

GL-3060-001

Fraud and Corruption Prevention Framework

Version Information

Scope and Purpose

This guideline is the strategic Fraud and Corruption Prevention Framework for Redland City Council (RCC or Council) that:

- defines management and staff responsibilities and
- ensures the implementation of robust practices for the effective detection, investigation and prevention of fraud and corruption of any description within RCC.

The guideline is designed to inform all Council officers of Council's position regarding fraud and corruption and the consequences of failing to comply with the provisions of the Fraud and Corruption Prevention Policy.

Fraud and corruption control is a shared responsibility of all members of Council. This framework and policy apply to all officers, employees, elected representatives, consultants and contractors engaged by Council regardless of whether they are permanent, temporary, full-time, part-time or casual employees or otherwise associated in a significant way with RCC and its operations.

Introduction

Fraud and corruption strike at the heart of an organisation through the betrayal of trust. The betrayal of trust is of special concern to RCC given its scope of responsibilities, daily interaction with stakeholders and accountability to the public.

This concern applies not only to potential financial losses, but also to intangible effects. Damage to Council's credibility and the potential loss of public confidence may far exceed any likely financial or material loss. Work groups can be severely disrupted during investigations, resulting in lowered morale and reduced productivity and performance.

These factors underpin RCC's zero tolerance approach, with the desired outcome being the prevention of all fraud and corruption related incidents.

Management of the risks associated with financial and physical resources forms only part of the total ambit of RCC's fraud and corruption control agenda. At the heart of Council's operations lies the effective and secure management of information resources involving interaction with a wide range of information systems and a multitude of external bodies including contractors, service providers, other agencies and the community.

In all these endeavours, RCC's management processes will be such that the application of information is always legitimate, objective and impartial in serving the public interest. RCC's control strategy at all times will ensure the protection of public property, information, revenue, expenditure and the rights of other entities and individuals.

Council's Fraud and Corruption Prevention Framework seeks to minimise the opportunities for fraud and corruption by the implementation of cost effective measures that enhance the integrity and effectiveness of all RCC operations, thereby forming an integral part of RCC's overall risk management strategy.

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Policy Statement

Corporate POL-3060 Fraud and Corruption Prevention sets out Council's commitment to fraud and corruption prevention. Council is committed to the prevention of fraud and corruption and seeks to promote a strong culture of corporate governance to detect, investigate and take appropriate action in cases of suspected or proven fraud.

Definitions

The following definitions (drawn in part from AS 8001-2003 Fraud and Corruption Control) are provided to assist in the use of a common terminology.

Agency - A corporation, government agency, not-for-profit organisation or other body engaged in business activity or transacting with other agencies in a business-like setting.

Corruption - Dishonest activity in which a Chief Executive Officer, manager, employee, contractor or agent acts contrary to the interests of RCC and abuses their position of trust in order to achieve some personal gain or advantage for themselves or for another person or agency.

Fraud - Dishonest activity causing actual or potential financial loss to any person or agency including theft of moneys or other property by employees or persons external to Council and whether or not deception is used at the time, immediately before or immediately following the activity. This also includes the deliberate falsification, concealment, destruction or use of falsified documentation used or intended for use for a normal business purpose or the improper use of information or position.

Maladministration - An administrative action that is unlawful, arbitrary, unjust, oppressive, improperly discriminatory or taken for an improper purpose; or a waste of public funds.

Fraud and Corruption Prevention Framework - A document summarising an agency's anti-fraud and anti-corruption strategies.

Fraud and Corruption Risk Assessment - The application of risk management principles and techniques in assessing the risk of fraud and corruption within an agency and its business processes.

Risk - The chance of an event that will have a positive or negative impact upon the desired objectives. It is measured in terms of likelihood and consequences.

Enterprise Risk Management - The structured approach of aligning strategy, processes, people, technology and knowledge with the purpose of identifying, evaluating, treating, monitoring and communicating risks associated with any activity, function or process in a way that will enable organisations to minimise potential losses and maximise positive outcomes. Enterprise-wide means the removal of traditional functional, divisional, departmental or cultural barriers.

Corrupt conduct - Corrupt conduct is defined formally in the *Crime and Corruption Act 2001* section 15(1). It is paraphrased as conduct that could, if proved, be a criminal offence or a disciplinary breach providing reasonable grounds for terminating the person's services. The act may be corrupt conduct even if the person:

- is no longer a public official;
- was not at the time but is now a public official;
- committed the corrupt conduct outside Queensland.

