due to its age and condition.

Ability to supply and install the plant by late mid October 2008 will be a major consideration in the awarding of this contract.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the Shire and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

An amount of \$275,000.00 has been allowed in the 2008/09 budget for this work.

CONSULTATION

Consultation has occurred with Council's Supply Services Manager and Manager Legal Services in relation to the most suitable approach to undertake this purchase given the timeframes.

OPTIONS

PREFERRED

That Council resolve as follows:

- 1. To award a contract through the quotation process rather than completing an open tender for the replacement chiller plant at the Cleveland Library Building; and
- 2. That the Chief Executive Officer be delegated authority to:
 - (a) accept the quotation from the successful supplier; and
 - (b) make, vary and discharge the contract.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Townsend Seconded by: Cr Reimers

That Council resolve as follows:

- 1. To award a contract through the quotation process rather than completing an open tender for the replacement chiller plant at the Cleveland Library Building; and
- 2. That the Chief Executive Officer be delegated authority to:
 - (a) accept a quotation from the successful supplier; and
 - (b) make, vary and discharge the contract.

13.1.3 SEQ WATER GRID CONTRACTUAL PAYMENTS – CEO DELEGATION

Dataworks Filename:	GOV delegations – Council Officers
Responsible Officer Name:	Ray Turner General Manager Corporate Services
Author Name:	Kerry Phillips Manager, Financial Services

EXECUTIVE SUMMARY

Under S360ZDD of the *Water Act 2000* a *Grid Contract* between Redland City Council (Council) and South East Queensland Water Grid Manager (Water Grid Manager) has been established and signed by Deputy Premier and Minister for Infrastructure Planning, The Honourable Paul Lucas MP on 26 June 2008.

Clause 16.1 of the *Grid Contract* determines that the Grid Customer (Council) must pay charges to the Water Grid Manager on a monthly basis. The basis for charging is provided in Schedule 4 of the contract which outlines rates to be applied for the 08-09 and 09-10 financial years.

Advice from the General Manager Redland Water and Waste is that the expected monthly charge will be in the order of \$800,000. This exceeds his delegation of \$250,000 and the Chief Executive Officer delegation of \$500,000.

This report recommends that under S472 of the *Local Government Act 1993*, Council delegate the authority to approve recurrent monthly payments as determined under the *Grid Contract* Clause 16 to the Chief Executive Officer.

PURPOSE

To recommend that Council resolve to delegate the authority to approve recurrent monthly payments under the *Grid Contract* Clause 16 to the Chief Executive Officer.

BACKGROUND

Under S360ZDD of the *Water Act 2000* a *Grid Contract* between Redland City Council (Council) and South East Queensland Water Grid Manager (Water Grid Manager) has been established and signed by Deputy Premier and Minister for Infrastructure Planning, the Honourable Paul Lucas MP on 26 June 2008.

Clause 16.1 of the Grid Contract determines that the Grid Customer (Council) must pay charges to the Water Grid Manager on a monthly basis. The basis for charging is provided in Schedule 4 of the contract which outlines rates to be applied for the 08-09 and 09-10 financial years.

ISSUES

Advice from the General Manager Redland Water and Waste is that the expected monthly charge will be in the order of \$800,000. This exceeds his delegation of \$250,000 and the Chief Executive Officer delegation of \$500,000.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to ensure the long term financial viability of the City and provide public accountability in financial management.

FINANCIAL IMPLICATIONS

This is a request to operationally support the expedient processing of the accounts on behalf of Council. It is not expected to impact financially.

CONSULTATION

This report has been prepared in consultation with the Acting Chief Executive Officer, General Manager Redland Water and Waste and the Team Leader Corporate meetings and registers.

OPTIONS

That Council resolve to delegate the authority to approve recurrent monthly payments as determined under the *Grid Contract* Clause 16 to the Chief Executive Officer.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That Council resolve under section 472 of the *Local Government Act 1993* to delegate the authority to approve recurrent monthly payments as determined under Clause 16 of the *Grid Contract* between Redland City Council and the South East Queensland Water Grid Manager to the Chief Executive Office.

13.2 CUSTOMER SERVICES

13.2.1 DALPURA STREET BOAT RAMP AND CARPARK PROJECT -DELEGATED AUTHORITY REPORT

Dataworks Filename:	Project Index 41956
Responsible Officer Name:	Michelle Pipia Acting Group Manager, Project Delivery Group
Author Name:	Nigel Carroll Acting Service Manager, Project Management Services Unit

EXECUTIVE SUMMARY

The Dalpura St Macleay Island Boat Ramp and Carpark project involves the construction of a 40m boat ramp and the installation of kerb and channel and asphalt sealing of the existing carpark area. The boat ramp will be a part tide ramp and will be accessed through the new carpark. The new carpark will have facility for 13 carparking bays and 9 trailer parking bays as well as a lighting upgrade.

The project has been fully designed, all permits obtained and was approved for construction as part of the 2008/09 Budget with a budget amount of \$951,306.00.

To expedite the tender award process, delegated authority is being sought for the Chief Executive Officer to accept the tender most advantageous to Council and to make, vary and discharge a contract with the successful tenderer for the Dalpura Street Boat Ramp and Carpark project and sign all relevant documentation in accordance with *the Local Government Act 1993*.

PURPOSE

The purpose of this report is to seek resolution from Council to:

- 1. Delegate authority to the Chief Executive Officer to accept the tender from and make, vary and discharge a contract with the successful tenderer for Tender PDG-41956-2 for the Dalpura Street Boat Ramp and Carpark project;
- 2. Delegate authority to the Chief Executive Officer to sign and amend all relevant documentation;
- 3. Appoint the Chief Executive Officer as Principal's Representative for this contract; and
- 4. Authorise the Chief Executive Officer to delegate further the Principal's Representative role to an appropriate senior officer within Council.

BACKGROUND

The construction of the Dalpura St Macleay Island Boat Ramp and Carpark project has been in the planning and design stage for a number of years. The detailed design for the project is completed and all permits have been obtained.

ISSUES

This project is currently in procurement phase with the tender in the market place and scheduled for closure on 12th August 2008. A tender evaluation will then be conducted to identify the most advantageous tender bid to Council with the intention of awarding a contract to the successful tenderer. In an effort to expedite the tender award process, delegated authority is being sought for the Chief Executive Officer to accept the tender most advantageous to Council and to make, vary and discharge a contract with the successful tenderer for the Dalpura Street Boat Ramp and Carpark project and sign all relevant documentation in accordance with the *Local Government Act 1993*.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to Provide and maintain water, waste services, roads, drainage and support the provision of transport and waterways infrastructure.

FINANCIAL IMPLICATIONS

A budget of \$951,306.00 has been allocated to the project from the 2008/09 Capital Works Program with the design estimate indicating that the project would be fully funded.

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Tenders and Contracts Officer, Technical Officer – Civil, Services Manager Project Management Services Unit and the Group Manager Project Delivery Group have been consulted in the preparation of this report.

OPTIONS

PREFERRED

That Council resolve to:

1. Delegate authority to the Chief Executive Officer to accept the tender and make, vary and discharge a contract with the successful tenderer for Tender PDG-41956-2 for the Dalpura Street Boat Ramp and Carpark project;

- 2. Delegate authority to the Chief Executive Officer to sign and amend all relevant documentation;
- 3. Appoint the Chief Executive Officer as Principal's Representative for this contract; and
- 4. Authorise the Chief Executive Officer to delegate further the Principal's Representative role to an appropriate senior officer within Council.

ALTERNATIVE

That Council resolve to not delegate this authority to the Chief Executive Officer which could result in delays to the project.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That Council resolve to:

- 1. Delegate authority to the Chief Executive Officer to accept the tender and make, vary and discharge a contract with the successful tenderer for Tender PDG-41956-2 for the Dalpura Street Boat Ramp and Carpark project;
- 2. Delegate authority to the Chief Executive Officer to sign and amend all relevant documentation;
- 3. Appoint the Chief Executive Officer as Principal's Representative for this contract; and
- 4. Authorise the Chief Executive Officer to delegate further the Principal's Representative role to an appropriate senior officer within Council.

13.2.2 SUPPLY AND PLACEMENT OF HOT MIXED ASPHALT RESURFACING TO THE WELLINGTON AND SOUTH STREETS, THORNLANDS ROUNDABOUT UPGRADE

Dataworks Filename:	Project Index 45353
Responsible Officer Name:	John Frew Acting Manager Operations and Maintenance
Author Name:	Jessica Williams Acting Procurement Officer

EXECUTIVE SUMMARY

Council is currently undertaking the upgrade of the Wellington and South Streets, Thornlands intersection from a single lane roundabout to a double lane roundabout.

A Budget of \$1,922,000.00 has been allocated for this project in the 2008/09 financial year in the Capital Works Program.

To expedite the tender award process, delegated authority is being sought for the Chief Executive Officer to accept the tender most advantageous to Council and to make, vary and discharge a contract with the successful tenderer for the Supply and Placement of Hot Mixed Asphalt Resurfacing to the Wellington and South Streets, Thornlands Roundabout Upgrade project and sign all relevant documentation in accordance with the *Local Government Act 1993*.

PURPOSE

The purpose of this report is to seek resolution from Council to:

Delegate authority to the Chief Executive Officer to accept the tender from and make, vary and discharge a contract with the successful tenderer for Tender 1185-2008-OPM for the Supply and Placement of Hot Mixed Asphalt Resurfacing to the Wellington and South Streets, Thornlands Roundabout Upgrade project;

Delegate authority to the Chief Executive Officer to sign and amend all relevant documentation;

Appoint the Chief Executive Officer as Principal's Representative for this contract; and

Authorise the Chief Executive Officer to delegate further the Principal's Representative role to an appropriate senior officer within Council.

BACKGROUND

The project to widen Wellington Street from Boundary Road, Thornlands to Shore Street, Cleveland was approved by Council and is being undertaken in several stages over a number of years.

The Wellington and South Streets, Thornlands Roundabout Upgrade project is one of these stages.

ISSUES

This project is currently in procurement phase with the tender in the market place and scheduled for closure on 21st July 2008. A tender evaluation will then be conducted to identify the most advantageous tender bid to Council with the intention of awarding a contract to the successful tenderer.

The Supply and Placement of Hot Mixed Asphalt to the Wellington and South Street, Thornlands Roundabout Upgrade project is critical as any delays in approving this stage will result in increased costs to Council. In addition, the existing traffic detour requirements in South Street will need to be extended.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide and maintain water, waste services, roads, drainage and support the provision of transport and waterways infrastructure.

FINANCIAL IMPLICATIONS

The total project budget approved is \$3,277,617.00 indicating that the project will be fully funded as follows:

Capital Works	Amount
2007/2008	\$1,355,617.00
2008/2009	\$1,922,000.00
Total	\$3,277,617.00

CONSULTATION

The Tenders and Contracts Officer, Project Coordinator, Project Management Services Manager, Supply Services Manager, Acting Procurement Coordinator and Acting Procurement Officer have been consulted in the preparation of this report.

OPTIONS

PREFERRED

That Council resolve to:

 Delegate authority to the Chief Executive Officer to accept the tender and make, vary and discharge a contract with the successful tenderer for Tender 1185-2008-OPM for the Supply and Placement of Hot Mixed Asphalt to the Wellington and South Streets, Thornlands Roundabout Upgrade project;

- 2. Delegate authority to the Chief Executive Officer to sign and amend all relevant documentation;
- 3. Appoint the Chief Executive Officer as Principal's Representative for this contract; and
- 4. Authorise the Chief Executive Officer to delegate further the Principal's Representative role to an appropriate senior officer within Council.

ALTERNATIVE

That Council resolve to not delegate this authority to the Chief Executive Officer which could result in construction delays and increased costs occurring against Council. In addition, the existing traffic detour requirements in South Street will need to be extended.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That Council resolve to:

- 1. Delegate authority to the Chief Executive Officer to accept the tender and make, vary and discharge a contract with the successful tenderer for Tender 1185-2008-OPM for the Supply and Placement of Hot Mixed Asphalt Resurfacing to the Wellington and South Streets, Thornlands Roundabout Upgrade project;
- 2. Delegate authority to the Chief Executive Officer to sign and amend all relevant documentation;
- 3. Appoint the Chief Executive Officer as Principal's Representative for this contract; and
- 4. Authorise the Chief Executive Officer to delegate further the Principal's Representative role to an appropriate senior officer within Council.

13.2.3 2008/2009 COMMUNITY DEVELOPMENT GRANTS

Dataworks Filename:	G&S Grants & Subsidies - G&S Applications - G&S Community Development Grants
Attachments:	Recommendations for 2008/2009 Community Development Grants Program
Responsible Officer Name:	Sue Collins Human Services Manager
Author Name:	Pamela Doherty Coordinator Community Development

EXECUTIVE SUMMARY

Each year Council provides funding for a Community Development Grants Program for community organisations. These grants provide a way for Council to resource the community to further the objectives of Council.