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The following actions are examples of fraud and corruption in the context of RCC as taken in part from AS 8001-2003 *Fraud and Corruption Control*:

Fraud:

- evasion of payments owing to Council;
- false invoicing;
- obtaining by deceit, benefits to which the recipient is not entitled such as improper reimbursement of expenses or travel allowances;
- charging for goods or services not delivered or only part delivered;
- false timesheet claims or misrepresenting time and work commitments;
- theft of Council property, resources, inventory or cash;
- theft, misuse or wrongful use of information for financial or other gain;
- abuse of position or discretion such as accepting gifts or bribes to facilitate an outcome or gain some form of financial advantage;
- false accounting;
- credit card fraud;
- abuse of Council facilities or assets for personal use;
- disclosing confidential information for personal gain;
- making false statements or altering signatures or other information and materials so as to mislead or misrepresent a position or hide wrongdoing; and
- destroying or removing records without approval for personal gain or to conceal fraudulent activity.

Corruption:

- Payment or receipt of secret commissions (bribes), which may be paid in money or in some other form of value to the receiver and may relate to a specific decision or action by the receiver or generally;
- Release of confidential information in exchange for some form of non-financial benefit or advantage to the employee releasing the information;
- Collusive tendering;
- Payment or solicitation of donations for an improper political purpose;
- Serious conflict of interest involving a senior executive of RCC acting in his or her own selfinterest rather than the interests of RCC:
- Serious nepotism or cronyism where the appointee is inadequately qualified to perform the role to which appointed;
- Manipulation of the procurement process by favouring one tenderer over others or selectively providing information to some tenderers;

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- Gifts or entertainment intended to achieve a specific or generic commercial outcome in the shortor long-term - an essential element rendering conduct of this type corrupt would be that it is in breach of the entity's values, behavioural code or gifts policy or that it was done without the appropriate transparency;
- Bribing officials in order to secure a contract for the supply of goods or services; and
- 'Facilitation' payments small one-off payments in cash or in kind intended to secure prompt delivery of goods or services.

Procedures of Fraud and Corruption Prevention Framework

RCC's Fraud and Corruption Prevention Framework is designed to provide an integrated response to the risks of fraud and corruption. It includes a regular audit and review function to facilitate performance monitoring and status assessment.

The Fraud and Corruption Prevention Framework comprises ten interrelated elements as shown below, drawn from the former Crime and Misconduct Commission's (now Crime and Corruption Commission) document Fraud and corruption control guidelines for best practice published in March 2005. RCC business units and management will develop more detailed policies, procedures and action plans within this framework.

TEN ELEMENT FRAUD AND CORRUPTION PREVENTION FRAMEWORK

Fraud and corruption prevention within RCC shall incorporate:

- 1. a clear and integrated policy and framework;
- 2. continuing and effective fraud and corruption risk assessment;
- 3. robust internal controls with clear accountability and responsibility:
- 4. effective internal reporting systems and procedures;
- 5. an effective system of external notification and reporting;
- 6. well-defined public interest disclosure mechanisms;
- 7. competent investigation processes and standards;
- 8. a clear Employee Code of Conduct and disciplinary standards;
- 9. comprehensive staff awareness and training programs; and
- 10. effective stakeholder and community awareness programs.

RCC recognises the interrelated nature of each component of this framework and the importance of each element in realising the most effective outcomes. Implementation therefore will not focus exclusively on any one attribute, control system or area of operation, but will be based on a holistic and prioritised treatment of all elements/components.

Risk Management

RCC has an established Enterprise Risk Management (ERM) Framework which sets out the effective risk management strategies and practices across Council. The aims associated with embracing ERM in Council are as follows:-

To provide assurance that the organisation has identified its highest risk exposures and has taken steps to properly manage them;

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 To ensure that Council's corporate planning processes include a focus on areas where ERM is needed:

- To maintain a process across RCC which will formally identify risks and provide a platform by which such risks and their respective control measures are monitored and improved according to need; and
- To allow the realisation of opportunity through the proper management of risk.

RCC Fraud Control

The Chief Executive Officer will oversee the implementation of the Fraud and Corruption Prevention Framework by ensuring an integrated approach to fraud and corruption risks and an effective implementation plan containing prevention strategies and control measures is implemented across council.

The Chief Executive Officer will review the implementation of the Fraud and Corruption Prevention Framework and evaluate performance and outcomes.

Fraud-related matters will routinely be reported to Council's Audit Committee at Audit Committee meetings to ensure that a realistic view of Council's exposure and the maturity of its systems to prevent, detect and respond to fraud are understood.

• Crime and Corruption Commission Liaison Officer

General Counsel is Council's contact liaison officer with the Crime and Corruption Commission and responsible for handling all suspected fraud and corruption complaints. All fraud cases, trends and data will be systematically reviewed to inform the overarching fraud control program to make sure that it reflects Council's specific fraud and corruption risks.

Internal Audit

Internal Audit supports Council's efforts to establish an organisational culture that embraces ethics, honesty and integrity. Internal Audit assists Council with the evaluation of internal controls used to detect or mitigate fraud, evaluates the organisation's assessment of fraud risk, and may provide assistance to management or as directed by the Chief Executive Officer to undertake investigations of suspected fraud or corruption within Council. Although Internal Audit considers fraud and corruption within its audit plans and performs audits, it is important to note:

- The responsibility for prevention of irregularities rests with Council and management through the implementation and continued operation of an adequate internal control system. Internal Auditors are responsible for examining and evaluating the adequacy and the effectiveness of actions taken by management to fulfil this obligation.¹
- Although preventing fraud and corruption is a specific objective of Internal Audit's function, it is not Internal Audit's role to prevent fraud – it is management's.²

² Australian Standard 8001

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¹ Internal Audit Charter



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Audit Committee

The role of the Audit Committee is to monitor and review the integrity of financial documents, the internal audit function and the effectiveness and objectivity of the internal auditors. From a fraud perspective, the Audit Committee ensures the fraud and corruption prevention framework is implemented, evaluates management's identification of fraud risk, and oversees the efficiency of internal controls to prevent and detect fraud.

Implementing Council's Fraud and Corruption Prevention Framework

1. RCC's Policy Framework

RCC is committed to fulfilling public expectations of performance and in meeting its statutory and compliance obligations. The Fraud and Corruption Prevention Framework is one of a suite of policies and guidelines designed to achieve these ends. It forms the keystone of fraud and corruption control and is to be read in conjunction with other related policies and guidelines including those listed under RCC Reference Documents in this guideline.

2. Fraud and Corruption Risk Assessment

Managers are to critically examine their areas of responsibility and business processes to identify and evaluate potential fraud and corruption risk situations. They are to develop and maintain fraud and corruption resistant work practices and subsidiary control plans as necessary. The worksheets and rating methodology of Council's Enterprise Risk Management Framework should be used for the evaluation of these fraud and corruption risks.

The Fraud and Corruption Risk Assessment will form part of the regular review of the Operational and Activity Risk Registers and will be conducted across all areas of Council by the Corporate Governance Group.

Consideration of fraud and corruption issues will form part of both annual and longer term departmental operational and business planning processes. As a guide, the following matters should be examined:

- the enforcement of existing financial management standards, policies and practices governing contracts and the supply of goods and services;
- the correct recording of all assets and provisions for known or expected losses;
- the collection, storage, dealing, handling and dissemination of information;
- segregation of functions especially in regulatory, financial accounting, procurement and cash handling areas;
- work activities having limited supervision or open to collusion or manipulation;
- work practices associated with compliance and enforcement activities;
- work practices and ethical standards for accredited agents, associates, etc;
- formal or structured reviews of accounting and administrative controls;
- the effectiveness of measures for reporting suspected fraud and corruption;
- the implementation of robust public interest disclosure protective measures;
- workplace grievance practices; and

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measures to ensure quick and decisive action on all suspected fraud and corruption situations.

In addition to the assessment of risk, suitable operational practices are to be implemented to detect fraudulent and corrupt activities including:

- establishing good accounting and management controls;
- routine and random auditing of decisions and operational records;
- identifying variations from normal accounting methods or work practices;
- recognising deviations or exceptions in outcomes from expectations; and
- monitoring key indicators (red flags) of potential fraud and corruption.