Applications are called for from February, closing on the last working day in April. These applications are assessed anticipating an allocation of funding within the budget process.

All the applications have been assessed and funding has been allocated in the budget for the 2008/2009 financial year.

PURPOSE

In accordance with Corporate Policy POL-2440 *"Community Development Grants Program"*, this report seeks approval from Council to fund the successful applications for the Community Development Grants Program for the 2008/2009 financial year.

BACKGROUND

Each year Council provides funding for a Community Development Grants Program for community organisations. These grants provide a way for Council to resource the community to further the objectives of Council.

All the applications have been assessed and funding has been allocated in the budget for the 2008/2009 financial year.

ISSUES

- Applications from 75 organisations were received for the 2008/2009 financial year. This represents an increase of 24 more than the previous year.
- These applications were assessed in accordance with the guidelines and against the assessment criteria by officers of the Human Services and Leisure and Recreation Services Units.

- Five assessment teams covering the areas of Aged Care and Disability; Sport and Recreation; Child, Family and Youth; Community General; and Schools undertook the assessment. This strategy allowed for more expert feedback from people closely connected to the respective sectors. As a result of this process a list of successful applicants recommended for approval was determined.
- Further to this, the Manager Customer and Community Services, Acting Human Services Manager and Coordinator Community Development met with Councillors for a workshop to consider these recommendations. As a result of this process, 44 applications are recommended for full funding, to the value of \$102,925.84; with one application recommended for partial funding of \$1,105.00; for a total amount of \$104,030.84 (all GST exclusive). The total budget allocation for distribution under this grant is \$110, 000.00 (GST exclusive).

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to build safe, strong and self reliant communities with access to community services, infrastructure and opportunities for participation in community life.

FINANCIAL IMPLICATIONS

A total of 75 applications requesting a total of \$157,661.90 were assessed and of these 44 are recommended as being eligible for full funding, with one for partial funding, totalling \$104,030.84. The total budget allocation for distribution under this Grant Program is \$110,000.00.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Coordinator Community Development and Unit staff consulted with the Group Manager, Customer and Community Services, Acting Human Services Manager, Mayor and Councillors in order to assess the 75 applications. This is in accordance with Guideline GL-2440-00 *"Community Development Grants Program"*.

OPTIONS

PREFERRED

That Council resolve to approve the successful applicants listing at Annexure A for the Community Development Grants Program 2008/2009.

ALTERNATIVE

That Council not approve the successful applicants listing at Annexure A for the Community Development Grants Program 2008/2009, and that the grants be re-advertised and re-assessed.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Townsend Seconded by: Cr Reimers

That Council resolve to approve the successful applicants listing at Annexure A for the Community Development Grants Program 2008/2009.

13.3 PLANNING AND POLICY

13.3.1 ADOPTION OF GOVERNANCE FRAMEWORK

Dataworks Filename:	Gov - Governance Framework
Attachments:	<u> Appendix 1 – Governance Framework Diagram</u> <u>Appendix 2 – Governance Framework</u> <u>Appendix 3 – Governance Policy</u>
Responsible Officer Name:	Gary Photinos Acting General Manager Planning and Policy
Author Name:	Grant Bennett Acting Manager Corporate Planning Performance & Risk

EXECUTIVE SUMMARY

Council adopted a Governance Policy (3002) in 2004, and it was reviewed and endorsed by the Mayor and Chief Executive Officer on 11 January 2008 (refer Appendix 3 – Governance Policy).

As part of the review process, preliminary mapping of our existing governance arrangements was undertaken. The mapping results were compared with the governance model primarily set out in the *Local Government Act 1993 (the Act)*, the *Local Government Finance Standard 2005 (LGFS)*, and the Queensland Audit Office (QAO) Governance Framework for Local Government.

As a result of this research, a governance framework was developed to support the Policy by demonstrating the linkages between the various elements that contribute to good governance.

PURPOSE

The purpose is to seek Council's approval of the Governance Framework as shown in Appendices 1 and 2.

BACKGROUND

"Governance is the way in which our organisation is controlled and governed to achieve our strategic and operational objectives. The control environment makes our organisation reliable in achieving our objectives within an acceptable degree of risk."

Inherent in this definition is the development of objectives and strategies through corporate planning and the establishment of controls to ensure that the objectives will be met.¹

¹ QAO Auditor-General of Qld Report No.7 'Corporate Governance beyond compliance – A review of certain government department (1999)

Excellence in governance is important because it:

- Underpins the level of confidence that people have in governments and the public services.
- Affects the quality of outputs.
- Is a value-added activity.
- Ensures that governments meet their legislative responsibilities.
- Is a strong reminder of the ultimate accountability of government to the community it serves.

Good governance involves a focus on:

- A management structure which implements the Council's goals in accordance with Council's priorities and approved budget.
- Clear management standards with clarity of roles and responsibilities matched with authority.
- An effective control environment through robust systems which support both internal and external accountability.
- Public access to decision-making and information.

ISSUES

The Governance Framework Diagram (see Appendix 1) and Framework (see Appendix 2) describes the elements of governance which are specific to this Council, while ensuring all the elements of good governance identified in the legislation and by the QAO are included.

The governance framework provides a complete picture of all the elements required for good governance and how they relate to each other. They are integrated together through structures, standards, systems, processes and controls to ensure Council meets its governance obligations.

It also provides an opportunity to assess the extent to which the organisation has in place all the elements of good governance and to ask whether all elements are sufficiently developed.

An outcome of good governance is that our strategic and operational objectives are achieved and our stakeholders have confidence in Redland City Council.

The benefits of having an endorsed governance framework in place are that it:

- Shows that Council is committed to good governance practices.
- Is an effective tool in communicating the complex notion of governance to a range of internal and external stakeholders.
- Supports our existing governance policy and principles while defining our governance systems and processes which are intended to:

- i. Contribute to our overall performance and the delivery of our goods, services and programs.
- ii. Ensure that we meet the requirements of the law, regulations, published standards, and community expectations of probity, accountability, and openness.

The risk of not having and applying a comprehensive, consistent and communicable framework for governance within the organisation is significant for the organisation's stakeholders and the organisation as a whole.

- Senior Executives can be held personally liable for breaches in governance.
- Officers may not be protected in their work and may be less likely to participate in creative, risk-taking activities.
- Customers and external stakeholders may be less accepting of decisionmaking processes used and decisions made on that basis. They may also be less willing to engage with the organisation.
- The organisation as a whole may not fully achieve its objectives, e.g. due to limited controls in place to ensure that the objectives will be met.

When a local government practices good governance, communities are more connected and engaged, better services are provided, and more effective use is made of resources. In meeting the highest standards of public accountability, good governance produces better outcomes.