3. **Accountability and Responsibility Structures**

The Executive Leadership Team sets the ethical tone of RCC and senior managers and staff will lead by example and conduct themselves always in a manner consistent with the values and principles detailed in RCC's Employee Code of Conduct.

Clear lines of accountability have been formulated through departmental structures, position descriptions, policies and procedures. All management will assume a shared responsibility for fraud and corruption prevention to ensure that the fraud and corruption control strategies are implemented effectively across all work units and staff levels of Council. Specific responsibilities include:

Mayor and Councillors

The Mayor and Councillors are responsible for effective fraud governance. They set the strategic direction and monitor management actions for fraud risk.

The Local Government Act 2009 provides the Mayor and Councillors with specific directions when working with Council staff to minimise inappropriate influence and the potential for corruption:

Section 170 – Giving directions to local government staff

Section 170A – Requests for assistance or information

Section 171 – Use of information by Councillors

Section 171A – Prohibited conduct by Councillors in possession of inside information

Section 176 - 182 - Conduct and performance of Councillors

Council, in recognising the importance of the Act's directions, has adopted the Acceptable Requests Guideline (GL-3125-002) under the Customer Contact Policy (POL-3125), the guideline Conduct and Performance of Councillors (GL-3096-001) under the policy Conduct and Performance of Councillors (POL-3096) as well as Code of Conduct for Councillors (POL-0248).

The Chief Executive Officer and the Executive Leadership Team

The Chief Executive Officer exercises authority on behalf of RCC through and on behalf of the Executive Leadership Team. The Chief Executive Officer and Executive Leadership Team are responsible for:

- maintaining a corporate governance framework, which includes policies and procedures to minimise Council's vulnerability to fraud and corruption; and
- ensuring protection of Council staff who make allegations of suspected fraud and corruption.

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Further, the Chief Executive Officer is responsible:

- for receiving reports of any incident of suspected fraud or corruption occurring within Council and determining the appropriate action to be taken to investigate the matter further;
- under the *Crime and Corruption Act 2001*, to refer suspected corrupt conduct such as fraud or corruption to the Crime and Corruption Commission in accordance with agreed protocols; and
- to take appropriate action as a result of the findings of any investigation.

Managers and Supervisors

All managers and supervisors are to recognise that fraud and corruption may occur in his or her area of responsibility. All managers and supervisors are required to establish, maintain and review control systems to ensure Council resources are protected and the risk of fraud or corruption occurring is minimised.

This should include:

- maintaining and reviewing their Operational and Activity Risk Registers (which should include all relevant fraud and corruption risks) on a regular basis as part of the normal risk management process;
- setting up effective internal controls to detect fraudulent and corrupt activities;
- regularly reviewing relevant control systems as part of the fraud and corruption risk assessment;
- establishing adequate segregation of duties for all functions where the potential for fraud or corruption risk has been assessed as high;
- reinforcing the requirement for all staff to not engage in corrupt conduct, fraudulent activities or maladministration;
- promoting positive values and the benefits of ethical business practices;
- encouraging the reporting of any suspected fraud, corrupt conduct or maladministration; and
- providing appropriate training to Council staff to recognise and report all suspected fraud and corruption.

All supervisors and managers have an obligation to immediately report all internally reported cases of suspected fraud and corruption to the Chief Executive Officer.

All Council Officers

All Council officers who have any knowledge of fraudulent or corrupt activities/behaviour within Council have an obligation to report such matters to a supervisor/manager or the Chief Executive Officer.

All employees are responsible for:

- acting appropriately when using official resources and handling and using public funds, whether they are involved with cash or payment systems, receipts or dealing with suppliers;
- being alert to the possibility that unusual events or transactions could be indicators of fraud or corruption;

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- reporting details immediately if they suspect that a fraudulent or corrupt act has been committed or see any suspicious acts or events; and
- co-operating fully with whoever is conducting internal checks, reviews or investigations into possible acts of fraud or corruption.

4. Internal Reporting Systems and Procedures

RCC recognises the contribution made by staff in reporting suspect activity and the important role played by managers and supervisors in deterring and preventing corrupt conduct. RCC also acknowledges the difficulties faced by some persons in reporting suspected fraud which may include:

- the possible involvement of an immediate supervisor;
- past experience of outcomes with less than desired effectiveness;
- concern at any failure to observe the confidentiality of a disclosure;
- the perception that reporting may lead to reprisals or victimisation of the discloser and/or other innocent parties;
- a lack of clear and appropriate rules or procedures for referral and action; or
- concern that potential conflicts of interest will be ignored when deciding who should assess or investigate a complaint.

To overcome any personal inhibitions about disclosure, RCC has implemented internal reporting systems and support mechanisms that encourage staff to take appropriate action when they recognise or suspect fraud or corruption. Managers and supervisors will accept responsibility for fostering effective reporting in conjunction with their other management/supervisory functions and all officers will respond appropriately to any complaints or reports in a timely and effective manner.

The obligation for staff to report suspected or known instances of fraud or corruption is outlined in the Employee Code of Conduct (the Code). Section 3.3.1 'Obligations to Disclose Fraud, Corruption, Criminal or Unethical Behaviour' of the Code states:

- a. Employees will take the appropriate action to prevent, and to report to the Chief Executive Officer or Crime and Corruption Commission or other entity any suspected fraud, corruption, criminal or unethical conduct by any other employee.
- b. Employees are required to assist by making available all relevant information and co-operating in any investigation and should refer to section 28 of the Public Interest Disclosure Act 2010.
- c. Reporting fraud, corruption, criminal or unethical behaviour provides a vital service to Council.
 - i. An employee who makes an honest report will be protected and supported by Council in accordance with the procedure requirements under the Public Interest Disclosure Act 2010.

In addition to the Code, a staff member may report corrupt conduct in accordance with the *Public Interest Disclosure Guideline* (GL-3123-001) to:

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- their direct or indirect supervisor or manager;
- · any other person in a management position within Council; or
- the Chief Executive Officer.

Anyone in RCC's supervisory and management chain receiving a report of suspected fraud is to ensure that they report it immediately to the Chief Executive Officer and that it is responded to confidentially, fairly, quickly and in accordance with established protocols and legislative requirements. The standards by which internal investigations are to be conducted are detailed in the *Public Interest Disclosure Guideline* (GL-3123-001).

5. External Notification and Reporting Systems

RCC is committed to transparency in meeting its statutory obligations and in discharging its accountability to all stakeholders. All incidents of suspected fraud and corruption therefore will be subject to appropriate external reporting in a timely fashion.

Complaints about fraud and corruption and the outcome of preliminary investigations will be reported to the appropriate agencies in accordance with the *Public Interest Disclosure Guideline* (GL-3123-001) and/or the *Complaints Management Process* (GL-3037-001).

Depending upon the nature of an allegation, the persons involved and the progress or outcome of the investigation, external reporting or referral may be made to the following agencies:

- Queensland Police Service;
- Crime and Corruption Commission for cases suspected to involve corrupt conduct;
- Queensland Audit Office and, in certain circumstances, the Minister for Infrastructure, Local Government and Planning, for fraud involving any material or reportable asset losses; or
- Queensland Ombudsman for cases of maladministration.

6. Public Interest Disclosure Mechanisms

RCC will provide protection from reprisal for a person making a public interest disclosure in accordance with the principles embodied in the *Public Interest Disclosure Act 2010*. Arrangements to ensure compliance with these principles shall be enforced at all times.

Complaints against Council officers under the *Public Interest Disclosure Act 2010* will be pursued in accordance with the *Public Interest Disclosure Policy* (POL-3123) and *Public Interest Disclosure Guideline* (GL-3123-001). In so doing, RCC will exercise due process and natural justice, and preserve confidentiality to the extent possible, provide appropriate protection, maintain all necessary records securely, and report in an appropriate manner.

7. Investigation Processes and Standards

All RCC investigations will be conducted in accordance with best practice and the *Public Interest Disclosure Guideline* (GL-3123-001). The standards of reporting and enquiry shall be no less stringent than as outlined in the guidelines of the Crime and Corruption Commission publication *Corruption in focus: a guide to dealing with corrupt conduct in the Queensland public sector* (formerly *Facing the facts*). The investigation standards applied shall ensure that investigations are carried out objectively, thoroughly and without prejudice.

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When an investigation into suspected fraud is deemed necessary:

- all staff are obliged to respect the dignity and rights of the alleged perpetrator, pending a full
 investigation into the matter. Management must ensure the preservation of due process and
 discourage staff from entering into speculative discussions. All internal investigations are to
 comply with the *Public Interest Disclosure Guideline* (GL-3123-001);
- persons making complaints shall be advised of the outcome in a timely manner; and
- the outcome of all internal investigations shall be subject to audit.