Councillors and Officers are bound by these principles, and accordingly, should use the Governance Framework as the definitive framework for the performance of their roles.

The framework is positioned as a conceptual model for articulating what Redland City Council already has in place.

The implementation of the Governance Framework will require the development of a Governance Manual to assist the mayor, councillors, senior management and staff to quickly and easily assess their governance performance and management practices. Governance principles such as culture, vision, roles and responsibilities, decision-making and management, and accountability will be explored.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to provide effective organisational leadership through strategic planning and accountable and ethical standards of practice.

FINANCIAL IMPLICATIONS

No financial implications arise from this matter.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Governance Framework was tested for robustness by Internal Audit, Risk Management and Legal Services. This was followed by consultation with the Senior Management Group and the Executive Leadership Group who endorsed the Framework.

The Framework was presented to and discussed with Councillors at a workshop on 18 June. Appendix 1 is the Framework Diagram and Appendix 2 the Framework supported by councillors at the workshop.

OPTIONS

PREFERRED

That Council resolve to adopt the attached Governance Framework.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:Cr TownsendSeconded by:Cr Reimers

That Council resolve to adopt the attached Governance Framework.

13.3.2 CORPORATE BALANCED SCORECARD REPORT JUNE 2008

Dataworks Filename:	GOV Corporate BSC Monthly Report to Council
Attachments:	Corporate Balanced Scorecard Report June 2008
Responsible Officer Name:	Grant Bennett Acting Manager, Corporate Planning Performance & Risk
Author Name:	Benjamin Steel Acting Projects Coordinator, Corporate Planning & Performance

EXECUTIVE SUMMARY

The monthly Corporate Balanced Scorecard report, as attached, provides a high level overview of Council's performance in key areas of Council business.

This report provides the performance results and comments for the month of June 2008. Performance is shown in one of four ranges: Outstanding (green), Above Standard (yellow), Satisfactory (orange) and Unsatisfactory (red). The overall rating for each perspective is determined by the relative weightings of each KPI it includes.

The overall rating for Redland City Council for the month of June 2008 is Outstanding.

PURPOSE

To provide Council with the Corporate Balanced Scorecard Report for the month of June 2008.

BACKGROUND

The performance management framework for Redland City Council includes the requirement for reports to Council on a monthly and quarterly basis as follows:

- The monthly Corporate Balanced Scorecard (BSC) Report to Council of overall organisational performance. This report comprises a concise set of high level KPI's that have been developed to reflect organisational performance against financial, customer, internal/business processes and people and learning perspectives. This report provides Council with a monthly snapshot on how the organisation is performing in key areas of our business.
- A more detailed quarterly Operational Plan Performance Report focuses on performance at a program level. This report comprises a summary of performance against all KPI's and more detailed comments from Managers about performance that falls above or below an acceptable range.

ISSUES

The following comments provide an overview of performance under each scorecard perspective and the associated key performance indicators,

Financial Perspective

June Rating: Above Standard

Proved Earnings Before Interest Tax & Depreciation (EBITD) Savings to Budget (weighting 20%) rated at the outstanding level. This is preliminary based on period 12 result as at 25 June. Period 13 entries suggest a net impact from increased goods and services and increased contributions that may alter the final position. Full details are provided in the monthly finance report.

Cash Levels within Targets (weighting 8%) rated as unsatisfactory. The final balance was \$71.024M. This figure has been based on cashflow to 25 June and may vary when figures are finalised for 30 June.

Capital Works Program Financial Performance (weighting 12%) compares expenditure on finalised projects with budget. The current result is a 1.46% saving. PDG projects continue to be delivered with savings, with a budget of \$21,406,486 and actual expenditure of \$21,162,429.

Customer Perspective

June Rating: Outstanding

Capital Works Program Practical Completion (weighting 15%) reports on the percentage of capital project milestones achieved compared to plan. PDG is currently managing 401 capital works projects and have achieved 736 milestones. 206 projects have reached practical completion. Redland Water & Waste had 9 milestones planned for the month with some targets falling short due to staff vacancies and transfers. Information Management achieved all milestones with the exception of Security Management Phase 3 (delay due to supply issues with vendor), new expected completion date is early new financial year. Corporate Assets, Fleet achieved 1 milestone. 1 milestone Digital Control Library Air Conditioning, delayed due to equipment availability. This milestone will not be achieved until July 11.

Compliance with the Australian Drinking Water Guidelines (ADWG, weighting 2.5%), Drinking Water Quality fully complied (100%) with all 4 key ADWG parameters, e-coli levels, turbidity, pH levels and manganese levels.

Compliance with our EPA Licence for Wastewater (weighting 2.5%) currently rates as above standard, with no non-conformances during May at Capalaba WWTP.

Development Application Assessment Performance Index Timeframes (weighting 10%) achieved a satisfactory rating. This index reflects the performance of each of the 3 categories of applications – Integrated Commercial, Land Development and Development Assessment. 49/58 applications were processed within IPA timeframes. Development Assessment are continuing to process a backlog of

applications due to staff vacancies. Integrated Commercial Team processed 46 MCU's, 3 NDN's and 2 requests to change conditions including 17 building work applications this month. Land Development experienced a heavy town planning and engineering workload together with the Environmental Assessment Team.

Internal Perspective

June Rating: Outstanding

Asset Management Plans Actions Completed (weighting 7.5%), was above standard with 94% completed on time.

% of Internal Audit Actions Completed within Agreed Timeframes (weighting 7.5%) continues to rate as outstanding with 100% of audit recommendations completed on schedule.

People & Learning Perspective

June Rating: Outstanding

% of Funded Workplace Health and Safety Management Plan Actions (weighting 10%) rated as outstanding. All actions were completed.

The Lost Time Injury Frequency Rate (weighting 5%) is expressed as a rolling 12 month average and rates as above standard. There were 4 minor injuries during June. Of those 4 injuries, 2 have returned to work on full duties, 1 on suitable duties and 1 claim remains pending.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

FINANCIAL IMPLICATIONS

No direct financial implications arise from this report. The report does contain several indicators that either reflects financial performance to date, or which will have had a direct or indirect impact on financial performance.

PLANNING SCHEME IMPLICATIONS

It is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The data and components in this report were provided by relevant managers and were complied by the Corporate Planning, Performance and Risk Group.

OPTIONS

PREFERRED

That Council resolve to note the Corporate Balanced Scorecard for the month of June, 2008 as attached.