8. Employee Code of Conduct and Implications of Non-Compliance

Implementation of the Fraud and Corruption Prevention Framework will be based on the standards outlined in the Employee Code of Conduct (POL-0716). This provides guidance on the standards of behaviour expected of all employees and others associated in any significant way with RCC.

The fundamental principles contained in the Employee Code of Conduct are modelled on the *Public Sector Ethics Act 1994* and the following four ethical principles:

- Integrity and impartiality
- Promoting the public good
- Commitment to the system of government
- Accountability and transparency

The Employee Code of Conduct does not cover all eventualities. To assist in the resolution of more complex ethical and fraud-related issues, RCC staff should seek the advice of their supervisors and more senior management where necessary.

The Head of Human Resources will conduct a review of the Code of Conduct at least once every three years to ensure its continued relevance. In addition, the Executive Leadership Team will review the need to develop any other related policies and procedures or staff awareness and development of training and materials.

Council is committed to the prevention of fraud and corruption and investigating all suspected incidents. Fraudulent or corrupt activities will not be tolerated. An investigation finding of fraud or corruption will result in disciplinary action and/or prosecution by the Queensland Police Service, which may lead to offenders being dismissed from Council.

Under the *Crime and Corruption Act 2001*, the Chief Executive Officer <u>must</u> refer suspected corrupt conduct such as fraud or corruption to the Crime and Corruption Commission.

9. Staff Awareness and Training Programs

RCC acknowledges the primary role of staff in the prevention of fraud and corruption. To foster an appropriate fraud and corruption resistant culture, RCC will implement a comprehensive and ongoing fraud awareness program and adopt transparent and participative management practices that empower staff in their operational roles.

There will be sharing of information and suitable induction training to enhance fraud and corruption resistance. Awareness of the available reporting mechanisms and whistleblower support will be further reinforced through structured training and development programs and other means of communication on a regular basis.

The Employee Code of Conduct and other key policy documents will be broadcast widely to relevant stakeholders by a variety of means which may include:

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- - commentaries and articles within various publications and newsletters;
 - posting of information on the RCC intranet for internal reference;
 - providing copies of the Employee Code of Conduct to prospective staff members;
 - briefing and induction training on the Code for all new staff and associates;
 - making the Code accessible in the library and public areas of RCC;
 - displaying suitable notices about the Code throughout the workplace;
 - informing clients, contractors and service providers about the Code and requiring that they
 conduct business in accordance with its principles;
- including probity compliance declarations within contract documents; and
- placing links to the Employee Code of Conduct on RCC's web site.

The Executive Leadership Team in consultation with the Head of Human Resources will identify available training options and make recommendations on the strategy that achieves the most effective fraud and corruption awareness regime. This strategy may include, but is not restricted to:

- articulating appropriate ethical standards for the workplace, including the Employee Code of Conduct and related policies and procedures;
- recommending ways of developing understanding of best practices and system controls;
- developing suitable mechanisms that recognise and highlight the importance of staff contributions to fraud and corruption control;
- informing staff of the importance of recognising and responding to corrupt conduct and the available mechanisms for public interest disclosures;
- implementing best practice approaches to fraud and corruption prevention;
- establishing mechanisms to identify and detect specific types of fraud or corruption; and
- developing and distributing materials to enhance fraud awareness.

Training programs will be provided for full-time staff of RCC and also, where appropriate, for those persons having a significant role and/or continuing association with RCC, including consultants, part-time staff, agents, certifiers, associates and volunteers.

Training programs will include guidelines on the identification of risk and the 'red flag' indicators of potential fraud and corruption. Training needs and resources will be developed through analysis of:

- regular risk reviews, business unit risk analysis, activity reports and individual business plans;
- reviews of reported incidents and investigation outcomes; and
- outcomes of focus groups to determine staff attitudes and practices.