ALTERNATIVE

That Council resolve to note the Corporate Balanced Scorecard for June 2008 and request additional information.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by: Cr Townsend Seconded by: Cr Reimers

That Council resolve to note the Corporate Balanced Scorecard for the month of June 2008 as attached.

13.3.3 QUARTERLY OPERATIONAL PLAN REPORT FOR JUNE 2008

Dataworks Filename:	Gov - Corporate Performance Reporting – Quarterly
Attachments:	Quarterly Operational Plan Report June 2008
Responsible Officer Name:	Grant Bennett Acting Manager, Corporate Planning, Performance & Risk
Author Name:	Benjamin Steel Acting Projects Coordinator, Corporate Planning & Performance

EXECUTIVE SUMMARY

The Corporate Plan for 2006 – 2010 was adopted by Council on 21 December 2005. In June 2007 the Corporate Plan was refined to reduce overlap between programs, to simplify terminology and to reduce the number of internally focused strategic priorities. Implementation of the Corporate Plan occurs through the annual Operational Plan.

The 2007-08 Operational Plan, as adopted in June 2007 and amended in October 2007, highlights to the Council and the community the key initiatives that Council will pursue this financial year towards achievement of the Corporate Plan's long term objectives.

In line with the *Local Government Finance Standard 2005*, the 2007-08 Operational Plan sets out the Key Outputs that will be delivered during the 2007-08 financial year for each of the Strategies in the Corporate Plan, and the Key Performance Indicators (KPI's) for those Outputs. This quarterly report shows the actual achievements to date towards delivering on those KPI's, and by doing so also ensures that Council meets its obligations to monitor progress on delivering its Corporate and Operational Plans as required by the *Local Government Act 1993*.

The reporting system is designed to rate performance against each KPI in one of four ranges:

- Outstanding Green;
- Above Standard Yellow;
- Satisfactory Orange;
- Unsatisfactory Red.

PURPOSE

This report ensures Council complies with the requirements of the *Local Government Act* and enables Council to monitor its business performance against its approved Operational Plan.

BACKGROUND

The Corporate Plan 2006 – 2010 includes 127 Strategies. To ensure a more strategic focus is maintained and reports are manageable, Council identified in this year's Operational Plan only the most significant Outputs scheduled to occur this year for each Strategy. For some Strategies there are no Key Outputs identified this year because they, either have been delivered in the previous financial year or are scheduled to be delivered in later years of the Corporate Plan.

The attached report details results for all KPI's. Results for KPI's are based on a schedule of key milestones or targets which are included in the 2007-08 KPI Register. This Register includes comprehensive details of all KPI's including detailed definitions, sources of data, calculation methodology, targets each quarter, responsible officers and associated information; and is available electronically on the Intranet.

The targets for some KPI's are shown in the report as Satisfactory 0, Above Standard 1 and Outstanding 2. This indicates that there were no planned action/s in the relevant quarter. These ranges are required due to limitations with the current reporting software, and allow the system to assign scores when an actual result is entered.

ISSUES

<u>Overall Performance – June Quarter (refer to the Attachment p.7)</u>

Because this is the final quarter of the 2007-08 financial year, this report represents the results achieved for the full year.

Performance against the Operational Plan as a whole rated in the outstanding range this year. The overall performance of each strategic priority was as follows:

Outstanding: Natural Environment, Essential Services, Community Health & Wellbeing, Economic Prosperity, Governance and Corporate Services.

Satisfactory: Land Use.

KPI Performance Summary

There are 115 KPI's that are reportable in the Operational Plan for the 2007-08 year. These KPI's rated as follows:

- Outstanding 82 KPI's (73%)
- Above Standard 9 KPI's (7%)
- Satisfactory 10 KPI's (8%)
- Unsatisfactory 14 KPI's (12%) performed below expected levels.

Summary comments on the performance against each Strategic Priority follow. Comments on specific KPI's are included where an unsatisfactory result has occurred this year.

Natural Environment (refer to the Attachment pp. 8 - 14)

• Coastal & Waterways, Environmental Performance and Biodiversity Programs all performed at an outstanding level with all key initiatives on target.

Land Use (refer to the Attachment pp. 15-21)

- The Local Area Planning Program has been rated as unsatisfactory primarily due to delays by State Government with the South East Thornlands Structure Plan. All tasks under Council's control have been completed within the required timeframes. There was also a delay in completing some project stages to the original schedule (e.g. Thornlands South) due to Council's decision to review the Local Growth Management Strategy.
- The Integrated Planning Program achieved an outstanding result with all milestones having achieved or exceeded targets.
- Development Assessment program rated as unsatisfactory. This was mainly due to delays in delivering planned expansions to on-line development applications because of staff shortages, and this initiative will be carried over into 2008/2009.
- The Rural Landscape and Green Space Program achieved a satisfactory rating for this quarter with all projects having achieved targets.

Essential Services (refer to the Attachment pp.22-34)

- Wastewater, Roads & Drainage, Transport and Marine Facilities programs all achieved an outstanding rating, with all projects performing at the outstanding level.
- The Waste Management Program achieved performed at the above standard level with Council's policy position now decided, although the tender for waste reduction and recycling for construction and demolition waste has been deferred pending the result of an application for a private facility.
- The Water Supply program an unsatisfactory rating this year with the Delivery of Education Program delayed due to difficulties with DVD production and related materials. The completion of funded minor works actions from Leslie Harrison Dam catchment to schedule has been delayed with 2 items (complete sub-catchment inventory and recommend control measures & report on riparian vegetation status within sub-catchment and recommend appropriate improvements) not completed. However, progress has been made with mapping completed although we are currently waiting for a response from the EPA. The development of a hazard analysis control point system to schedule has also been delayed with 1 item (carry out appropriate community involvement and awareness) not completed due to staff changes from RCC to SEQWater. All other items (complete documentation and reporting requirements & operator awareness training) have been completed.

Community Health & Wellbeing (refer to the Attachment pp.35 - 47)

• Arts & Culture, Strong Communities and Disaster Management programs performed at an outstanding level with all milestones achieving or exceeding targets.

- The Sports & Recreation Program achieved an overall rating of above standard with all milestones within the program achieving an outstanding or above standard rating with the exception of with the exception of the Completion of the Recreation Program Review.: the grants program has not been released by State Government and funds from Queensland Health to assist this program have been carried forward to 2008/2009.
- The Community Health & Safety Program received an above standard rating with all milestones achieved with the exception of the Community Safety Committee priority project implemented to schedule, which was delayed due to staff shortages. This program has been carried forward to 2008/2009 for completion with the appointment of the Community Safety Officer.

Economic Prosperity (refer to the Attachment pp.48-54)

- Business Retention & Expansion and Business Attraction programs rated in the outstanding range. All initiatives are on schedule.
- Tourism Development Program achieved a satisfactory rating, although delivery of Tourism Development initiatives was behind schedule. Of the four initiatives, the Visitor Guide, Short Breaks Guide and various tourism workshops were delivered to schedule, however the Moreton Bay Seafood Festival was not conducted due to difficulties with appointing contractors.

Governance (refer to the Attachment pp.55 - 62)

• Strategic Planning, Governance and Financial Planning & Disclosure Programs all rated in the outstanding range. All initiatives were delivered to schedule with the exception of the development of a marketing and communications plan which has been deferred until next financial year to ensure alignment with the new Council's directions.

Corporate Services (refer to the Attachment pp. 63-73)

- Treasury, Asset Management, Marketing and Communications programs rated as outstanding with the majority of initiatives completed as planned.
- Information Management, Organisational Improvement and Human Resource Management programs achieved an above standard rating.
- Learning Program achieved a satisfactory rating.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

FINANCIAL IMPLICATIONS

No direct financial implications arise from this report. The report does contain several indicators that either reflects financial performance to date or which will have had a direct or indirect impact on financial performance.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The data and comments in the report were provided by relevant managers and were compiled by the Corporate Planning, Performance and Risk Group.

OPTIONS

PREFERRED

That Council resolve to note the Operational Plan Report for the 2008 June Quarter, as attached.

ALTERNATIVE

That Council resolve to note the Operational Plan Report for the 2008 June Quarter and seek additional information.

OFFICER'S/COMMITTEE RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Townsend
Seconded by:	Cr Reimers

That Council resolve to note the Operational Plan Report for the 2008 June Quarter, as attached.

13.4 GENERAL BUSINESS

Permission was granted for the following item of business raised:

13.4.1 REQUEST FOR REPORT ON PENSIONER REBATE APPLICATION ON RATES

COUNCIL RESOLUTION

Moved by: Cr Townsend Seconded by: Cr Reimers

That Council resolve that the General Manager Corporate Services provide a report outlining the implications of applying for pensioner rebates and payment options.

14 MAYORAL MINUTES

Cr Williams declared a conflict of interest in the following item as she is Chair of the Spring Festival Committee and was present for the discussion and vote. Cr Williams refrained from voting on this item.

14.1 SPONSORSHIP TO THE REDLANDS SPRING FESTIVAL 2008

Background

In accordance with Mayor's Community Fund Policy POL-2035 Council approval is required for all contributions at or exceeding \$5,000. Mayor's Community Fund Guideline GL-2035 states that any contribution of \$7501 or more requires 3 written quotations. Due to the nature of the sponsorship this requirement is not realisable.

Please note that the amount of \$20,000 is exclusive of GST.

COUNCIL RESOLUTION

Moved by: Cr Hobson

That Council resolve to approve \$20,000 sponsorship to the Redlands Spring Festival 2008, to be allocated from the Mayor's Community Fund.

CARRIED

14.2 REVIEW OF MAYOR'S COMMUNITY FUND POLICY AND GUIDELINE

Background

Redland City Council is currently undertaking a review of its approach to the management of grants. As grants are coordinated by various areas within Council, funds can potentially be allocated to events, activities and services that may or may not be achieving Council's vision for the community. A coordinated approach that aligns the outcomes of grants programs, including the Mayor's Community Fund, with Council's vision will provide a more strategic approach to the allocation of funds to the community.

COUNCIL RESOLUTION

Moved by: Cr Hobson

That Council resolve to review the Mayor's Community Fund Policy and Mayor's Community Fund Guideline to incorporate an appropriate reporting and evaluation process for sponsorship requests in accordance with the recent Queensland Audit Office performance management systems audit of the management of grants and funding by local government.

Cr Reimers left the meeting at 5.25pm.

14.3 APPOINTMENT OF CHIEF EXECUTIVE OFFICER

Background

The vacant position of Chief Executive Officer for Redland City Council was advertised in the national media and internally within Council. Seventy-five (75) applicants responded and this number was reduced to six (6) by the recruitment consultants engaged for this purpose.

Interviews were conducted on 16 July 2008 for the position of Chief Executive Officer by an appointed selection panel consisting of Mayor Melva Hobson; Len Scanlan -Chair Redland City Council Audit Committee and former Queensland Auditor General; Gary Keller - retired CEO, Logan City Council and Local Government consultant and was attended by recruitment consultant, Ken Taylor, Urban Executive and Peter Tragardh, Manager Human Resources, Redland City Council.

Reports on all six short listed applicants were presented to all Councillors.

Three (3) of four (4) short listed candidates subsequently made presentations to all Councillors on 24 July 2008. The result of this process and subsequent discussions identified a preferred candidate for the position.

The selection process was conducted on a merit basis and in an equitable manner with all candidates having equal opportunity.

At Council's General Meeting of 30 April 2008 the Mayor was delegated full authority to deal with all matters relating to the employment of the Chief Executive Officer. In the interests of consensus the Mayor preferred that an appointment be made by resolution at the General Meeting on 30 July 2008.

COUNCIL RESOLUTION

Moved by: Cr Hobson

That Council resolve as follows:

- In accordance with section 1129(1)(a) of the Local Government Act 1993, Council appoints Gary Stevenson, former CEO of Rockhampton City Council, as Chief Executive Officer of Redland City Council, effective 1 September 2008 or an earlier date to be determined, under the terms and conditions of employment as detailed in the agreed contract;
- 2. That the Mayor be authorised to sign the contract of employment with the Chief Executive Officer.

CARRIED (unanimously)

Cr Reimers was not present when this motion was put.

15 DIRECT TO COUNCIL REPORTS

15.1 OFFICE OF CEO

15.1.1 COUNCILLORS' EXPENSES REIMBURSEMENT AND PROVISION OF FACILITIES FOR COUNCILLORS POLICY

Dataworks Filename:	GOV Councillors - Expenses Reimbursement Policy
Attachments:	Policy POL-3076
Responsible Officer Name:	Greg Underwood Acting Chief Executive Officer
Author Name:	Thorbjorg Dunn Acting Executive Officer to CEO

EXECUTIVE SUMMARY

At its General Meeting of 2 July 2008, Council resolved to adopt Policy POL-3076 Expenses Reimbursement and Provision of Facilities for Councillors Policy and in accordance with section 250AT of the *Local Government Act 1993* (the Act) a public notice was issued in the local press.

Council further resolved that the policy be resubmitted to the Department of Local Government, Sport and Recreation for the Director-General to approve minor amendments to the Vehicles Fuel and Parking section of the policy.