All new staff will attend induction training where they will be advised of Council's standards of ethical behaviour for the workplace. Staff will be required to undertake mandatory training and refresher training courses specifically designed with relevant local government scenario examples and RCC's policies and procedures. The Head of Human Resources, in consultation with the Executive Leadership Team and relevant managers, will be responsible for the development and delivery of staff training in areas such as:

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- Employee Code of Conduct
- Ethics and Governance
- Performance Counselling and Discipline

General Counsel, in consultation with the Executive Leadership Team and relevant managers, will be responsible for the development and delivery of staff training in areas such as:

- Complaints Management Process
- Public Interest Disclosures
- Procurement and Ethical Business Practices
- Conduct and Performance of Councillors

10. Stakeholder and Community Awareness Programs

RCC will communicate its values widely to ensure community awareness of RCC's expected standards of corporate and staff behaviour. These extension programs shall include both general and more specific programs targeting particular stakeholder groups such as suppliers, contractors and special interest groups.

The external communication programs will demonstrate the integrity of RCC and its commitment to high standards of probity in all its dealings, including its zero tolerance of fraud and corruption. RCC will report on the measures taken to realise its fraud and corruption prevention goals at least annually through the Annual Report.

RCC Reference Documents

Acceptable Requests Guideline (GL-3125-002)

Code of Conduct for Councillors (POL-0248)

Complaints Management Process Policy (POL-3037)

Complaints Management Process Guideline (GL-3037-001)

Conduct and Performance of Councillors Policy (POL-3096)

Conduct and Performance of Councillors Guideline (GL-3096-001)

Employee Code of Conduct (POL-0716)

Enterprise Risk Management Policy (POL-2701)

Enterprise Risk Management Framework

Public Interest Disclosure Policy (POL-3123)

Public Interest Disclosure Guideline (GL-3123-001)

Workplace Investigations (GL-2127-017)

Associated Documents

Crime and Corruption Act 2001

Criminal Code Act 1899

Local Government Act 2009

Local Government Regulation 2012

Public Interest Disclosure Act 2010

Public Sector Ethics Act 1994

Australia/New Zealand Standard AS/NZS ISO 31000:2009 - Risk Management - Principles and Guidelines

Australian Standard, AS 8000-2003 - Good Governance Principles

Australian Standard, AS 8001-2008 – Fraud and Corruption Control

Australian Standard, AS 8002-2003 - Organisational Codes of Conduct

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Australian Standard, AS 8004-2003 - Whistleblower Protection Programs for Entities

Queensland Audit Office Report to Parliament 19: 2014-15 – Fraud Management in Local Government

Queensland Audit Office Report to Parliament 9: 2012-13 – Fraud Risk Management

Victorian Auditor-General's Report, 2011-12:32 – Fraud Prevention Strategies in Local Government

Crime and Corruption Commission, 2014 – Corruption in focus: a guide to dealing with corrupt conduct in the Queensland public sector (formerly Facing the facts)

Crime and Misconduct Commission, 2005 – Fraud and corruption control guidelines for best practice

Australian Government, 2011 – Commonwealth Fraud Control Guidelines

Document Control

The Fraud and Corruption Prevention Framework will be reviewed at least every two years. The General Manager Organisational Services can approve amendments to this framework. Any requests to change the content of this document should be sent to the Group Manager Internal Audit.

Approved amended documents must be submitted to the Corporate Meetings and Registers Team to place on the Policy, Guidelines and the Procedures Register.

Version Information

Version No.	Date	Key Changes
2	October 2013	Previous guideline document has been completely revised to encompass a full strategic framework for Council's approach to fraud and corruption prevention, incorporating the ten fraud and corruption prevention elements as per the Crime and Misconduct Commission's Fraud and corruption control guidelines for best practice.
3	May 2016	 Replacement of <i>Crime and Misconduct Act 2001</i> with <i>Crime and Corruption Act 2001</i>. Replacement of Crime and Misconduct Commission with Crime and Corruption Commission. New definition and use of 'corrupt conduct' instead of 'official misconduct' or 'misconduct'. Addition of the role of the Audit Committee in relation to fraud management. Addition of the Mayor and Councillors' responsibility for effective fraud governance. Addition of <i>Code of Conduct for Councillors (POL-0248)</i>. Additional reporting requirements to the Minister for Infrastructure, Local Government and Planning. Minor wording changes and update to Associated Documents listing.

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Department: Organisational Services

Group: Internal Audit

Approved: General Manager Organisational Services

Date of Approval: 11 May 2016

CMR Team use only

Effective date: 11 May 2016 Version: 3 Review date: 31 May 2019

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