The Director-General has approved the policy with amendments in a letter dated 14 July 2008 and the attached policy is now presented to Council for adoption.

Following the adoption of this policy, a public notice will be issued in accordance with section 250AT of the Act.

PURPOSE

The purpose of this report is to present to Council the Expenses Reimbursement and Provision of Facilities for Councillors Policy, POL-3076, as attached, for adoption.

BACKGROUND

- On 22 May 2008, the Director-General of the Department of Local Government, Sport and Recreation wrote to Council approving the Expenses Reimbursement and Provision of Facilities for Councillors Policy formulated by councillors subject to some minor changes;
- On 2 July 2008 Council resolved to adopt a Expenses Reimbursement and Provision of Facilities for Councillors Policy, POL-3076, accepting the Director-General's comments, and resolved to resubmit the policy for approval with further amendments to the Vehicles Fuel and Parking section of the policy;

- 3. On 14 July 2008 the Director-General responded to Council and approved the policy adopted on 2 July 2008 and the amendments proposed by Council;
- 4. The policy has now been amended accordingly and is presented to Council for adoption.

ISSUES

Under changes to the *Local Government Act 1993* that took effect from 15 March 2008, Council must develop and implement an expenses reimbursement policy for councillors.

In accordance with Council resolution of 2 July 2008, the policy was resubmitted to the Director-General of the Department of Local Government, Sport and Recreation seeking his approval to delete the following paragraphs from Attachment A of the Policy:

under the heading, 2.5 Vehicles, Fuel and Parking:

Councillors may use their own private vehicle for business purposes and claim a kilometre allowance for the business use of the vehicle.

Should a councillor choose to use their own vehicle, the business kilometres travelled must be validated by log book records. The amount to be reimbursed will be based on the kilometre allowances recommended by the Australian Taxation Office.

The Director-General has now approved this change and section 2.5 now reads as follows:

"2.5 Vehicle Parking

Council will provide parking facilities for councillors at councillor office locations".

The next step in this process is as follows:

- To adopt the approved expenses reimbursement policy by Council resolution (under section 250AS of the Act);
- To authorise the payment of reasonable expenses incurred, and the provision of facilities to its councillors according to the expenses reimbursement policy endorsed by Council resolution (under section 236B of the Act) (NB delegated authority conferred to Mayor and Chief Executive Officer to administer these expenses on 28 May 2008); and
- To issue a public notice about Council's approved expenses reimbursement policy (under section 250AT of the Act).

Under section 250AU of the Act, Council meetings where resolutions are made relating to an expenses reimbursement policy are to be open meetings.

Minor amendments, such as spelling or grammatical errors, may be made to the policy by Council, under section 250AS(2).

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's strategic priority to provide a clear organisational direction supported by effective leadership and a framework of policies, plans and strategies that are responsive to the community's needs and which promote accountable and ethical standards of practice.

FINANCIAL IMPLICATIONS

Costs for reimbursement of councillor expenses have been allocated in the 2007/08 and 2008/09 budgets. Actual costs will depend on expenses incurred and will be in accordance with any limits detailed in the expenses reimbursement policy.

CONSULTATION

All councillors have been involved in the development of the expenses reimbursement policy. The Department of Local Government, Sport and Recreation has been consulted to ensure compliance with appropriate legislation and requirements.

OPTIONS

PREFERRED

That Council resolve to adopt the attached Expenses Reimbursement and Provision of Facilities for Councillors Policy, POL-3076.

Cr Reimers returned to the meeting at 5.32pm.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Ogilvie
Seconded by:	Cr Elliott

That Council resolve to adopt the attached Expenses Reimbursement and Provision of Facilities for Councillors Policy, POL-3076.

15.1.2 MOOROONDU SPORTS & RECREATION CLUB - CONTRIBUTION TO AMENITIES BLOCK - DIV10 CCBF

Dataworks Filename:	G&S Councillors' Community Benefit Fund
Responsible Officer Name:	Greg Underwood Acting Chief Executive Officer
Author Name:	Tina Robinson Executive Support Officer

EXECUTIVE SUMMARY

Council annually allocates in its budget an amount for discretionary spending by Divisional Councillors known as the Councillors' Community Benefit Fund (CCBF). In accordance with the requirements of the CCBF Policy and Guideline requests for expenditure over \$5000.00 require Council approval.

This report details Cr Helen Murray's request to allocate \$9,264.00 (GST Inc) from the Division 10 portion of the CCBF to assist Mooroondu Sports and Recreation Club with the amenities block upgrade at the William Taylor Sports field.

PURPOSE

The purpose of this report is to seek Council approval to allocate \$9,264.00 (GST Inc) from the Division 10 portion of the CCBF to assist the Mooroondu Sports and Recreation Club in finalising construction costs issued by the builder to upgrade the amenities block at the William Taylor Sports Field.

BACKGROUND

In February 2006 Council officers (Manager Community and Social Planning, Senior Advisor Sport & Recreation, Recreation Officer and Divisional Councillor) met with the Mooroondu Sports Club (President and Vice President) to discuss the clubs need to upgrade the amenities block.

Total construction costs are \$200,160.00 (GST Exc) for works as follows:

- Refurbishment of the two public toilets and addition of a new unisex disabled toilet
- Refurbishment of existing two change rooms and upgraded to include two new additional changerooms.

An additional charge of \$10,000.00 (GST Exc) is payable to Council's Project Delivery Group (PDG) who were engaged by the Mooroondu Sports Club to manage the project.

ISSUES

Given the timeframes on the project and concerns that the budget may be insufficient, PDG suggested to the club that 3 quotes be obtained from Council's supply arrangement and at the Clubs request tender documents were sent to contractor, Diamond Residential Development. At the end of the submission period only one

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quote for \$207,560 (GST Exc) was received and through discussion with the club and contractor was re-negotiated to \$200,160.00 (GST Exc). The approval of the CCBF Grant will assist the club in making the final payment.

RELATIONSHIP TO CORPORATE PLAN

The recommendation in this report primarily supports Council's strategic priority to build safe, strong and self reliant communities with access to community services, infrastructure and opportunities for participation in community life.

FINANCIAL IMPLICATIONS

Cr Helen Murray, has sufficient funds in the Division 10 portion of the Councillors' Community Benefit Fund to support this request.

Written quotations were sourced from both Council's Panel of Providers and 1 external contractor.

CONSULTATION

Community and Social Planning consulted with representatives from Moroondu Sports Club and the Division 10 Councillor as to the Clubs requirements.

OPTIONS

PREFERRED

That Council resolve to approve the allocation of \$9,264.00 (GST Inc) from the Division 10 portion of the Councillors' Community Benefit Fund to assist with the amenities block upgrade at the William Taylor Sportsfiled.

ALTERNATIVE

That Council resolve not to approve the allocation of \$9,264.00 (GST Inc) from the Division 10 portion of the Councillors' Community Benefit Fund to upgrade the amenities block at the William Taylor Sportsfield.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Murray
Seconded by:	Cr Bowler

That Council resolve to approve the allocation of \$9,264.00 (GST Inc) from the Division 10 portion of the Councillors' Community Benefit Fund to assist in finalising construction costs to upgrade the amenities block at William Taylor Sportsfield.

Cr Dowling declared a conflict of interest in the following item stating a conflict with s.246A (6) of the *Local Government Act 1993* as the president of Redlands Tourism is a friend and was recorded on his 'Gifts' Register. Cr Dowling remained in the Chamber for discussion and vote on this item, voting in the affirmative.

15.2 PLANNING & POLICY

15.2.1 DELEGATED AUTHORITY FOR PLANNING AND POLICY COMMITTEE – GRANT TO REDLANDS TOURISM

Dataworks Filename:	Redland Shire Visitor Services Strategy
Responsible Officer Name:	Alan Burgess Manager Economic Development
Author Name:	Alan Burgess Manager Economic Development

EXECUTIVE SUMMARY

On 28 May Council resolved to consider providing Redlands Tourism with a grant for wages subsidy for an Executive Officer. Redlands Tourism's grant application was received 21 July 2008 and they have requested the grant be available from 1 August 2008. It is, therefore, recommended that a report on this matter be presented to the 20 August meeting of the Planning and Policy Committee and that the Committee be delegated authority to determine the matter.

PURPOSE

The purpose of this report is to recommend that Council delegate authority to the Planning and Policy Committee to determine this matter.

BACKGROUND

As part of the tourism industry working party report, on 28 May 2008 Council resolved:

4. Consideration be given to preparing an Memorandum of Understanding with Redlands Tourism and providing the organisation with a grant for wages subsidy for an Executive Officer, for a maximum period of twelve (12) months, subject to an agreed business case which establishes KPI's, responsibilities and reporting mechanisms, subject to budget consideration.

On 21 July 2008, Redlands Tourism provided a 'Business Case for Secretariat Support', with further information being provided on 23 July 2008. In their submission Redlands Tourism has requested the funding from 1 August 2008.

ISSUES

Council's current grants programs do not contain one which would provide an organisation with a grant for a wages subsidy for an Executive Officer. The proposed amalgamated grants program, due to be workshopped with Council in August, will have the capacity to fund a wages subsidy where the wages are to deliver a specified project which will build 'strong communities'. Council currently has the ability to provide sponsorships and donations through a resolution of Council.

RELATIONSHIP TO CORPORATE PLAN

The recommendation primarily supports Council's strategic priority to enhance employment participation and the community's standard of living through encouraging economic development opportunities.

FINANCIAL IMPLICATIONS

There are no financial implications associated with the recommendation in this report.

PLANNING SCHEME IMPLICATIONS

The Land Use Planning Group was not consulted and it is considered that the outcome of recommendations in this report will not require any amendments to the Redlands Planning Scheme.

CONSULTATION

The Manager Community and Social Planning was consulted.

OPTIONS

PREFERRED

That Council resolve as follows:

- 1. That a report for grant funding to Redlands Tourism be referred to the 20 August 2008 meeting of the Planning and Policy Committee; and
- 2. That the Planning and Policy Committee be delegated authority, under section 472 of the *Local Government Act 1993*, to determine this matter.

ALTERNATIVE

That Council resolve not to delegate this matter and the decision to grant funding to Redlands Tourism be determined at the next General Meeting on 27 August 2008.

OFFICER'S RECOMMENDATION/ COUNCIL RESOLUTION

Moved by:	Cr Ogilvie
Seconded by:	Cr Williams

That Council resolve as follows:

- 1. That a report for grant funding to Redlands Tourism be referred to the 20 August 2008 meeting of the Planning and Policy Committee; and
- 2. That the Planning and Policy Committee be delegated authority, under section 472 of the *Local Government Act 1993*, to determine this matter.

16 NOTICE OF MOTION UNDER SECTION 451 OF LOCAL GOVERNMENT ACT 1993

16.1 NOTICE GIVEN BY CR HENRY (DIVISION 3)

16.1.1 NOTICE OF MOTION TO RESCIND RESOLUTION OF COUNCIL OF 2 JULY 2008 – ITEM 13.6.1 TENDER FOR THE DELIVERY OF VISITOR INFORMATION SERVICES FOR REDLAND CITY

Background

On 2 July 2008, Council resolved as follows:

- 1. To award the tender for the delivery of visitor information services to Stradbroke Island Holidays for a fixed term of three (3) years, with the option for the parties to agree to extend for a further three (3) additional periods of one (1) year each, not exceeding a maximum term of six (6) years;
- 2. To delegate authority to the Chief Executive Officer
 - a. To make, vary and discharge the contract with Stradbroke Island Holidays; and
 - b. To sign all relevant documentation; and
- 3. That this report remain confidential.

Based on the fact that this tender has now been awarded and all submitters have been advised of Council's decision, it is considered appropriate to include the full report, which outlines the process in this matter, in the minutes.

In accordance with notice given on 23 July 2008, Cr Henry moved as follows:

COUNCIL RESOLUTION

Moved by:	Cr Henry
Seconded by:	Cr Williams

That in relation to item 13.6.1 of the General Meeting Minutes of 2 July 2008 *(Tender for the Delivery of Visitor Information Services for Redland City),* Council resolve to AMEND its decision by DELETING Resolution No 3, which reads as follows: *"That this report remain confidential"*.

17 URGENT BUSINESS WITHOUT NOTICE

17.1 REDLAND CITY COUNCIL'S COMPLIANCE WITH LOCAL GOVERNMENT ACT 1993 SECTIONS 994, 995, 996 AND SECTION 42 OF THE REGULATION

COUNCIL RESOLUTION

Moved by:	Cr Dowling
Seconded by:	Cr Ogilvie

That the Chief Executive Officer investigate Redland City Council's compliance with the *Local Government Act 1993*, sections 994, 995, 996 and section 42 under the *Local Government Regulation 2005* as raised by Mr Brian Paddison during public participation and provide a written report to Council.

CARRIED

18 MEETING CLOSURE

There being no further business, the Mayor declared the meeting closed at 5.51pm.

Signature of Chairperson:

Confirmation date: